



Year End Report

Fiscal Year 2014





Ada County Solid Waste Management

2014 Year End Report

200 West Front Street

Boise Idaho 83702

208-577-4725

Adacountylandfill.com



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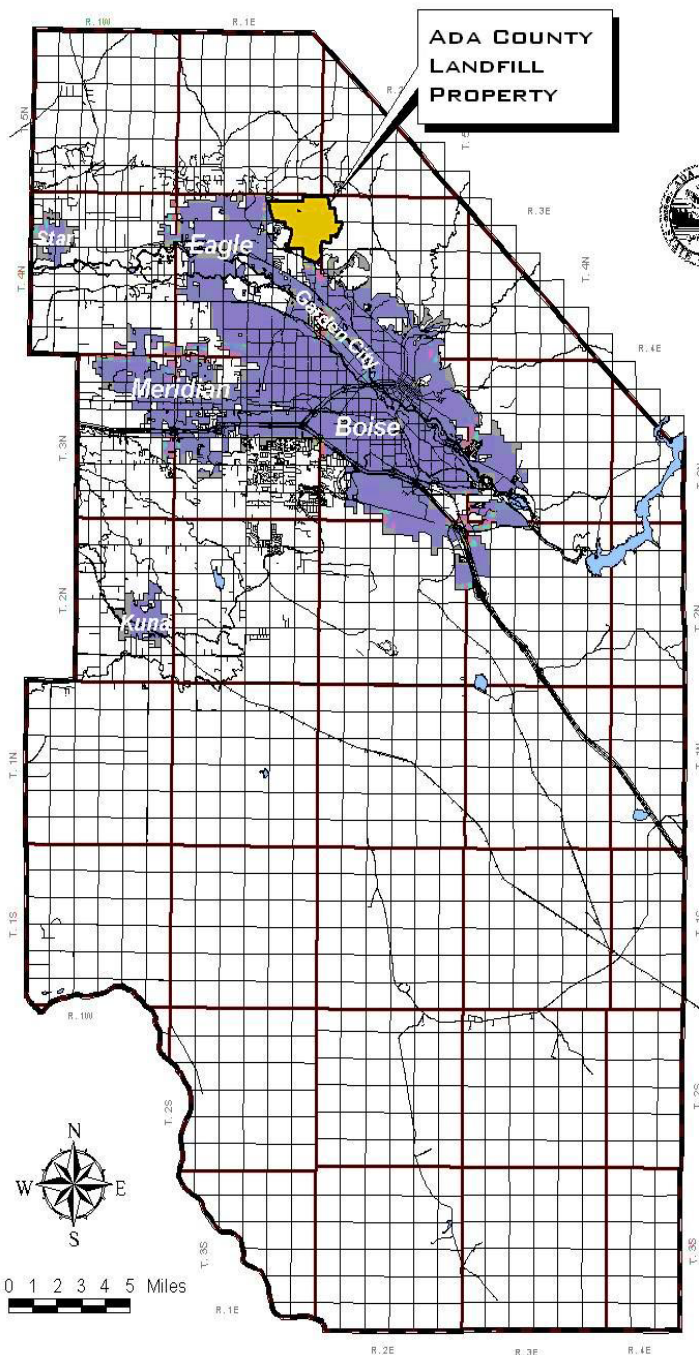
Solid Waste Management

David Logan, Director of Ada County Operations
Ted Hutchinson, Deputy Solid Waste Director
Kenneth Wall, Hazardous Materials Coordinator
Kurt Hunt, Landfill Operations Coordinator
Theresa Pera, Administrative Specialist
Justin McConnell, Environmental Systems Coordinator
Kathie Herman, Account Clerk
Amos Nava, Environmental Systems Technician
Micah Munion, Landfill Technician
Mike Howard, Landfill Technician
Barbara Burkhardt, Cashier
Kathy Foster, Cashier
Carol Hyde, Cashier
Cearah Munion, Cashier
Jay Camp, Cashier
Andy Zior, Construction Manager



Solid Waste Management seeks to pro-actively manage County waste disposal facilities, enforce applicable codes, and provide reasonably priced and environmentally acceptable methods for solid and hazardous wastes reduction and disposal for County residents and businesses. Services provided by the Division include:

Division Mission



- Maintenance of a sanitary landfill for acceptance of wastes generated by County residents,
- Operation of a permanent year-round facility for disposal of household and small business hazardous wastes,
- Contractual oversight of the franchised trash collection in unincorporated Ada County ensuring compliance with trash pick-up, recycling and rates,
- On-site recycling programs for wood, tires, automotive batteries, refrigerators and air conditioners,
- Educational resource for local schools and service groups.

Executive Summary

Landfill Economics

Ada County is required, under State of Idaho laws and regulations, to maintain a municipal solid waste disposal system. To meet these obligations, Ada County established the Solid Waste Enterprise Fund for development and operation of the disposal system. Charged with the responsibilities of complying with federal, state and local laws, rules and regulations, the County's Solid Waste Division oversees operation and management of the County's:

- Landfills – Hidden Hollow and North Ravine;
- Household Hazardous Waste collection and disposal;
- Electronic, Wood, and organics recycling;
- Solid waste collection contract; and
- 2,700-acre multi-use Ada County Landfill Complex.

As an enterprise fund, Solid Waste does not receive any support from tax-dollars for the activities of the division. Responsibilities are met through collection of user fees assessed at the landfill gate. Those fees support all daily operations, payroll expense, long-term obligations (i.e., landfill closure and post-closure care), capital improvements, special waste collections, and diversion and recycling programs (i.e., household hazardous waste management, electronic recycling, and organics recycling).

Across the board, waste disposal volumes were fairly consistent over the last three years. Though the amount of waste has diminished, comparatively from historical levels, the amount of waste is remaining steady and for fiscal year 2014 there was a slight increase to the amount of waste that the division brought in. Division revenues are generated mostly through waste volumes and expenditures have been adjusted to compensate for the lower, yet steady, volumes.

Some of the expenditures that the Landfill has incurred during Fiscal Year 2014 are:

- The purchase of a 2014 John Deere All-Terrain Vehicle to replace a similar vehicle.
- Expanded the gas field to allow for more of Hidden Hollow to be harvested for landfill gas. The expansion included the installation of a gas scrubber, designed to remove hydrogen sulfide from the landfill gas.
- The landfill implemented a new scale house software program to accurately track customer tickets and accounts. The software was designed specifically for the Ada County Landfill.
- The landfill began the first stage of the final cover for the Hidden Hollow Cell.
- Performed a waste stream analysis for the North Ravine Cell
- Reconstructed the Landfill Entrance Road
- Installed a new granite road sign

What We Do

The Division

Solid Waste, as a division of the Ada County Operations Department, functions under Ada County's government. As such, the Operations Director reports to the Board of Ada County Commissions. All daily operational decisions are under the discretion of the Director. Long-term plans for the landfill are discussed with and approved by the Board of Ada County Commissioners.



To accomplish its responsibilities, goals and mission, the division consists of three functions identified by their primary objectives. The three divisions are Solid Waste, Hazardous Waste, and Environmental. Although the functions define the division of labor, the three functions are closely allied and coordinated to achieve the common objectives of environmentally and fiscally sound management of Ada County's municipal solid waste management system.

Solid Waste

The oversight of the daily operations and landfill activities fall under *Solid Waste*. This function works directly with the onsite contractors in the daily receipt, placement and cover of the waste into the landfill or through the wood-waste recycling area.

Environmental

Environmental oversees operation and maintenance of the landfill-gas extraction system, leachate collection and control systems, and other environmental facilities located at the Hidden Hollow Sanitary Landfill. This function is also responsible for creating reports regarding systems function and operation.

Hazardous Waste

Hazardous Waste oversees operation and maintenance of the County's hazardous materials collection program. This function works with the municipalities in the County to provide a seamless program for proper disposal of household hazardous wastes.

The Staff

These functions within the division would fall apart were it not for the dedicated staff of the landfill. The landfill functions with 15 employees, five of whom work part time.

The Deputy Director oversees the overall daily activities at the landfill. Providing short and long range analysis, plan developments for various solid and hazardous waste functions and activities, conducts analysis of annual waste streams, recommends the development of new programs that result in diversion and/or reduction of the waste stream, and conducts studies of special areas of emphasis.

The Administrative Specialist is primarily responsible for ensuring the administrative office run smoothly. Additionally this position fills in on an as-needed basis for the account clerk and cashiers. This position also collects and maintains data for different programs and functions of the landfill in order to provide accurate reports on the different programs operating within the division.

An Account Clerk performs the full range of record-keeping work in the detailed maintenance of the financial status of Solid Waste Management Division, maintains accurate details of daily receipts and transactions, and monitors charge account activities of approved customers, and accomplishes secretarial duties for the Division.

The Environmental Systems Coordinator oversees operation and maintenance of the landfill-gas extraction system, leachate collection and control systems, irrigation system, and other facilities located at the Hidden Hollow Sanitary Landfill. This position is also responsible for creating reports regarding systems function and operation.

The Environmental Systems Technician assists the Environmental Systems Coordinator with the maintenance of the environmental systems at the landfill. The Environmental Systems Technician takes gas readings from wells to determine pressure and levels of gases produced by the landfill.

The Hazardous Materials Coordinator oversees operation and maintenance of the County's hazardous materials collection program. This position works with the municipalities in the County to provide a seamless program for proper disposal of household hazardous wastes.

The Landfill Operations Coordinator oversees the daily operation and landfill activities. This position works directly with the onsite contractors in the daily receipt, placement and cover of the waste into the landfill or through the wood-waste recycling area. The Landfill Operations Coordinator supervises technicians and identifies facility maintenance projects as needed.

The Landfill Operations Technicians work across the division by performing hazardous waste screening, assisting with environmental monitoring, participation in the recycling activities and in miscellaneous landfill maintenance and operational activities.

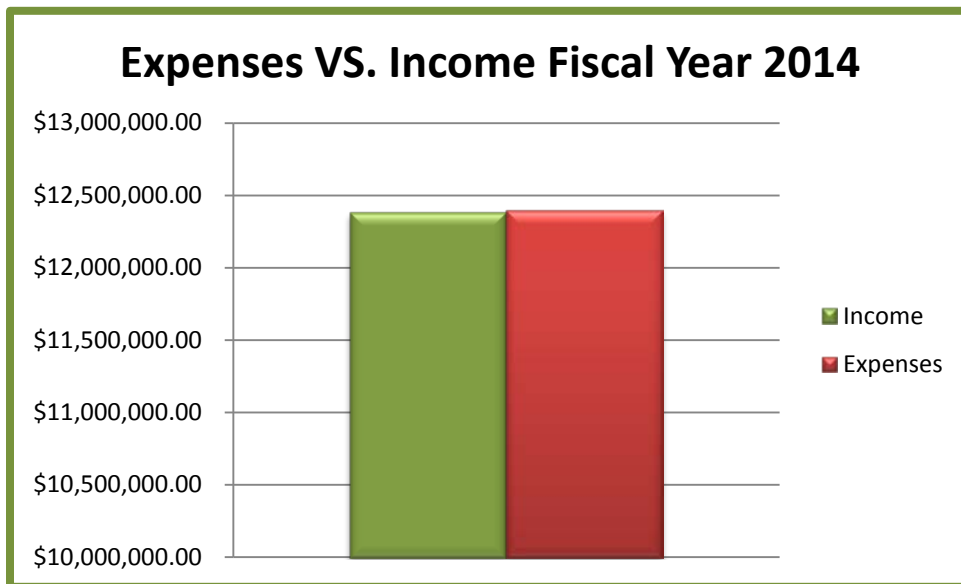
Cashiers greet customers, charge and collect fees from landfill customers, maintain custody and account for money received. The landfill employs five cashiers, each cashier works part time.

The Construction Manager, while not officially part of the landfill staff, oversees construction projects for Ada County Landfill. This position additionally oversees construction projects throughout the county for Ada County Operations.

Supplementing the County's staff are temporary employees from a contracted employment services company. These supplemental employees help with supervising Sheriff Inmate Labor Details in grounds maintenance, litter control and onsite routine grounds maintenance.

Financial Health

The Financial Health examines expenditures and revenues, the impact of revenues on long-term planning, and scrutinizes the effects on landfill programs subsidized by landfill user fees. Because Solid Waste Management functions directly on the fees collected at the gate, the financial health of the division and current operational and future development of projects and plans, are dependent upon the volume of waste that is dropped at the landfill. Typically the landfill contributes to the enterprise fund, which supports all operations. However, for fiscal year 2014 the landfill incurred expenses which required the landfill to withdraw from the enterprise fund. The amount which was required was, comparatively miniscule, merely \$12,537.22, bringing the expenditures and the income for the landfill close to even.

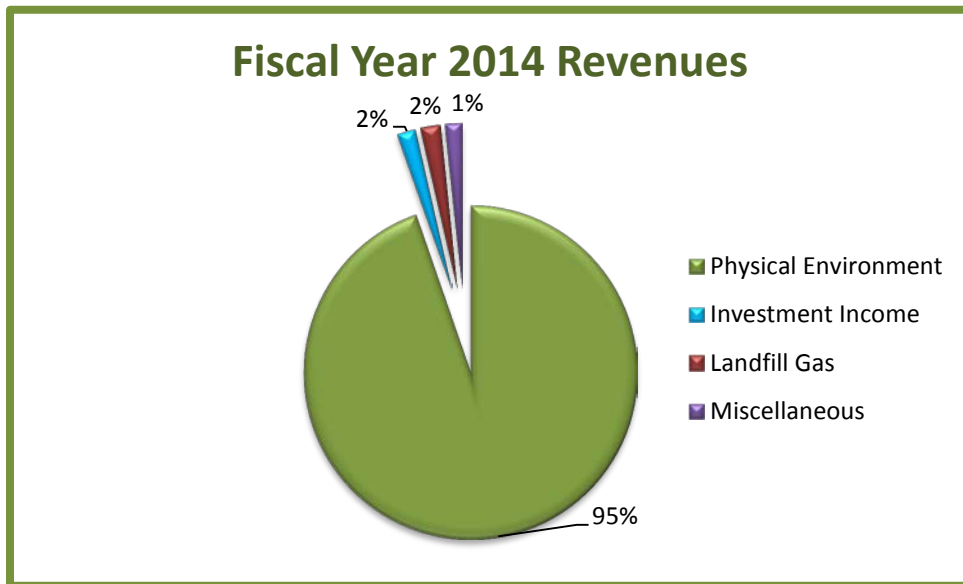


Revenue

Revenue, for the most part, is generated by the fees that are collected at the gate. Gate fees reflect 95% of the total revenue for the landfill. These monies are accrued by the collection of municipal waste in the Cities of Boise, Meridian, Star, Garden City, and unincorporated Ada County. This total amount also reflects cash customers at the landfill gates and customers who have in-house charge accounts. The total amount of revenue from gate fees totaled \$11,725,750 for fiscal year 2014

In addition to the fees collected at the gate, the remaining 5% of the revenue that is generated for the landfill include lease revenue, investment interests and the second largest revenue source, the sale of landfill gas for the production of electricity. These revenue sources brought a total of \$627,703 for the landfill. In addition to these revenue sources in fiscal year 2014 the landfill adopted a new revenue source, the sale of recyclable materials. The previously uncaptured source of income did not provide a large income for the landfill, however, the landfill collected over \$30,000 for the landfill.

Total revenue for the landfill in fiscal year 2014 exceeded expectations, bringing in \$12,384,175.



Expenditures by Category

Solid Waste Management oversees a variety of projects to increase efficiency, and to promote environmentally friendly methods for disposing of municipal solid waste from Ada County. However, the majority of the expenditures that Solid Waste Management incurs are centered on daily landfill operations. There are six major categories of expenses for the landfill: Personnel Costs, Administrative Costs, Capital Costs, Hazardous Waste Costs, Environmental Control Costs and Capital Improvements. Over all the landfill spent \$12,396,712.29 for all of the expenses for operating and maintaining the landfill. The chart provides a glimpse of how the categories reflected in the spending at the landfill in fiscal year 2014.

Operational Costs are the highest portion of spending at the landfill. Administrative costs include operational contracts for landfill operations, Hidden Hollow Closure, various operational insurances, grounds maintenance, tire recycling, wood waste recycling and the daily operational costs associated with maintaining an office environment. In fiscal year 2014 the landfill spent \$6,784,842.39 in administrative costs.

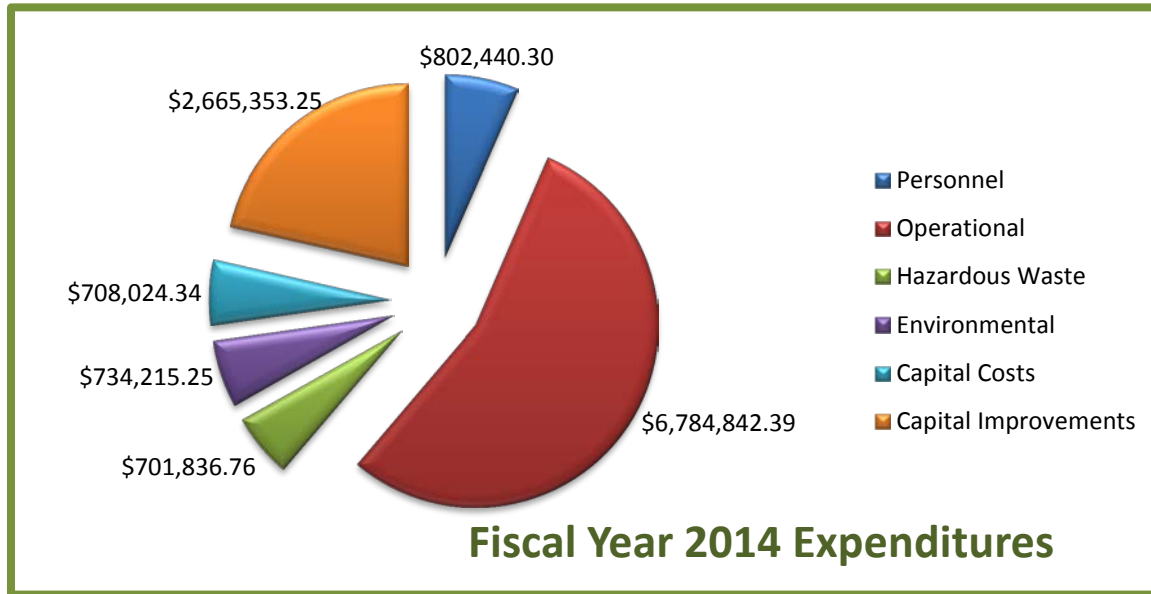
Hazardous waste disposal is the second largest expense for the landfill. PSC Environmental, the County's hazardous waste contractor, received 97% of the total amount spent in this area. The Landfill paid PSC Environmental \$978,170 for the management and disposal of hazardous materials from Ada County citizens. The remainder of the money spent was to maintain the department with office supplies and trainings. The Hazardous Waste division spent a total of \$701,836.76 in Fiscal Year 2014. This category has reduced this amount by approximately 30% with the adoption of the E-Waste program and removing the disposal of electronic waste from the hazardous waste contract.

Environmental Controls come in third for the largest portion of landfill spending. Environmental Controls focus on landfill gas extraction systems and the environmental impact of the landfill. The two major portions of this budget are engineering services, provided by CH2MHill and gas collection. Part of the contractual obligations for CH2MHill is to report to the landfill regarding environmental issues and landfill capacity. Gas collection is provided by a system of pipes and wells that have been installed to extract landfill gas. The gas is, in turn, sold to a third party that uses the gas to generate electricity. Whatever gas is not sold is sent to the onsite flare system, where it is destroyed, with minimal emissions. The Landfill spent \$734,215.25 for Environmental Controls in fiscal year 2014. To offset this cost the sale of the landfill gas resulted in \$239,467.71.

Personnel costs are crucial to the functionality of the Landfill. The landfill operates with fifteen staff members, five of those are part time employees. Part of the personnel costs includes County provided benefits for the employees. The landfill operates with the assistance of temporary employees contracted through a temporary employment agency, the cost of which is included in the Administrative Costs budget. For Landfill personnel the landfill spent \$802,440.30.

Next are **Capital Costs**. Capital Costs are physical items purchased for the department, including vehicles, office furniture, computers and major equipment. During Fiscal Year 2014 the landfill purchased a back hoe loader, an eight foot snow plow, a John Deere All-Terrain Vehicle and a skid steer. For additional staff, there were computer and furniture purchases. For all capital costs in fiscal year 2013, the landfill spent \$708,024.34.

Capital Improvements segregated into two divisions, one is the Administrative Division and the other is the Environmental division. During fiscal year 2014 the landfill installed, as part of the Environmental Capital budget an H2S Scrubber system to the landfill gas extraction system. This Scrubber will reduce the ambient landfill gas smell by removing the hydrogen sulfite from the gas. For this project the landfill spent \$2,665,353.25.



Enterprise fund

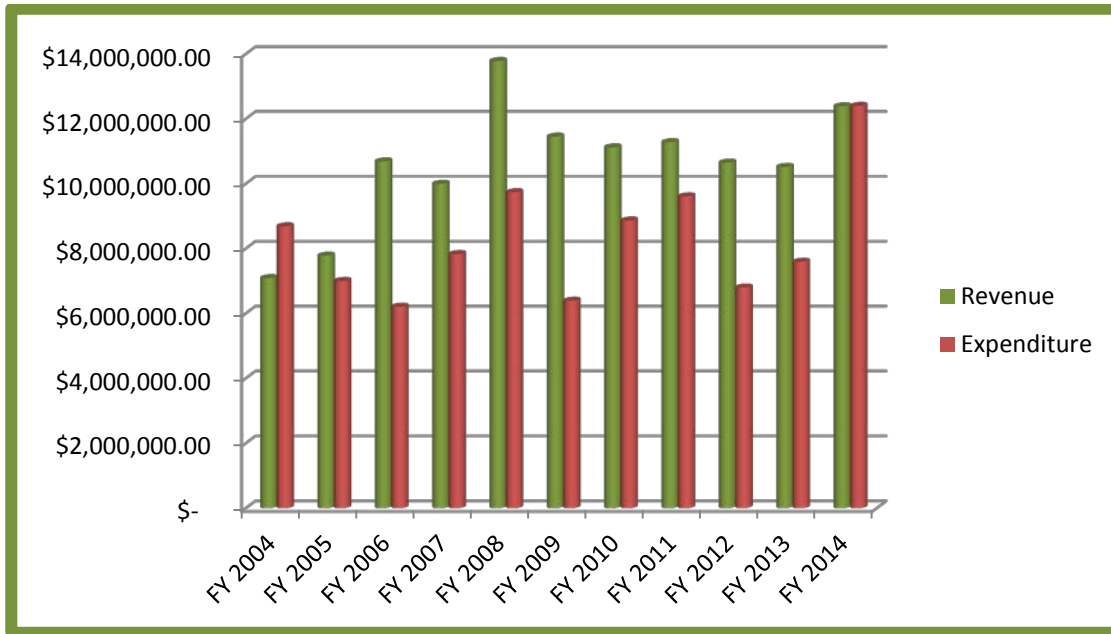
During fiscal year 2014, as discussed previously, the Landfill spent slightly more than was brought in, by \$12,537.22. These funds were taken from the enterprise fund to cover the expenses. The added expenses were incurred by several major projects that the landfill undertook during fiscal year 2014. This reserve account is used for capital expenditures or special construction projects. This fund also holds funding for the long-term obligations for maintaining the landfill’s post closure care. This long term obligation requires Ada County to maintain and monitor the landfill for a minimum of thirty years after the final load has been left and the landfill closed.

When major projects are planned in a fiscal year, the funds for the project are included in the budget to cover the expense of the project. These projects, when added into the budget, give the impression that Solid Waste Management is operating below the revenue levels, or in the “red”. However, the funds are taken from the reserve fund. Solid Waste Management cannot spend more than the enterprise fund can provide. The following chart provides an example of previous budgets for Solid Waste Management and the reflections of expenses in comparison to the revenue for the appropriate year.

As an enterprise fund, tax dollars are not included in any function in landfill activities. The following chart reflects how, for the majority of the past 10 years, the landfill has operated well under the amount rendered for payments. On average for the reflected years the landfill put over \$2 million into the enterprise reserve fund each year.

The largest expense facing the division, with the exception of closing the Hidden Hollow Cell, is construction of the new North Ravine Cell (NRC) for future disposal. In September 2013, all waste was directed to the first stage of the North Ravine Cell, to allow settlement to occur in the Hidden Hollow Cell. During the period set aside for Hidden Hollow settlement, the division expanded the landfill gas extraction system.

The NRC construction began in 2005. The first stage was completed in 2007 at the cost of \$17 million; this cost was covered with money from the enterprise reserve fund. Stage two of the NRC was constructed in 2009 and cost approximately \$7 million. Again these funds were available prior to construction. The funds that cover the expenses of expanding the NRC and other capital projects are continually accrued in order to facilitate projects.



Major Projects

During Fiscal Year 2014, some of the major projects undertaken by the landfill were:

- Installation of a Hydrogen Sulfide scrubber system for the gas field.
- Installed test valves for the gas extraction system and making the vertical lines independent of communal valves.
- Continued to install horizontal lines in the North Ravine Cell for gas extraction.
- Began to cap Hidden Hollow Cell to prepare for the final closure of the cell.
- Reconstructed the landfill entrance road.
- New granite identifying road sign.
- Waste stream analysis of the North Ravine Cell

Gas Extraction System

The gas extraction system at the landfill was expanded to include a hydrogen sulfide extraction system, or an H₂S Scrubber. This scrubber works to extract hydrogen sulfide from landfill gas, cleaning it and reducing the ambient smells associated with landfill gas. This project, while not completely completed by fiscal year end cost \$3,316,035.64 in fiscal year 2014.



Hidden Hollow Cell

The partial capping closure of Hidden Hollow began in fiscal year 2014. The cell has undergone other capping projects, however, in September 2013 the landfill ceased to dispose of waste in the cell to allow it to settle; eventually allowing more waste to be disposed of in the cell. For the portions which would not settle to the point where more waste would be feasible a capping was placed on it. This project included adding soil to the landfill, which was mined from another area from the property. After the soil was in place the hill that was left was hydro-seeded with native plant seeds. This process sprays seeds and keeps them in place, allowing them time to take root and grow. These native plant species will allow the Hidden Hollow Cell to take a natural looking form, allowing it to blend in with the surrounding foothills. While this is an ongoing project for fiscal year 2014 the landfill spent \$2,085,161.75 for the partial capping of Hidden Hollow.



Landfill Road

The current entrance to the landfill has been in use since 1986, and was beginning to deteriorate. Because of the frequent use of the landfill by both the public and businesses closing the landfill for any period of time would be impossible. In order to facilitate the road closure the old entrance, which has been used as a contractor's entrance was updated to make safe for public transport, temporarily. After the temporary entrance was finished the main entrance road was closed to the public.



The old road was torn up and a new, updated road was installed. In addition to the road the landfill seized the opportunity to update the aesthetics of the road and installed planters where the entrance booths used to be, creating the lanes that were needed, while improving the face of the landfill. This project cost the landfill \$449,109.16.



Road Sign

Traditionally all that has marked the landfill on Seaman’s Gulch Road has been an aluminum sign at the entrance road for the landfill. In 2014 a granite rock sign was installed along Seaman’s Gulch Road, making another aesthetic improvement to the landfill. The new sign cost the landfill \$8,450.

Waste Stream Analysis

With the consistent use of the North Ravine Cell (NRC) the landfill utilized the opportunity to analyze the waste that was being deposited into the Cell. The landfill hired Green Solutions to conduct the analysis quarterly. During these quarterly screenings the type of waste that was being deposited into the NRC and by who was studied. The final report for this analysis will be available for review by the end of calendar year 2014. Additionally a copy of this report will be available on the Landfill’s website after it becomes available. For this project the landfill spent \$72,794.



The Landfill's Longevity

On the 2,700 acre property of the Ada County Landfill there are two active landfill cells: the Hidden Hollow Cell and the North Ravine Cell. The Hidden Hollow Cell has been in operation since 1972 and took the majority of the municipal solid waste from Ada County until September 2013, after then a limited amount of waste was placed in Hidden Hollow, only 114,000 cubic yards. Currently the Hidden Hollow Cell is "resting": being allowed to settle so that at a future date more waste can be deposited so as to utilize the space in the landfill. As of July 31, 2014 there is an estimated remaining airspace of 474,000 cubic yards.

The North Ravine Cell, the newer of the two cells is only operating two stages with more planned for development in the future. Currently all municipal solid waste that is brought to the landfill is placed into the North Ravine Cell. From August 2, 2013 until July 31, 2014, 449,660 cubic yards of waste was placed in the North Ravine Cell. Because this is a new cell the estimated remaining airspace for the two active stages is 3,748,000 cubic yards

While these estimates are anticipated to be accurate, the settlement factor does diverge each year and it is not possible to acutely estimate the remaining airspace available for use in each cell. However, with the estimates available between the two cells there is a total estimated available airspace of 3,748,000 cubic yards, without including the planned additional phases for the North Ravine Cell.

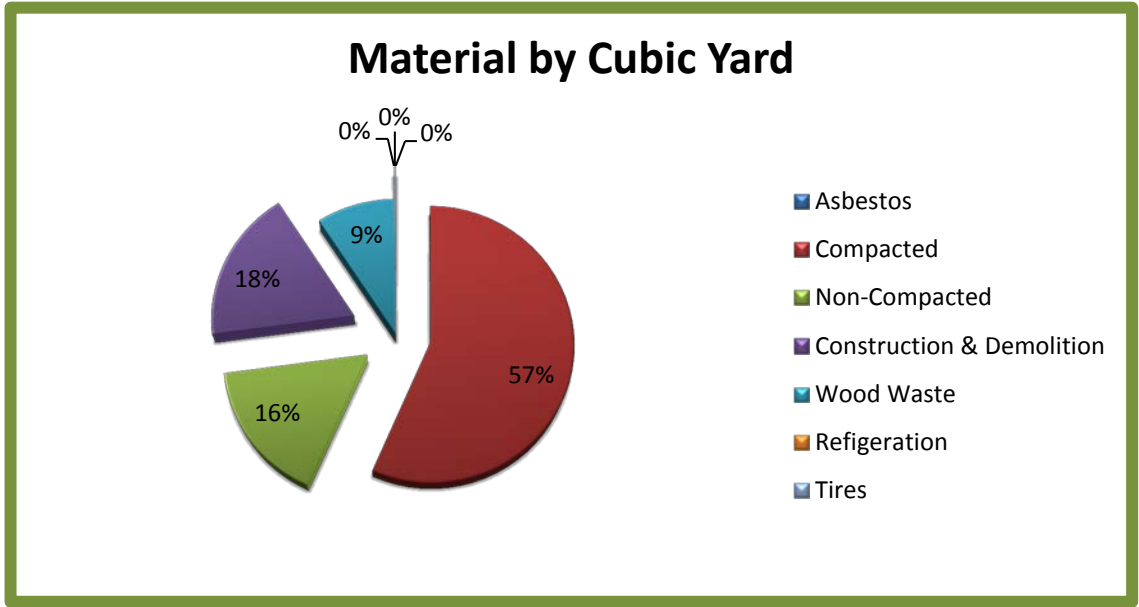
Disposed Materials by Category

The Solid Waste Management tracks several types of waste: since this is how customers are charged:

- **Compacted** waste is rubbish that is brought mostly by commercial carriers. This waste has been compacted in a vehicle and takes up less space when it initially arrives at the landfill. During fiscal year 2014 the landfill accepted 749,516 cubic yards of compacted material.
- **Construction** and Demolition waste is the refuse that comes from constructing or demolishing a building or yard. This waste is delivered frequently by private builders and contractors. This waste also includes asbestos disposal which also includes certification of disposal and certification of burial. The landfill saw an increase in this material from the previous year and in fiscal year 2014 accepted 237,597 cubic yards of construction and demolition debris.
- **Non-Compacted** Waste is brought by average citizens of Ada County. These can be property owners, renters or anyone who has anything that needs to be disposed of. Non-Compacted waste includes several different categories of waste, however in fiscal year 2014 the landfill accepted 214,983 cubic yards of non-compacted waste.
- **Wood recycling** is a growing program at the landfill. This includes all branches from trees, clean lumber, and Christmas trees, which are accepted for free for a limited time after the holidays. This program also includes leaves that are accepted, free of charge during the fall. The program accepted 119,523 cubic yards in fiscal year 2014.
- **Household Hazardous Waste** is classified as anything with the potential to be dangerous to humans, environment or wildlife. In this category are included refrigerators, television sets with Cathode Ray Tubes (CRT), cleaners, oils, pesticides and herbicides. For the residents of Ada County disposing of all of these products free of charge, with the exception of refrigeration units, including air conditioners, freezers and refrigerators. Small quantity generator small businesses use this service as well, for a nominal fee. Typically these materials are taken to the Household Hazardous Waste Facility, however, at times when residents have only a small amount they are allowed to leave it at the recycling area for future processing. In fiscal year the Scalehouse accepted 693 cubic yards of hazardous waste.
- **Tire Recycling** is a program that the landfill employs to keep tires out of the landfill. Ada County has contracted with a local company to take the tires away and to apply them for different purposes. In fiscal year 2014 the landfill accepted approximately 886,000 pounds of tires.

Because the landfill charges by volume, the volume of incoming waste is estimated at the scale house. In Fiscal Year 2014, Ada County Landfill accepted 1,347,378 cubic yards of waste. The adjoining chart depicts how the waste is represented in the total amount received.

Though this number is not the highest amount of volume that the landfill has accepted in recent years. It is an increase from the last couple of years, as reflected in the following chart.



These numbers do reflect the amount of wood waste that is brought to the landfill. Wood waste is the only natural recyclable commodity that the landfill accepts, the numbers are tracked separately, however to provide a detailed assessment of the amount of waste accepted initially, the categories are combined. Without the wood waste the cubic yards accepted are brought down to 1,098,826. The historical data shows consistency for the volume of waste, with the absence of the wood waste.



Fees, Discounts, Waivers and Donations

As Solid Waste Management operates as an Enterprise Fund, the operations and finances are covered from the fees that are collected at the gate. The fees that are charged are determined by the Board of Ada County Commissioners and are applied to all customers equally; there are a few exceptions that are approved by the Board of Ada County Commissioners. Those exemptions for fees fall under categories.

Charitable Organizations

Many charitable organizations become inundated with items impossible for them to sell or to use, leaving the organization crippled with garbage. Because of the services they provide to the community, the Board of Ada County Commissioners has authorized a discounted rate for the waste they bring to the landfill. Without this discount, many of the organizations would be unable to continue to offer the community many of their important services.

Community Service Groups

Often, Community service Groups undertake projects to assist elderly or less fortunate individuals in maintenance of their homes and property. Typically a one-time project, there is often a considerable amount of trash collected by the groups. An organization may request from the Board a one-time fee waiver. An example of this fee waiver is the Paint the Town Organization's annual program.

Clean Up Projects

Different Community groups benefit the community by gathering litter and illegally discarded items in public areas. Oftentimes, the waste hauling companies in the communities donate their services to haul the collected trash. When these projects are undertaken, the County typically donates the disposal fees as authorized by the Commissioners.

Miscellaneous

The one fee that is discounted for any customer, who utilizes the landfill services, is the rate for disposal of recyclable wood. Customers who separate their scrap wood and tree limbs from the rest of their load receive a considerable per yard discount on their disposal fees.

For specified periods each year, the landfill accepts, at no charge, leaves and Christmas trees. When the Landfill has the need, these items are processed into compost at the landfill for re-vegetation projects and erosion-control projects.

Additionally the landfill has expanded recycling efforts for Electronic Waste (E-Waste). Prior to this fiscal year the landfill would only accept televisions and computer monitors for free through the household hazardous waste program. With the adoption of the E-Waste program the landfill has been able to expand the number of different items to over 50 types of units under the E-Waste category. The landfill accepts any of the items from the public or businesses free of charge. Additionally the landfill expanded the number of days which these items are accepted from only two to all operating days.

Typical Fees

As previously discussed the fees collected at the gate account for 95% of the income for the landfill. These fees are collected from every load that is brought to the landfill that generates a fee. The only loads that would not generate a fee through the gate are loads of E-Waste. These can consist of up to 10 units or one single television. The landfill offers the disposal of these units free of charge. For fiscal year 2014 the landfill brought in \$11,725,750 in revenue through disposal fees collected at the Scalehouse.

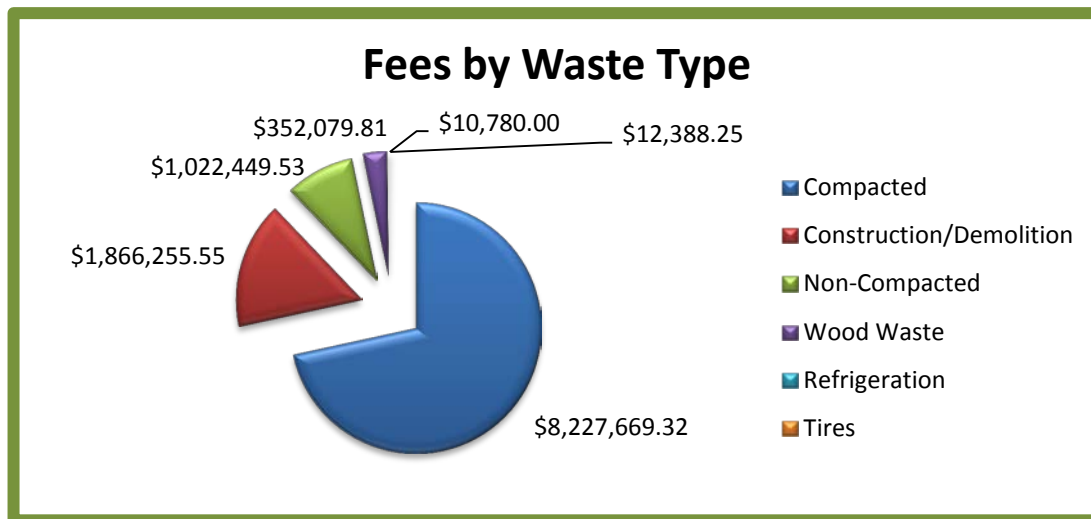
The largest waste type that the landfill accepts is *Compacted Waste*. This waste is billed at \$11 per cubic yard. This is typically waste brought in by a contracted waste hauler. For Fiscal Year 2014 the landfill collected \$8,227,669.32 for this waste.

Construction and Demolition Waste any waste that is generated, typically, as a result of constructing or demolishing a building or structure. This waste is billed at \$11 per cubic yard and created \$1,866,255.55 of revenue in Fiscal Year 2014.

Non-Compacted Waste is typically brought to the landfill by residents. As this is “typical household waste” or waste that has simply been brought without being compacted in some way, there is a broad definition of what this waste can include. This waste is billed at \$5.50 per cubic yard; however it also has an \$11 minimum for each load. In Fiscal Year 2014 non-compacted waste generated \$1,022,449.53 of revenue.

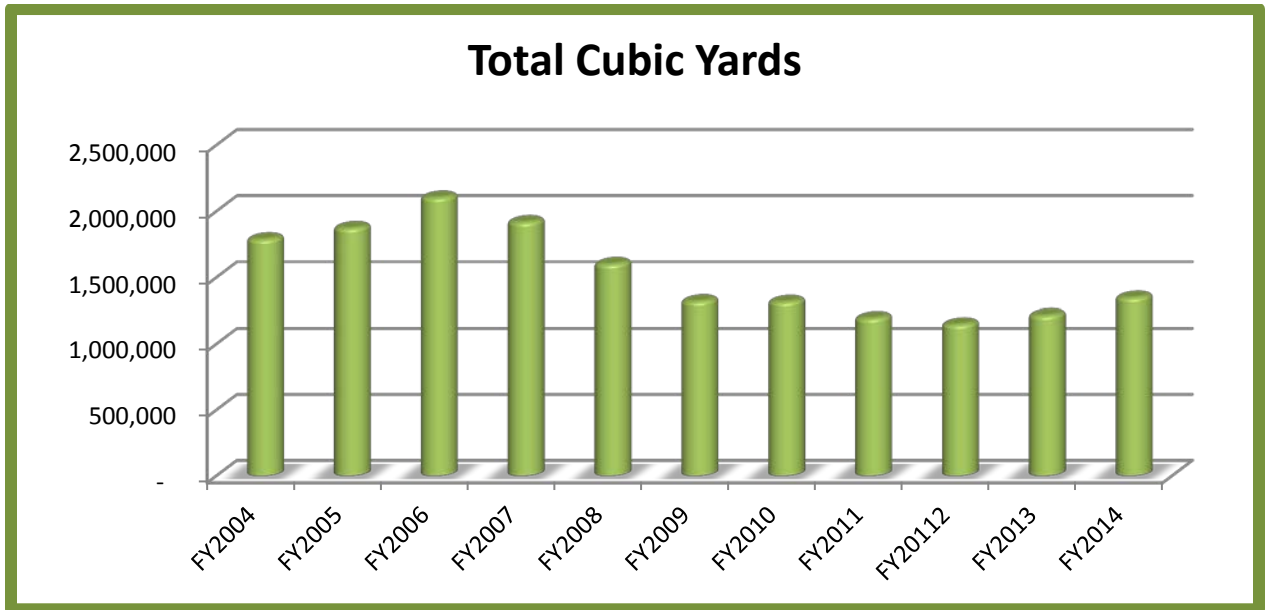
Wood Recycling reflects the largest recycling program at the landfill. The wood is ground into mulch and is repurposed by the contractor. This disposal is billed at \$2.75 per cubic yard; again there is an \$11 minimum for every load that the landfill accepts. In Fiscal Year 2014 the landfill accepted \$352,079.81 for wood waste.

Hazardous Waste disposal is free for Ada County Residents, however occasionally there are some fees that are charged with the disposal of Hazardous Waste. These fees can include testing fees, or qualifying small businesses are charged to dispose of their hazardous waste. These fees are charged by the hazardous waste contractor, as they are the disposing party, and there is not any revenue for the landfill.



How much waste do we take?

In fiscal year 2014 the Ada County Landfill accepted 129,663 loads of waste, including 22,025 loads of wood waste. The number of loads reflects the number of customers that came through the gates of the landfill.



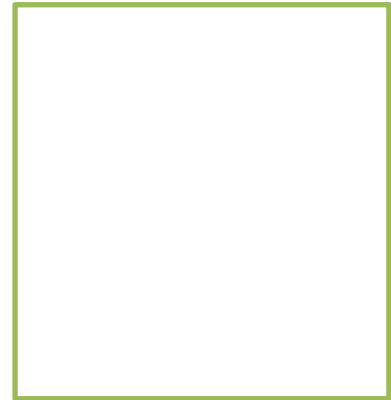
Until the beginning of 2012 the weight of the waste that was brought to the landfill was only estimated, until the installation of truck scales provided the ability to weight the rubbish that Ada County accepted. In Fiscal year 2014, the first complete year where data is available, the landfill accepted 439,987.04 tons of waste, including wood waste. On average the Landfill accepted 36,665.59 tons of waste per month; this includes all types of waste coming into the landfill.



Hazardous Waste

Hazardous Materials Management

Since 1988, Ada County has proactively worked to keep household hazardous waste from entering the landfill. The initiative started with a one-day annual collection event. However, after some time the need for a facility to collect hazardous material throughout the year became a necessity. In 1998, the County opened its Household Hazardous Material Collection Facility. The facility is operated by an outside contractor experienced in hazardous waste management. Ada County currently contracts with PSC Environmental for hazardous material management and disposal. PSC Environmental operates the facility according to an operations plan and contract documents. For fiscal year 2014, the County paid PSC Environmental \$661,787.72 for this service. Over the course of the year the Household Hazardous Waste Facility serviced 4,286 households at the facility.



A Major Milestone

Fiscal Year 2014 marked the 25th anniversary of Hazardous Waste Collection in Ada County. The program, which started as a one day collection event, expanded to collections being available six days per week, every week of the year, with few exceptions. To mark this occasion the Board of Ada County Commissioners, along with area partners, and the former landfill director, held a press conference at the Household Hazardous Waste Facility commemorating the occasion. This celebration was started during the press conference, however it will continue for the duration of the year.



Collection of Hazardous Materials

Household Hazardous Waste Facility

The Household Hazardous Waste Facility, located at the Ada County Landfill, accepts hazardous waste from county residents. PSC Environmental is contracted to accept the materials from residents free of charge. Materials that are accepted include but are not limited to, paints, pesticides, fertilizers, cleansers, solvents and automotive products. Residents are welcome to bring their hazardous waste to the facility on Fridays and Saturdays. Additionally, conditionally exempt small quantity professional generators may use the facility for a nominal fee; these generators must produce less than 220 pounds of hazardous waste, or 2.2 pounds of acutely hazardous material. These conditionally exempt producers are served at the Household Hazardous Waste Facility by appointment only.

Mobile Collection of Hazardous Waste

Mobile Collection

PSC Environmental contracts with the cities of Ada County to offer mobile collection throughout the month. As an active partner in the proper disposal of hazardous material Ada County Solid Waste Management incurs the cost of properly disposing of the hazardous materials collected during these events, while the City of Boise incurs the expense of operating the . The City of Boise has eleven (11) sites for this mobile collection; each site is open one day per month. The city of Meridian contracts for each Monday of the month, with the exception of holidays. The city of Eagle contracts for quarterly collection and the city of Kuna contracts with their trash collector to provide quarterly collection as well. To find locations Ada County Citizens can find the days and times on the new website: adacountylandfill.com.



The mobile collection program served 23,127 households in Ada County. From October 1, 2013 through September 30, 2014, the mobile collection sites collected over 575,000 pounds of hazardous waste.



The success of the hazardous materials collection program is directly attributable to the partners who have committed to the health and safety of our environment through meticulous planning and execution of the programs. Ada County sincerely wishes to thank the public and private agencies for their efforts and resources that have helped Ada County reduce the environmental threat to our community, namely:

- City of Boise
- City of Meridian
- City of Eagle
- Ada County Highway District
- Idaho Department of Environmental Quality
- Central District Health Department
- Republic Waste Services of Idaho
- City of Kuna

Through a collaborative effort with the City of Boise Mobile Collection Sites are available to Ada County Residents. The collection sites are on a rotating schedule, and visible on the City of Boise's and the Landfill's websites for customers who wish to utilize the services.

All hazardous waste that is generated in Ada County Households and qualifying small quantity business generators is processed through the Household Hazardous Waste Facility at the Ada County Landfill, regardless of where it was disposed of.

City of Boise

The City of Boise has been a long-time partner and supporter of the hazardous material collection program in Ada County. With the opening of Ada County's permanent facility, Boise City recognized an opportunity to provide a convenient service to its residents. Boise City purchased a van and equipped it for use as a mobile collection vehicle. Each week, the City visits eleven (11) sites around the City. 10,414 city households took advantage of the collection sites in fiscal year 2014, disposing of a total of 359,551 pounds of hazardous waste.

City of Meridian

Each Monday, residents in the Meridian area can take their household hazardous materials to the Meridian collection site. Through a cooperative agreement with the City of Boise, the City of Meridian is able to use the Boise's collection van for the weekly event. 5,964 households took advantage of the Meridian collection site during Fiscal Year 2012. As a community Meridian disposed of 173,779 pounds of hazardous material in Fiscal Year 2014

The Meridian event is rather unique in its design. Meridian's trash collection company, Republic Services collects recyclable commodities at curbside. Revenue from the sales of the collected items pays for the collection event and any money left over goes to the City. The City has paid for playground equipment with the extra funds.

City of Kuna

Another unique program happens within the City of Kuna. Each spring the City of Kuna promotes a weeklong community clean up. J&M Sanitation, the City's trash collection contractor, is a major contributor to the event by paying the hazardous waste firm to manage the household hazardous material collected during the last day of the event. The City of Kuna and J&M Sanitation also sponsor a quarterly household hazardous material collection. This fiscal year, 484 households participated in the household hazardous material collection events. The residents of Kuna disposed of 26,979 pounds of hazardous waste in Fiscal Year 2014.

City of Eagle

Quarterly, the City of Eagle sponsors collection locations for household hazardous waste. 423 residents in the Eagle area dropped off material during these collections. For Fiscal Year 2014 the residents of Eagle disposed of 12,083 pounds of hazardous materials.

Collected Materials

Hazardous material collected in the countywide program is taken to the County's Household Hazardous Waste Facility for processing and shipment to disposal facilities. Ada County's hazardous material contractor, PSC categorized and processed 1,209,649 pounds of material. A mere 40,408 pounds of hazardous waste was incinerated, leaving almost 97% of all the materials collected to be available to county residents for reuse.

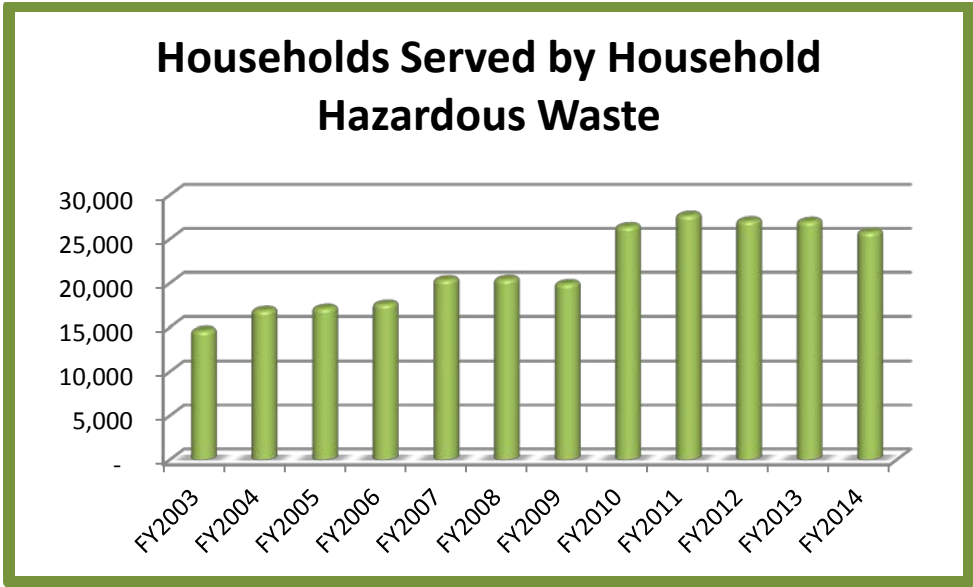
Due in large part to Ada County's priority for waste management, PSC strives to recycle/reuse as much of the collected material as possible. This past fiscal year saw 1,169,241 pounds (97%) recycled/reused, with 40,408 pounds (3%) destroyed at an off-site incinerator.

PSC Environmental segregates the materials into categories:

- Reuse Program
- Automotive Batteries
- Oil-based Paint
- Flammable Liquids
- Latex Paint
- Motor Oil
- Antifreeze
- Pesticides
- Other

Much of the materials that are collected are partially used materials. Instead of disposing and destroying the materials they are placed in the Household Hazardous Waste Facility for County residents to take, free of charge, for their personal use.

For the past decade the number of Ada County Residents that have utilized the Household Hazardous Waste Facility and Collection sites has increased. In Fiscal Year 2014 25,792 households utilized the program. The following chart presents the trend in the number of households that have taken advantage of the Household Hazardous Waste program at the Landfill.



Computer Monitors and Televisions

At the beginning of fiscal year 2014 the landfill adopted the responsibility of disposing of electronic waste (E-Waste). The disposal of such units was, historically, the responsibility of the Hazardous Waste Contractor. After a proposal from ECS Refining, and the approval of the Board of Ada County Commissioners, the landfill chose to change the program.

In Fiscal Year 2014 Ada County shipped 44,332 CRT Units to a recycling facility. The County processed 97 shipments, totaling 2,216,586 pounds of E-Waste. Since the program's inception, there have been 308,867 CRT units weighing 14,673,349 pounds that have been shipped from the landfill.

With these changes the landfill was able to accomplish two major goals. First the landfill was able to reduce the amount that was being spent on the disposal of televisions and computer monitors. Secondly the landfill was able to expand the number of different types of E-Waste from two to over 50 different items.

Reducing the expense

In fiscal year 2013 the landfill spent \$404,182.62 on the disposal of CRT units alone. This rate was based on an 18 cent per pound rate charged by the Hazardous Waste Contractor. During fiscal year 2014 the rate for the same service was being increased to 19 cents per pound. With the new E-Waste program and avoiding using the contractor the landfill was able to dispose of all E-Waste, not just CRT units for, on average, six cents per pound. With an average savings of 13 cents per pound the landfill avoided an expense of \$277,371.12, after expenses. At the six cents per pound rate the landfill spent \$152,055.24. In addition to saving a considerable amount of money on this program the landfill also was compensated one half cent per pound for this program, adding \$8,275.09 to the revenue for the landfill.

Increasing the opportunity

By increasing the number of different options for E-Waste recycling the landfill has diverted 202,577 pounds of additional waste from the landfill and minimally increasing the revenue for the landfill. After the initiation of the E-Waste program the landfill increased the number of acceptable items for E-Waste recycling from only CRT televisions and computer monitors to over 50 different items. These items include radios, servers, computers, telephones, non-hazardous medical equipment, printers and many more.

Customers can still drop off televisions and computer monitors at hazardous waste collection sites if they are smaller than 27". The landfill will accept any size television during all hours of operation.

Environmental Compliance

The Environmental Division oversees the specialized systems for landfill gas, groundwater remediation, leachate management, and other mechanical/electrical systems around the landfill. Two full-time employees are responsible for these various systems to ensure compliance with regulations and operating requirements.

Landfill Gas Management

From Nuisance to Resource

Landfill gas is the natural by-product of the decomposition of organic materials in landfills. It is only created when oxygen is depleted within the environment, or an anaerobic state. Primarily the composition includes two (2) colorless and odorless gases: carbon dioxide (CO₂) and methane (CH₄). Methane is also known as natural gas. Though together they formulate landfill gas, individually their characteristics are quite different.

Carbon dioxide is lighter than air and has many uses including use as a fire extinguisher. Methane is heavier than air and it has many uses including use as a fuel. In landfill gas, these two gases are created in nearly equal amounts. There are very small amounts of "trace gases" including sulfides that, unlike carbon dioxide and methane, are not odorless and is primarily responsible for the odor that landfill gasses produce, ultimately causing a nuisance for landfills.

Having half the BTU value of natural gas, the odors of the trace gases, and their tendency toward corrosiveness, landfill gas does not have many uses. Typically, landfills manage landfill gas by funneling it into an enclosed utility flare for destruction: Ada County embarked into this practice in 2001.

Nuisance to Useful

In 2005, the Board of Ada County Commissioners entered into an agreement for the utilization of the County's landfill gas. The gas is used as fuel in an electricity co-generation facility. Presently, Ada County captures enough landfill gas for its contractor to generate roughly 3.2 mega-watts of electricity. Fortistar Energy, the Contractor for the landfill gas uses the gas produced at the County's landfill: ultimately paying Ada County \$239,167.71 for the gas to produce enough energy to power approximately 2,400 homes.



Whatever gas is not sold to Fortistar is burned in our flare. During FY 2014 323,274 metric tons of gas was destroyed in the flare. In 2013 it was the flare destroyed 103,387 metric tons of landfill gas. In comparison to previous years in FY 2012 the flare destroyed 106,014 of landfill gas and in FY 2011: 266,180.

What We've Been Working On

The staff of the Environmental Division spends a considerable amount of time taking gas readings from the gas extraction wells on the property. During Fiscal Year 2014 additional pipes were installed in the Hidden Hollow cell for landfill gas extraction. The installation of these pipes is will theoretically increase landfill gas extraction, ultimately resulting in additional revenue for the Enterprise fund from which the landfill operates.

With the opening of the North Ravine Cell, a unique opportunity was presented to Solid Waste Management: unlike the opening of Hidden Hollow, the technology for the gas extraction currently exists and is being installed as the cell is being filled. When gas extraction was started in Hidden Hollow the wells were installed into an existing landfill, requiring digging and drilling into the decades old trash. Eventually, when there is enough waste in the landfill, extraction can begin immediately. Ideally this will prove to be more cost effective and save time and labor for the future landfill operations.

The Environmental Division also regulates and maintains the onsite flare. The flare destroys excess landfill gas with minimal emissions and reduces odor that could be detectable from the landfill.

During Fiscal Year 2014 the landfill initiated the installation of a hydrogen sulfide scrubber system. This scrubber reduces the hydrogen sulfide in the landfill gas, reducing the ambient landfill gas smell which can emanate from the landfill.

Working Together

Public-Private Partnership

From the landfill's opening in the spring of 1972, Ada County has evaluated which services it could most economically perform in-house and which services it would be most cost effective to contract with privately-owned companies. This evaluation is reviewed regularly to ensure that revenues are being spent in the most cost-effective manner.

When it is determined to contract for services with privately-owned companies, Ada County is able to ensure the most cost-effective service delivery for the County through competitive bids. Before issuing any contract for services, the County issues a Request for Qualifications or a Request for Proposal. The request specifies the criteria for qualifications and the specifics of the work to be performed under the terms of the contract.

Through carefully written contracts, Ada County provides an effective, low-cost solid waste disposal system to the residents, businesses and institutions in the county.

The Contracts

Landfill Operations

Typically, Solid Waste Management's largest contract is for daily operations. This includes waste compaction, daily waste cover, intermediate cover, road construction and maintenance, as well as other incidental work keeping the landfill open and operating.

Republic Services, Inc. operates under this contract, and as required by the contract between Ada County and Republic Services, Inc. this contractor supplies all the equipment and personnel necessary to complete the work specified in the contract.

Since 2007, the County has been operating in both the North Ravine Cell and in Hidden Hollow Cell. While this operation of two cells can increase the daily operating expenses, it is necessary as the Hidden Hollow Cell reaches its volume capacity.

Additionally, the contract with Republic Services was amended in fiscal year 2014 to include transporting full roll off boxes of E-Waste to the hangar, and returning an empty one. This service, while instrumental to the success of the E-Waste program, cost \$5,959.37.

For the services provided to Ada County through their contracts, including the transportation of E-Waste, Republic Services, Inc. was paid \$3,223,838.69.

Engineering

CH2M HILL, Inc. is the Division's engineering consultant. They provide a full-range of engineering services that includes annual operations, surveying, rate-of-fill calculations, landfill gas system design, and support services. In fiscal year 2013, the County paid CH2M HILL \$851,114.71 for their services for both the operations, and the environmental division.

Organics Recycling

Wood-waste recycling is a very popular and highly successful program at the landfill. Since 1994, landfill customers have been encouraged to separate their wood waste from their other waste for recycling. From its modest beginnings with 10,000 cubic yards of wood recycled the first year, the program has grown. Over 119,000 cubic yards of wood were recycled in fiscal year 2014. The economic slow-down has affected the wood-recycling program. In fiscal year 2006, 197,593 cubic yards of wood was recycled; in fiscal year 2010, 137,220 cubic yards. This is a ~40% decrease in volume. This decrease can be attributed to the reduction in construction in the valley, with less construction there is less material for disposal. Regardless of the reduction the wood waste recycling program remains the most successful recycling program at the landfill.

M.M. Demolition is the contractor for wood and organics recycling. The County pays this firm for material that is chipped and hauled away from the landfill; M.M Demolition is paid per cubic yard and they received for wood recycling for fiscal year 2014 was \$627,193.20.

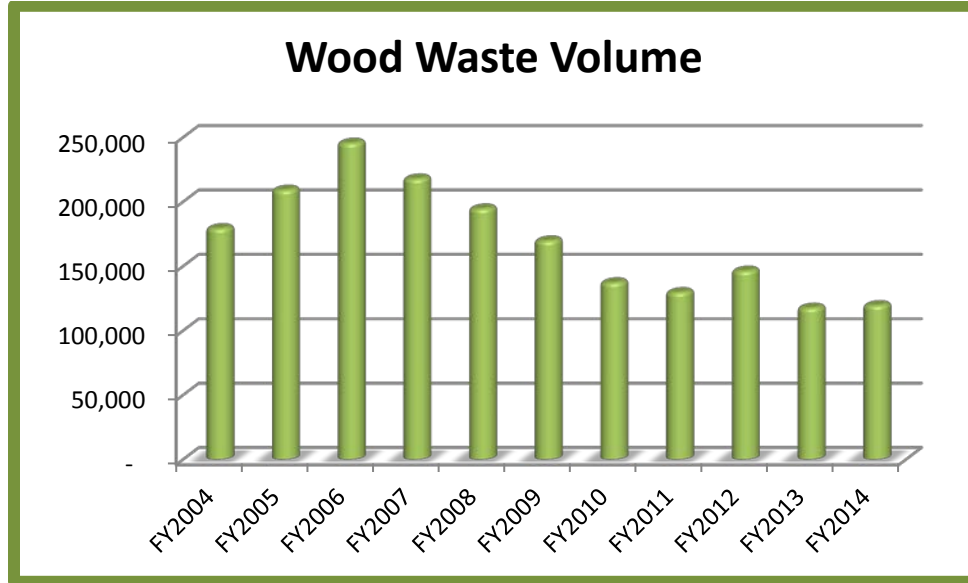
Along with wood recycling, Ada County provides programs to encourage leaf and Christmas tree recycling. In the fall, residents can bring their leaves to the landfill at no charge during a six-week period. In addition, following Christmas, residents may bring their



Christmas trees, free of charge, to the landfill for recycling. Even though the contractor charges to dispose of both of these items the landfill absorbs the cost to dispose of them as part of a community service for Ada County residents.

Onsite Recycling

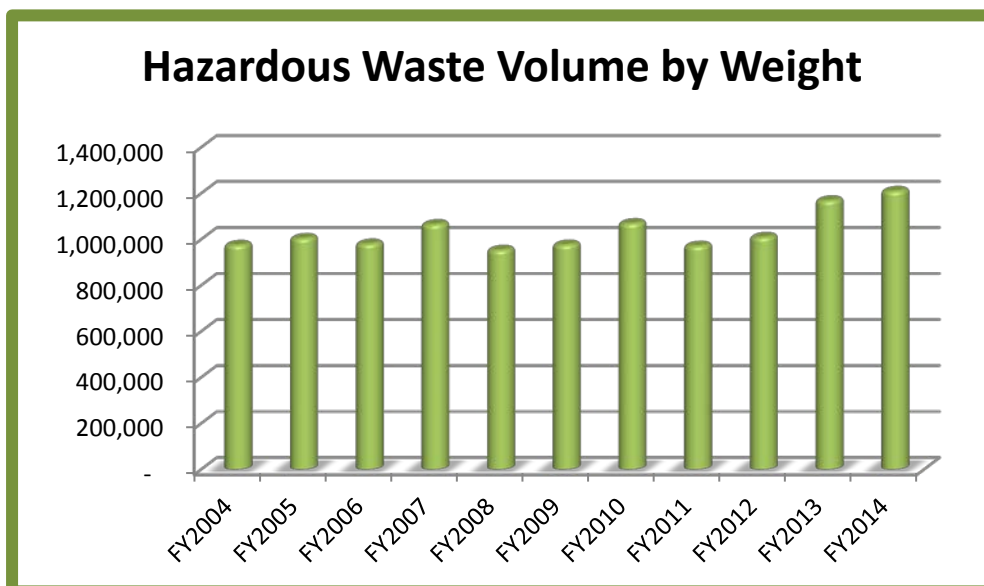
Wood Waste Recycling



The decreases in the past fiscal years reflect the effects of the collapse of the building industry. With less construction, there is less material for disposal. However, in fiscal year 2014 there was a slight increase in wood recycling, allowing the program to remain the most successful recycling program at the landfill.

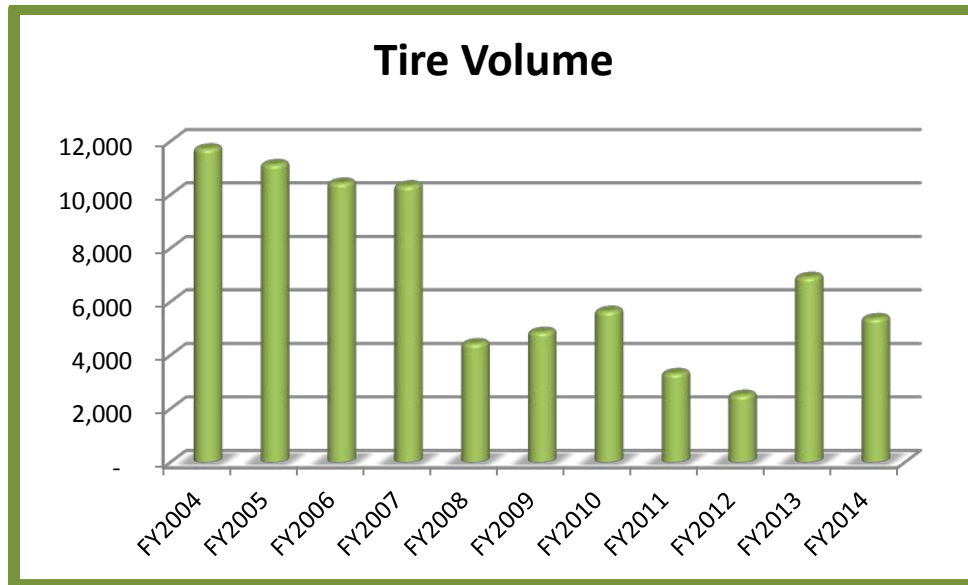
Household Hazardous Waste

Household hazardous waste is recycled or reused in a variety of ways depending on its composition. It can either be reused for its original intended purpose or used to make another product.



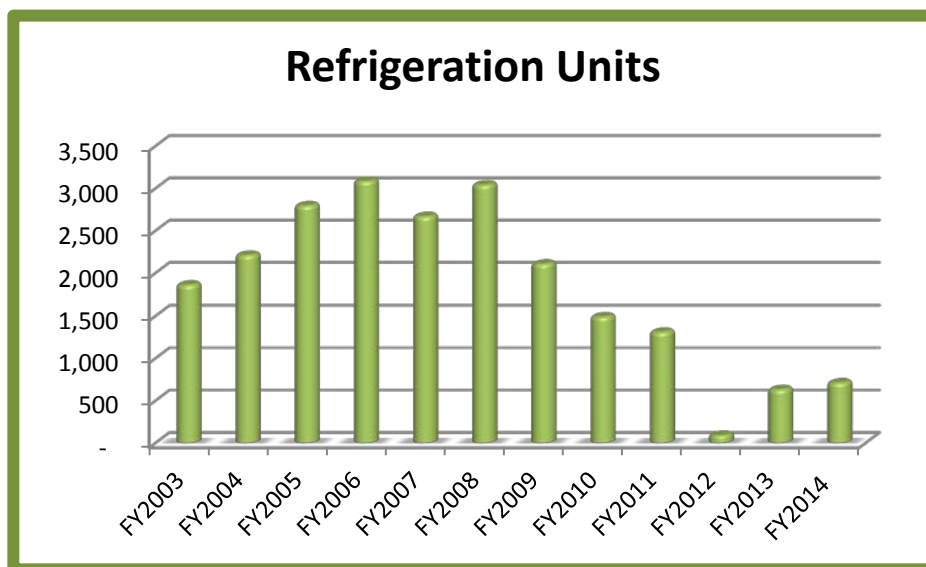
Tire Recycling

Tires delivered to the landfill are recycled through a privately owned company. The tires are used for various projects, such as athletic tracks, road base, and fuel in the process of making cement. Tire Recycling at the landfill has decreased considerably over the past few years. This trend maintained during fiscal year 2014. However, with an increase in fiscal year 2013 the overall rate of tire disposal has increased from the five years prior.



Refrigeration Unit Recycling

Appliances that use Freon are collected separately at the landfill because Freon is a greenhouse gas. If the Freon from these units were released to the atmosphere, the Freon would damage the ozone layer of the atmosphere. Qualified technicians at the landfill remove the Freon for recycling. In fiscal year 2014 the landfill accepted 711 refrigeration units; including refrigerators, freezers and air conditioners. The metal cases from the appliances are then shipped to a local metals recycler. Approximately 142,200 pounds of metal was recycled as a result of the appliances and a voluntary drop off area for all metals.



What to Expect in 2015

FY 2014-2015 will see many changes and projects at the Ada County Landfill.

Some changes to watch for in the coming fiscal year include:

- Implementation of a new hybrid rate system to include weight based rates for residents.
- Continued installation of horizontal gas extraction pipes.
- Installation of Leachate returns lines
- Gas field maintenance-replacing well heads and valves
- Condensate drain lines
- Add water monitoring well

Synopsis

The operation of the Ada County Landfill by Solid Waste Management continues to concentrate on meeting daily obligations while looking to the demands of the future. The Hidden Hollow Cell has nearly reached its designed capacity and the County needs to ensure that funds are accrued in reserve to cover the extensive work that will be performed to place this cell into final closure. While we saw one stage of this process this year, there is still more to come. Currently all incoming waste is being directed to the North Ravine Cell and, again, the funds to continue expansion of this cell must be accrued prior to any construction.

Even though the landfill's income was exceeded by expenses for fiscal year 2014, careful planning, innovative cost-saving procedures and continual vigilance on the evolving regulatory requirements will ensure the Ada County Solid Waste Management continues its excellent record of operating the landfills in the most efficient and compliant manner while meeting the needs of the community, now and in the future.

We are consistently looking for ways to reduce the amount of waste being deposited into the landfill. With the expansion of recycling programs we are ensuring that the North Ravine Cell will accommodate the needs of Ada County Citizens and businesses for another century or better.

Solid Waste Management thanks you for your interest in the progress of the division.