A Reader's Guide

Understanding Ada County's Comprehensive Annual Financial Report (CAFR) For the Fiscal Year Ended September 30, 2013

A basic understanding of the financial statements is essential for anyone interested in public finance. This brief guide is designed to help you understand and relate to the information provided in the CAFR, as well as enhance your ability to evaluate the financial and economic information. We have provided specific examples of ways you can use the CAFR to look for answers to questions that may interest you. You will find illustrative financial statements with additional detail about interpreting the CAFR.

What is the purpose of the financial statements?

County government operations differ from private-sector businesses. While private-sector businesses focus on maximizing profits for investors, governments focus on providing services to all citizens. In most cases, the County does not bill citizens directly for services received. Instead, we primarily finance services with taxes, federal grants, and other fees applied generally to the public. Because citizens have little choice in paying taxes, and it is not always clear how the services received relate to the taxes paid, government has an important responsibility to demonstrate accountability to the public. Financial statements are an important way to provide this accountability.

Government-Wide Financial Statements

The first two financial statements in the CAFR are the government-wide financial statements---the Statement of Net Position (CAFR page 26) and the Statement of Activities (CAFR page 27). The government-wide statements provide comprehensive information about the entire government, which includes the following:

- Government Activities encompass most of the County's basic services, such as general government, public safety, health and human services, and recreation. Revenues from taxes, federal grants and charges for services finance most of these activities.
- Business-Type Activities account for operations that function in a manner similar to private business, where all or a significant portion of their costs are recovered through user fees and charges to external customers.

The government-wide statements do not include fiduciary funds, which account for resources the government manages on behalf of others and are not available to support the County's programs. The Statement of Net Position contains information about what the County owns (assets), what the County owes (liabilities), and what is left after assets are used to satisfy liabilities (net assets) on the last day of the fiscal year (September 30). The Statement of Activities contains information about the costs of providing public services (expenses) and resources obtained to finance services (revenues) during the reported fiscal year.

Fund Financial Statements

Fund financial statements provide a detailed look at the individual major funds of the County and total the remaining non-major governmental funds in a single column. Fund financial statements are comprised of the following:

- Governmental funds report the finances of the County's most basic services. Governmental funds focus on short-term assets and liabilities and do not include capital assets or long-term debt. The governmental fund financial statements include the Balance Sheet (CAFR page 29) and the Statement of Revenues, Expenditures, and Changes in Fund Balances (CAFR page 31). The governmental fund statements also include reconciliations that identify the differences between the fund and government-wide statements (CAFR pages 30 and 32).
- Proprietary funds report the activities the County operates like a business, where the cost of providing goods or services is primarily financed by fees charged to the users of their services. Proprietary funds include enterprise and internal service funds. Enterprise funds report activities that provide supplies or services to the general public; internal service funds report activities that provide supplies and services for the County's programs and activities. Proprietary fund financial statements include the Statement of Net Position (CAFR page 34); Statement of Revenues, Expenses, and Changes in Fund Net Position (CAFR page 35); and Statement of Cash Flows (CAFR page 36).
- manages or holds on behalf of parties outside the County. These funds are not shown in government-wide financial statements because the resources of these funds are not available to support the County's programs. The Fiduciary funds financial statement is the Statement of Fiduciary Net Position (CAFR page 39).

Notes to the Financial Statements

The notes to the financial statements (CAFR pages 41 - 60) provide a wide variety of detailed information about the government that is not included or readily apparent on the financial statements, such as the County's significant accounting methods and assumptions, major financial commitments, and long term debt.

Supporting Financial Statement Information

- An Independent Auditor's Report (CAFR pages 11 -12) provides reasonable assurance about whether are free financial statements of material misstatement. After thorough evaluation of the CAFR, the auditor issues an opinion regarding the statements' conformity with accounting principals generally accepted in the United States. The Ada County financial statements received an unmodified opinion, the best opinion that can be received, meaning the statements are fairly presented in all material respects.
- Management's Discussion and Analysis (MD&A on CAFR pages 13 25) gives an objective and easily read analysis of the County's financial activities based on currently known facts, decisions, or conditions. It presents short and long-term analyses of the County's activities and compares the current-year results with those of the prior year. It will help you determine whether the County's finances have improved or deteriorated during the year. It concludes with a description of currently known facts and decisions that are expected to have a significant effect on the County's future financial position and operations.
- The Combining Financial Statements and budget to actual comparisons (CAFR pages 70 99) provide more detail for non-major governmental, internal service and agency funds as well as comparing what the County planned (budget) to receive and spend to what actually happened.
- provides information that will help you understand the health of the County and the underlying economy. This section contains 10-year trend tables of financial, economic, and demographic data. The statistical section is often of interest to investors and creditors because the trends and non-financial factors it identifies can provide crucial insight to those assessing the County's creditworthiness.

How You Can Use the Financial Statements

Now that you have a better understanding of the major components of the CAFR, we will show you how to use this report to analyze some of the issues that were important to Ada County citizens this past year, as follows:

- **Property Tax Revenues** Property tax revenues of \$89.2 million for 2013 are presented on page 27 of the CAFR. Property tax revenues increased \$1 million from the previous fiscal year due to the first time in three years Ada County chose to increase taxes by the growth factor related to the new construction as allowed by law. The law also allows for a 3% increase of the highest budget during the last three years; this portion of the formula remained untaken and equated to a savings to the taxpayer of \$2.4 million; this is discussed in the MD&A on CAFR page 18. Additional data may be found on Schedules 2 & 4 8 of the Statistical Section (CAFR pages 102 109).
- Sales Tax Revenue Sales tax revenues from the State of \$15.7 million for 2013 are presented on page 27 of the CAFR. An increase of \$1.3 million from the year before reflects the growing economy. MD&A has information about sales tax revenues on CAFR page 18. Additional sales tax data may be found on Schedule 2 of the Statistical Section (CAFR pages 102 103)
- **Budgetary Compliance** Idaho Constitution Article VII, stipulates that municipalities cannot spend more money than they have been appropriated, unless specifically authorized. Budgetary controls are incorporated into the County's financial systems to ensure expenditures do not exceed authorized appropriations. You can compare Ada County's approved budget with the actual expenditures for the General and Health and Welfare funds in CAFR pages 61 - 65. Comparisons between budget and actual amounts for the non-major governmental funds are on CAFR pages 74 - 89. Details about the County's budget process can be found in the Note to Required Supplementary Information (CAFR pages 66 and 67).

September 30, 2013 used to satisfy liabilities (net assets) at a through taxes, federal grants, fees, interest and other Idaho and Solid Waste. specific point in time (September 30, the shared governmental revenues. fiscal year-end). Primary Government Governmental **Business-type Activities Activities** Total Assets are presented in order of how readily they can be converted to cash. Cash is the most liquid; capital ASSETS assets are least liquid. Cash and cash equivalents 17,780,384 \$ 3,692,934 21,473,318 Investments 129,381,009 27,613,551 156,994,560 Internal balances consist of short-term receivables and payables for activities occurring within the County. 96,875,529 8,840,080 Receivables, net 105,715,609 Internal balances (253, 221)253,221 Lease receivable 480,367 480,367 381,439 457,014 Accrued interest receivable 75,575 Most capital assets are shown at their original Capital assets, net of depreciation: purchase/construction cost, less annual depreciation Land, not depreciated 7,657,147 4,951,841 12,608,988 charges accumulated over time. However, land and Land improvements 1,710,239 30,608,324 32,318,563 roadways are not depreciated. More information on capital assets and depreciation can be found in the Building 106,419,963 7,698,317 114,118,280 Notes and Required Supplementary Information 1,252,034 Infrastructure 1,011,558 2,263,592 sections. Vehicles 1,490,841 765,625 2,256,466 Machinery & equipment 12,939,927 1,989,374 14,929,301 Intangible Software 12,371 12,371 Construction in progress 277,259 9,230 286,489 47,274,745 131,519,305 178,794,050 Capital assets, net Total assets 376,164,812 87,750,106 463,914,918 Liabilities are shown in order of maturity or when cash ▶ LIABILITIES is expected to be used to pay them. 12,011,969 2,146,705 14,158,674 Accounts payable Unavailable/advanced revenues are resources Accrued interest 317,373 317,373 received that have not yet met the criteria for being Unavailable/advanced revenue 577,807 471,898 1,049,705 recorded as revenues. Long-term liabilities: The Notes provide information about the major types of 8,276,440 11,052,742 Due within one year 2,776,302 long-term liabilities, purpose of liability, beginning and 47,828,377 18,037,856 65,866,233 ending balances, and how major categories of liabilities Due in more than one year have changed during the previous year. Total liabilities 69,011,966 23,432,761 92,444,727 Deferred inflows is an acquistion of net position that is ▶ DEFERRED INFLOWS applicable to a future reporting period - it has a negative effect similar to a liability, but is not a liability. Property tax 88,092,031 4,585,277 92,677,308 **NET POSITION** Constraints on the use of net position that are Invested in capital assets, externally imposed by creditors, grantors, contributors, net of related debt 92,839,305 47,274,745 140,114,050 or state law through the Idaho Constitution or → Restricted for: legislation are listed separately as "restricted" to show net position that is not available to support primary **Grant Programs** 3,271,693 3,271,693 government programs. Consolidated Elections 648,193 648,193 Court Functions 2,709,644 2,709,644 Public Safety 8,770,394 8,770,394 Unrestricted net position may be used at the County's discretion but often have limitations on use based on Weed/Pest/Mosquito Abatement 2,235,399 2,235,399 state statutes Welfare and Public Health 115,419 115,419 120,928,091 Unrestricted 108,470,768 12,457,323 219,060,815 59.732.068 278,792,883 ►Total net position Total assets - total liabilities - deferred inflows = total net position

Governmental Activities cover traditional activities of

human services, and recreation. They are financed

county government such as public safety, health and

Business-type Activities provide services that

are primarily financed by charging a fee directly

to the users of the service such as EMS, Expo

Ada County

Statement of Net Position

\$463,914,918 - \$92,444,727 - \$92,677,308 = \$278,792,883

The Statement of Net Position reports what

(liabilities), and what is left after assets are

he government owns (assets), owes

The Statement of Activities contains information about costs of providing services (expenses) and resources obtained to finance services (revenues) during the current fiscal year. **Ada County** Statement of Activities For the Year Ended September 30, 2013 This column shows the full cost of the program. Functions/Programs Primary government: Governmental activities: General government Sanitation Public safety Health and welfare Recreational and cultural Functions show the Interest on long-term debt maior Total governmental activities programs

Program revenues display the extent to which programs are selffunded. Program revenues are categorized as charges for services, grants, and contributions. Program revenues reduce the net expense of functions/programs to the public.

Program Revenues Net (Expense) Revenue and Changes in Net Position Operating **Primary Government** Charges for Grants and Capital Grants & Governmental **Business-Type** Expenses Services Contributions Contributions Activities Activities Total \$ 64,960,121 \$ 11,217,971 370,713 \$ (53,371,437)(53,371,437)2,270,585 433,548 6,375 (1,830,662)(1.830,662)70,515,247 21,263,277 3,789,087 221,434 (45,241,449)(45,241,449)11,565,125 (11,565,125)(11,565,125)962,831 277,457 425 131,552 (553,397)(553,397)1,885,319 (1,885,319)(1,885,319)152,159,228 33,192,253 4,166,600 352,986 (114,447,389) (114,447,389) 11.499.514 8.229.702 10.110 133,573 (3,126,129)(3,126,129)8,841,434 10,901,172 2,059,738 2,059,738 4,144,628 4,205,818 61,190 61,190 4,510,682 4,750,930 240,248 240,248 28,996,258 28,087,622 10,110 133,573 (764,953)(764,953) \$ 181,155,486 \$ 61,279,875 4,176,710 486,559 (114,447,389) (764,953)(115,212,342)

Are programs self supporting?

The total is obtained by subtracting program revenues from expenses. A (negative) figure indicates the portion of program expenses not covered by program revenues; therefore, the program was partially financed with tax revenues and other general revenues, which are shown on the bottom half of this statement. A positive figure indicates that program revenues exceeded program expenses, making a net contribution to governmental revenues.

An example of how this statement works: The total cost of the County's Public safety was \$70.5 million. The County raised \$21.2 million from charges for services, and received \$4 million of operating and capital grants and contributions. When program revenues are subtracted from expenses for Public Safety, a net expense of \$45.2 million is left. This is the portion of Public safety costs financed with taxes and other general revenues, rather than being financed by the revenues generated by the services themselves.

Business-type activities:

Western Idaho Fair

Billing Services

Emergency Medical Services

Total business-type activities

Total primary government

Solid Waste Management

for which

spends

the County

resources.

General revenues include taxes and other revenues the County uses to finance the net expense of the functions above. General revenues are categorized to enhance comparability among financial statements for different years.

Taxes:
Property taxes, levied for general purposes

General revenues:

Net position - ending

Sales taxes
Grants and contributions not restricted to specific programs
Interest and investment earnings
Miscellaneous

Total general revenues, special item and transfers
Change in net assets
Net position - beginning

84,799,902 4,444,168 89,244,070 15,546,807 177,636 15,724,443 5,386,445 5,386,445 67,983 (24,289)43,694 2,324,333 2,324,333 108,125,470 4,597,515 112,722,985 (6,321,919) 3,832,562 (2,489,357)225,382,734 55,899,506 281,282,240 \$ 219,060,815 59.732.068 \$ 278,792,883

Did the County's financial positior improve or deteriorate during the fiscal year?

The change in net position indicates whether sufficient resources were raised during the year to cover the costs. The net position of governmental activities decreased by \$6.3 million, and business-type activities net position increased by \$3.8 million

The notes to the financial statements are an integral part of this statement.

ADA COUNTY Balance Sheet Governmental Funds September 30, 2013

The governmental fund balance sheet serves a purpose similar to the Statement of Net Position. This statement reports what is owned or controlled and what is owed by governmental funds. However, the focus is on short-term, rather than long-term, assets and liabilities.

This statement presents the County's most significant or 'major' funds individually and aggregates other funds in a single column.

To see the detail of the different funds that make up Other Governmental Funds, turn to the combining financial statements on CAFR pages 70-73.

Governmental funds report unavailable/advanced revenues in connection with receivables that aren't available to liquidate liabilities of the current period. See detail in Notes, CAFR page 51.

Deferred inflows is an acquistion of net position that is applicable to a future reporting period - it has a negative effect similar to a liability, but is not a liability.

Restricted fund balances are the portion of a governmental fund's balance that is not available for spending in the subsequent year's budget due to grant or enabling legislation.

				▼	
	General Fund	Charities and Welfare	Capital Projects	Other Governmental Funds	Total Governmental Funds
ASSETS					
Cash	\$ 6,058,529	\$ 1,119,212	\$ 5,873,750	\$ 2,680,317	\$ 15,731,808
Investments	41,901,539	8,476,572	44,297,609	20,162,999	114,838,719
Accounts receivable	785,859	-	-	90,724	876,583
Property tax receivable	66,822,914	8,943,673	-	14,810,035	90,576,622
Accrued interest receivable	187,431	-	116,002	24,020	327,453
Due from other funds	324,249	-	-	26,521	350,770
Due from other agencies and units of					
government	5,332,835	-	-	89,489	5,422,324
Lease Receivable	480,367	-	-	-	480,367
Total assets	\$ 121,893,723	\$18,539,457	\$ 50,287,361	\$ 37,884,105	\$ 228,604,646
LIABILITIES, DEFERRED INFLOWS AN Liabilities:					
Accounts payable	\$ 8,730,281	\$ 1,044,767	\$ 81,623	\$ 1,459,607	\$ 11,316,278
Due to other funds	17,750	-	-	85,561	103,311
Unavailable/advanced revenues	1,037,982	-	-	20,192	1,058,174
Accrued liabilities	-	2,185,466	-	-	2,185,466
Total liabilities	9,786,013	3,230,233	81,623	1,565,360	14,663,229
→ DEFERRED INFLOWS					
Property tax	66,822,914	8,943,673		14,810,035	90,576,622
FUND BALANCES:					
Restricted for:					
Grants	3,271,693	-	-	_	3,271,693
Enabling Legislation	· · · -	-	-	14,527,376	14,527,376
Assigned for:					
General government	5,423,582	-	-	1,978,283	7,401,865
Public safety	5,654,716	-	-	406,916	6,061,632
Judicial services	1,265,589	-	-	3,221,098	4,486,687
Health and welfare	-	6,365,551	-	-	6,365,551
Recreation and culture	-	· · ·	-	1,375,037	1,375,037
Capital projects	-	-	50,205,738	-	50,205,738
Unassigned:	29,669,216	-	-	-	29,669,216
Total fund balances	45,284,796	6,365,551	50,205,738	21,508,710	123,364,795
Total liabilities and fund balances	\$ 121,893,723	\$18,539,457	\$ 50,287,361	\$ 37,884,105	

Reconciliation of the Governmental Funds Balance Sheet

To the Statement of Net Position September 30, 2013

This reconciliation shows the reasons that total fund balances on the governmental fund Balance Sheet differ from total net position for governmental activities on the government-wide Statement of Net Position.

Total Fund Balances - Governmental Funds

\$ 123,364,795 <

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of the following:

Land	\$ 7,657,147
Land Improvements	3,683,381
Building	164,798,610
Infrastructure	2,122,261
Vehicles	5,488,877
Intangible Software	204,134
Machinery and Equipment	34,067,554
Construction in Progress	277,259
Accumulated Depreciation	(86,779,918)
Total Capital Assets	

The largest difference between the government-wide and governmental fund statements is that fund statements do not report capital assets, such as land, buildings, etc.

131,519,305

Some of the County's revenue will be collected after year-end but is not available soon enough to pay for the current period's expenditures and therefore is considered unavailable in the funds. The following are considered unavailable:

Delinquent Property Tax	\$ 2,484,591
Interest Receivable on Lease	19,633
Lease Receivable	480,367
Total Deferred Revenue	

2,984,591

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities - both current and long-term - are reported in the Statement of Net Position. These liabilities consist of the following:

Capital Leases Payable	\$ (38,680,000)
Accrued Interest on the Capital Leases	(317,373)
Compensated Absences	(4,777,378)
Total Long-Term Liabilities	

The governmental fund Balance Sheet does not report long-term liabilities; the government-wide Statement of Net Position does.

(43,774,751)

Internal service funds are used by management to charge the costs of health and liability insurance to individual funds and are reported separately from governmental funds in the fund statements. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.

4,966,875

Total Net Position - Governmental Activities

\$ 219,060,815

The notes to the financial statements are an integral part of this statement.

The governmental funds total fund balance of \$123.3 million (see CAFR page 29) reconciles to the \$219 million total of the governmental activities net position reported on government-wide Statement of Net Position (see CAFR page 26). The difference between these numbers can be seen on this reconciliation which primarily shows that the governmental funds report short-term financial information, whereas the government-wide statements report both short-term and long-term information.

This statement and other similar operating statements (such as the Statement of Activities) contain information on revenues and expenditures occurring during the fiscal year; by contrast, balance sheets and net position statements contain data as of a single point in time - the end of the fiscal year.

Ada County Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended September 30, 2013

Several funds make up the Other Governmental column. To see greater detail of the individual funds summarized in this column, turn to the combining financial statements on CAFR pages 70-73.

This statement shows the flow of short-term resources into and out of the County. In governmental funds, revenues are included only if cash is received during the year or within 30 days of the end of the fiscal year. Revenues are reported by major source.

Expenditures generally are recorded when the County has received the goods or services and payment is due and payable. The expenditures are listed by major functional category.

Capital Outlay shows the purchase, construction, and improvement of capital assets. This amount is different than that of the government-wide statements, which adds the cost to the capital account on the Statement of Net Position and subtracts the cost over the useful life of the asset in the form of depreciation expense.

				▼	
				Other	Total
	General	Charities	Capital	Governmental	Governmental
	Fund	and Welfare	Projects	Funds	Funds
REVENUES					
Taxes	\$ 59,246,317	\$11,190,195	\$ -	\$ 14,764,276	\$ 85,200,788
Licenses and permits	1,302,138	-	-	156,948	1,459,086
Fines and forfeitures	174,305	-	-	1,339,272	1,513,577
Charges for services	21,465,498	902,214	875,336	7,878,756	31,121,804
√ Intergovernmental	22,618,968	3,610		2,830,260	25,452,838
Interest income	722,152	108,170	560,443	236,971	1,627,736
Net increase (decrease) in the fair value					
of investments	(562,675)	(103,590)	(599,304)	(253,362)	(1,518,931)
Micellaneous	2,177,205	28,655		403,633	2,609,493
Total revenues	107,143,908	12,129,254	836,475	27,356,754	147,466,391
EXPENDITURES					
Current:					
General government	45,139,485	-	83	14,516,557	59,656,125
Public safety	63,720,484	-	-	3,625,047	67,345,531
Sanitation	-	-	-	1,995,693	1,995,693
Health and welfare	-	9,850,315	-	1,749,310	11,599,625
Recreational and cultural	.	-	<u>-</u>	601,178	601,178
Capital outlay	1,638,952	-	4,445,727	1,236,323	7,321,002
Debt service:					
Principal retirement	-	-	3,025,000	-	3,025,000
Interest and other debt charges	 _		1,911,736		1,911,736
Total expenditures	110,498,921	9,850,315	9,382,546	23,724,108	153,455,890
Excess (deficiency) of revenues	/ · · · ·				/
over expenditures	(3,355,013)	2,278,939	(8,546,071)	3,632,646	(5,989,499)
OTHER FINANCING SOURCES (USES)					
Transfers in	402,376		726,000	196,152	1,324,528
Transfers (out)	,	(4 590)	(572,706)	(1,764)	, ,
` '	(2,312,742)	(4,580)			(2,891,792)
Total other financing sources and uses	(1,910,366)	(4,580)	153,294	194,388	(1,567,264)
					<u></u>
Net change in fund balances	(5,265,379)	2,274,359	(8,392,777)	3,827,034	(7,556,763)
Fund balance, beginning of year	50,550,175	4,091,192	58,598,515	17,681,676	130,921,558
					✓

\$ 6,365,551

\$ 50,205,738

\$ 21,508,710

Charities and
Welfare and most
other government
funds had positive
changes in fund
balances (revenues
and other financing
sources exceeded
expenditures and
financing uses)
while the General
Fund and Capital
Projects had
negative changes.

These are the fund balances that appear on the governmental funds Balance Sheet.

\$123,364,795

The notes to the financial statements are an integral part of this statement.

Fund balance, end of year

The County's only debt is for the annual lease payments on the Courthouse.

\$ 45,284,796

The net change in fund balances balances on the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balance differ from change in net comes from the total column of governmental funds on the position for governmental activities on the government-wide Statement of Statement of Revenues, Expenditures, and Changes in Ada County Fund Balances (CAFR page 31). Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended September 30, 2013 **Total Net Change in Fund Balances - Governmental Funds** \$ (7,556,763) Amounts reported for governmental activities in the Statement of Activities are different because: Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Capital Outlays expense was more than Depreciation expense in the current year by the following amount: Capital Outlay 7.321.002 Depreciation Expense (8,708,624)Excess of Depreciation Expense over Capital Outlay (1,387,622)Miscellaneous transactions involving capital assets such as sales and other disposals (gain/loss), as well as donations, are reported in the Statement of Activities but only proceeds from sales are reported in the governmental funds. Sales, disposals and donations (15,586)(15,586)Some revenues in the governmental funds are unavailable because they are not collected within the prescribed time period after year-end. On the accrual basis, however, those revenues would be recognized, regardless of when they are collected. Because of the "availability" criterion under the modified accrual basis of accounting the following has been recorded as unavailable: **Delinquent Property Tax** (400,886)A lease receivable payment is reported as revenue in the governmental funds when received. The amount representing the principal payment on the lease is reported in the Statement of Net Position as a reduction of the lease receivable. (461,506)Interest receivable on the lease is not reported in the governmental funds (18,861)(480, 367)Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. In the current year. these amounts consist of: Capital Lease Payments 3,025,000 Under the modified accrual basis of accounting used in the governmental funds. expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. Also, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. Accrued interest calculated for capital leases payable 26,417 Compensated absences (334,120)**Total Additional Expenditures** (307,703)Internal service funds are used by management to charge the costs of health and liability insurance to individual funds and are reported separately from governmental funds in the fund statements. In the government-wide statements, internal service funds are included with governmental activities. 802,008 **Change in Net Position - Governmental Activities** (6,321,919) The notes to the financial statements are an integral part of this statement. This is the amount you will find in the Governmental Internal service funds are reported in proprietary fund statements because Activities column on the government-wide Statement of Activities they operate like a business and charge County departments a price for goods and services in order to recoup their costs. Since they provide services mainly to other funds of the County, internal service funds are included with the governmental activities in the government-wide (CAFR page 27).

This reconcilliation shows the reasons that the net changes in fund

statements.

Ada County Statement of Net Position Proprietary Funds September 30, 2013 Proprietary funds account for operations that function in a manner similar to private business, where the cost of providing goods or services is primarily financed through user charges. There are two types of proprietary funds - internal service and enterprise funds. Internal service funds provide goods and services to county departments on a cost-reimbursement basis; enterprise funds account for services or goods provided outside of county government. Enterprise funds and business-type activities on the government-wide Statement of Net Position are synonymous.

Only one fund comprises the Nonmajor Enterprise Funds column. The County choose to present the other three Enterprise Funds as Major Funds in an ongoing manner for year to-year comparative analysis.

			Governmental				
			Major Funds	e Activities - Ente	Other Funds		Activities-
		Emergency	Solid	Western			Internal
		Medical	Waste	Idaho	Billing		Service ←
		Services	Management	Fair	Services	Total	Funds
	ASSETS						
	Current Assets:						
	Cash and cash equivalents	\$ 1,000,218	\$ 2.280.876	\$ 311,208	\$ 100.632	\$ 3.692.934	\$ 2.048.576
	Investments	7,495,050	17,091,203	2,272,994	754,304	27,613,551	14,542,290
	Receivables, net	2,207,085	584,442	38,929	351,585	3,182,041	- 1,0 12,200
	Due from other funds	2,207,000	72,985	-	5	72,990	_
	Due from other agencies	53,715	892,470	_	96	946,281	_
	Property tax receivable	4,711,758	002,470		-	4,711,758	_
	Accrued interest receivable	21,679	44,721	6,083	3,092	75,575	34,353
	Total current assets	15,489,505	20,966,697	2,629,214	1,209,714	40,295,130	16,625,219
	Noncurrent assets:	13,403,303	20,300,037	2,023,214	1,203,714	40,233,130	10,023,213
Additional details on	—▶ Capital assets:						
capital assets and	Land	921,826	3.536.791	493.224		4.951.841	
infrastructure can be		921,820	-,,	3,051,250	-	, , -	-
found in the Notes to	Land improvements	7.054.077	31,686,307	6,932,214	-	34,737,557	-
the Financial	Buildings	7,054,277	1,277,017		-	15,263,508	-
Statements (CAFR	Infrastructure	-	4,268,721	974,347	-	5,243,068	-
pages 46 and 52-53) .	Vehicles	3,608,643	199,344	58,647	-	3,866,634	-
	Machinery & equipment	1,206,511	1,383,599	488,713	-	3,078,823	-
	Construction in progress	9,230	(0.550.007)	(0.040.004)	-	9,230	-
	Less accumulated depreciation	(4,277,375)	(6,558,307)	(9,040,234)		(19,875,916)	
	Capital assets, net	8,523,112	35,793,472	2,958,161	4 000 744	47,274,745	40.005.040
	Total assets	24,012,617	56,760,169	5,587,375	1,209,714	87,569,875	16,625,219
	LIABILITIES						
	Current liabilities:						
		744.007	4 000 400	04.400	400 777	0.440.705	005.004
	Accounts payable Accrued liabilities	714,297 23,695	1,208,438 1,710	94,193 897	129,777	2,146,705 26,302	695,691
	Due to other funds	80,121	33,388		70 440	263,506	- FC 042
	Landfill postclosure costs	80,121	2,750,000	71,555	78,442		56,943
	Claims and judgments	-	2,750,000			2,750,000	2 524 005
		-	-	132,411	220 407	474 000	2,524,085
	Unavailable/advanced revenues	040.440	0.000.500		339,487	471,898	0.070.740
	Total current liabilities	818,113	3,993,536	299,056	547,706	5,658,411	3,276,719
Additional details on	Noncurrent liabilities: Accrued liabilities	439,145	31.638	EE E7E		526.358	
noncurrent (long-term)		439,145	- ,	55,575	-	,	-
liabilities can be found in	Landfill postclosure costs	-	17,511,498	-	-	17,511,498	7 027 000
the Notes to the	Claims and judgments Total noncurrent liabilities	439,145	17,543,136	55,575		18,037,856	7,937,888
Financial Statements	Total liabilities	1,257,258	21,536,672	354,631	547,706	23,696,267	7,937,888 11,214,607
(CAFR page 56).	rotal liabilities	1,257,258	21,536,672	334,031	547,706	23,090,207	11,214,007
	DEFERRED INFLOWS						
	Property tax	4,585,277				4,585,277	
	Floperty tax	4,303,211				4,303,211	
	NET POSITION						
	Invested in capital assets	8,523,112	35.793.472	2.958.161	_	47,274,745	_
	Unrestricted	9,646,970	(569,975)	2,274,583	662,008	12,013,586	5,410,612
	Omeomolog	0,040,010	(000,010)	2,214,000	002,000	12,010,000	0,410,012
	Total net position	\$ 18,170,082	\$ 35,223,497	\$ 5,232,744	\$ 662,008	59,288,331	\$ 5,410,612
	Adjustment to reflect the cons					443,737	/
		!	Net positon of bus	iness-type activiti	es	\$59,732,068	-

Internal service funds are included with governmental activities in the government-wide statements. To see greater detail of the individual funds included in this column, turn to the combining financial statements (CAFR page 91-94).

As a general rule, current assets and liabilities on the proprietary fund statements are those assets and liabilities expected to mature within one year of the end of the fiscal period (Sept 30). Noncurrent assets and liabilities are those assets and liabilities expected to mature in more than one year from the end of the fiscal period.

This total net position amount is the same as that found for business-type activities in the government-wide Statement of Net Position (CAFR page 26). The total net position amount also agrees with the ending net position shown on the Statement of Activities (CAFR page 27).

The notes to the financial statements are an integral part of this statement.

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.

18,170,082

Change in net position of business-type activities

5,232,744

35,223,497

207.892 3,832,562

662,008

Operating revenues include fees and charges received from providing goods or services to customers in the course of the fund's principal ongoing activity.

Operating expenses are the costs paid for goods or services in the course of the fund's principal ongoing activity.

This line shows if the operating revenues generated were sufficient to cover expenses.

Nonoperating revenues (expenses) represent nonexchange transactions and those transactions outside the course of the fund's principal ongoing activity.

You can use this line to judge the financial sustainability of the activities. A loss would indicate that an activity is not supporting itself and must use resources accumulated from the past, push costs off to the future, or utilize some other financing method to cover costs.

To see greater detail of the individual funds aggregated in this column, turn to the combining financial statements (CAFR page 91-94).

5,410,612

10

Total net position - ending

This statement shows if and how the proprietary funds met their cash needs. It shows whether a proprietary activity raised enough cash to pay its bills.

		Business-Type Activities - Enterprise Funds						(Governmental			
				Major Funds				Other Funds				Activities-
		Emergency		Solid		Western		D.III.				Internal -
		Medical Services		Waste Management		ldaho Fair		Billing Services		Total		Service Funds
	CASH FLOWS FROM OPERATING			managomon	_			00.7.000				1 41145
	ACTIVITIES				_							
Cash flow operating activities relate to	Cash received from customers	\$ 7,978,505	\$	10,062,628	\$	4,238,112	\$	4,798,057	\$	27,077,302	\$	18,906,849
money received from	Cash paid to suppliers for goods and contracted services	(2,553,048)		(5,749,895)		(3,025,627)		(4,973,227)		(16,301,797)		(19,946,164)
providing services	Cash paid to employees	(2,000,040)		(0,740,000)		(0,020,021)		(4,575,227)		(10,001,707)		(13,340,104)
and the cash paid to employees and	for services	(8,867,515)		(630,457)		(699,595)		-		(10,197,567)		-
suppliers for services	Other operating revenue	33,876		271,414	_	-				305,290		<u>-</u>
and goods.	Net cash provided by (used for)											
	operating activities	(3,408,182)		3,953,690		512,890		(175,170)		883,228		(1,039,315)
				-,,,,,,,,,	_		-	(110,110)	-			(1,000,010)
	CASH FLOWS FROM NONCAPITAL	-										
Noncapital financing activities relate to	FINANCING ACTIVITIES Property taxes and other taxes	4,635,613		_		_		_		4,635,613		_
grants and property	Subsidy from federal grants	143,683		-		-		_		143,683		_
taxes paid to	Transfer in	-		-		-		-		-		1,580,597
Emergency Medical Services.	Transfer out				_	-						(13,333)
Sei vices.												
	Net cash provided by (used for) noncapital financing activities	4,779,296								4,779,296		1,567,264
`	Horicapital linaricing activities	4,779,290		<u> </u>	_	<u> </u>		<u>-</u>		4,779,290		1,307,204
Capital and related	CASH FLOWS FROM CAPITAL AND											
financing activities	RELATED FINANCING ACTIVITIES			(440.000)		(00.400)				(4.000.000)		
relate to receipt and use of cash for	Purchase of capital assets	(848,633)		(112,202)	_	(62,498)	_			(1,023,333)		<u> </u>
purchase or	Net cash provided by (used for)											
construction of	capital and related financing											
capital assets.	activities	(848,633)		(112,202)	_	(62,498)				(1,023,333)		-
	CASH FLOWS FROM INVESTING											
Investing activities	ACTIVITIES											
relate to the sale, purchase, and	Net (increase) decrease											
earnings from	in investments	(944,864)		(4,340,381)		(517,337)		95,234		(5,707,348)		(1,406,071)
investments.	Interest income	89,602		179,624	_	20,208		8,184		297,618		162,576
	Net cash provided by (used for)											
	investing activities	(855,262)		(4,160,757)		(497,129)		103,418		(5,409,730)		(1,243,495)
	· ·			,	_	, , , , ,		(= 1 = = = :		, ,		
	Net increase (decrease) in cash Cash, beginning of year	(332,781) 1,332,999		(319,269) 2,600,145		(46,737) 357,945		(71,752) 172,384		(770,539) 4,463,473		(715,546)
	Cash, beginning or year	1,332,999	_	∠,000,145	_	357,945	_	172,384	_	4,403,473	_	2,764,122
	Cash, end of year	\$ 1,000,218	\$	2,280,876	\$	311,208	\$	100,632	\$	3,692,934	\$	2,048,576

To see greater detail of the individual funds included in this column, turn to the combining financial statements (CAFR pages 91-94).

Ξ

The amounts on this line agree with the 'cash and cash equivalents' line on the Proprietary Funds Statement of Net Position. (CAFR page 34).

This reconciliation should be viewed in connection with the previous document (the 'Statement of Cash Flows').

Reconciliation of operating income (loss) to net cash provided by (used for) operating activities

The amounts on this line agree with the Total
Operating income (loss) shown on the
'Statement of Revenues, Expenses, and
Changes in fund Net Position'(CAFR page 35).

The reconcilliation explains the differences between the flows of cash and the operating income (loss) reported on an accrual basis on the 'Statement of Revenues, Expenses and Changes in Fund Net Position' for proprietary funds.

s line agree with the Total		Governmental					
oss) shown on the		Major Funds	3		Other Funds	Activities-	
nues, Expenses, and t Position'(CAFR page 35).	Emergency	Solid		Western			Internal
t Position (CAFR page 35).	Medical	Waste		Idaho	Billing		Service
	Services	Management	_	Fair	Services	Total	Funds
Operating income (loss)	6 (3,455,790)	\$ 2,046,761	\$	52,253	\$ 240,248	\$ (1,116,528)	\$ (535,403)
Adjustments to reconcile operating income							
(loss) to net cash provided by (used for)							
operating activities:							
Depreciation expense	635,149	586,301		410,955	-	1,632,405	-
Landfill postclosure expense	-	1,279,450		-	-	1,279,450	-
Change in assets and liabilities:							
(Increase) decrease in accounts receivable, net	(217,981)	(55,513)		2,868	18,137	(252,489)	-
(Increase) decrease in due from other agencies							
and units of government	660	(513,630)		-	2,158	(510,812)	-
(Increase) decrease in due from other funds	(000 077)	2,013		(= 0=0)	(5)	2,008	(000.070)
Increase (decrease) in accounts payable	(390,877)	587,313		(7,070)	(465,989)	(276,623)	(322,378)
Increase (decrease) in accrued liabilities	23,756	6,797		8,822	- 0.444	39,375	-
Increase (decrease) in due to other funds	(3,099)	14,198		15,636	3,444	30,179	13,977
Increase (decrease) in claims and judgements	-	-		20, 420	-	-	(195,511)
Increase (decrease) in deferred revenue			_	29,426	26,837	56,263	
Total adjustments	47,608	1,906,929	_	460,637	(415,418)	1,999,756	(503,912)
Net cash provided by (used for)							
operating activities	(3,408,182)	\$ 3,953,690	\$	512,890	\$ (175,170)	\$ 883,228	\$ (1,039,315)

This line agrees with net cash for operating activities shown on the 'Statement of Cash Flows'.

Noncash investing activities for business-type enterprise funds were:

The net decrease in the fair value of investments for Emergency Medical Services was \$ 96,601 for the year.

The net decrease in the fair value of investments for Solid Waste Management was \$ 214,156 for the year.

The net decrease in the fair value of investments for the Western Idaho Fair was \$ 28,648 for the year.

The net decrease in the fair value of investments for Billing Services was \$ 10,255 for the year.

Noncash investing activities for governmental internal service funds were:

The net decrease in the fair value of investments for Self-Funded Health Insurance was \$ 67,441 for the year. The net decrease in the fair value of investments for Liability Insurance was \$ 121,187 for the year.

reported on the 'Statement of Revenues, Expenses, and Changes in Fund Net Position' as operating income or in the 'Statement of Cash Flows' as a cash transaction. These represent the movement of market value of investments rom year to year.

Noncash transactions are not

The notes to the financial statements are an integral part of this statement.

ADA COUNTY Fiduciary Funds Statement of Fiduciary Net Assets September 30, 2013 Fiduciary funds ad

Fiduciary funds account for resources the County manages or holds on behalf of others. Fiduciary funds are not available to support the County's programs.

	Agency				
	Funds				
Assets		_			
Cash	\$	10,458,103			
Accounts receivable		499,340			
Total assets	\$	10,957,443			
Liabilities					
	Φ	000.050			
Accounts payable	\$	600,053			
Fines and appearance					
bonds to be remitted		3,072,314			
Fiduciary fund liabilities:					
Judgments held in trust		855,878			
Tax receipts held in trust		1,605,746			
Due to prisoners		99,472			
Due to victims		29,016			
Due to other agencies and					
units of government		4,694,964			
Total liabilities	\$	10,957,443			
		<u> </u>			

The notes to the financial statements are an integral part of this statement.

Agency funds contain resources held on a temporary, purely custodial basis. Every resource held by these funds is due to be passed along to the individuals or organizations to which it belongs; therefore, assets equal liabilities at all times and there is no net position.

Ada County

Required Supplementary Information
Budgetary Comparison Schedule

Schedule of Revenues, Expenditures, and Changes in Fund Balances

Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

General Fund and Major Special Revenue Funds

The original budget includes the original adopted budget and legally authorized adjustments made before the beginning of the fiscal year. The final budget includes the original budget with all changes made subsequent to the start of the year.

General Fund and Major Speci	ai Revenue Funds								
			▼ Budgete	nd Am	ounts -		Actual Amounts		Variance with
GENERAL FUND			Original	eu An	Final		Budgetary Basis)		Final Budget
OENERAL I OND		_	Original		Tillal		Duagetary Dasisj		i mai buuget
Revenues:									
Property taxes		\$	58,770,190	\$	58,770,190	\$	59,246,317	\$	476,127
Sales tax allocation			13,750,000		13,750,000		14,645,951		895,951
State shared			5,194,308		5,194,308		5,864,885		670,577
Payments in lieu of taxes			750,000		750,000		716,024		(33,976)
Licenses and permits			1,191,617		1,206,938		1,302,138		95,200
Charges for services			20,464,428		20,905,047		21,328,537		423,490
Grants			689,264		2,210,272		1,457,207		(753,065)
Interest income			1,004,000		1,004,000		953,942		(50,058)
Miscellaneous			1,838,462		1,838,832		2,269,455		430,623
	Notice that the final budget is		, ,		, ,		, ,		
Total general fund revenues	more than the original budget.	\$	103,652,269	\$	105,629,587	\$	107,784,456	\$	2,154,869
	The final budget amounts include the original budget plus								
Expenditures:	grant appropriations, transfers,								
General Government	and other legally adopted								
	adjustments to the original								
Total clerk of the district court		\$	3,141,178	\$	3,141,178	\$	2,978,711	\$	162,467
Total treasurer	revenues. See CAFR pages 22-		1,206,762		1,206,762		1,016,013		190,749
Total assessor	23 for additional details.		743,317		743,317		682,776		60,541
Total assessor motor vehicle			2,433,828		2,433,828		2,245,584		188,244
Total prosecuting attorney			12,552,477		13,204,008		12,276,284		927,724
Total operations			8,540,760		8,540,760		7,148,296		1,392,464
Total development services			1,586,225		1,615,698		1,483,642		132,056
Total information technology			6,247,653		6,247,653		5,878,402		369,251
Total public defender			7,436,064		7,436,064		7,024,438		411,626
Total administrative services			4,130,327		4,130,327		3,981,928		148,399
Total general			2,125,500		2,125,500		1,430,409		695,091
Total general government									
(including capital outlays)			50,144,091		50,825,095		46,146,483		4,678,612
Public Safety									
Total sheriff			57,535,219		58,386,016		55,834,777		2,551,239
Total coroner			1,634,454		1,634,454		1,543,945		90,509
Total juvenile			8,316,192		11,396,605		7,737,528		3,659,077
Total public safety									
(including capital outlays)			67,485,865		71,417,075		65,116,250		6,300,825
Total general fund expenditure	es	•	447.000.050	•	400 040 470	•	444 000 700	•	0.000.054
(including capital outlays)		\$	117,629,956	\$	122,242,170	\$	111,262,733	\$	9,802,054
								r	
									The Idaho Constitution
									prohibits
The note to the required comp	lamantan information has					مانيا			expenditures
The note to the required supp	iementary information - basi	is of bu	lageting - is an int	egrai	part of this sched	iuie.			exceeding the final
									approved budget.
									This last column is
							(0.470.077)		obtained by subtracting actual
Revenue Over (Under) Expenditures	Inis s		conciles the above cas			_	(3,478,277)		expenditures from
			and expenditures with						the final budget
OTHER FINANCING SOURCES (US			ccrual basis used in th						amount. A positive
Terretoral			funds Balance Sheet a Revenues, Expenditure				400.076		figure indicates the
Transfers In			n Fund Balances (CAFF				402,376		program stayed
Transfers Out	nage :			·			(2,312,742)		within its budget.
Total Other Financing Sources (Use	es)						(1,910,366)	Į	
December and Other Fig. 1 2	O (Under)	_	_						
Revenues and Other Financing Soul							(F 200 C42)		
Expenditures and Other Financing	y uses						(5,388,643)		
Paganailing #)								
Reconciling Items Changes Affected by Accru	od Povonuos	4	K				(640 E46)		
							(640,546)		
Changes Affected by Accru	eu Experiuliules)						763,810		
Fund Balances - Beginning of Year							50 550 17F		
runu balances - Beginning of Year							50,550,175		
Fund Balances - End of Year						\$	45,284,796		
i una Balances - Lilu di Teal						Ψ	70,207,700		

The information in a budgetary comparison schedule will help you judge the County's compliance with its budget and assess the County's fiscal management capacity

Ada County

Required Supplementary Information Budgetary Comparison Schedule

Fund Balance - End of Year

Schedule of Revenues, Expenditures, and Changes in Fund Balances **Budget and Actual (Non-GAAP Cash Basis)** The original budget includes the original adopted budget and legally authorized adjustments made before the beginning of the fiscal year. The final budget For the Year Ended September 30, 2013 includes the original budget with all changes made subsequent to the start of the year Budgeted Amounts **Actual Amounts** Variance with CHARITIES AND WELFARE MAJOR SPECIAL REVENUE FUND Original Final (Budgetary Basis) Final Budget Revenues: Taxes 11,059,672 11,059,672 11,190,195 130,523 Intergovernmental 3,610 3,610 Charges for services 250,000 250,000 902,215 652,215 28,655 Miscellaneous 28,655 Total revenues 11,309,672 11,309,672 12,124,675 815,003 The final budget amounts Expenditures: include the original budget plus Currentgrant appropriations, transfers, and other legally adopted Health and welfare adjustments to the original 1,370,281 1,275,617 94.664 Personal services 1,370,281 budget - such as unanticipated 9,939,391 1,756,149 Other services and charges revenues. See CAFR pages 22-9,939,391 8,183,242 23 for additional details. The Capital outlays Charities & Welfare fund had no Total expenditures 11,309,672 11,309,672 9,458,859 1,850,813 changes between original & final budget. The Idaho Excess (deficiency) of revenues Constitution prohibits expenditures over expenditures and exceeding the final other uses, cash basis 2,665,816 approved budget. This last column is obtained by subtracting actual OTHER FINANCING SOURCES (USES) \$ \$ \$ expenditures from the final budget Transfers In amount. A positive figure indicates the Transfers Out (4,580)program stayed Total Other Financing Sources (Uses) (4.580)within its budget Revenues and Other Financing Sources Over (Under) This section reconciles the above **Expenditures and Other Financing Uses** 2,661,236 cash basis revenue and expenditures with the modified Reconciling Items accrual basis used in the Changes Affected by Accrued Revenues governmental funds Balance 4,580 Sheet and Statement of Changes Affected by Accrued Expenditures (391,457)Revenues, Expenditures, and Changes in Fund Balances (CAFR page 31). 4,091,192 Fund Balances - Beginning of Year 6,365,<u>551</u>

The note to the required supplementary information - basis of budgeting - is an integral part of this schedule.

\$