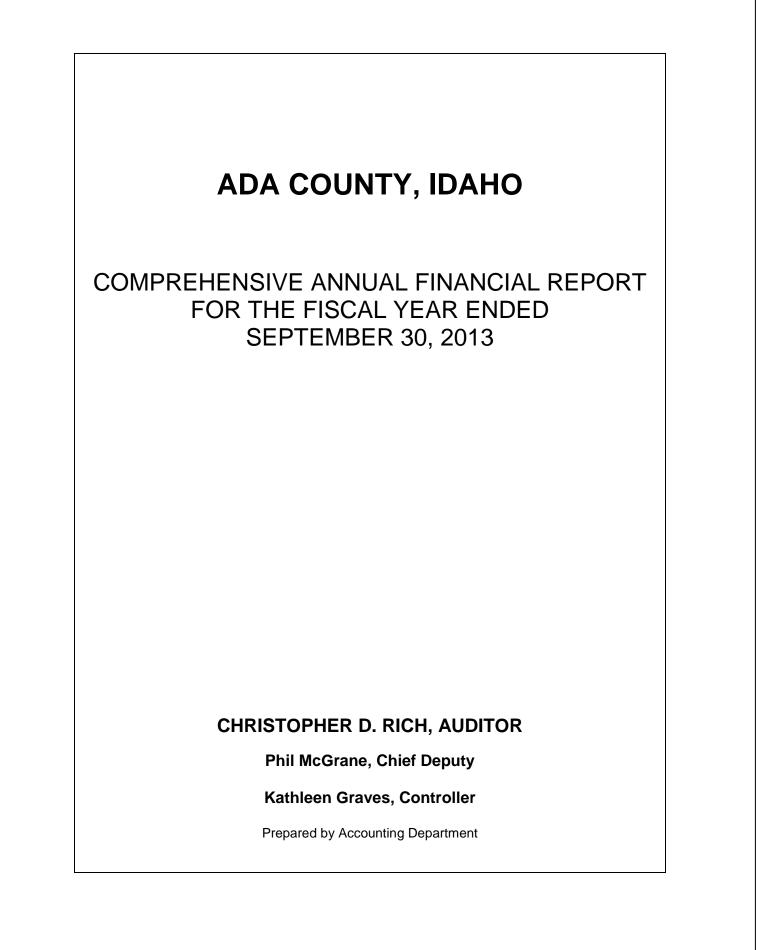
# COMPREHENSIVE ANNUAL FINANCIAL REPORT

Ada County, Idaho

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Established 1864

**Fiscal Year Ended** September 30, 2013



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#### Ada County

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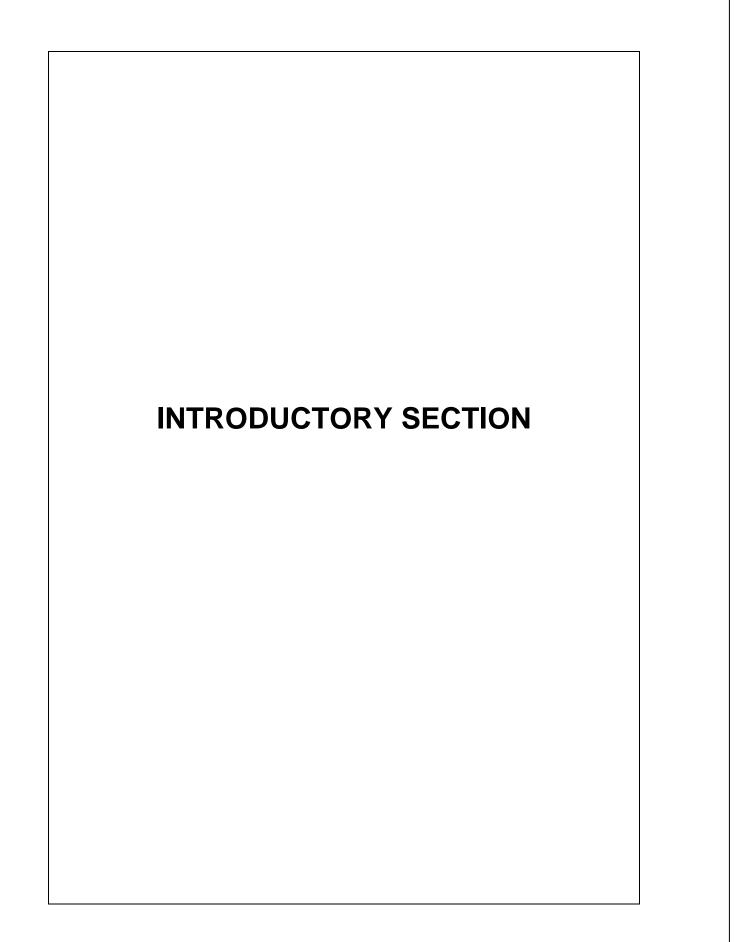
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**Christopher D. Rich** Ada County Clerk of the District Court Ex-officio Auditor and Recorder Ada County Courthouse #1196, 200 W. Front Street, Boise ID 83702-7300

**Phil McGrane Chief Deputy** 

December 31, 2013

Phone (208) 287-6879

To the Citizens of Ada County, Idaho:

State law requires that all general-purpose local governments with an annual budget that exceeds two hundred fifty thousand dollars annually submit a complete set of financial statements to the State of Idaho's legislative council. The financial statements must be presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report (CAFR) of Ada County, Idaho ("County"), for the fiscal year ended September 30, 2013.

Fax (208) 287-6909

This report consists of management's representations concerning the finances of the County. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed both to protect the County's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County's financial statements have been audited by Eide Bailly LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year ended September 30, 2013, are free of material misstatement. The audit was conducted in accordance with generally accepted governmental auditing standards. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the CAFR; i.e., assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the County's financial statements for the fiscal year ended September 30, 2013, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the Financial Section of this report.

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**Payroll** Ph (208) 287-6882 Fx (208) 287-6989

The independent audit of the financial statements of the County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and requirements involving the administration of federal awards. These reports are contained in the single audit section of this report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditors.

# **Profile of the Government**

Ada County, established as a political subdivision of the State of Idaho on December 22, 1864, is located in the southwestern part of the state. It is the most populous county in Idaho, as well as the center for commerce and many industries. The County covers an area of 1,055 square miles, and the most recently released estimated population (for 2012) is 409,061 or 389 persons per square mile. Boise City is the county seat of Ada County and home to the State Capitol. Other incorporated cities within its boundaries are Eagle, Garden City, Kuna, Meridian and Star. Ada County is empowered to levy a property tax on both real and personal properties located within its boundaries.

A three member elected commission with overlapping terms governs the County. Responsibilities of the County Commissioners include passing ordinances. adopting the budget, and appointing the heads of the various departments. Other elected officials within the County are the Assessor, Clerk of the District Court, Coroner, Prosecutor, Sheriff and Treasurer.

The County provides services under general governmental functions as follows: police protection, prosecution and defense services, emergency disaster preparedness, general administrative services, court services, election services, property assessment and tax collections, code enforcement, parks and recreation, and health and welfare. In addition, emergency medical services, sanitation, fair activities, and billing services are provided under an enterprise fund concept, with user charges providing revenue to pay operating expenses. The streets and sidewalks in the County are owned and maintained by the Ada County Highway District – a separately governed taxing district.

The annual budget serves as the foundation for Ada County's financial planning and control. The County budgets its revenues and expenditures, as is required by Idaho Code Section 31, Chapter 16. Following these guidelines, the County adopts annual appropriated budgets for General, Special Revenue, Capital Project and Enterprise Funds. All appropriated budgets for Governmental and Proprietary Funds are adopted on a non-GAAP cash basis.

Prior to the third Monday in May, each elected official or department head submits to the Auditor's Office a proposed operating budget for the fiscal year

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commencing October 1. On or before the first Monday in August, the proposed budget is submitted to the County Commissioners for review and tentative approval. Public budget hearings are conducted by the Tuesday after Labor Day, and, upon conclusion, the County Commissioners legally adopt the budget. Actual expenditures for the ensuing fiscal year shall not exceed the appropriations legally adopted by the Commissioners.

The budget system is integrated with the County's accounting system to ensure management control on spending throughout the year. The level of budgetary control (level at which expenditures may not legally exceed the appropriations) is established by the personal services and other charges and services (including capital outlay) within the department and fund. The budgetary process is described in more detail in Note to Required Supplementary Information, beginning on page 66.

Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. For the general fund and the charities and welfare fund, this comparison is presented on pages 61-65 as part of the *Required Supplementary Information* for the governmental funds. For other governmental funds with appropriated annual budgets, this comparison is presented in the "Combining Financial Statements" subsection of this report, which starts on page 74.

# **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the County operates.

*Local economy*: The County has a diverse economy and, in the past, has sustained solid economic growth. Ada County is the home to the world headquarters of major corporations such as J.R. Simplot, IDACORP, MWI Veterinary Supply, WinCo and Micron Technology, as well as other varied types of industry. Advanced technology, production, education, healthcare, government, military, professional services, construction, wood products, food processing and distribution, agriculture, tourism, small manufacturing and retail establishments have historically provided employment for the area as well as a stable financial base for the local economy. Eight Ada County companies were recognized this year by Inc. magazine as among the 5,000 fastest growing in the country. Nature's Earthly Choice is the top ranked Ada County Company at 1,025.

Located within the County are two regional hospitals with multiple facilities and extensive associated medical services. Ada County is also home to the largest university in Idaho which contributes jobs, intellectual capital and revenues to the local economy. Additionally, Ada County is the center of governmental facilities in Idaho - federal, state and local municipalities - which comprise significant portions of the County's market value, but are exempt from ad valorem taxation under Idaho Code. Regardless of the current economic climate, healthcare, education and government have all experienced a rise in demand for services, which has led to an increase in new job creation in Ada County; however these employers have had to make tremendous changes internally to maintain growth.

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Several new developments have been approved and are either in the construction phase or will be soon. Several projects are underway such as JUMP (Jack's Urban Market Place in honor of JR Simplot), Trader Joes, Eagle Island Marketplace and Zion's Bank, who is building a 15-story Idaho headquarters in downtown Boise. The Village at Meridian is still in the construction phase and is scheduled to be completed in spring 2014. This economic center on the corner of the busiest intersection in Idaho will be the home of several national businesses including Marshalls, Petco, Gap outlet and Chick-fil-A. These projects will not only increase construction jobs but property values as well. Once construction is complete, the economy will further strengthened by the increase in jobs these developments will provide.

Employment in Ada County remains sluggish as a result of the national recession. However, the County's unemployment rate has decreased to 5.7 percent as of September 30, 2013; which is lower than both the statewide and national unemployment rates of 6.0 percent and 7.0 percent, respectively.

Ada County real estate market has improved from the financial crisis experienced by much of the nation in recent years. During the recession, Ada County's residential median sale price declined nearly 35%. Foreclosures and short-sale transactions dominated the residential market. The peak rates have been observed in high growth areas where speculative development was taking place. Overall, the market appreciation experienced during the early part of the last decade was negated by the decline in values in the past few years.

With the declines of the real estate market during the recession beginning to feel like a thing of the past, there are some leading indicators showing evidence of stabilization in the Ada County Market. These include: the count of foreclosed properties, number of days on market, median sale price trends, and new construction activity. During the fiscal year 2013 there were 785 homes placed in foreclosure, a decrease of 34.5% from the previous year. The average number of days on the market for residential properties has fallen to 46 days according to IMLS, a decrease of 14.8% from September 2012. The median sale price trend has finally reversed itself as prices have risen towards pre-recession values. Additionally, the number of newly constructed home sales increased from 1,133 in fiscal year 2012 to 1,526 in fiscal year 2013.

Long-term financial planning: The County takes a conservative approach to budgeting; revenues must cover expenses. With the exception of the Emergency Medical Services Fund and the new construction roll, property taxes were not increased in fiscal year 2013. Despite a brighter economic outlook for Ada County, capital purchases were limited again in fiscal year 2013 but 43 new positions (17 public safety, 1 health & welfare, 15 judicial services, 8 general government and 2 sanitation) were added to address the growing demands for governmental service.

Financial policies: The majority of the County's revenue (property tax) is received after the first quarter of the fiscal year. In order for the County to remain on a cash basis, three months' worth of expenses are reserved and unavailable for budgeting. However, some funds collect enough revenue in the first guarter that a reservation is not necessary. This policy is evaluated every budget year against every budgeted fund.

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Capital projects must be funded in advance before the County will negotiate a contract; as a result, certain funds must increase their fund balance.

The County closely monitors its Minimum Fund Balance Policy by keeping a 15% reserve of operating revenue on hand; also known as budget stabilization. The amount of the General Fund budget stabilization reserve at the end of fiscal 2013 was \$8.5 million, approximately 50% of the desired amount. Ada County will be using \$12 million of its reserve to support the fiscal year 2014 budget.

Major initiatives: Capital Projects - In 2013, the Idaho Legislature approved a Supreme Court request to fund and assign three additional judges to Ada County. More Judges means more clerks, prosecutors, public defenders, sheriff's personnel and law clerks. Office remodels are required in several areas of the courthouse to accommodate the new personnel required for the newly assigned judges. The project is expected to be completed by June 2014 at an expected cost of \$500K.

Landfill -The Ada County Landfill will be partially closing the Hidden Hollow Cell. The forty year old cell has already been 50% capped, and only 60 acres remain to be covered. The full closure of the cell will take some time, and will be spread out over the next ten years. Currently, the North Ravine Cell is in operation, and is the main cell for disposing waste. The partial closure of the Hidden Hollow Cell will cost \$2.5 million and is expected to be completed by September 2014.

In an effort to reduce the amount of odor coming from the landfill, a Hydrogen Sulfide Scrubber will be constructed to clean landfill gas emissions. In addition, the scrubber will allow the County to increase the amount of landfill gas that can be extracted and in turn sold to produce energy. It is estimated that the addition of the scrubber will lead to a 40% increase in the amount of gas collected. The project will cost \$3.0 million and is expected to be operational by July 2014.

Auditor - Over five years ago, the Auditor's Office started development of a new County financial system to replace the current system that is now more than 20 years old. The new system is being designed to reduce paper reports, automate approval processes and provide better methods for accessing county financial information on all levels. The launch of the new financial system is scheduled for January 2014.

*Recorder* - The Recorder's office is beginning the undertaking of a paperless initiative in Ada County. This initiative will inventory all the paper records in the county, the tens of thousands of square feet they consume and project the cost of digitizing them to save space, improve efficiency and save money. The project includes \$400K for new recording software to replace a home-grown system that is over 20 years old, and another \$150K for document management software.

# Awards and Acknowledgments

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Ada County for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended September 30, 2012. This is the twenty-fifth consecutive year that Ada County has received this prestigious award. In order to be awarded a Certificate of 5

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Achievement, the County must publish an easily readable and efficiently organized CAFR that satisfies both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to uphold the stringent guidelines the Certificate of Achievement Program requires; therefore we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report has been a team effort by the County Auditor's accounting department and could not have been accomplished without their continued dedication and professionalism. In addition, appreciation is extended to the Board of County Commissioners for their encouragement, assistance and approval.

Sincerely, tope Ril

Christopher D. Rich Ada County Auditor

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Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Ada County Idaho

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

September 30, 2012

hey R. Ener

Executive Director/CEO

# ADA COUNTY, IDAHO ELECTED COUNTY OFFICIALS AND DEPARTMENT DIRECTORS SEPTEMBER 30, 2013

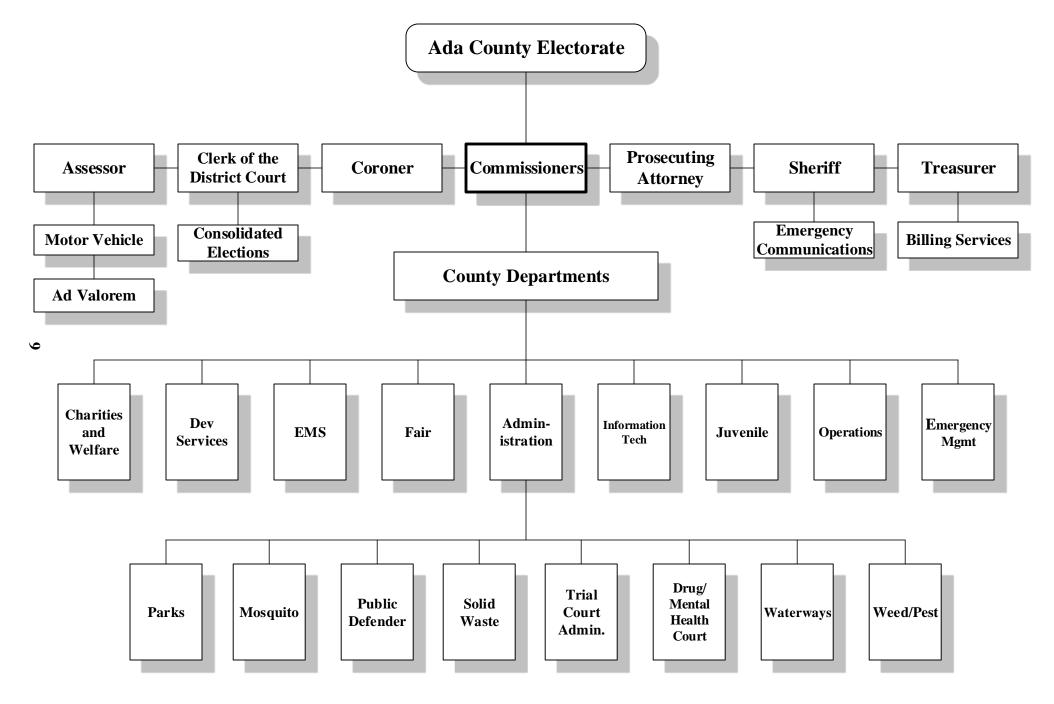
# ELECTED COUNTY OFFICIALS

CORONERErwin L. Sonnenberg PROSECUTING ATTORNEYGreg H. Bower SHERIFFGary L. Raney TREASURERVicky McIntyre
TREASURERVicky McIntyre

# DEPARTMENT DIRECTORS

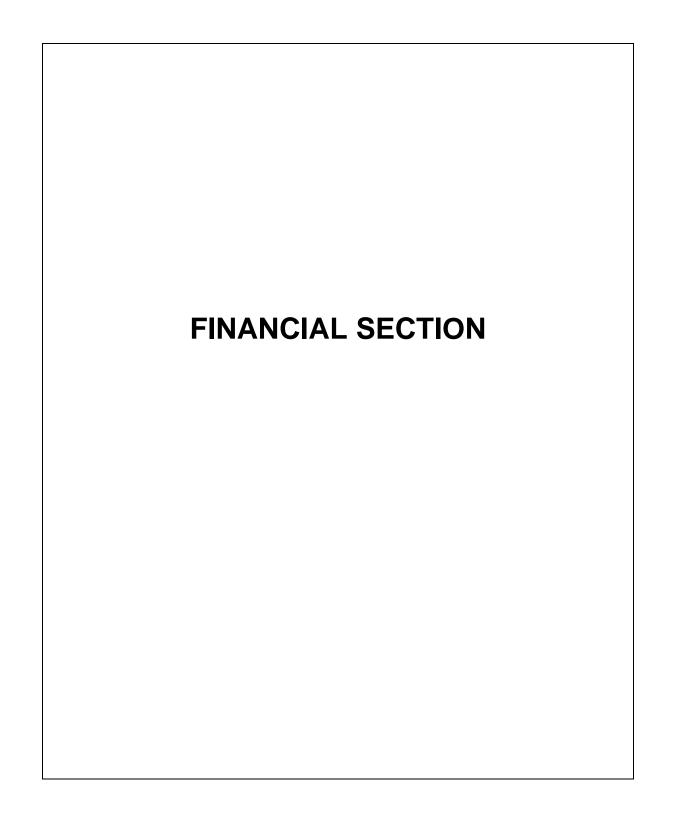
Charities and Welfare	John Traylor
Information Technology	Leslie Penney
Development Services - Building and Zoning	Megan M. Leatherman
District Court	Larry D. Reiner
Emergency Medical Services (EMS)	Darby Weston
Emergency Management	Doug R. Hardman
Juvenile	Janet M. Wallace
Operations	David P. Logan
Public Defender	Alan E. Trimming
Administration	David L. Case, Liaison
Parks and Recreation/Waterways	Scott Koberg
Solid Waste Management	David P. Logan
Weed/Pest/Mosquito	Brian K. Wilbur
Western Idaho Fair	Robert A. Batista

# ADA COUNTY, IDAHO ORGANIZATIONAL CHART



## ADA COUNTY, IDAHO CLASSIFICATION OF FUNDS

Category	Туре	Name
GOVERNMENTAL	General	Consisting of departments: Clerk of the District Court, Sheriff, Treasurer, Assessor, Prosecutor, Juvenile, Motor Vehicle, Operations, Coroner, Information Technology, Development Services, Administration, Public Defender and General
	Special Revenue	Charities and Welfare Public Health Weed Control Pest Extermination Parks and Recreation Ad Valorem Court Monitoring District Court Drug/Mental Health Court County Court Facilities Waterways Emergency Communication Emergency Management Veterans Memorial Mosquito Abatement Consolidated Elections
	Capital Projects	Major projects: Courthouse/Corridor, Jail Construction – Pod D and Meridian Campus
PROPRIETARY	Enterprise	Emergency Medical Services Solid Waste Management Western Idaho Fair Billing Services
	Internal Service	Self Funded Health Insurance Liability Insurance
FIDUCIARY	Agency	State of Idaho Special Taxing Districts Unapportioned Account Court Suspense Restitution Accounts Sheriff's Account Other Agencies





CPAs & BUSINESS ADVISORS

# **Independent Auditor's Report**

To the Board of Commissioners Ada County, Idaho Boise, Idaho

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ada County, Idaho (the County), as of and for the year ended September 30, 2013, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Audit Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County as of September 30, 2013, and the respective changes in financial position and, where, applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Other Matters**

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 13 through 25 and 61 through 67 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of American, which consisted of inquires of management about the methods or preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular *A-133*, *Audits of States, Local Governments, and Non-Profit Organization,* and is also not a required part of the financial statements.

The combining and individual nonmajor fund financial statements, budget and actual comparisons for governmental funds other than general and major special revenue funds, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, budget and actual comparisons for governmental funds other than general and major special revenue funds, and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report December 31, 2013 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance.

ade Bailly LLP

Boise, Idaho December 31, 2013

# Management's Discussion and Analysis

As management of Ada County, we offer readers of Ada County's financial statements this narrative overview and analysis of the financial activities of Ada County for the fiscal year ended September 30, 2013. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1-6 of this report.

# **Financial Highlights**

- The assets of Ada County exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$278,792,883 (*net position*). Of this amount, \$120,928,091 (*unrestricted net position*) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net position decreased by \$2,489,357; a decrease over last year of \$6,614,008. While revenues only increased \$2.7M, expenses increased \$9.3M. Charge for services increased \$2.4M due to an increase in recording revenue and building and plan check fees from development services; long with 911 telephone surcharges in Emergency Communications. State shared revenues (sales tax and liquor) increased \$1.3M, and property taxes increased \$1.2M due to the County taking the new construction roll in 2013. Interest and investment earnings had the largest decrease of \$2.3M due to a \$1.6M loss on investments compared to the gain last year of \$422K. General government expenses increased \$3.5M and Solid Waste Management expenses were \$3.3M more than last year due to an adjustment in the closure cost estimates.
- As of the close of the current fiscal year, Ada County's governmental funds reported combined ending fund balances of \$123,364,795, which is a decrease of \$7,556,763 in comparison with the prior year. Of that total \$29,669,216 is unassigned in the general fund; however according to Ada County's financial policies \$21.1M is required to cover the first three months of operating expenses before property taxes are received in January. Additional, \$16M should be reserved to meet our minimum fund balance policy (15% of operating revenues) also known as budget stabilization, however only \$8.5M is in fact available leaving no fund balance *available for spending* at the government's discretion.
- Ada County's capital lease debt decreased by \$3,025,000 (7%) during the current fiscal year due to scheduled principal payments.

# **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to Ada County's basic financial statements. Ada County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of Ada County's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of Ada County's assets, deferred outflows as well as liabilities and deferred inflows. The difference between assets, deferred outflows and liabilities and deferred inflows are reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Ada County is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected delinquent taxes and earned but unused vacation leave).

Both government-wide financial statements mentioned above distinguish functions within Ada County. These functions can be organized into *governmental activities* and *business-type activities*. The governmental activities are principally supported by taxes and intergovernmental revenues and include general government, public safety, sanitation, health and welfare, and recreational and cultural. The business-type activities of Ada County include emergency medical services, solid waste management, county fair and billing services and are intended to recover all or a significant portion of their costs through user fees and charges.

The government-wide financial statements of Ada County, which include all legally and financially accountable units (known as the *primary government*), can be found on pages 26-27 of this report.

**Fund financial statements**. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Ada County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Ada County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds**. Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and

changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Ada County maintains eighteen individual governmental funds. The general fund, charities and welfare and capital projects funds, which are considered to be major funds, are presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances. Data from the other fifteen governmental funds are combined into a single aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report.

Ada County adopts an annual appropriated budget for all funds except internal service funds and fiduciary funds. Budgetary comparison schedules have been provided for the funds to demonstrate compliance with this budget.

The basic governmental fund descriptions and financial statements can be found on pages 28-32 of this report.

**Proprietary funds**. Ada County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. Ada County uses enterprise funds for its emergency medical services, solid waste management, Western Idaho Fair, and billing services functions. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among Ada County's various functions. Ada County uses internal service funds for its self-health insurance and liability insurance. Because both of these internal service funds predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

The proprietary fund statements provide the same type of information as the government-wide financial statements, only in more detail. They provide separate information for emergency medical services, solid waste management, and the Western Idaho Fair, all of which are presented as major funds. Billing services, which is presented as a non-major fund, is included for year-to-year consistency.

Both internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* elsewhere in this report.

The basic proprietary fund descriptions and financial statements can be found on pages 33-37 of this report.

*Fiduciary funds*. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are not available to support Ada County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statement can be found on page 39 of this report.

**Notes to the financial statements**. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements, preceded by an index, can be found on pages 40-60 of this report.

**Other information**. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*, which can be found on pages 61-67. The combining and individual fund statements and schedules for non-major governmental funds, internal service funds, and fiduciary funds, are presented immediately following the required supplementary information on pages 68-99 of this report.

# Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Ada County, assets and deferred outflows exceeded liabilities and deferred inflows by \$278,792,883 at the close of the most recent fiscal year. The largest portion of Ada County's net position (50.5%) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment); less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

	Governme	ntal activities	Business-t	ype activities	Total			
	2013	2012	2013	2012	2013	2012		
Current and other assets \$	244,645,507	\$ 248,931,285	\$ 40,475,361	\$ 34,752,249	\$ 285,120,868	\$ 283,683,534		
Capital assets	131,519,305	132,922,513	47,274,745	47,883,817	178,794,050	180,806,330		
Total assets	376,164,812	381,853,798	87,750,106	82,636,066	463,914,918	464,489,864		
Long-term liabilities outstanding	56,104,817	58,789,321	20,814,158	19,495,333	76,918,975	78,284,654		
Other liabilities	12,907,149	13,664,950	2,618,603	2,838,963	15,525,752	16,503,913		
Total liabilities	69,011,966	72,454,271	23,432,761	22,334,296	92,444,727	94,788,567		
Deferred Inflows-Property Tax	88,092,031	84,016,793	4,585,277	4,402,264	92,677,308	88,419,057		
Net position								
Net investment in capital assets	92,839,305	91,217,513	47,274,745	47,883,817	140,114,050	139,101,330		
Restricted	17,750,742	14,257,039	-	-	17,750,742	14,257,039		
Unrestricted	108,470,768	119,908,182	12,457,323	8,015,689	120,928,091	127,923,871		
Total net position \$	219,060,815	\$ 225,382,734	\$ 59,732,068	\$ 55,899,506	\$ 278,792,883	\$ 281,282,240		

# Ada County's Net Position

Additionally, 6.3% of Ada County's net position is resources subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (\$120,928,091) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, Ada County is able to report positive balances in all three categories of net position, for both the government as a whole and its governmental and business-type activities. The same situation held true for the prior fiscal year.

The County's business-type activities reported an overall increase of \$4,441,634 in unrestricted net position, as well as increases in each fund. The solid waste management fund increased \$2,502,308 even though there was an increase in closure/post-closure liability. The Western Idaho Fair increased by \$394,707 due to the depreciation of capital assets and even though expenses for the emergency medical services fund increased, overall revenues came in higher attributing to their increase of \$1,096,572. Revenue increased slightly more than expense, yielding an increase of \$240,155 in unrestricted net position for billing services. There was also an increase in internal balances related to business-type activities of \$207,892 for the year.

During the current year, the government's overall net position decreased by \$2,489,357. The County's business-type activities experienced an increase of \$3,832,562 due mainly to the changes mentioned above while governmental activities decreased by \$6,321,919. Changes to both, are displayed on the following chart:

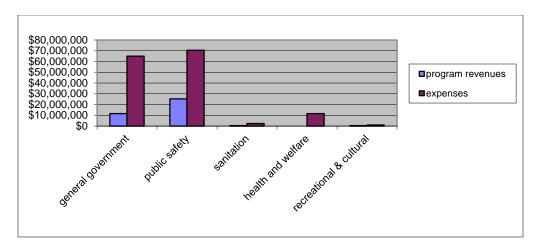
	Governmental activities			Business-type activities				Total				
		2013		2012		2013		2012		2013		2012
Revenues:												
Program revenues:												
Charges for services	\$ 33	3,192,253	\$	32,309,288	\$	28,087,622	\$	26,547,863	\$	61,279,875	\$	58,857,151
Operating grants and												
contributions	4	4,166,600		4,817,043		10,110		39,172		4,176,710		4,856,215
Capital grants and												
contributions		352,986		172,020		133,573		-		486,559		172,020
General revenues:												
Property taxes	84	1,799,902		83,732,818		4,444,168		4,309,024		89,244,070		88,041,842
Other taxes	1	5,546,807		14,228,023		177,636		163,094		15,724,443		14,391,117
Grants and contributions not												
restricted to specific programs	ŧ	5,386,445		5,201,959		-		-		5,386,445		5,201,959
Interest & investment earnings (lo	ss)	67,983		2,073,274		(24,289)		287,237		43,694		2,360,511
Miscellanous	2	2,324,333		2,092,009		-		4,000		2,324,333		2,096,009
Total revenues	14	5,837,309		144,626,434		32,828,820		31,350,390		178,666,129	_	175,976,824
Expenses:												
General government	6	4,960,121		61,484,228		-				64,960,121		61,484,228
Public safety		70,515,247		69,645,805		-		-		70,515,247		69,645,805
Sanitation		2,270,585		2,177,501		-		-		2,270,585		2,177,501
Health and welfare		11,565,125		10,458,674		-		-		11,565,125		10,458,674
Recreational and cultural		962,831		933,979		-		-		962.831		933,979
Interest on long-term debt		1,885,319		2,022,206		-		-		1,885,319		2,022,206
Emergency Medical Svcs.		-		-		11.499.514		11,467,618		11,499,514		11,467,618
Solid Waste Mgmt.		-		-		8,841,434		5,542,775		8,841,434		5,542,775
Western Idaho Fair		-		-		4,144,628		3,842,484		4,144,628		3,842,484
Billing Svcs.		-		-		4,510,682		4,276,903		4,510,682		4,276,903
Total expenses	15	52,159,228		146,722,393		28,996,258		25,129,780		181,155,486		171,852,173
Increase (decrease) in net position		6,321,919)		(2,095,959)		3,832,562		6,220,610		(2,489,357)		4,124,651
Net position - beginning		5,382,734		227,478,693		55,899,506		49,678,896		281,282,240		277,157,589
Net position - ending		9,060,815	\$	225,382,734	\$	59,732,068	\$	55,899,506	\$	278,792,883	\$	281,282,240

# Ada County's Changes in Net Position

**Governmental activities**. Total net position for government activities decreased \$6,321,919; which is \$4,225,960 more than the prior year's loss. Key elements are:

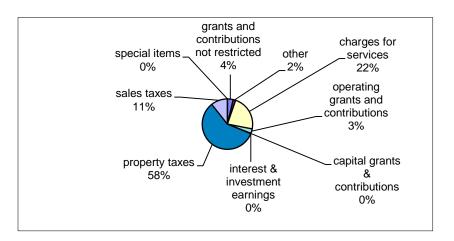
- Property taxes increased \$1,067,084. Ada County, for the first time in three years, chose to increase taxes by the growth factor related to new construction as allowed by law. The law also allows for a 3% increase of the highest budget during the last three years; this portion of the formula remained untaken and equated to a savings to the taxpayer of \$2.4M.
- Charges for services for general government activities increased by \$882,965. As the economy recovers the number of recorded documents continues to increase. Building and plan check fees in development services increased as well due to the rise in construction.
- Interest and investments earnings decreased by \$2,005,291 due to the change in the market value of the County's investments as of September 30<sup>th</sup>. The loss incurred this year was \$1.6M compared to the gain of \$422K in the prior year.
- General revenues from other taxes were higher by \$1,318,784; sales and liquor tax, along with revenue sharing from the State of Idaho were all more than expected.
- General government is the only category showing a substantial increase in expense, \$3,475,893; health and welfare is second with an increase of \$1,106,451. These differences are due to the increase in personnel costs associated with 22 new positions and 191 special salary adjustments where pay was brought into alignment with responsibilities and skills, along with adjusting those positions that were earning less than \$15/hr. There were also

increases in major computer and software upgrades along with tenant improvements and COOP (continuity of operations program). Indigent medical and in-voluntary mental health was the driving forces for the increase in health and welfare.



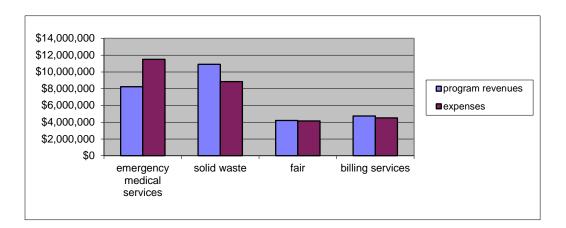
# **Expenses and Program Revenues – Governmental Activities**

# **Revenues by Source – Governmental Activities**



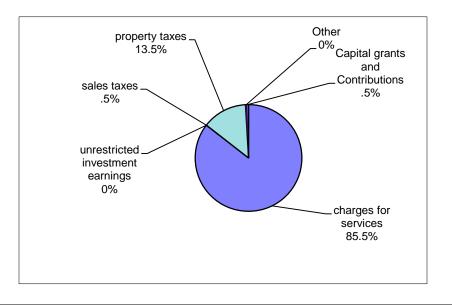
**Business-type activities.** Business-type activities increased the County's net position by \$3,832,562, accounting for 153 percent of the total growth. Three of the County's Enterprise Funds incurred modest losses due to the loss of market value of investments, while one had positive growth.

- Expenses increased by \$3,298,659 for solid waste management, the majority of which was due to an increase in the closure/post-closure liability. Closure/post-closure estimates themselves changed only slightly, however the percentage of capacity used in the Hidden Hollow cell increased to 96.9% which increased the liability. Revenues were flat however continued to remain higher than expense allowing for an overall increase of \$2,028,210.
- Emergency medical services expenses remained flat while operating revenue increased due to payments from customers and an increase in property taxes of 3% allowed by law. All this gave them an overall increase of \$1,310,055.
- Billing services rates continue to offset expenses and generated another modest increase of \$240,155.



# Expenses and Program Revenues – Business-type Activities

# **Revenue by Source – Business-type Activities**



# Financial Analysis of the Government's Funds

As noted earlier, Ada County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of Ada County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Ada County's governmental funds reported combined ending fund balances of \$123,364,795, a decrease of \$7,556,763 in comparison with the prior year. Ada County has restrictions and assignments for its fund balance. These include: \$3,271,693 restricted by granting agencies to pay for specific programs and \$14,527,376 restricted by enabling legislation. Assignments total \$75,896,510; of which \$421,190 in the general fund is assigned for future improvements to a new imaging solution for recorded documents; also \$11,922,697 in the general fund, \$4,085,738 in the capital projects fund and \$3,550,168 in all other government funds was assigned for subsequent years expenditures during the fiscal year 2014 budget process. The remaining \$55,916,717 is assigned to the capital projects fund for the courthouse lease and by definition to the special revenue funds and includes their minimum fund balance or budget stabilization and cash basis requirements. Total unassigned is \$29,669,216; of which \$21,141,364 is required to cover the first three months of operating expenses before property taxes are received in January (cash basis) with the remaining \$8,527,852 reserved for the minimum fund balance; \$7,543,734 less than the full requirement for the general fund.

The general fund is the chief operating fund of Ada County. At the end of the current fiscal year, the total fund balance of the general fund was \$45,284,796 of which \$3,271,693 was restricted as mentioned above, \$12,343,887 was assigned and \$29,669,216 was unassigned. As a measure of the general fund's liquidity, it may be useful to compare both unrestricted fund balance (committed and assigned) and total fund balance to total fund expenditures. In the current fiscal year, unrestricted fund balance represents 38 percent of total general fund expenditures while total fund balance represents 41 percent.

During the current year, the fund balance of the County's general fund decreased by \$5,265,379 after transfers for reasons similar to those described on pages 18-19 under *Governmental activities*.

- Intergovernmental revenues increased \$1,081,881 due to an increase in sales tax, liquor and revenue sharing from the State.
- Personnel costs increased \$6,320,257 due a 2% COLA and a one-time 1.5% increase authorized by the Board during the FY13 budget process. Also 25 new positions were added to General fund departments and 196 special salary adjustments bringing pay into alignment with responsibilities and skills, along with adjusting those positions that were earning less than \$15/hr.

The charities and welfare fund has an ending fund balance of \$6,365,551, an increase of \$2,274,359 over last year. All resources of this fund are to be used for providing services to indigent persons according to Idaho statute. Due to the economy, requests for services in this fund have continued to increase. In 2011 this fund carried a negative unassigned balance as there wasn't enough available fund balance to cover the required commitment of three months operating cash on hand or minimum fund balance. In 2012 property taxes from the General fund were moved to offset the increase and build fund balance. With this transfer of taxes, there is now enough fund balance to cover both requirements and have some left over. A portion of property taxes has been moved back to the General fund for 2014.

The capital projects fund's ending fund balance is \$50,205,738, of which \$4,085,738 is assigned based on this amount being budgeted for spending in the following fiscal year; the remainder is assigned to future capital lease payments. The capital projects fund experienced a decrease in fund balance of \$8,546,071 before transfers due to the planned use of fund balance to support the semi-annual lease payments until early payoff in fiscal year 2016 and completion of the jail expansion for Pod D.

**Proprietary funds.** Ada County's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail. The difference between the two perspectives is the effect of internal service fund activities related to proprietary funds. *Unrestricted* net position of emergency medical services at the end of the year amounted to \$9,646,970; those for the solid waste management fund amounted to \$(569,975); those for the Western Idaho Fair amounted to \$2,274,583; and those for billing services amounted to \$662,008. The change in net position for the four funds consisted of an increase of \$1,310,055, an increase of \$2,028,210, an increase of \$46,250, and an increase of \$240,155 respectively. Factors concerning the finances of these four funds have already been addressed in the discussion of Ada County's business-type activities on pages 16 (chart), 17, 18 (chart) and 20.

# **General Fund Budgetary Highlights**

The final budget in the general fund was amended to reflect an increase of \$4,612,214 and can be briefly summarized as follows:

- \$3,080,413 in increases allocated to the juvenile department
- \$ 850,797 in increases allocated to the sheriff's department
- \$ 651,531 in increases allocated to the prosecutor's department
- \$ 29,473 in increases allocated to the development service's department

Of the changes summarized above, increases of \$4,097,438 were from various Federal and State funding sources. The remaining \$514,776 represents revenues received during the year that were unanticipated or that exceeded original budgetary estimates.

The difference between the final general fund amended revenue budget and actual revenue collected was a positive variance of \$2.2 million (presented on page 61). The largest variances were in sales tax and state shared revenues where actual revenue exceeded projections by \$895K and \$671K respectively. Grants account for the largest decline, where actual revenue fell short of projections by \$753K. This is to be expected as the County has been awarded several multi-year grants for which the full award amount is budgeted the first year and the remaining amount budgeted the following year.

The difference between the final amended general fund expenditures budget and actual expenditures was a positive variance of \$11 million (pages 61-64). "Personnel services" accounted for \$4.6 million (42%), an increase over the prior year of \$100K; \$1.4M of which is from the use of a blended rate budgeted for health insurance rather than actual per person premium. An uncertain economy and a conservative approach to budgeting resulted in a positive variance in "other services and charges" of \$5.4 million (49%).

Contract services for the Prosecutor, special department supplies, natural gas and building repairs and maintenance for Operations and contingency in the General fund were all areas that brought the General fund under budget. The General fund budget related to grants had \$4.1 million unspent at year-end that will be brought forward into the next year. Sixty-eight percent (\$2.8M) of which was Cigarette/Tobacco Tax, Lottery and Juvenile Block grants where the revenue is received in advance.

# **Capital Asset and Debt Administration**

**Capital assets.** Ada County's investment in capital assets for its governmental and business type activities as of September 30, 2013, amounts to \$178,794,050 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, vehicles, intangible software, construction in progress and infrastructure (sewer lines, waste water monitoring system, storm water improvements and roadways). Overall there was a one percent decrease in the County's investment in capital assets; with a 1 percent reduction in both governmental activities and business-type activities.

Major events during the current fiscal year included the following (some costs were incurred in the prior year and were in Construction in Progress (CIP) accounts until capitalized in fiscal year 2013):

- Construction of Pod D for the Jail Expansion was completed for a total cost of \$5.3M. In addition, the jail's kitchen was remodeled; total cost \$675K.
- Purchase and installation of a 700 MHz Astro 25 Repeater at the FAA site which began in FY11 was completed for a total cost \$1.1M. This repeater increases coverage in the County by enhancing the necessary radio coverage for Meridian and Kuna.
- Purchase and installation of additional 700 MHz Astro 25 Repeaters at Table Rock, Barrister and Seaman's Gulch, in addition to the Courthouse and the Eagle Star area. Increasing and enhancing coverage in these areas began in fiscal year 2012 and was completed this year for a total cost of \$2.6M.
- An in-house Financial System software re-write has incurred costs to date of \$253K. This new financial system software will offer real time financial data with enhanced drill down research ability and reporting. Go-live date scheduled for early Spring 2014.

# Ada County's Capital Assets

	Governmen	tal activities	Business-ty	pe activities	Total		
	2013	2012	2013	2012	2013	2012	
Land	\$ 7,657,147	\$ 7,510,645	\$ 4,951,841	\$ 4,951,841	\$ 12,608,988	\$ 12,462,486	
Land improvements	1,710,239	1,999,391	30,608,324	31,101,681	32,318,563	33,101,072	
Building	106,419,963	104,779,727	7,698,317	8,128,637	114,118,280	112,908,364	
Infrastructure	1,011,558	1,232,531	1,252,034	1,325,065	2,263,592	2,557,596	
Vehicles	1,490,841	1,410,797	765,625	688,852	2,256,466	2,099,649	
M&E	12,939,927	10,299,350	1,989,374	1,687,741	14,929,301	11,987,091	
Intangibles/softw are	12,371	92,720	-	-	12,371	92,720	
Construction in progress	277,259	5,597,352	9,230		286,489	5,597,352	
Total	\$ 131,519,305	\$132,922,513	\$47,274,745	\$47,883,817	\$178,794,050	\$180,806,330	

(net of depreciation)

Additional information on Ada County's capital assets can be found in note I-D-4, page 46 and II-C, pages 52-53, as well as in the Letter of Transmittal, page 5 of this report.

**Long-term debt.** At the end of the current fiscal year, Ada County had no bonded debt outstanding. Ada County's only remaining debt of \$38,680,000 as of September 30, 2013, is related to the acquisition of the county courthouse and administration building, related parking facilities, integrated retail space and other public improvements. Lease payments are considered to be obligations of the general government, paid with general governmental revenue sources.

# Ada County's Outstanding Debt

	Governmen	tal activities	Business-ty	pe activities	Total		
	2013	2012	2013	2012	2013	2012	
Capital Leases	\$ 38,680,000	\$ 41,705,000	\$-	\$-	\$ 38,680,000	\$41,705,000	
Total	\$ 38,680,000	\$ 41,705,000	\$-	\$-	\$ 38,680,000	\$41,705,000	

During the current fiscal year, the County's total debt decreased by \$3,025,000 or 7 %. This is due to scheduled principal payments.

Ada County maintains an 'Aa2' rating from Moody's and an 'AA' rating from Standard & Poor's for general obligation debt. The lease revenue bonds of Boise City Urban Renewal Agency (which are secured by the county's annual lease appropriation) have underlying ratings of 'Aa3' and 'AA-' by Moody's and Standard & Poor's, respectively, without regard to the Municipal Bond Insurance Policy that was purchased for this issue. Current State statutes allow for general obligation bonds to be issued without a legal limitation based on tax charges against all property and an acceptance of two-thirds of the qualified electors of Ada County. The County's last bonded debt issue, for a county jail addition, began in 1992 and ended in 2002. Additional information on the County's long-term debt can be found in note I-D-5 on page 47, and note II-G-H on pages 55-56 of this report.

# Economic Factors and Next Year's Budgets and Rates

These factors were considered in preparing the County's budget for the 2014 fiscal year:

- The unemployment rate for Ada County is currently 5.7 percent, down a half a percent from a year ago. The current rate is lower than the state's average unemployment rate of 6 percent and lower than the national average rate of 7 percent.
- Sale of new homes is continues to turn around; 34 percent more newly constructed homes were sold compared to a year ago.
- Foreclosures decreased 75.5% from their high of 3,206 in 2010 to 785 in 2013.
- The population in the County increased 2.1 percent from 2011 to 2012 (the most recent information available) from 400,842 to 409,061.

## Restricted, Assigned and Unassigned fund balance in the general fund (\$45.3M)

<u>consists of</u>: \$3.2 million (7.2%) has been restricted by granting agencies for Juvenile Court Services. There is \$11.9 million (26.3%) assigned that has been appropriated for spending in the 2014 budget and \$421K (1%) for a new imaging solution for recorded documents. The remaining \$29.6M (65.5%) is unassigned; however based on Ada County's financial policies \$21.1M is required to cover the first three months of operating expenses before property taxes are received in January. Additionally, the remaining \$8.5M covers the reservation to meet our minimum fund balance policy, also known as budget stabilization. The minimum fund balance policy allows for up to 15% of operating revenue to be reserved, the minimum fund balance at the end of 2013 is 8%.

# Pursuant to Resolutions adopted during the fiscal year:

- Weed Control and Pest Extermination fees increased in FY12 for the first time in four years; however expenses have continued to increase. Fees were increased again in November 2012 by 3.4% to \$91/hr. on the low end for two men and one machine and up to 5% to \$21 for one man to cover the increasing expenses.
- The County Comprehensive Liability Plan was updated and directs the Risk Manager and the Auditor to accumulate a balance in the Insurance Liability Fund sufficient to provide adequate reserves for known claims, incurred but not reported claims, and a reserve for future catastrophic losses. The total of monies allowed to accumulate in the Insurance Liability Fund was increased from \$10 million to \$15 million.

# Requests for Information

This financial report is designed to provide a general overview of Ada County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Ada County Auditor, 200 West Front Street, Boise, Idaho, 83702.

# **BASIC FINANCIAL STATEMENTS**

# Ada County Statement of Net Position September 30, 2013

		Primary Government		
	Governmental			
	Activities	Activities	Total	
ASSETS				
Cash and cash equivalents	\$ 17,780,384	\$ 3,692,934	\$ 21,473,318	
Investments	129,381,009	27,613,551	156,994,560	
Receivables, net	96,875,529	8,840,080	105,715,609	
Internal balances	(253,221)	253,221	-	
Lease receivable	480,367	-	480,367	
Accrued interest receivable	381,439	75,575	457,014	
Capital assets, net of depreciation:	001,107	10,010	107,011	
Land, not depreciated	7,657,147	4,951,841	12,608,988	
Land improvements	1,710,239	30,608,324	32,318,563	
Building	106,419,963	7,698,317	114,118,280	
Infrastructure	1,011,558	1,252,034	2,263,592	
Vehicles	1,490,841	765,625	2,256,466	
Machinery & equipment	12,939,927	1,989,374	14,929,301	
Intangible software	12,37,327	1,909,374	12,371	
Construction in progress	277,259	- 9,230	286,489	
Capital assets, net	131,519,305	47,274,745	178,794,050	
Total assets	376,164,812	87,750,106	463,914,918	
10101 055615	370,104,812	67,750,100	403,914,910	
	10.011.0/0	0.4.4/ 705		
Accounts payable	12,011,969	2,146,705	14,158,674	
Accrued interest	317,373	-	317,373	
Unavailable/advanced revenue	577,807	471,898	1,049,705	
Long-term liabilities:	0.07/.440	0.77(.000		
Due within one year	8,276,440	2,776,302	11,052,742	
Due in more than one year	47,828,377	18,037,856	65,866,233	
Total liabilities	69,011,966	23,432,761	92,444,727	
DEFERRED INFLOWS				
Property tax	88,092,031	4,585,277	92,677,308	
NET POSITION				
Net investment in capital assets	92,839,305	47,274,745	140,114,050	
Restricted for:				
Grant Programs	3,271,693	-	3,271,693	
Consolidated Elections	648,193	<u>-</u>	648,193	
Court Functions	2,709,644	_	2,709,644	
Public Safety	8,770,394	<u>-</u>	8,770,394	
Weed/Pest/Mosquito Abatement	2,235,399	_	2,235,399	
Welfare and Public Health	115,419	-	115,419	
Unrestricted	108,470,768	- 12,457,323	120,928,091	
Total net position	\$ 219,060,815	\$ 59,732,068	\$ 278,792,883	
	Ψ 217,000,013	Ψ 37,132,000	$\psi 210_1172_1003$	

The notes to the financial statements are an integral part of this statement.

#### Ada County Statement of Activities For the Year Ended September 30, 2013

		Program Revenues Operating			Net (Expense) Revenue and Changes in Net Position Primary Government					
		Charges for		rants and	Capi	tal Grants &	Governmental		siness-Type	
Functions/Programs	Expenses	Services	-	ntributions		ntributions	Activities		Activities	Total
Primary government:										
Governmental activities:										
General government	\$ 64,960,121	\$ 11,217,971	\$	370,713	\$	-	\$ (53,371,437)	\$	-	\$ (53,371,437)
Sanitation	2,270,585	433,548		6,375		-	(1,830,662)		-	(1,830,662)
Public safety	70,515,247	21,263,277		3,789,087		221,434	(45,241,449)		-	(45,241,449)
Health and welfare	11,565,125	-		-		-	(11,565,125)		-	(11,565,125)
Recreational and cultural	962,831	277,457		425		131,552	(553,397)		-	(553,397)
Interest on long-term debt	1,885,319	-		-		-	(1,885,319)		-	(1,885,319)
Total governmental activities	152,159,228	33,192,253		4,166,600		352,986	(114,447,389)		-	(114,447,389)
Business-type activities:										
Emergency Medical Services	11,499,514	8,229,702		10,110		133,573	-		(3,126,129)	(3,126,129)
Solid Waste Management	8,841,434	10,901,172		-		-	-		2,059,738	2,059,738
Western Idaho Fair	4,144,628	4,205,818		-		-	-		61,190	61,190
Billing Services	4,510,682	4,750,930		-		-	-		240,248	240,248
Total business-type activities	28,996,258	28,087,622		10,110		133,573	-		(764,953)	(764,953)
Total primary government	\$ 181,155,486	\$ 61,279,875	\$	4,176,710	\$	486,559	(114,447,389)		(764,953)	(115,212,342)
	General revenues:									
		Taxes: Property taxes, levied for general purposes							4,444,168	89,244,070
Sales taxes Grants and contributions not restricted to specific programs Interest and investment earnings						84,799,902 15,546,807		177,636	15,724,443	
							5,386,445		-	5,386,445
					67,983		(24,289)	43,694		
	Miscellaneous						2,324,333		-	2,324,333
	Total general re	Total general revenues, special item and transfers							4,597,515	112,722,985
	Change in r						<u>108,125,470</u> (6,321,919)		3,832,562	(2,489,357)
	Net position - beginning	•					225,382,734		55,899,506	281,282,240
	Net position - ending						\$ 219,060,815	\$	59,732,068	\$ 278,792,883
	. 5									

The notes to the financial statements are an integral part of this statement.

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# MAJOR GOVERNMENTAL FUNDS

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except for those required to be accounted for in another fund.

The <u>Charities and Welfare Fund</u> accounts for the operations associated with administering public assistance, medical care, and other relief to eligible indigent persons. Funding is provided by property tax dollars and reimbursement payments. This fund was established by authority of Idaho Code Section 31-863.

The **<u>Capital Projects Fund</u>** is used to account for the acquisition and construction of major capital facilities other than those financed by Proprietary Funds.

# ADA COUNTY Balance Sheet Governmental Funds September 30, 2013

100570	General Fund	Charities and Welfare	Capital Projects	Other Governmental Funds	Total Governmental Funds
ASSETS		¢ 1 110 010	ф <u>г о</u> до дго	¢ 0 ( 00 017	¢ 15 701 000
Cash	\$ 6,058,529	\$ 1,119,212	\$ 5,873,750 44,297,609	\$ 2,680,317	\$ 15,731,808
Investments Accounts receivable	41,901,539 785,859	8,476,572	44,297,009	20,162,999 90,724	114,838,719 876,583
Property tax receivable	66,822,914	- 8,943,673	-	14,810,035	90,576,622
Accrued interest receivable	187,431	0,743,073	- 116,002	24,020	327,453
Due from other funds	324,249	-	110,002	24,020	350,770
Due from other agencies and units of	524,247			20,021	330,110
government	5,332,835	-	-	89,489	5,422,324
Lease receivable	480,367	-	-	-	480,367
Total assets	\$121,893,723	\$18,539,457	\$50,287,361	\$ 37,884,105	\$228,604,646
LIABILITIES, DEFERRED INFLOWS					
AND FUND BALANCES					
LIABILITIES					
Accounts payable	\$ 8,730,281	\$ 1,044,767	\$ 81,623	\$ 1,459,607	\$ 11,316,278
Due to other funds	17,750	-	-	85,561	103,311
Unavailable/advanced revenues	1,037,982	-	-	20,192	1,058,174
Accrued liabilities		2,185,466			2,185,466
Total liabilities	9,786,013	3,230,233	81,623	1,565,360	14,663,229
DEFERRED INFLOWS					
Property tax	66,822,914	8,943,673	-	14,810,035	90,576,622
	00,022,711	0,710,070		11,010,000	70,010,022
FUND BALANCES Restricted for:					
Grants	3,271,693	_	_	_	3,271,693
Enabling legislation		_	-	14,527,376	14,527,376
Assigned for:				11,027,070	11,027,070
General government	5,423,582	-	-	1,978,283	7,401,865
Public safety	5,654,716	-	-	406,916	6,061,632
Judicial services	1,265,589	-	-	3,221,098	4,486,687
Health and welfare	-	6,365,551	-	-	6,365,551
Recreation and culture	-	-	-	1,375,037	1,375,037
Capital projects	-	-	50,205,738	-	50,205,738
Unassigned	29,669,216			-	29,669,216
Total fund balances	45,284,796	6,365,551	50,205,738	21,508,710	123,364,795
Total liabilities, deferred inflows and fund balances	\$121,893,723	\$18,539,457	\$50,287,361	\$ 37,884,105	

The notes to the financial statements are an integral part of this statement.

#### Total Fund Balances - Governmental Funds

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of the following:

Land	\$ 7,657,147	
Land Improvements	3,683,381	
Building	164,798,610	
Infrastructure	2,122,261	
Vehicles	5,488,877	
Intangible Software	204,134	
Machinery and Equipment	34,067,554	
Construction in Progress	277,259	
Accumulated Depreciation	(86,779,918)	
Total Capital Assets		131,519,305

\$123,364,795

\$219,060,815

Some of the County's revenue will be collected after year-end but is not available soon enough to pay for the current period's expenditures and therefore is considered unavailable in the funds. The following are considered unavailable:

Delinquent Property Tax Interest Receivable on Lease Lease Receivable Total Unavailable Revenue	\$ 2,484,591 19,633 480,367	2,984,591			
Long-term liabilities applicable to the County's governmental activity payable in the current period and accordingly are not reported as Interest on long-term debt is not accrued in governmental funds, recognized as an expenditure when due. All liabilities - both curr are reported in the Statement of Net Position. These liabilities co	s fund liabilities. but rather is rent and long-term -				
Capital Leases Payable Accrued Interest on the Capital Leases Compensated Absences	\$ (38,680,000) (317,373) (4,777,378)	(43,774,751)			
(43, Internal service funds are used by management to charge the costs of health and liability insurance to individual funds and are reported separately from governmental funds in the fund statements. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.					

#### **Total Net Position - Governmental Activities**

## Ada County Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended September 30, 2013

	General	Charities	Capital	Other Governmental	Total Governmental
	Fund	and Welfare	Projects	Funds	Funds
REVENUES	¢ 50.040.047	¢44 400 405	¢	¢ 44704070	¢ 05 000 700
Taxes	\$ 59,246,317	\$11,190,195	\$-	\$ 14,764,276	\$ 85,200,788
Licenses and permits	1,302,138	-	-	156,948	1,459,086
Fines and forfeitures	174,305	-	-	1,339,272	1,513,577
Charges for services	21,465,498	902,214	875,336	7,878,756	31,121,804
Intergovernmental	22,618,968	3,610	-	2,830,260	25,452,838
Interest income	722,152	108,170	560,443	236,971	1,627,736
Net increase (decrease) in the fair value	(500.075)	(400 500)	(500.00.1)	(050,000)	(4 540 004)
of investments	(562,675)	(103,590)	(599,304)	(253,362)	(1,518,931)
Micellaneous	2,177,205	28,655	-	403,633	2,609,493
Total revenues	107,143,908	12,129,254	836,475	27,356,754	147,466,391
EXPENDITURES					
Current:					
General government	45,139,485	-	83	14,516,557	59,656,125
Public safety	63,720,484	-	-	3,625,047	67,345,531
Sanitation		-	-	1,995,693	1,995,693
Health and welfare	-	9,850,315	-	1,749,310	11,599,625
Recreational and cultural	-	-	-	601,178	601,178
Capital outlay	1,638,952	-	4,445,727	1,236,323	7,321,002
Debt service:	-,,		.,,	.,,	.,,
Principal retirement	-	-	3,025,000	-	3,025,000
Interest and other debt charges	-	-	1,911,736	-	1,911,736
Total expenditures	110,498,921	9,850,315	9,382,546	23,724,108	153,455,890
Excess (deficiency) of revenues	<u> </u>	<u> </u>	· · ·		<u> </u>
over expenditures	(3,355,013)	2,278,939	(8,546,071)	3,632,646	(5,989,499)
OTHER FINANCING SOURCES (USES)					
Transfers in	402,376	_	726,000	196,152	1,324,528
Transfers (out)	(2,312,742)	(4,580)	(572,706)	(1,764)	(2,891,792)
Total other financing sources and uses	(1,910,366)	(4,580)	153,294	194,388	(1,567,264)
Total other mancing sources and uses	(1,910,300)	(4,300)	155,294	194,300	(1,507,204)
Net change in fund balances	(5,265,379)	2,274,359	(8,392,777)	3,827,034	(7,556,763)
Fund balance, beginning of year	50,550,175	4,091,192	58,598,515	17,681,676	130,921,558
Fund balance, end of year	\$ 45,284,796	\$ 6,365,551	\$ 50,205,738	\$ 21,508,710	\$ 123,364,795

Ada County Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended September 30, 2013			
Total Net Change in Fund Balances - Governmental Funds			\$ (7,556,763)
Amounts reported for governmental activities in the Statement of Activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Depreciation expense was more than Capital Outlay expense in the current year by the following amount: Capital Outlay	\$	7,321,002	
Depreciation Expense Excess of Depreciation Expense over Capital Outlay		(8,708,624)	(1,387,622)
Miscellaneous transactions involving capital assets such as sales and other disposals (gain/loss) as well as donations, are reported in the Statement of Activities but only proceeds from sales are reported in the governmental funds. Sales, disposals and donations	, \$	(15,586)	(15,586)
Some revenues in the governmental funds are unavailable because they are not collected within the prescribed time period after year-end. On the accrual basis, however, those revenues would be recognized, regardless of when they are collected. Because of the "availability" criterion under the modified accrual basis of accounting the following has been recorded as unavailable			
Delinquent Property Tax			(400,886)
A lease receivable payment is reported as revenue in the governmental funds when received. The amount representing the principal payment on the lease is reported in the Statement of Net Position as a reduction of the lease receivable. Interest receivable on the lease is not reported in the governmental funds	\$	(461,506) (18,861)	(480,367)
Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. In the current year, these amounts consist of:			2 025 000
Capital Lease Payments Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. Also, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. Accrued interest calculated for capital leases payable Compensated absences Total Additional Expenditures	\$	26,417 (334,120)	3,025,000 (307,703)
Internal service funds are used by management to charge the costs of health and liability insurance to individual funds and are reported separately from governmental funds in the fund statements. In the government-wide statements, internal service funds are included with governmental activities.			802,008
Change in Net Position - Governmental Activities			\$ (6,321,919)

Proprietary Funds account for the County operations that provide goods or services to the general public and finance their operations mainly through user charges. The following provides a brief description of the proprietary funds.

## MAJOR PROPRIETARY FUNDS

**Emergency Medical Services** - to account for the emergency medical services system of Ada County, including the operation and coordination of a 24 hour per day emergency response paramedic ambulance service. Revenue is provided by user fees and tax revenue.

<u>Solid Waste Management</u> - to account for the solid waste disposal facilities used by various participating cities and unincorporated areas of the County. Revenue is provided by user fees.

<u>Western Idaho Fair</u> - to account for the operations and maintenance of the Western Idaho Fairgrounds. Operations are under the direction of a Board of Directors appointed and supervised by the Ada County Commissioners. Fair operations are self-supporting.

## NON-MAJOR PROPRIETARY FUND

**<u>Billing Services</u>** - to account for billing services as may be provided. Currently, the County prepares billings to the public and receives funds from the public for refuse collection by the County's contractor. The funds are used to pay the contractor, other costs, and the County for expenses related to the billing services.

#### Ada County Statement of Net Position Proprietary Funds September 30, 2013

		Governmental				
		Major Funds	e Activities - Ente	Other Funds		Activities-
	Emergency Medical	Solid Waste	Western Idaho			Internal
	Services	Management	Fair	Billing Services	Total	Service Funds
ASSETS	00111003	Managomont		00111003	Total	- Turius
Current Assets:						
Cash and cash equivalents	\$ 1,000,218	\$ 2,280,876	\$ 311,208	\$ 100,632	\$ 3,692,934	\$ 2,048,576
Investments	7,495,050	17,091,203	2,272,994	754,304	27,613,551	14,542,290
Receivables, net	2,207,085	584,442	38,929	351,585	3,182,041	-
Due from other funds	-	72,985	-	5	72,990	-
Due from other agencies	53,715	892,470	-	96	946,281	-
Property tax receivable	4,711,758	-	-	-	4,711,758	-
Accrued interest receivable	21,679	44,721	6,083	3,092	75,575	34,353
Total current assets	15,489,505	20,966,697	2,629,214	1,209,714	40,295,130	16,625,219
Noncurrent assets:						
Capital assets:						
Land	921,826	3,536,791	493,224	-	4,951,841	-
Land improvements	-	31,686,307	3,051,250	-	34,737,557	-
Buildings	7,054,277	1,277,017	6,932,214	-	15,263,508	-
Infrastructure	-	4,268,721	974,347	-	5,243,068	-
Vehicles	3,608,643	199,344	58,647	-	3,866,634	-
Machinery & equipment	1,206,511	1,383,599	488,713	-	3,078,823	-
Construction in progress	9,230	-	-	-	9,230	-
Less accumulated depreciation	(4,277,375)	(6,558,307)	(9,040,234)		(19,875,916)	
Capital assets, net Total assets	8,523,112 24,012,617	35,793,472 56,760,169	2,958,161 5,587,375	1,209,714	47,274,745 87,569,875	- 16,625,219
	24,012,017	50,700,109	5,567,575	1,207,714	07,007,075	10,023,219
LIABILITIES						
Current liabilities:						
Accounts payable	714,297	1,208,438	94,193	129,777	2,146,705	695,691
Accrued liabilities	23,695	1,710	897	-	26,302	-
Due to other funds	80,121	33,388	71,555	78,442	263,506	56,943
Landfill postclosure costs	-	2,750,000	-	-	2,750,000	-
Claims and judgments	-	-	-	-	-	2,524,085
Unavailable/advanced revenues			132,411	339,487	471,898	
Total current liabilities	818,113	3,993,536	299,056	547,706	5,658,411	3,276,719
Noncurrent liabilities:						
Accrued liabilities	439,145	31,638	55,575	-	526,358	-
Landfill postclosure costs	-	17,511,498	-	-	17,511,498	-
Claims and judgments	-	-	-		-	7,937,888
Total noncurrent liabilities	439,145	17,543,136	55,575	-	18,037,856	7,937,888
Total liabilities	1,257,258	21,536,672	354,631	547,706	23,696,267	11,214,607
DEFERRED INFLOWS						
Property tax	4,585,277	-	-	-	4,585,277	-
NET POSTION	0 500 115		0.050.147			
Net investment in capital assets	8,523,112	35,793,472	2,958,161	-	47,274,745	-
Unrestricted	9,646,970	(569,975)	2,274,583	662,008	12,013,586	5,410,612
Total net position	\$ 18,170,082	\$35,223,497	\$ 5,232,744	\$ 662,008	59,288,331	\$ 5,410,612

 Adjustment to reflect the consolidation of internal service fund activities related to enterprise fund:
 443,737

 Net position of business-type activities
 \$59,732,068

#### Ada County Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds For the Year Ended September 30, 2013

	Business-Type Activities - Enterprise Funds										
	Major Funds			С	ther Funds		Go	overnmental			
	E	Emergency		Solid		Western					Activities-
		Medical		Waste		Idaho		Billing		Int	ernal Service
		Services	N	lanagement		Fair		Services	 Total		Funds
OPERATING REVENUE											
Charges for services	\$	8,195,826	\$	10,629,758	\$	-	\$	4,750,930	\$ 23,576,514	\$	18,906,849
Concessions		-		-		1,551,377		-	1,551,377		-
Admissions		-		-		1,116,699		-	1,116,699		-
Rentals		-		100		1,168,160		-	1,168,260		-
Other		33,876		271,314		369,582		-	 674,772		-
Total operating revenues		8,229,702		10,901,172		4,205,818		4,750,930	 28,087,622		18,906,849
OPERATING EXPENSES											
Personal services		8,821,046		642,190		704,827		-	10,168,063		-
Other services & charges		2,229,297		6,346,470		3,037,783		4,510,682	16,124,232		-
Administration		-		-		-		-	-		3,332,269
Landfill postclosure expense		-		1,279,450		-		-	1,279,450		-
Claims		-		-		-		-	-		16,109,983
Depreciation		635,149		586,301		410,955		-	1,632,405		-
Total operating expenses		11,685,492		8,854,411		4,153,565		4,510,682	29,204,150		19,442,252
Operating income (loss)		(3,455,790)		2,046,761		52,253		240,248	 (1,116,528)		(535,403)
NONOPERATING REVENUES (EXPENSES)											
Intergovernmental		10,110		-		-		-	10,110		-
Capital contributions		133,573		-		-		-	133,573		-
Interest and investment revenue		96,959		195,605		22,645		10,162	325,371		166,667
Net increase (decrease) in the fair value of investments		(96,601)		(214,156)		(28,648)		(10,255)	(349,660)		(188,628)
Property & other taxes		4,621,804		-		-		-	4,621,804		-
Total nonoperating revenue (expenses)		4,765,845		(18,551)		(6,003)		(93)	 4,741,198		(21,961)
Net income (loss) before contributions		.,		(10/00/)		(		(	 		(
and transfers		1,310,055		2,028,210		46,250		240,155	3,624,670		(557,364)
Transfers in		-		-		-		-	-		1,580,597
Transfers out		-		-		-		-	-		(13,333)
Change in net position		1,310,055		2,028,210		46,250		240,155	 3,624,670		1,009,900
Total net position - beginning		16,860,027		33,195,287		5,186,494		421,853	-,, 0		4,400,712
Total net position - ending	\$	18,170,082	\$	35,223,497	\$	5,232,744	\$	662,008		\$	5,410,612
				· · · ·		·					

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.	207,892
Change in net position of business-type activities	\$ 3,832,562

## Ada County Statement of Cash Flows Proprietary Funds For the Year Ended September 30, 2013

	Business-Type Activities - Enterprise Funds									Governmental	
	-	Major Funds	7007	Other Funds						Activities-	
	Emergency Medical Services	Solid Waste Management		Western Idaho Fair		Billing Services		Total		Internal Service Funds	
CASH FLOWS FROM OPERATING ACTIVITIES											
Cash received from customers Cash paid to suppliers for goods	\$ 7,978,505	\$ 10,062,628	\$	4,238,112	\$	4,798,057	\$	27,077,302	\$	18,906,849	
and contracted services Cash paid to employees	(2,553,048)	(5,749,895)		(3,025,627)		(4,973,227)		(16,301,797)		(19,946,164)	
for services Other operating revenue	(8,867,515) 33,876	(630,457) 271,414		(699,595)		-		(10,197,567) 305,290		-	
Net cash provided by (used for)											
operating activities	(3,408,182)	3,953,690	_	512,890		(175,170)		883,228		(1,039,315)	
CASH FLOWS FROM NONCAPITA FINANCING ACTIVITIES	-										
Property taxes and other taxes	4,635,613	-		-		-		4,635,613		-	
Subsidy from federal grants	143,683	-		-		-		143,683		-	
Transfer in	-	-		-		-		-		1,580,597	
Transfer out	-			-		-		-		(13,333)	
Net cash provided by (used for) noncapital financing activities	4,779,296	<u>-</u>	_					4,779,296		1,567,264	
CASH FLOWS FROM CAPITAL AN RELATED FINANCING ACTIVITIES											
Purchase of capital assets	(848,633)	(112,202)		(62,498)				(1,023,333)		-	
Net cash provided by (used for) capital and related financing											
activities	(848,633)	(112,202)	_	(62,498)		-		(1,023,333)		-	
CASH FLOWS FROM INVESTING ACTIVITIES Net (increase) decrease											
in investments	(944,864)	(4,340,381)		(517,337)		95,234		(5,707,348)		(1,406,071)	
Interest income	89,602	179,624		20,208		8,184		297,618		162,576	
Net cash provided by (used for) investing activities	(855,262)	(4,160,757)		(497,129)		103,418		(5,409,730)		(1,243,495)	
Net increase (decrease) in cash	(332,781)	(319,269)		(46,737)		(71,752)		(770,539)		(715,546)	
Cash, beginning of year	1,332,999	2,600,145	_	357,945		172,384		4,463,473		2,764,122	
Cash, end of year	\$ 1,000,218	\$ 2,280,876	\$	311,208	\$	100,632	\$	3,692,934	\$	2,048,576	

(Continued)

# Reconciliation of operating income (loss) to net cash provided by (used for) operating activities

		Business-Type Activities - Enterprise Funds				
		Major Funds				Activities-
	Emergency Medical Services	Solid Waste Management	Western Idaho Fair	Billing Services	Total	Internal Service Funds
Operating income (loss)	\$ (3,455,790)	\$ 2,046,761	\$ 52,253	\$ 240,248	\$ (1,116,528)	\$ (535,403)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:						
Depreciation expense	635,149	586,301	410,955	-	1,632,405	-
Landfill postclosure expense	-	1,279,450	-	-	1,279,450	-
Change in assets and liabilities:						
(Increase) decrease in accounts receivable, net	(217,981)	(55,513)	2,868	18,137	(252,489)	-
(Increase) decrease in due from other agencies						
and units of government	660	(513,630)	-	2,158	(510,812)	-
(Increase) decrease in due from other funds	-	2,013	-	(5)	2,008	-
(Increase) decrease in prepaid expense	-	-	-	-	-	-
Increase (decrease) in accounts payable	(390,877)	587,313	(7,070)	(465,989)	(276,623)	(322,378)
Increase (decrease) in accrued liabilities	23,756	6,797	8,822	-	39,375	-
Increase (decrease) in due to other funds	(3,099)	14,198	15,636	3,444	30,179	13,977
Increase (decrease) in claims and judgments	-	-	-	-	-	(195,511)
Increase (decrease) in unavailable/advanced revenue			29,426	26,837	56,263	
Total adjustments	47,608	1,906,929	460,637	(415,418)	1,999,756	(503,912)
Net cash provided by (used for)						
operating activities	\$ (3,408,182)	\$ 3,953,690	\$ 512,890	\$ (175,170)	\$ 883,228	\$ (1,039,315)

Noncash investing activities for business-type enterprise funds were:

The net decrease in the fair value of investments for Emergency Medical Services was \$ 96,601 for the year.

The net decrease in the fair value of investments for Solid Waste Management was \$ 214,156 for the year.

The net decrease in the fair value of investments for the Western Idaho Fair was \$ 28,648 for the year.

The net decrease in the fair value of investments for Billing Services was \$ 10,255 for the year.

Noncash investing activities for governmental internal service funds were:

The net decrease in the fair value of investments for Self-Funded Health Insurance was \$67,441 for the year.

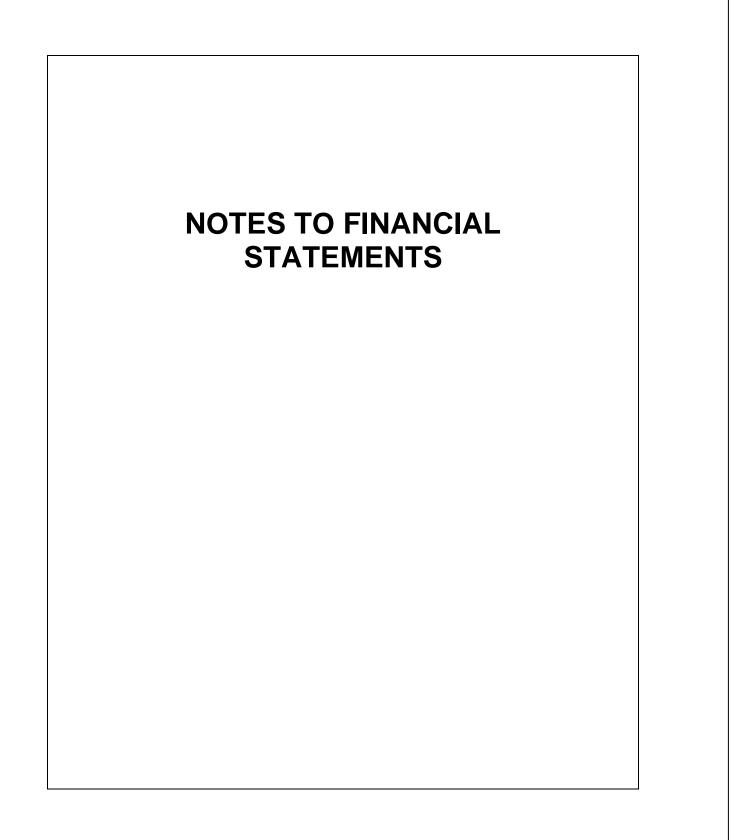
The net decrease in the fair value of investments for Liability Insurance was \$ 121,187 for the year.

## FIDUCIARY FUNDS

Fiduciary Funds are used to report assets held in a trustee or agency capacity for others and which therefore cannot be used to support the County's own programs. In Ada County, there are no trust funds – but there are several agency funds. The County's agency funds are further described and presented beginning on page 95.

## ADA COUNTY Fiduciary Funds Statement of Fiduciary Net Position September 30, 2013

	Agency Funds
Assets	
Cash	\$ 10,458,103
Accounts receivable	499,340
Total assets	\$ 10,957,443
Liabilities	
Accounts payable	\$ 600,053
Fines and appearance	
bonds to be remitted	3,072,314
Fiduciary fund liabilities:	
Judgments held in trust	855,878
Tax receipts held in trust	1,605,746
Due to prisoners	99,472
Due to victims	29,016
Due to other agencies and	
units of government	4,694,964
Total liabilities	\$ 10,957,443



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## I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of Ada County, Idaho (the "County") have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the standard-setting body for governmental accounting and financial reporting principles.

Ada County has implemented all GASB statements that are in effect for the County's 2012-2013 fiscal year, including early implementation of Statement No. 65 *Items Previously Reported as Assets and Liabilities.* (See Note 1.D.6 – Deferred Outflows and Deferred Inflows).

## A. Reporting Entity

Ada County was established December 22, 1864. It operates under a commissioner form of government and provides services including general government, public safety, judicial, sanitation, health and welfare, and recreational and cultural. The County follows GASB in determining the reporting entity. For financial reporting purposes, the County's reporting entity consists solely of the primary government. Accordingly, the financial statements include all funds, departments, and agencies of the primary government whose budgets are controlled or whose boards are appointed by the County's Board of Commissioners, or if exclusion of an organization would cause the County was determined on the basis of appointment authority, budget adoption, taxing authority, outstanding debt secured by revenues or general obligations of the County, significance to the County, and legal standing. Ada County contributes to the multi-employer Public Employee Retirement System of Idaho (PERSI). PERSI is administered by the State of Idaho. A ten-year history is provided in PERSI's annual report.

## **B.** Government-Wide and Fund Financial Statements

#### Government-Wide Statements

The Statement of Net Position and Statement of Activities report information on all non-fiduciary activities of the primary government, distinguished between governmental and business-type activities. Governmental activities generally are financed through taxes and intergovernmental revenues. Business-type activities are financed in whole or in part by fees and charges to external parties for goods or services. Internal service funds are included with governmental activities in the government-wide statements and are included with the proprietary funds in the fund statements. Inter-fund activity has been eliminated from the statements, except for the residual amounts due between governmental and business-type activities. Reimbursements, which are repayments from funds responsible for particular expenditures or expenses to the funds that initially paid for them, are eliminated in the financial statements to reduce the grossing-up effect of internal transactions.

#### Statement of Net Position

The Statement of Net Position presents the reporting entity's non-fiduciary assets, deferred outflows, liabilities and deferred inflows, with the difference reported as net position. Net position is displayed in the following three categories:

*Net Investment in Capital Assets* consists of capital assets, net of accumulated depreciation and reduced by outstanding related debt.

*Restricted Net Position* result when the purpose for or manner in which net position can be used is limited by an external party, a constitutional provision, or enabling legislation. Enabling legislation both authorizes the raising of new resources and imposes legally enforceable limits on how they may be used. Decisions regarding the preferred first

usage of unrestricted or restricted net position are made on a program-by-program basis when both types of resources are available.

*Unrestricted Net Position* consists of net position that does not meet the definition of the two preceding categories. Unrestricted net position may have constraints or designations placed upon them by management, but they can be unilaterally removed.

#### Statement of Activities

The Statement of Activities demonstrates the degree to which the direct expenses of governmental functions and business-type activities are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific governmental function or business-type activity. Revenues are broken out by program and general designations. Program revenues display the extent to which programs are self-funded. Program revenues include charges to customers who purchase, use, or directly benefit from goods or services provided by a given function or activity. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other revenue sources that are not attributable to specific programs are reported instead as general revenues.

#### Fund Statements

The financial activities of the County are recorded in individual funds to report the financial position and results of the operations of the County. Fund accounting is used to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Separate fund financial statements are presented for the governmental, proprietary, and fiduciary funds, even though fiduciary funds are excluded from the government-wide statements. The emphasis in the fund statements is on *major* funds. Major governmental and business-type funds are reported as separate columns in the fund statements. The remaining governmental and business-type funds are considered to be non-major funds and are consolidated in an "other" funds column (on the combined fund statements). If there is more than one, the non-major funds are displayed individually in combining schedules.

The County reports the following major governmental funds:

The *General Fund* is the County's primary operating fund. It accounts for services that include general government and public safety. The *General Fund* includes all financial resources of the County except those required to be accounted for in another fund.

The *Charities and Welfare Fund* accounts for the operations of providing services to indigent persons as required by authority of Idaho Code Section 31-863. Reimbursement payments are received from clients, however the majority of funding comes in the form of property taxes.

The *Capital Projects Fund* is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

The County reports the following major proprietary funds:

The *Emergency Medical Services Fund* accounts for resources used to operate a 24hour per day emergency response paramedic ambulance service. Funding is from taxes and user charges.

The *Solid Waste Management Fund* accounts for resources used to operate the solid waste disposal facilities used by residents, businesses, various participating cities and unincorporated areas of the County. Funding is from user fees.

The Western Idaho Fair Fund accounts for resources used for the operations and maintenance of the Western Idaho Fairgrounds, funded solely from user fees.

There is one additional (enterprise) fund reported as an "other fund" in the Proprietary Funds statements:

The *Billing Services Fund* accounts for resources received for billing services as may be provided – currently for billing refuse collection by the County's contractor.

Additionally, the County reports the following fund types:

#### Governmental Fund Type

*Special Revenue Funds* account for financial resources obtained from specific revenue sources that are legally restricted to expenditures for specified purposes.

### Proprietary Fund Type

*Internal Service Funds* account for operations that render services to the County on a cost-reimbursement basis: health insurance for employees, and property, liability, worker's comp and other types of insurance.

#### Fiduciary Fund Type

The Agency Funds account for resources that are held by the County, acting in a custodial capacity, for distribution to other governmental units or designated beneficiaries. The majority of resources accounted for in this fund will be distributed to the State of Idaho and the various taxing districts in Ada County.

#### Reconciling Government-Wide Statements to the Fund Statements

The governmental fund statements include reconciliation between the fund statements and the government-wide statements. Differences that make reconciliation necessary include the two differing measurement focuses and bases of accounting between the statements and the inclusion of internal service funds with governmental activities on the governmental-wide statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Fiduciary (agency) fund financial statements also use the accrual basis of accounting for asset and liability recognition, even though they have no measurement focus. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County generally considers revenues to be available if they are collected within 30 days of the end of the current fiscal period. Significant revenue sources susceptible to accrual

include sales and liquor taxes, interest associated with the current fiscal period, and grants. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to capital lease payments, compensated absences and most claims and judgments are recorded only when payment is due.

As a general rule the effect of interfold activity has been eliminated from the government-wide financial statements. Indirect charges have been eliminated, as well as reimbursements, which are repayments from funds responsible for particular expenditures or expenses to the funds that initially paid for them. They are eliminated in the financial statements to reduce the grossing-up effect of internal transactions. Exceptions to this general rule of elimination are inter-fund services provided and used, such as charges between the County's self-insurance programs and business-type activities, and charges between the Solid Waste function and other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include charges to customers for goods and services, operating grants and contributions, and any capital grants and contributions. All taxes as well as internally dedicated resources are reported as general revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### D. Assets, Liabilities, Deferred Outflows, Deferred Inflows and Net Position or Equity

#### 1. Deposits and Investments

The cash balances of substantially all funds are pooled and invested by the County Treasurer for the purpose of increasing earnings through investment activities. The pool's investments are stated at fair value at September 30, 2013, as determined by quoted market prices, except for the non-negotiable certificates of deposit - which are non-participating contracts, and are therefore carried at amortized cost. The individual funds' portions of the pool's fair value are presented as "Investments". Interest earned on the pooled funds is apportioned and paid or credited to the funds monthly based on the average daily balance of each participating fund. Interest earnings and increases or decreases in the fair value of investments in certain Special Revenue funds are transferred to the General Fund based on management policy. Idaho Code Section 67, Chapter 12, provides authorization for the investment of funds as well as to what constitutes an allowable investment. County policy is consistent with the State Code.

The Code limits investments to the following general types:

- 1. Certain revenue bonds, general obligation bonds, local improvement district bonds and registered warrants of state and local governmental entities.
- 2. Time deposit accounts, tax anticipation and interest-bearing notes.

- 3. Bonds, treasury bills, debentures, or other similar obligations of the United States Government and United States Government Agencies.
- 4. Repurchase agreements secured by the above.

Cash and investments are pooled and invested in certificates of deposit, United States Treasury Securities, United States Government Agency Securities and repurchase agreements secured by United States Government Securities or United States Government Agencies. The County's policy has been to hold investments until maturity, in an attempt to reduce market fluctuation risk.

For purposes of the statement of cash flows, the County considers all highly liquid investments purchased with maturity of three months or less to be cash. Cash and investment balances for the Enterprise and Internal Service funds represent their allocated share of pooled cash and investments of the County and can be drawn down on demand. The investment purchases and sales information is not available for individual funds and management believes that due to the nature of the pooled investments, this information is not significant for purposes of understanding the statement of cash flows. Accordingly, the net change method is used to report cash flows from investments in these statements.

#### 2. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are current and referred to as "due to/from other funds" as are all other outstanding balances between funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

In the proprietary funds, receivables are shown net of an allowance for uncollectibles. In the Emergency Medical Services Fund, the allowance is based on historical data from the Fund.

Property tax revenues are recognized when received in the period for which the taxes are levied. Property taxes are accrued as assets receivable and deferred inflows on the Balance Sheet when the County has an enforceable legal claim to the taxes, which occurs on January 1 of the period prior to actual receipt of the tax payments. The County's assessment date is January 1, and property taxes, levied by the second Monday of September on a market value basis, are billed to the taxpayers in November. Half of the real, personal, and mobile home property taxes are due on December 20 and the remainder is due the following June 20. Other property taxes are due December 20. Real property taxes not paid constitute a lien on the property when entered on the real property assessment roll as delinquent on the first day of January of the succeeding year.

#### 3. Inventories

County-wide purchases of materials and supplies are consumed shortly after purchase and are recognized as an expenditure in special revenue funds and as an expense in proprietary funds when purchased (purchases method). There are no significant accumulations of inventories for GAAP reporting purposes.

#### 4. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (sewer lines, access roads to the landfill, wastewater monitoring systems), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Ada County has a combined highway district that has separate taxing authority; consequently, infrastructure reporting related to streets and highways is recorded within Ada County Highway District Financial Statements. Ada County infrastructure acquired prior to fiscal years ended after

June 30, 1980, are immaterial and not reported. The County defines capital assets as assets with an initial, individual cost of more than \$20,000 and an estimated useful life in excess of two years. All material capital assets are valued at historical cost. Donated capital assets are valued at their estimated fair value on the date donated. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. When an asset is disposed of, cost and related accumulated depreciation is removed, and any gain or loss arising from its disposal is credited or charged to operations. The County has implemented Statement No. 51, Accounting and Financial Reporting for Intangible Assets.

Although not capitalized, all purchases of property, plant and equipment with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of two years are tracked for management control and inventory purposes. In addition, certain specific types of equipment purchases are monitored for control, as are any items management requests be monitored, regardless of cost.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Qualifying interest incurred during the construction phase of capital assets of business-type activities would be included as part of the capitalized value of the assets constructed.

For all depreciable major asset classes, depreciation is recorded by use of the straight-line method with no salvage value. The book value of each asset is reduced by equal amounts over its estimated useful life as follows:

	Estimated Useful Life
Asset Class	(Years)
Buildings	8-50
Improvements	8-20
Infrastructure	10-50
Equipment	2-15
Vehicles	3-10

#### 5. Long-Term Liabilities

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

*Indigent Claims* - In the fund financial statements for fiscal year 2013, the County recorded an accrued liability of \$2,185,466 in the major fund "Charities and Welfare" for estimated qualifying indigent services provided prior to the fiscal year-end but which will not be paid by the County until a future budget period. The County pays for medical assistance (and certain non-medical assistance) to indigent persons, who qualify, up to an \$11,000 limit, per Idaho Code, Section 31. Some services have been provided prior to the fiscal year-end, but provider billings have not been presented to the County for payment until sometime after September 30. The Charities and Welfare Special Revenue Fund sets aside money in their current budget to fund liabilities incurred during the fiscal year that will not be liquidated until a future budget period, thereby accumulating resources in the fund that will eventually be used to liquidate the liability.

*Compensated Absences* – The County provides personal leave to its full time employees. It is paid to employees when taken and will be paid to employees or their beneficiaries upon the employee's termination, retirement, or death. The amount of unpaid personal leave accumulated by County employees and the associated salary-related payment is accrued as an expense in the Proprietary Funds and in the Government-wide Statements. In the Governmental Fund statements, only the amounts that are liquidated with expendable available financial resources

due to termination, retirement or death during the year are accounted for as current-year expenditures. The County assumes a first-in, first-out flow.

Deferred Compensation – GASB Statement No. 32 rescinded prior standards and established new accounting and financial reporting standards for Internal Revenue Code Section 457 deferred compensation plans of state and local governmental employers. The County is in compliance with the IRC regulation. All assets and income of the County's 457 plan are held in a trust, custodial account or annuity contract as described in IRC Section 457(g) for the exclusive benefit of the plan participants and their beneficiaries. The County has no liability for losses under the plan, and currently makes matching contributions to this plan, not to exceed three percent of participant's bi-weekly wage. Employees may make voluntary contributions to the plan within the limits allowed by IRC Section 457 after the first of the month following 30 days of continuous employment.

*Bonded Indebtedness* – Bond ordinances require a levy and collection of a tax without limitation, on all property subject to taxation by the County, sufficient in amount to pay the principal and interest on such bonds when they become due. The County currently has no bonded indebtedness.

#### 6. Deferred Outflows and Deferred Inflows

New classifications on the Balance Sheet were added based on GASB Statement No. 65, which looked at items that were previously reported as Assets and Liabilities. Prior to implementing this standard the County's property taxes were accrued as assets receivable and deferred revenue. According to the new standard, the portion of property tax reported as deferred revenue no longer meets the definition of a liability and should be reported as a deferred inflow of resources. Deferred inflow of resources is defined as an acquisition of net position that is applicable to a future reporting period; it has a negative effect, similar to a liability but is not a liability. The definition of deferred outflow of resources is a consumption of net position that is applicable to a future reporting period; the effect is positive, similar to an asset but is not an asset. The County has nothing that meets the definition of deferred outflow of resources.

#### 7. Fund Equity

In the governmental fund financial statements; fund balances are classified as restricted or unrestricted (committed, assigned or unassigned).

*Restricted* – The portion of fund balance where limitations have been imposed by creditors, grantors, contributors or law and regulations of other governments or limitations have been imposed by law through constitutional provisions or enabling legislation.

*Committed* – The portion of fund balance where a self-imposed limitation is set in place prior to the end of the period. The limitation is imposed at the highest level of decision-making and requires formal action at the same level to remove. This would be done annually via resolution approved by the Board of County Commissioners.

Assigned – The portion of fund balance where a limitation results from intended uses either by: 1) highest level of decision-making or 2) body designated for that purpose or 3) official designated for that purpose. Ada County's financial policies adopted by the Board of County Commissioners allows that during the budget process the Board determine and adopt by resolution, the amount of fund balance to be re-budgeted as a funding source for the subsequent year's budget. The financial policies also allow for inquiries by financial staff, in conjunction with fiscal year end, of the Board, the other Elected Officials and Department Heads in order to determine if there are any intended uses of fund balance in future years that can be assigned, most likely for future capital improvements and replacement programs.

*Unassigned* – The remaining portion of fund balance in excess of the other classifications (surplus) or excess of other classifications over total fund balance (deficit).

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

## **II. DETAILED NOTES ON ALL FUNDS**

## A. Deposits and Investments

Idaho Code, Sections 67-1301 and 67-2328 authorizes the State Treasurer to combine the money of public agencies jointly in external investment pools, the Local Government Investment Pool (LGIP) and the Diversified Bond Fund (DBF). In order to earn a higher yield, Idaho governmental entities may voluntarily deposit moneys not needed to meet immediate operating obligations in these pools. The LGIP is a short-term investment pool. Participants have overnight availability to their funds, up to \$10 million. Withdrawals of more than \$10 million require 3 business day's notification. The DBF was created for those state and public entities able to exchange current liquidity for potentially greater returns over the long run (3.5 years or longer). Withdrawals of \$10 million or less generally require 5 business day's notification prior to the last day of the month; those in excess of \$10 million require 25 business day's notification.

The State Treasurer must operate and invest the funds of both pools for the benefit of the participants. They make investments in accordance with Idaho Code, Sections 67-1210 and 67-1210A. The Pools are not registered with the Securities and Exchange Commission or any other regulatory body. The State Treasurer does not provide any legally binding guarantees to support the value of the shares to participants.

*Credit Risk.* Ada County's investment policy requires individual investments to have a credit rating of A or better by Standard and Poor's Corporation or an equivalent nationally recognized statistical rating organization. All investments meet this requirement.

*Concentration Credit Risk.* Ada County's investment policy, where possible, allows for no more than 50% in a specific issuer and 50% in a specific class of securities. The County has less than 50% in each issuer; however it has 74% in a specific class. In addition, GASB 40 requires disclosure of concentrations over 5% in a single issuer. As of September 30, 2013 the following issuers hold more than 5% of Ada County's total portfolio. Federal Home Loan Bank – 15%, Federal National Mortgage Association – 12%, Federal Home Loan Mortgage Corp – 18%, Federal Farm Credit Bank – 10%, Federal Farm Credit System – 8%, Boise City Urban Renewal Agency – 6%, State of Idaho Local Government Investment Pool – 12% and State of Idaho Diversified Bond Fund – 13%.

*Custodial Credit Risk - investments.* This is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of the outside party. The County's investment policy requires working with primary or regional dealers for the purchase of its authorized securities. Investments are made with banks designated by the State Treasurer as a state depository. Through an agreement with Mountain West Bank, the Sheriff's accounts invest idle cash in uninsured repurchase agreements. The repurchase agreements are fully collateralized with an undivided, fractional interest in obligations of, or obligations that are fully guaranteed by the United States government, its agencies or instrumentalities. Title to the securities are vested in the County or in the name of the bank but held by a third party custodian in the name of the County. The bank repurchases the undivided, fractional interest from the County on the next banking day. At

September 30, 2013, the market value of the repurchase agreements was \$2,489,812. The investment in repurchase agreements is uninsured and collateralized with securities.

*Custodial Credit Risk – deposits.* This is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County's investment policy requires any deposits exceeding insurance limits to be fully collateralized by government and/or agency securities held by the pledging financial institutions. As of September 30, 2013, the County's deposits, over and above, the FDIC insurance limits; were covered under the Dodd-Frank Wall Street Reform and Consumer Protection Act. The County also had \$6,500,000 that were collateralized with securities held by the entity or by its agent in the entity's name and \$17,573,589 collateralized under an irrevocable letter of credit with the Federal Home Loan Bank. The remaining \$176,684 is uninsured and uncollateralized.

Interest Rate Risk. As a means of limiting its exposure to fair value losses arising from changes in interest rates, the Treasurer may invest funds of the County that are not identified as operating funds, in investments with maturities longer than 365 days, but not to exceed five years; unless there is unanimous consent of the Board of County Commissioners. The County's investments are in compliance with this policy. The County assumes that its callable investments will not be called. Through its investment policy, the County manages its exposure to fair value losses arising from increasing interest rates by holding all investments to maturity as permitted by cash flows and liquidity needs.

## For the Year Ended September 30, 2013

The table below presents the County's exposure to credit risk in accordance with the Segmented Time Distribution method.

	Credit	30 Days	31-180	Maturity 181-365	1-5	Over	Market Value	Cost
Investment Type:	Rating	And Under	Days	Days	Years	5 Years	warket value	COSI
Ada & Canyon School District #2 Gen Ob	S&P A+	\$-	\$ - 3	\$ 35,976	\$ 1,139,300 \$	877,390	\$ 2,052,666 \$	2,179,375
American Falls – BANS	MOODY'S MIG 1	-	1,012,708	-	-	-	1,012,708	1,032,158
Bonneville & Bingham School District #93	MOODY'S Aa3	-	-	-	462,413	-	462,413	494,658
Boise City Idaho Arpt. Rev, DS	MOODY'S A1	-	-	-	48,283	-	48,283	49,118
Boise City Urban Renewal Agency	S&P AA-	-	-	192,589	3,194,249	5,781,017	9,167,855	9,736,439
Bingham School District #52	MOODY'S AAA	-	-	25,448	-	-	25,448	25,493
Boise State Revenue Bonds	S&P A+	-	-	25,596	241,795	-	267,391	278,508
Federal Farm Credit Bank	S&P AA+	-	-	-	15,984,696	-	15,984,696	16,094,651
Federal Farm Credit System	S&P AA+	-	-	1,500,753	10,974,917	-	12,475,670	12,493,750
Federal Home Loan Bank	S&P AA+	-	-	-	23,804,155	-	23,804,155	24,007,164
Federal Home Loan Mortgage Corp.	S&P AA+	-	-	-	28,519,794	-	28,519,794	28,588,599
Federal National Mortgage Assoc.	S&P AA+	-	1,255,929	1,011,183	17,009,817	-	19,276,929	19,316,493
Idaho Housing	MOODY'S Aa3	-	-	-	378,449	-	378,449	395,481
Idaho State Building Authority	S&P AA	-	-	-	401,491	-	401,491	405,003
Latah County School District 281B	MOODY'S AAA	-	-	-	177,883	-	177,883	178,178
Nez Perce County, Idaho	S&P A+	-	-	-	1,645,983	-	1,645,983	1,723,344
Pocatello Water	MOODY'S AA3	-	20,162	-	-	-	20,162	21,312
Payette Co Id School District 373	MOODY'S AAA	-	-	-	161,753	-	161,753	171,609
University of Idaho	S&P A+	-	-	-	31,272	-	31,272	33,179
State of Idaho - LGIP	UNRATED	18,438,073	3 -	-	-	-	18,438,073	18,377,427
State of Idaho - DBF	UNRATED	20,151,674	1 -	-	-	-	20,151,674	20,537,165
Mountain West Repurchase Sweep	UNRATED	2,489,812	2 -	-	-	-	2,489,812	2,489,812
Total Investments		\$ 41,079,559	9 \$ 2,288,799	\$ 2,791,545 \$	\$104,176,250 \$	6,658,407	\$ 156,994,560 \$	158,628,916

\* Some investments have call dates prior to the actual maturity

#### B. Receivables

Ada County reports the General, Charities and Welfare, and Capital Projects funds as major governmental funds - and Emergency Medical Services, Solid Waste Management, and Western Idaho Fair as major enterprise funds. The "allowance for doubtful accounts" is immaterial except for Emergency Medical Services. All receivables are expected to be collected within one year.

Receivables at September 30, 2013, were as follows:

			D	ue from Other			Total
	 Accounts	 Taxes	(	Governments	Interest	 Lease	Receivables
Governmental activities:							
General	\$ 785,859	\$ 66,822,914	\$	5,332,835 \$	187,431	\$ 480,367 \$	73,609,406
Charities & Welfare	-	8,943,673		-	-	-	8,943,673
Capital Projects	-	-		-	116,002	-	116,002
Other Governmental	 90,724	 14,810,035		89,489	24,020	 -	15,014,268
Total receivables	 876,583	 90,576,622		5,422,324	327,453	 480,367	97,683,349
Reconciliation of balances in							
fund financial statements to							
government-wide financial							
statements:							
Internal Service					34,353		34,353
Lease Receivable					19,633		19,633
Total- governmental activities	\$ 876,583	\$ 90,576,622	\$	5,422,324 \$	381,439	\$ 480,367 \$	97,737,335
Business-type activities:							
Emergency Medical Services	\$ 4,412,594	\$ 4,711,758	\$	53,715 \$	21,679	\$ - \$	9,199,746
Less Allowance for Doubtful accounts:	(2,205,509)	-		-	-	-	(2,205,509)
Receivables, Net	 2,207,085	 4,711,758		53,715	21,679	 -	6,994,237
Solid Waste Management	584,442	-		892,470	44,721	-	1,521,633
Western Idaho Fair	38,929	-		-	6,083	-	45,012
Billing Services	351,585	-	_	96	3,092	-	354,773
Total - business-type activities	\$ 3,182,041	\$ 4,711,758	\$	946,281 \$	75,575	\$ - \$	8,915,655

Governmental funds report deferred inflow of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period, i.e. property taxes. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred inflow of resources and unavailable/advanced revenue reported in the governmental funds were as follows:

Deferred Inflow of Resources:		
Taxes Levied for Subsequent Period	\$	88,092,031
Current Year Delinquent Taxes		1,197,108
Prior Years' Delinquent Taxes		1,287,483
Та	tal deferred inflow of resources for governmental funds \$	90,576,622
Unavailable/Advanced Revenue:		
Lease Receivable	\$	480,367
Unavailable Rental Revenue		20,192
Advanced Grant Revenue	_	557,615
Tota	al unavailable/advanced revenue for governmental funds	1,058,174

## ADA COUNTY

## Notes to the Financial Statements For the Year Ended September 30, 2013

## C. Capital Assets

Capital asset activity for the year ended September 30, 2013 was as follows:

Primary Government	2013 Beginning			2013 Ending
	Balance	Increases	Decreases	Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 7,510,645	\$ 146,502	\$ -	\$ 7,657,147
Construction in progress	5,597,352	5,934,534	11,254,627	277,259
Total capital assets, not being depreciated	13,107,997	6,081,036	11,254,627	7,934,406
Capital assets, being depreciated:				
Land improvements	3,683,381	-	-	3,683,381
Buildings and improvements	158,586,833	6,211,777	-	164,798,610
Vehicles	5,235,777	749,657	496,557	5,488,877
Machinery and equipment	28,897,581	5,543,198	373,225	34,067,554
Intangible software	204,134	-	-	204,134
Infrastructure	2,122,261		<u>-</u>	2,122,261
Total capital assets being depreciated	198,729,967	12,504,632	869,782	210,364,817
Less accumulated depreciation for:				
Land improvements	1,683,990	289,152	-	1,973,142
Buildings and improvements	53,807,106	4,571,541	-	58,378,647
Vehicles	3,824,980	649,142	476,086	3,998,036
Machinery and equipment	18,598,231	2,897,467	368,071	21,127,627
Intangible software	111,414	80,349	-	191,763
Infrastructure	889,730	220,973		1,110,703
Total accumulated depreciation	78,915,451	8,708,624	844,157	86,779,918
Total capital assets, being depreciated, net	119,814,516	3,796,008	25,625	123,584,899
Governmental activities capital assets, net	\$ 132,922,513	\$ 9,877,044	\$ 11,280,252	\$ 131,519,305

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 3,777,774
Public safety	4,210,894
Sanitation	289,372
Recreation	 430,584
Total depreciation expense - governmental activities:	\$ 8,708,624
Emergency Medical Services	\$ 635,149
Solid Waste	612,443
Western Idaho Fair	 410,955
Total depreciation expense - business-type activities:	\$ 1,658,547

## ADA COUNTY

## Notes to the Financial Statements For the Year Ended September 30, 2013

	2013 Beginning Balance	Inc	reases	istments/ creases	2013 Ending Balance
Business-type activities:					
Capital assets, not being depreciated:					
Land	\$ 4,951,841	\$	-	\$ -	\$ 4,951,841
Construction in progress	 -		9,230	 -	 9,230
Total capital assets, not being depreciated	 4,951,841		9,230	 -	 4,961,071
Capital assets, being depreciated:					
Land improvements	34,737,557		-	-	34,737,557
Buildings and improvements	15,250,253		62,498	49,243	15,263,508
Vehicles	3,498,439		396,914	28,719	3,866,634
Machinery and equipment	2,497,990		580,833	-	3,078,823
Infrastructure	 5,243,068		-	 -	 5,243,068
Total capital assets being depreciated	61,227,307	1,	040,245	77,962	62,189,590
Less accumulated depreciation for:					
Land improvements	3,635,876		493,357	-	4,129,233
Buildings and improvements	7,121,616		492,818	49,243	7,565,191
Vehicles	2,809,587		320,141	28,719	3,101,009
Machinery and equipment	810,249	:	279,200	-	1,089,449
Infrastructure	 3,918,003		73,031	 -	 3,991,034
Total accumulated depreciation	 18,295,331	1,	658,547	 77,962	 19,875,916
Total capital assets, being depreciated, net	 42,931,976	(	618,302)	 	 42,313,674
Business-type activities capital assets, net	\$ 47,883,817	\$ (	609,072)	\$ 	\$ 47,274,745

## D. Payables

Payables at September 30, 2013, were as follows:

			ę	Salaries and		Accrued		Internal		Total
	_	Vendors	_	Benefits	_	Interest	_	Service	_	Payables
Governmental activities:										
General	\$	3,038,915	\$	5,691,366	\$	-	\$	-	\$	8,730,281
Charities & Welfare		960,452		84,315		-		-		1,044,767
Capital Projects		81,623		-		-		-		81,623
Other Governmental		476,353		983,254		-		-		1,459,607
Reconciliation of balances in										
fund financial statements to										
government-wide financial										
statements		-		-		317,373		695,691		1,013,064
Total - governmental activities	\$	4,557,343	\$	6,758,935	\$	317,373	\$	695,691	\$	12,329,342

## ADA COUNTY

## Notes to the Financial Statements For the Year Ended September 30, 2013

-	-	Vendors	-	Salaries and Benefits	-	Accrued Interest	_	Internal Service	Total Payables
Business-type activities:									
Emergency Medical Svcs.	\$	142,448	\$	571,849	\$	-	\$	-	\$ 714,297
Solid Waste Management		1,160,759		47,679		-		-	1,208,438
Western Idaho Fair		48,638		45,555		-		-	94,193
Billing Services		129,777		-		-		-	 129,777
Total - business-type activities	\$	1,481,622	\$	665,083	\$	-	\$	-	\$ 2,146,705

## E. Internal Balances and Inter-fund Transfers

Due to/from other funds as of September 30, 2013 is as follows:

			Due From								
_		Gen	General Non-major Proprietary Internal								
		Fu	nd	Fu	nds	Fu	nds	Service	Т	otal	
ueTo	General Fund Non-major Governmental	\$	10,941 6,809	\$	73,936 11,625	\$	182,429 8,087	\$ 56,943 -	\$	324,249 26,521	
	Proprietary		-		-		72,990			72,990	
	Total	\$	17,750	\$	85,561	\$	263,506	\$ 56,943	\$	423,760	

These balances result from the time lag between the dates that: (1) inter-fund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made. All balances will be repaid within one year.

Inter-fund transfers for the year ended September 30, 2013, consisted of the following:

		Transfer Out									
_	1		Cł	narities	No	on Major	Internal	Capital			
		General Fund	& ۱	Nelfare	Gov	rernmental	Service	Projects	Total		
r I n	General Fund	\$-	\$	4,580	\$	1,764	\$-	\$ 396,032	\$ 402,376	5	
sfe	Capital Projects Fund	726,000		-		-	-	-	726,000	)	
a n	Non-Major Governmental	6,145		-		-	13,333	176,674	196,152	2	
Ţ	Internal Service	1,580,597		-		-	-	-	1,580,597	,	
	Total	\$ 2,312,742	\$	4,580	\$	1,764	\$ 13,333	\$ 572,706	\$ 2,905,125	5	

Transfers are used to: (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in one fund to finance various programs accounted for in other funds in accordance with statutory or budgetary authorizations.

#### F. Lease Receivable

The County has entered into a leasing arrangement with the City of Boise for the former County Administration building. The thirteen-year leasing arrangement calls for annual installments of \$500,000 – the first of which was received in fiscal year 2002 – and includes a bargain purchase option. Payment was received in 2013 as agreed. Imputed interest ranges from 1.9% to 4.95%. The following is a schedule of future minimum lease payments:

Year Ending Sept. 30	I	nterest	F	Principal		al Lease Payment			
2014	\$	19,633	\$	480,367	\$	500,000			
Total	\$	\$ 19,633 \$ 480,367							
Total minimum lease payments500,000Less: Amount representing interest19,633									
Present value of	\$	480,367							

## G. Capital Lease Payable

In fiscal 2000, the County entered into a capital lease (Court Complex Lease Agreement) for the construction and acquisition of a new courthouse/administration building complex which also includes parking facilities, integrated retail space and other public improvements (See Note M – Contingencies and Commitments). The lease term was 30 years with a series of one-year leases subject to annual appropriation of funds by the County. During fiscal 2005, the County renegotiated the lease, resulting in a reduction of 7 years on the lease term, and a favorable imputed interest rate based on the lease payments – from 6.46% over the initial 30-year term to 5.92% over the revised 23-year term – resulting in overall interest savings of \$22,891,186. During fiscal year 2007, the County paid \$3,285,582 toward reducing future interest on the lease, resulting in additional savings over the remaining term of \$5,947,580. During fiscal 2013, the County incurred net lease payments totaling \$4,936,736 for the Facility, and the County's remaining obligation at September 30 is \$38,680,000. Upon satisfaction of the County's outstanding lease obligation, the County may purchase the Facilities for \$1.00. The historical cost and accumulated amortization of the Facilities are \$69,328,654 and \$16,494,251, respectively.

The following chart represents the County's future lease payments based on the September 30 obligation, amortized according to the Bond document lease payment schedule until the incurred obligation is satisfied.

Year Ending											
Sept. 30	Court Complex Lease										
	F	Principal		Interest		Total					
2014	\$	3,330,000	\$	1,904,237	\$	5,234,237					
2015		3,580,000		1,732,663		5,312,663					
2016		3,925,000		1,547,150		5,472,150					
2017		4,285,000		1,351,550		5,636,550					
2018		4,665,000		1,137,300		5,802,300					
2019-2022		18,895,000		2,196,700		21,091,700					
Total	\$	38,680,000	\$	9,869,600	\$	48,549,600					

## H. Long-Term Debt

<u>Changes in long-term liabilities</u>: Long-term liability activity for the year ended September 30, 2013, was as follows:

	Beginning	A alaliti a a a	Ending	Due Within		
	Balance	Additions	Reductions	Balance	One Year	
Governmental activities:						
Capital leases	\$ 41,705,000	\$ -	\$ 3,025,000	\$ 38,680,000	\$ 3,330,000	
Compensated absences	4,443,258	551,965	217,845	4,777,378	236,889	
Claims and judgments	12,641,063	4,313,697	4,307,321	12,647,439	4,709,551	
Governmental activity						
Long-term liabilities	\$ 58,789,321	\$ 4,865,662	\$ 7,550,166	\$ 56,104,817	\$ 8,276,440	
Business-type activities:						
Compensated absences	\$ 513,285	\$ 59,212	\$ 19,837	\$ 552,660	\$ 26,302	
Landfill closure	18,982,048	1,279,450		20,261,498	2,750,000	
Business-type activity						
Long-term liabilities	\$ 19,495,333	\$ 1,338,662	\$ 19,837	\$ 20,814,158	\$ 2,776,302	

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities. At year-end, \$10,461,973 of internal service fund claim liabilities for the County's self-insurance programs are included in the above amounts. For the governmental activities, approximately 91 percent of compensated absences are generally liquidated by the general fund, and the remainder by special revenue funds. In addition to compensated absences, claims in the business-type funds represent the landfill closure/post closure liability, inclusive of any liabilities for groundwater contamination.

## I. Solid Waste Landfill Closure and Post-Closure Costs

The County owns and operates a landfill site located in the northern portion of the County. State and federal laws will require the County to close the landfill once its capacity is reached and to monitor and maintain the site for 30 subsequent years. The County recognizes a portion of the closure and post-closure care costs in each operating period even though actual payouts will not occur until the landfill is closed. The amount recognized each year is based on the landfill capacity used as of the balance sheet date. As of September 30, 2013, the County has recorded a combined liability of \$20,261,498, which represents the estimated closure and post-closure costs based on 96.9% of landfill capacity used to date in the Hidden Hollow Cell and 2.5% capacity used to date in the new North Ravine Cell. The remaining estimated liability for these costs is \$910,954 and \$27,460,053, respectively, which will be recognized as the remaining capacity is used (estimated to be 4 years for Hidden Hollow and 94 years for the North Ravine Cell). The estimated costs are subject to change from year to year as the effects of inflation, revision of laws and other variables occur. The County has demonstrated closure, post-closure care, and/or corrective action financial assurance by satisfying the financial ratio alternative method prescribed by Title 40 Part 258.74 of the Code of Federal Regulations.

## J. Retirement Plan

The Public Employee Retirement System of Idaho (PERSI) – The PERSI Base Plan, a cost sharing multiple-employer public retirement system, was created by the Idaho State Legislature. It is a defined benefit plan requiring that both the member and the employer contribute. The Plan provides benefits based on members' years of service, age and compensation. In addition, benefits are provided for disability, death, and survivors of eligible members or beneficiaries. The

authority to establish and amend benefit provisions is established in Idaho Code. Designed as a mandatory system for eligible state and school district employees, the legislation provided for other political subdivisions to participate by contractual agreement with PERSI.

After 5 years of credited service, members become fully vested in retirement benefits earned to date. Members are eligible for retirement benefits upon attainment of the ages specified for their employment classification. For each month of credited service, the annual service retirement allowance is 2.0% or 2.3% (depending upon employee classification) of the average monthly salary for the highest consecutive 42 months.

PERSI issues publicly available stand alone financial reports that include audited financial statements and required supplementary information. These reports may be obtained from PERSI's website <u>www.persi.idaho.gov</u>.

The actuarially determined contribution requirements of the County and its employees are established and may be amended by the PERSI Board of Trustees. For the year ended September 30, 2013, the required contribution rate as a percentage of covered payroll for members was 6.79% for general members and 8.36% for sheriff employees. The employer rate as a percentage of covered payroll was 11.32% for general members and 11.66% for sheriff employees.

Ada County's contributions required and paid were \$8,800,530, \$8,023,420 and \$7,721,905 for the three years ended September 30, 2013, 2012, and 2011, respectively.

### K. Insurance

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; and errors or omissions. Idaho Code Title 6, Chapter 9, authorizes political subdivisions of the State of Idaho to "levy an annual property tax in the amount necessary to provide for a comprehensive liability plan whether by the purchase of insurance or otherwise". In 1986, the County established a Liability Insurance Fund (an Internal Service Fund) to account for and finance its insured and uninsured risks of loss. Ada County's Department of Administration - Risk Management division, as authorized by Resolution, manages the Fund. Under its self-insurance plan, it is the intent of the County to provide amounts to the Insurance Fund through an annual levy not to exceed \$300,000, until the fund balance is sufficient to provide adequate reserves for known and incurred but not reported claims and a reserve for future catastrophic losses, not to exceed \$15,000,000. In fiscal 2013, due to budgetary constraints, management ultimately determined that the transfer into the fund for future catastrophic losses would not be possible; however at year end a transfer from the General Fund was made to offset the loss of the annual levy. At September 30, 2013, the Liability Insurance Fund had net position of \$1,181,153.

In prior years and for the period of October 1, 2003 to January 1, 2004, the County purchased workers' compensation insurance from the State of Idaho in accordance with State requirements. Effective January 1, 2004, the County became self-insured for workers' compensation as authorized by the Idaho Industrial Commission. The program is administered by a third party and the County purchases excess workers' compensation insurance (with an aggregate limit of \$1,000,000) to provide coverage for individual claims above the county's self-insured retention (SIR). The County retains responsibility for the first \$600,000 of each claim for all employees.

The County purchases property insurance from independent carriers. The County has property insurance coverage up to \$211,182,625 with a \$25,000 deductible. All funds of the County participate in the self-insurance program and make premium payments to the Liability Insurance Fund based on historical cost and loss information, adjusted annually.

There have been no significant reductions in insurance coverage from the previous year, and no settlements in excess of insurance coverage in any of the prior three fiscal years.

Beginning in fiscal year 2000, the County established a Self-Funded Health Fund (an Internal Service Fund) for risks associated with the employee's health insurance plan where assets are set aside for claim settlements. All funds with employees eligible for benefits participate, and make payments to the Health Insurance Fund based on the number of qualifying employees in each fund and on estimates of potential usage. The County funded an initial reserve of \$1.2 million through a transfer from the General Fund, based on advice from actuarial consultants and in accordance with State requirements. Provisions are also made for unexpected and unusual claims. Third parties administer the plan, covering medical, dental and vision claims. Stop-loss coverage for medical claims exceeding \$150,000 per employee (to the policy maximum of \$2,000,000 per year) is purchased from the third party administrator, and at September 30, 2013, the Self-Funded Health Insurance Fund had net position of \$4,229,459.

A liability for a claim in either insurance fund is established if information indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Claim liabilities are calculated based on the estimated ultimate cost of settling the claim, considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts, and other economic and social factors. Claim liabilities include any specific, incremental claim adjustment expense, and any material estimated recoveries are deducted from the liability for unpaid claims.

Changes in the balances of claims liabilities during the past two fiscal years are as follows:

	Liability	Insurance	Self Funde	ed Health	
	Fisc	al Year	Fiscal Year		
	<u>2013</u>	<u>2013</u> <u>2012</u>		2012	
Unpaid claims as of October 1	\$ 9,152,037	\$ 8,979,491	\$ 1,505,447	\$ 1,346,116	
Total incurred claims (including IBNRs) and prior period	4 955 944	4 740 540	44.054.000	45.070.004	
changes in claim estimates	1,855,044	1,746,542	14,254,939	15,970,681	
Total payments	1,655,284	1,573,996	14,650,210	15,811,350	
Unpaid claims as of September 30	\$ 9,351,797	\$ 9,152,037	\$ 1,110,176	\$ 1,505,447	

#### L. Fund Equity

Ada County's financial policies outline the following classifications of fund balance that are reported on the governmental funds' balance sheet (page 29):

Assigned – This portion of fund balance reflects the amount of FY2013 fund balance that has been re-budgeted as a funding source for the County's FY2014 budget; also known as 'subsequent years' expenditures'. Future capital improvements that are in the planning stages and any replacement programs are also included. If the County had any special revenue funds that did not meet the definition of a special revenue fund they would be combined with the General Fund and their total fund balance would be considered "assigned" for their fund. Currently, all special revenue funds meet the definition and stand alone.

*Unassigned* – This portion of fund balance reflects the amount of FY2013 fund balance that is needed to fund the first three months of FY2014 because the first-half property taxes are not due until December 20; known as 'cash basis'. Also included in this classification is the amount of

'minimum fund balance' the County desires to keep on hand to mitigate current and future risks and ensures service levels. Minimum fund balance is 15% of operating revenues. Finally, any residual net resources or total fund balance in excess of the other classifications; also known as 'surplus' that is available for any purpose is included here.

The General Fund is the only fund that reflects a positive "unassigned" since any surplus within a special revenue fund is automatically "assigned" to that fund per the definition of a special revenue fund. Any negative "unassigned" amounts would reflect 'deficits' where there is an excess of other classifications over total fund balance. Ada County does not have any negative "unassigned" fund balance.

### **M.** Contingencies and Commitments

The County has assumed responsibility for groundwater contamination that has been identified near its sanitary landfill. Based on recommendations and evaluative advice from Consultants, the Solid Waste Management Fund initiated remediation procedures – the cost of which is included in the liability described in **Note I-Solid Waste Landfill Closure and Post-Closure Costs**.

Also, the County is contingently liable with respect to certain lawsuits and other claims that have arisen in the ordinary course of its operations. County officials believe that potential claims resulting from such litigation would not materially affect the financial condition or results of operations. Reserves for contingent liabilities and conservative revenue accruals are routinely evaluated. The County is a recipient of federal funds and is subject to audits by governmental agencies. County officials are of the opinion that findings, if any, resulting from these audits, will not materially affect the financial condition of the County. The estimated liabilities for lawsuits and claims are accounted for in the internal service funds.

After the close of the fiscal year, the county received notification of a suit filed by Hidden Hollow Energy LLC and Hidden Hollow Energy 2 LLC claiming the County breached express or implied terms of franchise agreements relating to using the County's landfill gas as an energy source. Service of process has not been complete, however if and when that happens the County will vigorously defend the lawsuit and believes it has meritorious defenses.

The Urban Renewal Agency of Boise City, Idaho, also known as the Capital City Development Corporation (CCDC), is an urban renewal agency, and is an independent public body corporate and politic of the State of Idaho. The County has leased to CCDC approximately 10.3 acres of land owned by the County. CCDC had obtained Urban Renewal Lease Revenue Bonds, Series 1999 (advance refunded during 2005 as Urban Renewal Lease Revenue Refunding Bonds, Series 2005) for the Ada County Courts Complex Project in order to finance the acquisition, construction and improvement of a new county courthouse and administration building for use by Ada County, and related parking facilities, integrated retail space and other public improvements. The Bonds are obligations of CCDC, payable from and secured solely by lease payments made by the County under a Courts Complex Lease Agreement between CCDC and the County. In the Agreement, the County is obligated to pay the lease payments only to the extent that funds for the lease payments are budgeted and appropriated each year by the County. According to the 2005 renegotiated lease agreement, the County leases the Courthouse/ Administration Building portion of the project over an overall remaining, as of September 30, 2013, 9-year term from the CCDC, with title reverting to the County at the end of the lease term. A special payment by the County in fiscal year 2007 reduced future interest payments on the lease by over five million dollars and resulted in a revised lease agreement. The remaining term of the lease is unchanged. The lease payments, which began in fiscal year 2000 under the prior lease agreement, are considered obligations of Ada County, and are paid from the Capital Projects Fund with general governmental revenue sources. Some of these revenues are legislatively restricted for Courthouse facilities, and some have been obtained from the sale of County-owned buildings.

At the end of fiscal year 2011, the County transferred their ownership right to a future income stream from CCDC for the parking garage facilities and their related operations and maintenance. At the end of 30 years (9/30/42) the County has the option to purchase the Avenue A East Garage for \$1. (See Note G – Capital Leases Payable).

As of September 30, 2013, the County had the following outstanding contractual commitments:

Project Name	_	ontract mount	-	Paid Date	Remaining Commitment		
Server Room A/C	\$	12,920	\$	9,018	\$	3,902	
Total Remaining Commitments					\$	3,902	

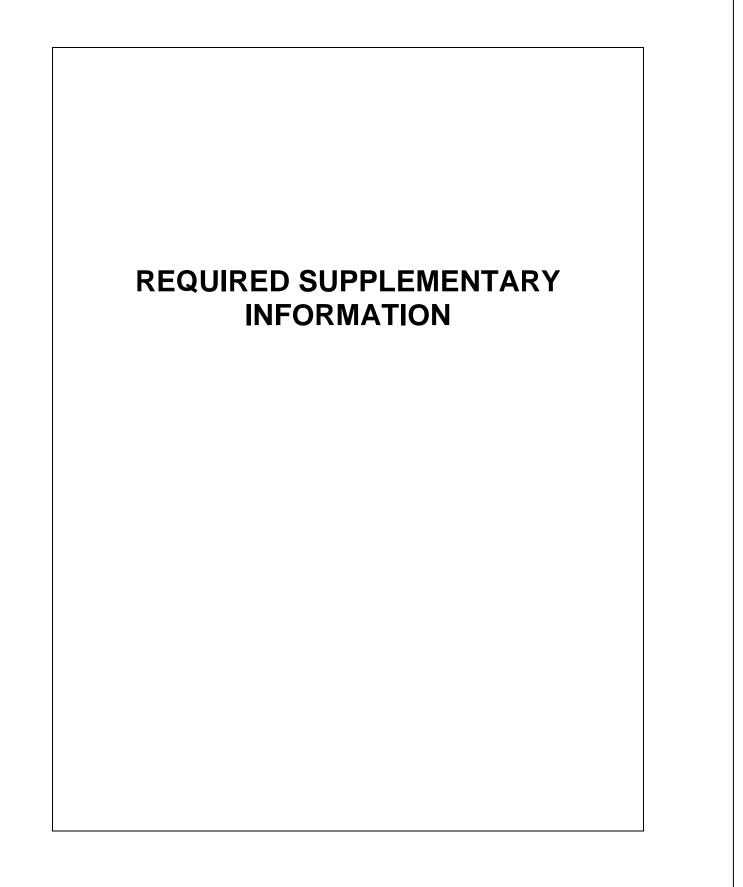
### N. Other Post-Employment Benefits

The County provides postemployment health care to its retirees and their enrolled dependents at the time of their retirement up to age 65 (Medicare eligible). To be eligible for the benefits, an employee must be at least 55 years of age, or at least 50 if they qualify under PERSI's "Rule of 80", and have accrued at least 10 years of continuous service as a County employee. Benefits include medical coverage, vision and dental.

Ada County made significant changes to its plan in fiscal year 2012. The County provides and maintains a flat \$3,600 subsidy for retirees, with no increase for inflation, and provides no subsidy for spouses or dependents of retirees. The County uses a third-party to recalculate the required monthly contribution every year and requires retirees to pay the entire true cost that was calculated. Currently, 41 participants take advantage of this benefit and pay the total cost of the premium (employer and employee portions). In fiscal year 2013, 8 employees were added, 4 become Medicare eligible and were removed and 2 dropped coverage.

After the changes to the plan Ada County initiated an actuarial study by Buck Consultants regarding the County's OPEB liability. Calculations were obtained using the "Projected Unit Credit" method. At that time, the County's Actuarial Accrued Liability (AAL) was \$1,875,000 and the Annual Required Contribution (ARC) was \$174,000.

It is the County's position the AAL will be maintained at the above level in future years and is not significant to the financial statements. As such, the County did not accrue a liability in this fiscal year and does not anticipate accruing any liability in future years.



#### Ada County General Fund Schedule of Revenue, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

	Budgeted Amounts			Actual Amounts			Variance with		
		Original		Final	(Bu	udgetary Basis)		Final Budget	
Revenues:									
Property taxes	\$	58,770,190	\$	58,770,190	\$	59,246,317	\$	476,127	
Sales tax allocation		13,750,000		13,750,000		14,645,951		895,951	
State shared		5,194,308		5,194,308		5,864,885		670,577	
Payments in lieu of taxes		750,000		750,000		716,024		(33,976)	
Licenses and permits		1,191,617		1,206,938		1,302,138		95,200	
Charges for services		20,464,428		20,905,047		21,328,537		423,490	
Grants		689,264		2,210,272		1,457,207		(753,065)	
Interest income		1,004,000		1,004,000		953,942		(50,058)	
Miscellaneous		1,838,462		1,838,832		2,269,455		430,623	
Total general fund revenues	\$	103,652,269	\$	105,629,587	\$	107,784,456	\$	2,154,869	
Expenditures:									
General Government									
Clerk of the District Court:									
Personal services	\$	2,323,014	\$	2,323,014	\$	2,191,397	\$	131,617	
Other services and charges	Ψ	748,164	Ψ	816,367	Ψ	787,314	Ψ	29,053	
Capital outlays		70,000		1,797		-		1,797	
Capital Galayo		10,000		1,707				1,707	
Total clerk of the district court		3,141,178		3,141,178		2,978,711		162,467	
Treasurer:									
Personal services		876,604		876,604		783,915		92,689	
Other services and charges		316,033		328,703		232,098		96,605	
Capital outlays		14,125		1,455		232,090		1,455	
Capital Outlays		14,125		1,400				1,400	
Total treasurer		1,206,762		1,206,762		1,016,013		190,749	
Assessor:									
Personal services		664,457		664,457		617,734		46,723	
Other services and charges		78,860		78,860		65,042		13,818	
Capital outlays		-		-		-		-	
Total assessor		743,317		743,317		682,776		60,541	
Assessor Motor Vehicle:									
Personal services		1,961,172		1,961,172		1,892,004		69,168	
Other services and charges		452,156		468,745		353,580		115,165	
Capital outlays		20,500		3,911				3,911	
Total assessor motor vehicle		2,433,828		2,433,828		2,245,584		188,244	
Prosecuting Attorney:									
Personal services		11,690,230		11,730,212		11,358,451		371,761	
Other services and charges		760,425		1,427,054		917,833		509,221	
Capital outlays		101,822		46,742				46,742	
Total prosecuting attorney		12,552,477		13,204,008		12,276,284		927,724	

The note to the required supplementary information - basis of budgeting - is an integral part of this schedule.

(Continued)

#### Ada County General Fund Schedule of Revenue, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

	Budgeted Ar	nounts	Actual Amounts	Variance with	
	Original	Final	(Budgetary Basis)	Final Budget	
General Government (Continued)					
Operations:					
Personal services	2,125,124	2,125,124	2,019,277	105,847	
Other services and charges	5,629,413	6,064,034	4,906,459	1,157,575	
Capital outlays	786,223	351,602	222,560	129,042	
Total operations	8,540,760	8,540,760	7,148,296	1,392,464	
Development Services:					
Personal services	1,491,577	1,491,577	1,380,288	111,289	
Other services and charges	94,648	115,294	103,354	11,940	
Capital outlays		8,827		8,827	
Total development services	1,586,225	1,615,698	1,483,642	132,056	
Information Technology:					
Personal services	3,924,877	3,924,877	3,568,290	356,587	
Other services and charges	1,095,776	2,046,754	2,034,139	12,615	
Capital outlays	1,227,000	276,022	275,973	49	
Total information technology	6,247,653	6,247,653	5,878,402	369,251	
Public Defender:					
Personal services	5,546,101	5,546,101	5,228,283	317,818	
Other services and charges	1,889,963	1,889,854	1,796,155	93,699	
Capital outlays	-	109		109	
Total public defender	7,436,064	7,436,064	7,024,438	411,626	
Department of Administration:					
Personal Services	2,085,444	2,085,444	2,002,986	82,458	
Other services and charges Capital outlays	2,044,883	2,044,883	1,978,942	65,941 -	
Total administration	4,130,327	4,130,327	3,981,928	148,399	

The note to the required supplementary information - basis of budgeting - is an integral part of this schedule.

#### Ada County General Fund Schedule of Revenue, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

	Budgeted Amounts		A	ctual Amounts	Variance with			
		Original		Final	(Bi	(Budgetary Basis)		Final Budget
General Government (Continued)								
General:								
Personal services		100,000		100,000		12,223		87,777
Other services and charges		1,475,000		1,914,078		1,325,644		588,434
Capital outlays		550,500		111,422		92,542		18,880
Total general		2,125,500		2,125,500		1,430,409		695,091
Total general government								
(including capital outlays)		50,144,091		50,825,095		46,146,483		4,678,612
Less: capital outlays		2,770,170		801,887		591,075		210,812
Total general government (excluding capital outlays)	\$	47,373,921	\$	50,023,208	\$	45,555,408	\$	4,467,800
Public Safety								
Sheriff:								
Personal services	\$	48,479,119	\$	48,960,108	\$	47,171,835	\$	1,788,273
Other services and charges	Ψ	7,594,149	Ψ	8,352,088	Ψ	7,644,910	Ψ	707,178
Capital outlays		1,461,951		1,073,820		1,018,032		55,788
Total sheriff		57,535,219		58,386,016		55,834,777		2,551,239
Coroner:								
Personal services		1,443,384		1,443,384		1,363,971		79,413
Other services and charges		171,070		191,070		179,974		11,096
Capital outlays		20,000		-		-		
Total coroner		1,634,454		1,634,454		1,543,945		90,509
Juvenile:								
Personal services		7,560,522		7,862,888		6,899,688		963,200
Other services and charges		742,670		2,648,894		698,792		1,950,102
Capital outlays		13,000		884,823		139,048		745,775
Total juvenile		8,316,192		11,396,605		7,737,528		3,659,077
Total public safety								
(including capital outlays)		67,485,865		71,417,075		65,116,250		6,300,825
Less: capital outlays		1,494,951		1,958,643		1,157,080		801,563
Total public safety	¢	05 000 04 4	¢	CO 450 400	¢	C2 050 470	۴	F 400 000
(excluding capital outlays)	\$	65,990,914	\$	69,458,432	\$	63,959,170	\$	5,499,262
Total general fund expenditures								
(excluding capital outlays)	\$	113,364,835	\$	119,481,640	\$	109,514,578	\$	9,967,062
Add: capital outlays		4,265,121		2,760,530		1,748,155		1,012,375
Total general fund expenditures (including capital outlays)	\$	117,629,956	\$	122,242,170	\$	111,262,733	\$	10,979,437
(including capital outlays)	Ψ	117,023,330	Ψ	122,272,170	Ψ	11,202,700	Ψ	10,373,437

The note to the required supplementary information - basis of budgeting - is an integral part of this schedule.

(Continued)

#### Ada County General Fund Schedule of Revenue, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

	Budgeted A	mounts	Actual Amounts	Variance with
	Original	Final	(Budgetary Basis)	Final Budget
Revenue Over (Under) Expend	litures		(3,478,277)	
OTHER FINANCING SOURCES	G (USES)			
Transfers In			400.076	
Transfers Out			402,376	
	<b>41</b> \		(2,312,742)	
Total Other Financing Sources	s (Uses)		(1,910,366)	
Revenues and Other Financin Expenditures and Other Fin		er)	(5,388,643)	
Reconciling Items				
Changes Affected by Accrued	Revenues		(640,546)	
Changes Affected by Accrued	l Expenditures		763,810	
Fund Balances - Beginning of	Year		50,550,175	
i and Balances Beginning of				
Fund Balances - End of Year			\$ 45,284,796	

#### Ada County Charities and Welfare Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

		Budgeted	Amo	unts	Act	tual Amounts	Variance with	
		Original		Final	(Buo	dgetary Basis)	Fi	nal Budget
Revenues:								
Taxes	\$	11,059,672	\$	11,059,672	\$	11,190,195	\$	130,523
Intergovernmental	•	-	•	-	•	3,610		3,610
Charges for services		250,000		250,000		902,215		652,215
Miscellaneous		-		-		28,655		28,655
Total revenues		11,309,672		11,309,672		12,124,675		815,003
Expenditures:								
Current-								
Health and welfare								
Personal services		1,370,281		1,370,281		1,275,617		94,664
Other services and charges		9,939,391		9,939,391		8,183,242		1,756,149
Capital outlays		-		-				-
Total expenditures		11,309,672		11,309,672		9,458,859		1,850,813
Excess (deficiency) of revenues over expenditures and other uses, cash basis	5					2,665,816		
OTHER FINANCING SOURCES	6 (US	ES)						
Transfers In						-		
Transfers Out						(4,580)		
Total Other Financing Source	s (Us	es)				(4,580)		
Revenues and Other Financin Expenditures and Other Fin			der)			2,661,236		
Reconciling Items Changes Affected by Accrued	l Rev	enues				4,580		
Changes Affected by Accrued						(391,457)		
Fund Balances - Beginning of	Year					4,091,192		
Fund Balance - End of Year					\$	6,365,551		

The note to the required supplementary information - basis of budgeting - is an integral part of this schedule.

<u>Ada County</u> Required Supplementary Information Note to Required Supplementary Information – Basis of Budgetary Reporting, Stewardship, Compliance, and Accountability For the Year Ended September 30, 2013

#### Basis of Budgetary Accounting

The County's legal budget is prepared using cash basis records. Encumbrances are allowed for budgetary control purposes, but lapse at the close of the year. The Budget and Actual Schedules are prepared on the budgetary basis and include this variation from GAAP. The reconciliation at the bottom of the budget and actual statements shows the difference between the basis of budgeting and GAAP.

#### Stewardship, Compliance, and Accountability

#### **Budgetary Information**

The County budgets its revenues and expenditures, as is required by Idaho Code Section 31, Chapter 16. Following these guidelines, the County adopts annual appropriated budgets for General, Special Revenue, Capital Project and Enterprise Funds. All appropriated budgets for Governmental and Proprietary Funds are adopted on a non-GAAP cash basis. The following is a summary of the budgetary process for the County:

Prior to the third Monday in May, each elected official or department head submits to the Auditor's Office a proposed operating budget for the fiscal year commencing October 1. The operating budget includes proposed expenditures by department categorized by personal services and other charges and services (including capital outlay) and the means of financing them. The Auditor's office assures the budgets are balanced. Budget hearings, give the County departments an opportunity to present their proposed budgets to the County Commissioners and the public at large.

On or before the first Monday in August, the proposed budget is submitted to the County Commissioners for review and tentative approval. When the tentative budget has been approved it must be published in the newspaper. Public budget hearings are conducted by the County on or before the Tuesday after Labor Day to obtain taxpayer comments, and upon conclusion of the hearing, the County Commissioners legally adopt the budget by a resolution in the official minutes of the board.

The budget in no event shall be greater than the amount of the advertised tentative budget. Per Idaho Code Section 31, the actual expenditures for the ensuing fiscal year shall not exceed the appropriations legally adopted by the Commissioners. The County's policy is that amounts may not be transferred between personal services and other charges and services (including capital outlay) and amounts may not be transferred between departments or funds.

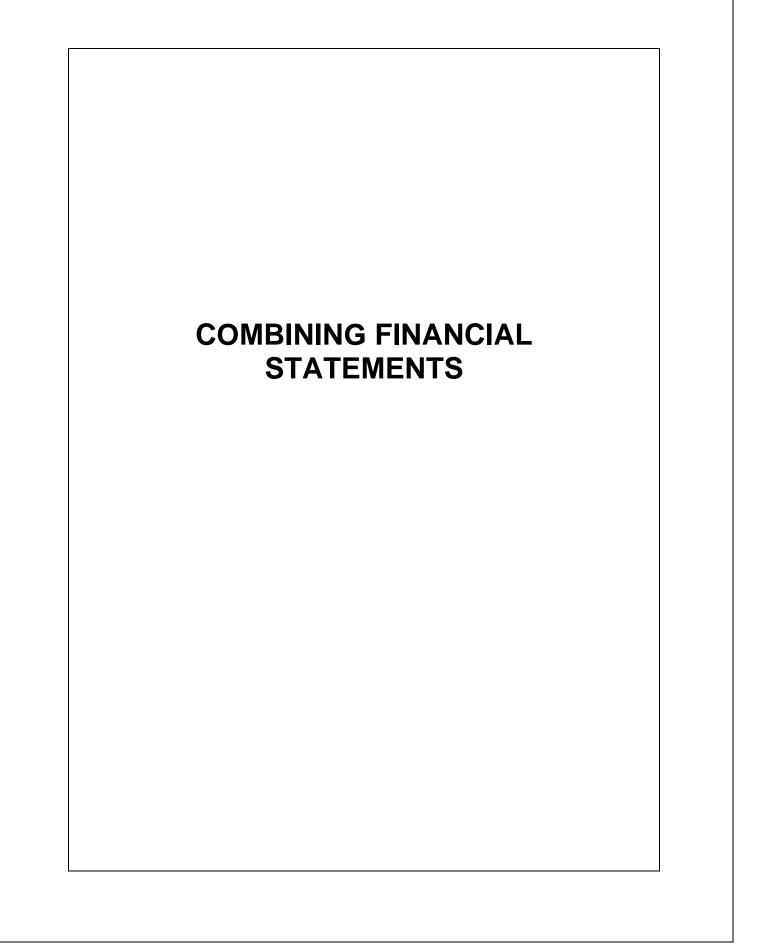
Ada County may increase the total appropriations budget during the current year as grants are subsequently awarded by federal or state agencies, for donations to various departments, for carrying forward prior year incomplete major capital construction project balances and for receipt of unscheduled and/or unanticipated revenue, provided that there is no increase in anticipated property taxes. The appropriations budget may only be increased by the amount of actual revenues

received or carried forward in the case of major capital construction projects. Such budget revisions must be advertised, discussed in a public hearing, and adopted by a resolution from the Board of County Commissioners. The County increased the total 2013 budget by \$13,294,494 which had no impact on property taxes.

The level of budgetary control (level at which expenditures may not legally exceed the appropriations) is established by the personal services and other charges and services (including capital outlay) within the department and fund.

The County employs budgetary integration as a management control device during the year for all Governmental and Proprietary Funds. All appropriations, other than those for capital improvements not yet completed, lapse at the end of the fiscal year and become null and void. However, appropriation accounts may remain open until the first Monday in November for the payment of claims incurred prior to the close of the fiscal year. Lawful claims presented thereafter against any subsequent appropriation will be provided for in the ensuing budget.

Encumbrance accounting, the recording of purchase orders, contracts and other commitments for the expenditure of monies to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in all Governmental Funds. All encumbrances are canceled when appropriations lapse.



## NON-MAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

<u>Public Health</u> - to account for the County's portion of services provided on a regional basis by the State of Idaho. Funding is provided by property tax dollars. This fund was established by authority of Idaho Code Section 31-862.

<u>Weed Control</u> - to account for operations of noxious weed control throughout the County. Revenues are provided primarily from user fees and property tax dollars. This fund was established by authority of Idaho Code Section 22-2406.

<u>Pest Extermination</u> - to account for the operation of the extermination of pests, primarily gophers, in the unincorporated areas of the County. Funding is provided by property tax dollars and minimal user fees. This fund was established by authority of Idaho Code Section 25-2601, 2602, 2604.

**Parks and Recreation** - to account for the operation and maintenance of Barber Park as well as other recreational projects. Initial capital expenditures have been provided by federal grants. Revenues are provided by user fees and property tax dollars. This fund was established by authority of Idaho Code Section 63-805.4a.

<u>Ad Valorem</u> - to account for operations of the reappraisal division of the assessor's office which provides a continuing program of valuation of all properties. All parcels of property under the assessor's jurisdiction are appraised at current market value for assessment purposes. This fund was established by authority of Idaho Code Section 63-314.3.

**Court Monitoring** - to account for a surcharge collected on all fines for persons violating the state law against driving a motor vehicle while under the influence of alcohol, drugs or other intoxicating substance, monies may be utilized for the purchase of ignition interlock and electronic devices. The court may also utilize moneys in this fund for alcohol or drug abuse related probation, treatment or prevention programs for adults or juveniles. This fund was established by authority of Idaho Code Section 18-8010.

**District Court** - to account for operations of the court exclusive of courthouse construction and remodeling costs. Funding is provided by property tax dollars, court filing fees, fines and forfeitures. This fund was established by authority of Idaho Code Section 31- 867.

## SPECIAL REVENUE FUNDS (CONTINUED)

**Drug Court & Mental Health Court** – to accumulate funds from fees charged to persons admitted into a drug court or mental health court. Moneys in this fund shall be expended exclusively for expenses incurred in connection with the drug court or mental health court programs, such as treatment, testing, and private counseling. A fee may be ordered as a condition of probation and is in addition to all other fines and fees levied. This fund was established by authority of Idaho Code Section 31-3201E.

<u>County Court Facilities</u> - to account for court planning, remodeling and construction of court facilities. The County Court Facilities fund is separate and distinct from the District Court fund. At the discretion of the Board of County Commissioners, funds deposited in the County Court Facilities fund may be accumulated from year to year. Revenue is provided by an administrative surcharge on each civil case. This fund was established by authority of Idaho Code Section 31-867.3.

<u>Waterways</u> - to account for operations of the County boat patrol and other expenditures related to improvements of public waterways within the County. Revenue is provided by user fees. This fund was established by authority of Idaho Code Section 57-1501 and 67-7013.

**Emergency Communications** - to account for initiation, maintenance and enhancement of a consolidated emergency communications system (911) within Ada County. A telephone user fee of seventy five cents (\$.75) was authorized by the electorate of the County to provide for the funding of a consolidated communications system which is vital to enhancing the public health, safety and welfare of the residents. This fund was established by authority of Idaho Code Section 31-48.

**Emergency Management Fund** – to account for operations of the "Emergency Resources Management Plan" pursuant to Idaho Code Section 46, Chapter 1009. All cities within the County participate along with the County to finance the disaster preparedness plan. Revenues are also received from the Federal government.

<u>Veterans Memorial</u> - to assist in the maintenance, upkeep and repair of servicemen's memorials within Ada County. This fund was established by authority of Idaho Code Section 65-102,103.

<u>Mosquito Abatement</u> – to account for the abatement of mosquitoes and/or other vermin of public health importance. Revenue is provided by a levy upon taxable property within the boundaries of the district. Authorization to form a mosquito abatement district is established by Idaho Code Section 39-2801, 2805.

**Consolidated Elections** – to account for all costs related to conducting political subdivision elections with the exception of the Ada County Highway District. Funding is provided through distribution of sales tax. This fund was established by authority of Idaho Code Section 31-809A.

## Ada County Combining Balance Sheet Non-major Governmental Funds September 30, 2013

	Special Revenue Funds								
	Public	Weed	Pest	Parks and	Ad	Court	District		
	Health	Control	Extermination	Recreation	Valorem	Monitoring	Court		
	Fund	Fund	Fund	Fund	Fund	Fund	Fund		
ASSETS									
Cash and cash equivalents	\$ 13,462	\$ 68,388	\$ 71,526	\$ 142,274	\$ 249,929	\$ 3,434	\$ 466,560		
Investments	101,957	515,676	536,134	1,076,705	1,891,750	26,010	3,501,017		
Accounts receivable	-	14,091	45	-	-	-	-		
Property tax receivable	1,776,039	486,886	541,283	156,413	2,662,027	-	8,246,897		
Accrued interest receivable	-	-	1,457	-	-	-	-		
Due from other funds	-	26,521	-	-	-	-	-		
Due from other agencies and unit	S								
of government		50,178	6,632		-				
Total assets	\$ 1,891,458	\$1,161,740	\$ 1,157,077	\$1,375,392	\$4,803,706	\$ 29,444	\$12,214,474		
LIABILITIES									
Accounts payable	\$-	\$ 74,211	\$ 19,010	\$ 35,273	\$ 163,396	\$-	\$ 745,380		
Due to other funds	-	1,687	1,563	-	-	-	1,099		
Unavailable/advanced revenue	-	-	-	20,192	-	-	-		
Total liabilities		75,898	20,573	55,465	163,396		746,479		
DEFERRED INFLOWS									
Property tax	1,776,039	486,886	541,283	156,413	2,662,027	-	8,246,897		
	i			<u>.</u>	<u>.</u>				
FUND BALANCES									
Restricted for:									
Enabling Legislation	115,419	598,956	595,221	-	-	-	-		
Assigned for:									
General government	-	-	-	-	1,978,283	-	-		
Public safety	-	-	-	-	-	29,444	-		
Judicial services	-	-	-	-	-	-	3,221,098		
Recreation and culture				1,163,514					
Total Fund Balances	115,419	598,956	595,221	1,163,514	1,978,283	29,444	3,221,098		
Total liabilities, deferred inflows									
and fund balances	\$ 1,891,458	\$1,161,740	\$ 1,157,077	\$1,375,392	\$4,803,706	\$ 29,444	\$12,214,474		

## Ada County Combining Balance Sheet Non-major Governmental Funds September 30, 2013

						Special Reve	enue	Funds							Total						
Drug/Mental	County	Court			E	mergency	Er	nergency	V	eterans	Ν	losquito	Co	nsolidated	Non-major						
Health Court	Facil	ities	Wate	erways	Con	nmunications	Ма	nagement	Μ	emorial	Abatement Fund		Abatement		Abatement		Abatement		E	lections	Governmental
Fund	Fur	nd	F	und		Fund		Fund		Fund			Fund		Funds						
\$ 328,973	\$ 1	1,712	\$ 2	27,229	\$	1,047,318	\$	46,196	\$	215	\$	126,986	\$	86,115	\$ 2,680,317						
2,491,540	12	2,968	20	04,101		7,850,345		349,118		1,626		951,847		652,205	20,162,999						
-		-		-		76,588		-		-		-		-	90,724						
-		-		-		-		-		19,400		921,090		-	14,810,035						
-		-		671		19,220		-		-		2,672		-	24,020						
-		-		-		-		-		-		-		-	26,521						
-		-		-		16,627		8,734		-		7,318		-	89,489						
\$2,820,513	\$ 14	4,680	\$ 23	32,001	\$	9,010,098	\$	404,048	\$	21,241	\$ 2	2,009,913	\$	738,320	\$ 37,884,105						
\$ 102,484	\$	-	\$	2,319	\$	200,735	\$	26,522	\$	-	\$	41,414	\$	48,863	\$ 1,459,607						
-		-		20,000		6,972		54		-		12,922		41,264	85,561						
		-				-		-						-	20,192						
102,484		-	2	22,319		207,707		26,576				54,336		90,127	1,565,360						
		-		-						19,400		921,090			14,810,035						
2,718,029	14	1,680		-		8,802,391		-		-	Ĩ	,034,487		648,193	14,527,376						
-		-		-		-		-		-		-		-	1,978,283						
-		-		-		-		377,472		-		-		-	406,916						
-		-		-		-		-		-		-		-	3,221,098						
		-	20	09,682		-		-		1,841				-	1,375,037						
2,718,029	14	1,680	20	09,682		8,802,391		377,472		1,841		,034,487		648,193	21,508,710						
\$2,820,513	\$ 14	1,680	\$ 23	32,001	\$	9,010,098		404,048	\$	21,241		2,009,913	\$	738,320	\$ 37,884,105						

#### Ada County Combining Statement of Revenues, Expenditures, and Changes In Fund Balances Non-major Governmental Funds For the Year Ended September 30, 2013

			Spec	cial Revenue Fu	inds		
	Public	Weed	Pest	Parks and	Ad	Court	District
	Health	Control	Extermination	Recreation	Valorem	Monitoring	Court
	Fund	Fund	Fund	Fund	Fund	Fund	Fund
REVENUES							
Taxes	\$ 1,733,398	\$ 447,719	\$ 512,435	\$ 161,043	\$ 2,831,105	\$-	\$ 8,151,901
Licenses and permits	-	-	-	-	-	-	-
Fines and forfeitures	-	-	-	-	-	-	1,339,272
Charges for services	-	431,517	2,031	120,509	85,552	-	777,243
Intergovernmental	1,033	6,715	24,779	131,658	1,582	-	260,108
Interest income	2,805	6,189	6,613	11,257	23,242	302	43,834
Net increase (decrease) in the fair							
value of investments	(1,354)	(6,591)	(6,518)	(13,701)	(23,900)	(347)	(45,149)
Miscellaneous		418		295,387	4,865	46,694	45,372
Total revenues	1,735,882	885,967	539,340	706,153	2,922,446	46,649	10,572,581
EXPENDITURES							
Current:							
General government	-	-	-	-	2,638,346	-	10,485,571
Sanitation	-	852,573	408,716	-	-	-	-
Public safety	-	-	-	-	-	47,600	-
Health and welfare	1,749,310	-	-	-	-	-	-
Recreational and cultural	-	-	-	460,583	-	-	-
Capital outlay		24,993		140,397			
Total expenditures	1,749,310	877,566	408,716	600,980	2,638,346	47,600	10,485,571
Excess (deficiency) of							
revenues over expenditures	(13,428)	8,401	130,624	105,173	284,100	(951)	87,010
OTHER FINANCING SOURCES (US	SES)						
Transfers in Transfers (out)	- (1,452)	27,869	72,436	2,444	658 -	45	1,315 -
Total other financing sources							
and uses	(1,452)	27,869	72,436	2,444	658	45	1,315
Net change in fund balance	(14,880)	36,270	203,060	107,617	284,758	(906)	88,325
Fund balance, beginning of year	130,299	562,686	392,161	1,055,897	1,693,525	30,350	3,132,773
Fund balance, end of year	\$ 115,419	\$ 598,956	\$ 595,221	\$ 1,163,514	\$ 1,978,283	\$ 29,444	\$ 3,221,098

#### Ada County Combining Statement of Revenues, Expenditures, and Changes In Fund Balances Non-major Governmental Funds For the Year Ended September 30, 2013

			Special Reve	nue Funds				Total	
Drug/Mental	County Court		Emergency	Emergency	Veterans	Mosquito	Consolidated	Non-major	
Health Court	Facilities	Waterways	Communications	Management	Memorial	Abatement	Election	Governmental	
Fund	Fund	Fund	Fund	Fund	Fund	Fund	Fund Fund		
\$-	\$-	\$-	\$-	\$-	\$ 19,380	\$ 907,295	\$-	\$ 14,764,276	
-	-	156,948	-	-	-	-	-	156,948	
-	-	-	-	-	-	-	-	1,339,272	
257,434	-	-	6,204,470	-	-	-	-	7,878,756	
1,147,240	-	425	-	640,415	16	24,058	592,231	2,830,260	
30,453	17	2,638	84,481	4,490	52	12,692	7,906	236,971	
(31,581)	(169)	(2,587)	(97,614)	(4,403)	(23)	(11,715)	(7,710)	(253,362)	
1,298			2,073			1,014	6,512	403,633	
1,404,844	(152)	157,424	6,193,410	640,502	19,425	933,344	598,939	27,356,754	
1,038,947	441	-	-	-	-	-	353,252	14,516,557	
-	-	-	-	-	-	734,404	-	1,995,693	
116,562	-	-	2,880,502	580,383	-	-	-	3,625,047	
-	-	-	-	-	-	-	-	1,749,310	
-	-	120,595	-	-	20,000	-	-	601,178	
-			1,070,933					1,236,323	
1,155,509	441	120,595	3,951,435	580,383	20,000	734,404	353,252	23,724,108	
249,335	(593)	36,829	2,241,975	60,119	(575)	198,940	245,687	3,632,646	
1,128 -	153 -	-	:	- (87)	- (29)	90,104 -	- (196)	196,152 (1,764)	
1,128	153			(87)	(29)	90,104	(196)	194,388	
050 400	(	00.000	0.044.0=-	00.000		000 04 5		0.007.001	
250,463	(440)	36,829	2,241,975	60,032	(604)	289,044	245,491	3,827,034	
2,467,566	15,120	172,853	6,560,416	317,440	2,445	745,443	402,702	17,681,676	
\$ 2,718,029	\$ 14,680	\$ 209,682	\$ 8,802,391	\$ 377,472	\$ 1,841	\$ 1,034,487	\$ 648,193	\$ 21,508,710	

# BUDGET AND ACTUAL COMPARISONS

## FOR GOVERNMENTAL FUNDS

## OTHER THAN THE

## GENERAL AND MAJOR SPECIAL REVENUE FUNDS

#### Ada County Capital Projects Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

	Budgeted Am			unts	Act	ual Amounts	Variance with	
		Original		Final	(Bud	getary Basis)	Fin	al Budget
Revenues:								
Taxes	\$	-	\$	-	\$		\$	-
Charges for services	•	926,400	Ŧ	926,400	Ŧ	875,336	Ŧ	(51,064)
Fines and forfeitures		-		-		-		-
Intergovernmental		-		-		-		-
Interest		425,000		425,000		546,635		121,635
Miscellaneous		500,000		500,000		726,000		226,000
Total revenues		1,851,400		1,851,400		2,147,971		296,571
Expenditures:								
General Government								
Other services and charges		30,000		5,650,818		5,049,186		601,632
Debt Service-								
Principal retirement		3,025,000		3,025,000		3,025,000		-
Interest and other debt charge	S	2,062,738		2,062,738		1,911,736		151,002
Total expenditures		5,117,738		10,738,556		9,985,922		752,634
Excess (deficiency) of revenues over expenditures and other uses, cash basis	3					(7,837,951)		
OTHER FINANCING SOURCES	6 (USI	ES)						
Transfers In						726,000		
Transfers Out						(572,706)		
Total Other Financing Source	s (Use	es)				153,294		
C C	•					<u> </u>		
Revenues and Other Financin Expenditures and Other Fin			der)			(7,684,657)		
Reconciling Items								
Changes Affected by Accrued	Reve	nues				(1,311,496)		
Changes Affected by Accrued			al Outl	av		603,376		
	-			- <b>,</b>				
Fund Balances - Beginning of	rear					58,598,515		
Fund Balance - End of Year					\$	50,205,738		

(Continued)

#### Ada County Public Health Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

		Budgeted	Amou			ual Amounts	Variance with Final Budget	
		Original		Final	(Bud	lgetary Basis)	Fina	al Budget
Revenues:								
Taxes	\$	1,710,312	\$	1,710,312	\$	1,733,398	\$	23,086
Intergovernmental	Ψ	-	Ψ	-	Ψ	1,033	Ψ	1,033
Charges for services		-		-		-		-
Miscellaneous		-		-		-		-
Total revenues		1,710,312		1,710,312		1,734,431		24,119
Expenditures:								
Current -								
Health and welfare								_
Other services and charges		1,749,312		1,749,312		1,749,312		_
Total expenditures		1,749,312		1,749,312		1,749,312		
rotal experiatures		1,743,012		1,745,512		1,743,312		
Excess (deficiency) of revenues	\$							
over expenditures and								
other uses, cash basis						(14,881)		
OTHER FINANCING SOURCE	s (US	ES)						
		_0)						
Transfers In						-		
Transfers Out						(1,452)		
Total Other Financing Source	s (Use	es)				(1,452)		
5		/				( ) - /		
<b>Revenues and Other Financin</b>	g Sol	rces Over (Un	der)					
Expenditures and Other Fir			,			(16,333)		
-		-						
Reconciling Items								
Changes Affected by Accrued	Reve	enues				1,453		
Changes Affected by Accrued	d Expe	enditures				-		
Fund Balances - Beginning of	Year					130,299		
Fund Delense - Fiel of Vers					¢			
Fund Balance - End of Year					\$	115,419		

#### Ada County Weed Control Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

	Budgeted Amounts				al Amounts	Variance with		
		Original		Final	(Budg	getary Basis)	Fii	nal Budget
Revenues:								
Taxes	\$	440,970	\$	440,970	\$	447,719	\$	6,749
Intergovernmental		-		7,000		8,260		1,260
Charges for services		568,727		568,727		404,526		(164,201)
Miscellaneous		-		-		15,555		15,555
Total revenues		1,009,697		1,016,697		876,060		(140,637)
Expenditures:								
Current -								
Sanitation								
Personal services		508,804		510,904		445,439		65,465
Other services and charges		501,103		496,343		410,779		85,564
Capital outlays		6,000		15,660		11,660		4,000
Total expenditures		1,015,907		1,022,907		867,878		155,029
other uses, cash basis OTHER FINANCING SOURCE	S (US	ES)				8,182		
Transfers In						27,869		
Transfers Out						-		
Total Other Financing Source	es (Us	es)				27,869		
Revenues and Other Financi	-	•	nder)					
Expenditures and Other Fina	ancing	Uses				36,051		
Reconciling Items								
Changes Affected by Accrue						9,907		
Changes Affected by Accrue	d Expe	enditures				(9,688)		
Fund Balances - Beginning c	of Year					562,686		
Fund Balance - End of Year					\$	598,956		

#### Ada County Pest Extermination Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

	Budgeted		Amour	nts	Actu	al Amounts	Variance with	
	(	Driginal		Final	(Budę	getary Basis)	Fin	al Budget
Revenues:								
Taxes	\$	506,660	\$	506,660	\$	512,435	\$	5,775
Intergovernmental		16,588		16,588		24,466		7,878
Charges for services		2,000		2,000		2,407		407
Miscellaneous		-		-		72,436		72,436
Interest		-		-		6,011		6,011
Total revenues		525,248		525,248		617,755		92,507
Expenditures:								
Current -								
Sanitation								
Personal services		163,733		163,733		138,503		25,230
Other services and charges		361,298		334,798		270,618		64,180
Capital outlays		4,000		30,500		-		30,500
Total expenditures		529,031		529,031		409,121		119,910
other uses, cash basis OTHER FINANCING SOURCE	S (USE	S)				208,634		
Transfers In						72,436		
Transfers Out Total Other Financing Source	es (Use	s)				72,436		
		0)				72,100		
Revenues and Other Financia Expenditures and Other Fina	-	-	nder)			281,070		
Reconciling Items								
Changes Affected by Accrue						(78,415)		
Changes Affected by Accrue	d Exper	nditures				405		
Fund Balances - Beginning o	f Year					392,161		
Fund Balance - End of Year					\$	595,221		

#### Ada County Parks and Recreation Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

		Budgeted	l Amoui	nts	Actu	al Amounts	Variance with	
		Original		Final	(Budg	getary Basis)	Fin	al Budget
Revenues:								
Taxes	\$	158,285	\$	158,285	\$	161,043	\$	2,758
Intergovernmental	Ψ	- 100,200	Ψ	180,133	Ψ	132,829	Ψ	(47,304)
Charges for services		98,000		98,000		120,508		22,508
Miscellaneous		300,500		300,500		318,285		17,785
Total revenues		556,785		736,918		732,665		(4,253)
Expenditures:								
Current -								
Recreational and cultural								
Personal services		311,066		311,066		232,178		78,888
Other services and charges		254,943		301,646		242,725		58,921
Capital outlays		72,000		204,259		140,397		63,862
Total expenditures		638,009		816,971		615,300		201,671
other uses, cash basis OTHER FINANCING SOURCE	S (USE	ES)				117,365		
Transfers In						2,444		
Transfers Out								
Total Other Financing Source	es (Use	s)				2,444		
Revenues and Other Financia Expenditures and Other Fina	-		nder)			119,809		
Reconciling Items Changes Affected by Accrue Changes Affected by Accrue						(26,514) 14,322		
Fund Balances - Beginning c	f Year					1,055,897		
Fund Balance - End of Year					\$	1,163,514		

#### Ada County Ad Valorem Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

		Budgeted	l Amou	unts	Act	ual Amounts	Variance with		
		Original		Final	(Bud	lgetary Basis)	Fin	al Budget	
5									
Revenues: Taxes	\$	2,798,166	\$	2,798,166	\$	2,831,105	\$	32,939	
Intergovernmental	Φ	2,790,100	φ	2,790,100	Φ	2,631,105	Φ	32,939 1,582	
Charges for services		47,000		47,000		85,552		38,552	
Miscellaneous		47,000		47,000		4,865		4,865	
Total revenues		2,845,166		2,845,166		2,923,104		77,938	
		2,010,100		2,010,100		2,020,101		11,000	
Expenditures:									
Current -									
General government									
Personal services		2,676,212		2,676,212		2,427,727		248,485	
Other services and charges		2,070,212		316,583		235,926		240,465 80,657	
Capital outlays		299,743 29,670		12,830		235,920		12,830	
Total expenditures		3,005,625		3,005,625		2,663,653		341,972	
rotal expenditures		3,003,023		3,003,023		2,003,033		541,972	
Excess (deficiency) of revenue	20								
over expenditures and	.0								
other uses, cash basis						259,451			
						200,101			
OTHER FINANCING SOURCE	-s (US	(FS)							
	.0 (00	20)							
Transfers In						658			
Transfers Out						-			
Total Other Financing Sourc	es (Us	es)				658			
<b>Revenues and Other Financi</b>	na So	urces Over (Ur	nder)						
Expenditures and Other Fina	-	-	laory			260,109			
	lineing	0303				200,100			
Reconciling Items									
Changes Affected by Accrue	d Rev	enues				(658)			
Changes Affected by Accrue						25,307			
						20,007			
Fund Balances - Beginning o	of Year					1,693,525			
i una bulanoco "beginning (						1,000,020			
Fund Balance - End of Year					\$	1,978,283			

#### Ada County Court Monitoring Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

		Budgeted	Amou	nts	Actua	al Amounts	Variance with		
	C	Priginal		Final	(Budg	etary Basis)	Fina	I Budget	
Revenues:									
Taxes	\$	-	\$	-	\$	-	\$	-	
Intergovernmental	Ť	-	Ŧ	-	•	-	Ť	-	
Charges for services		-		-		-		-	
Miscellaneous		54,212		54,212		47,951		(6,261)	
Total revenues		54,212		54,212		47,951		(6,261)	
Expenditures:									
Current -									
Public safety									
Personal services		-		-		-		-	
Other services and charges Capital outlays		54,212 -		54,212 -		47,600 -		6,612 -	
Total court monitoring		54,212		54,212		47,600		6,612	
other uses, cash basis OTHER FINANCING SOURCI	ES (USES	S)				351			
Transfers In	- (	- /				45			
Transfers Out						-			
Total Other Financing Sourc	es (Uses	5)				45			
Revenues and Other Financi Expenditures and Other Fina			nder)			396			
Reconciling Items						(, )			
Changes Affected by Accrue Changes Affected by Accrue						(1,302) -			
Fund Balances - Beginning o	of Year					30,350			
Fund Balance - End of Year					\$	29,444			

(Continued)

#### Ada County District Court Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

		Budgeted	Budgeted Amounts			tual Amounts	Variance with		
		Original		Final	(Buo	dgetary Basis)	Fir	nal Budget	
Revenue:									
Taxes	\$	8,095,683	\$	8,095,683	\$	8,151,901	\$	56,218	
Intergovernmental	Ŧ	170,280	Ŧ	170,280	Ŧ	172,128	Ŧ	1,848	
Charges for services		936,824		936,824		777,656		(159,168)	
Fines and forfeitures		1,558,574		1,558,574		1,331,954		(226,620)	
Miscellaneous		17,523		17,523		45,534		28,011	
Total revenues		10,778,884		10,778,884		10,479,173		(299,711)	
Expenditures:									
Current -									
General government									
Personal services		9,809,335		9,809,335		9,204,044		605,291	
Other services and charges		1,478,641		1,533,305		1,325,918		207,387	
Capital outlays		71,174		16,510		-		16,510	
Total expenditures		11,359,150		11,359,150		10,529,962		829,188	
Excess (deficiency) of revenue over expenditures and	es								
other uses, cash basis						(50,789)			
OTHER FINANCING SOURCE	ES (US	SES)							
Transfers In						1,315			
Transfers Out									
Total Other Financing Sourc	es (Us	ses)				1,315			
<b>Revenues and Other Financi</b>	ng So	urces Over (Ur	nder)						
Expenditures and Other Fina	ancing	Uses				(49,474)			
Reconciling Items									
Changes Affected by Accrue						93,408			
Changes Affected by Accrue	ed Exp	enditures				44,391			
Fund Balances - Beginning o	of Yea	r				3,132,773			
Fund Balance - End of Year					\$	3,221,098			

#### Ada County Drug Court/Mental Health Court Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

	Budgeted Amounts		Actual Amounts	Variance with		
	Original	Final	(Budgetary Basis)	Final Budget		
Revenues:						
Taxes	\$-	\$-	\$-	\$-		
Intergovernmental	837,746	837,746	1,147,240	309,494		
Charges for services	96,542	96,542	257,434	160,892		
Licenses and permits	-	-		-		
Interest	-	-		-		
Miscellaneous			1,298	1,298		
Total revenues	934,288	934,288	1,405,972	471,684		
Expenditures:						
Current -						
Public safety	000.054	4 007 005	000 000	250.040		
Personal services	802,354	1,097,225	838,306	258,919		
Other services and charges Capital outlays	254,944	418,551	306,048	112,503		
Total expenditures	1,057,298	1,515,776	1,144,354	371,422		
over expenditures and other uses, cash basis			261,618			
	-0 (11050)		<u>.</u>			
OTHER FINANCING SOURCE	:5 (USES)					
Transfers In			1,128			
Transfers Out			-			
Total Other Financing Source	es (Uses)		1,128			
Revenues and Other Financi	ng Sources Over (Ur	nder)				
Expenditures and Other Fina	ancing Uses		262,746			
Reconciling Items						
Changes Affected by Accrue	d Revenues		(1,128)			
Changes Affected by Accrue	d Expenditures		(11,155)			
Fund Balances - Beginning c	of Year		2,467,566			
Fund Balance - End of Year			\$ 2,718,029			

#### Ada County County Court Facilities Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

	Budgeted Amounts				Amounts	Variance	
	Original	Fir	nal	(Budgeta	ary Basis)	Final Bu	dget
Revenues:							
Taxes	\$ -	\$	-	\$	-	\$	-
Charges for services	· -	·	-		-	·	-
Miscellaneous			-		-		-
Total revenues			-				-
Expenditures:							
Current -							
General government	-		-		-		
Personal services	-		-		-		-
Other services and charges	-		-		-		-
Capital outlays	-		-		-		-
Total expenditures	-	_	-		-		-
over expenditures and other uses, cash basis OTHER FINANCING SOURCE	S (USES)				-		
Transfers In					153		
Transfers Out					-		
Total Other Financing Source	es (Uses)				153		
Revenues and Other Financir Expenditures and Other Fina		Under)			153		
Reconciling Items							
Changes Affected by Accrue Changes Affected by Accrue					(593) -		
Fund Balances - Beginning o	f Year				15,120		
Fund Balance - End of Year				\$	14,680		

#### Ada County Waterways Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

	Budgeted Amounts			Actual Amounts			Variance with		
	Original		Final	(Budę	getary Basis)	Fina	al Budget		
Revenues: Taxes	\$ -	\$		\$		\$			
Intergovernmental	φ - -	φ	28,000	φ	425	φ	- (27,575)		
Charges for services	-				-		-		
Licenses and permits	173,500		173,500		156,948		(16,552)		
Interest	2,000		2,000		2,321		321		
Miscellaneous	-		-		-		-		
Total revenues	175,500		203,500		159,694		(43,806)		
Expenditures: Current - Recreational and cultural Personal services	<u>-</u>		-		-				
Other services and charges	160,489		203,500		120,595		82,905		
Capital outlays	15,011		-		-		-		
Total expenditures	175,500		203,500		120,595		82,905		
Excess (deficiency) of revenue over expenditures and other uses, cash basis	95				39,099				
OTHER FINANCING SOURCE	ES (USES)								
Transfers In					-				
Transfers Out					-				
Total Other Financing Source	es (Uses)				-				
Revenues and Other Financi Expenditures and Other Fina	-	nder)			39,099				
Reconciling Items Changes Affected by Accrue Changes Affected by Accrue					(2,270)				
Fund Balances - Beginning c	of Year				172,853				
Fund Balance - End of Year				\$	209,682				

#### Ada County Emergency Communications Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

Original         Final         (Budgetary Basis)         Final Budget           Taxes         \$         \$         \$         \$         \$         \$           Taxes         \$         \$         \$         \$         \$         \$         \$           Charges for services         5,456,100         5,456,100         6,392,675         936,575         \$         \$         \$           Charges for services         57,600         57,600         77,344         19,744         19,744           Miscellaneous         2,000         2,000         2,000         2,0073         73         73           Total revenues         5,515,700         5,515,700         6,472,092         956,392           Expenditures:         Current -         Public safety         Personal services         820,305         820,305         633,462         186,843           Other services and charges         2,182,299         2,609,066         2,236,842         372,224           Capital outlays         5,599,595         5,172,828         1,070,933         4,101,895           Total expenditures and otherges         2,530,855         \$         2,530,855           OTHER FINANCING SOURCES (USES)         -         -         - <t< th=""><th></th><th></th><th>Budgetec</th><th>l Amou</th><th>unts</th><th>Act</th><th>tual Amounts</th><th colspan="3">Variance with</th></t<>			Budgetec	l Amou	unts	Act	tual Amounts	Variance with		
Taxes       \$ <th></th> <th></th> <th>Original</th> <th></th> <th>Final</th> <th>(Bud</th> <th>dgetary Basis)</th> <th>Fi</th> <th>nal Budget</th>			Original		Final	(Bud	dgetary Basis)	Fi	nal Budget	
Intergovernmental       -       -       -       -         Charges for services       5,456,100       5,456,100       6,392,675       936,575         Interest       57,600       57,600       77,344       19,744         Miscellaneous       2,000       2,000       2,073       73         Total revenues       5,515,700       5,515,700       6,472,092       996,392         Expenditures:       Current -       Public safety       Personal services       820,305       633,462       186,843         Other services and charges       2,182,299       2,609,066       2,236,842       372,224         Capital outlays       5,599,595       5,172,828       1,070,933       4,101,895         Total expenditures       8,602,199       8,602,199       3,941,237       4,660,962         Excess (deficiency) of revenues       over expenditures and       other uses, cash basis       2,530,855         OTHER FINANCING SOURCES (USES)       -       -       -         Transfers In       -       -       -         Transfers Out       -       -       -         Total Other Financing Sources Over (Under)       -       -       -         Expenditures and Other Financing Uses       2,530,855	Revenues:									
Charges for services         5,456,100         5,456,100         5,456,100         6,392,675         936,575           Interest         57,600         57,600         77,344         19,744           Miscellaneous         2,000         2,073         73           Total revenues         5,515,700         5,515,700         6,472,092         956,392           Expenditures:         Current -         Public safety         6,472,092         956,342           Personal services         820,305         820,305         633,462         186,843           Other services and charges         2,182,299         2,609,066         2,236,842         372,224           Capital outlays         5,599,595         5,172,828         1,070,933         4,101,99           Total expenditures         8,602,199         3,941,237         4,660,962           Excess (deficiency) of revenues         over expenditures and         other uses, cash basis         2,530,855           OTHER FINANCING SOURCES (USES)         -         -         -           Transfers Out         -         -         -           Total Other Financing Sources Over (Under)         Expenditures and Other Financing Uses         2,530,855           Reconciling Items         Changes Affected by Accrued Revenues <th></th> <th>\$</th> <th>-</th> <th>\$</th> <th>-</th> <th>\$</th> <th>-</th> <th>\$</th> <th>-</th>		\$	-	\$	-	\$	-	\$	-	
Interest       57,600       57,600       77,344       19,744         Miscellaneous       2,000       2,000       2,073       73         Total revenues       5,515,700       5,515,700       6,472,092       956,392         Expenditures:       Current -       Public safety       9ersonal services       820,305       820,305       633,462       186,843         Other services and charges       2,182,299       2,609,066       2,236,842       372,224         Capital outlays       5,599,595       5,172,828       1,070,933       4,101,895         Total expenditures       8,602,199       8,602,199       3,941,237       4,660,962         Excess (deficiency) of revenues       over expenditures and       other uses, cash basis       2,530,855         OTHER FINANCING SOURCES (USES)       -       -       -         Transfers In       -       -       -         Transfers In       -       -       -         Total Other Financing Sources Over (Under)       -       -         Expenditures and Other Financing Uses       2,530,855       -         Revenues and Other Financing Uses       2,530,855       -         Reconciling Items       (10,198)       -         Changes Affec	-		-		-		-		-	
Miscellaneous         2,000         2,000         2,073         73           Total revenues         5,515,700         5,515,700         6,472,092         956,392           Expenditures:         Current -         Public safety         92,000         6,302         186,843           Other services and charges         2,182,299         2,609,066         2,236,842         372,224           Capital outlays         5,599,595         5,172,828         1,070,933         4,101,895           Total expenditures         8,602,199         8,602,199         3,941,237         4,660,962           Excess (deficiency) of revenues over expenditures and other uses, cash basis         2,530,855         2,530,855           OTHER FINANCING SOURCES (USES)         -         -         -           Transfers In         -         -         -         -           Total Other Financing Sources (Uses)         -         -         -         -           Revenues and Other Financing Uses         2,530,855         -         -         -           Reconciling Items         -         -         -         -         -           Changes Affected by Accrued Revenues         (278,682)         Changes Affected by Accrued Expenditures         (10,198)         -         - </th <th>-</th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th>	-									
Total revenues         5,515,700         5,515,700         6,472,092         956,392           Expenditures: Current - Public safety Personal services         820,305         820,305         633,462         186,843           Other services and charges         2,182,299         2,609,066         2,236,842         372,224           Capital outlays         5,599,595         5,172,828         1,070,933         4,101,895           Total expenditures         8,602,199         8,602,199         3,941,237         4,660,962           Excess (deficiency) of revenues over expenditures and other uses, cash basis         2,530,855         2,530,855           OTHER FINANCING SOURCES (USES)         -         -         -           Transfers In Transfers In Transfers Out         -         -         -           Total Other Financing Sources (Uses)         -         -         -           Revenues and Other Financing Uses         2,530,855         -         -           Reconciling Items         (278,682)         -         -           Changes Affected by Accrued Revenues         (10,198)         -         -           Fund Balances - Beginning of Year         6,560,416         -         -										
Expenditures: Current - Public safety Personal services 820,305 820,305 633,462 186,843 Other services and charges 2,182,299 2,609,066 2,236,842 372,224 Capital outlays 5,599,595 5,172,828 1,070,933 4,101,895 Total expenditures 8,602,199 8,602,199 3,941,237 4,660,962 Excess (deficiency) of revenues over expenditures and other uses, cash basis 2,530,855 OTHER FINANCING SOURCES (USES) Transfers In										
Current -         Public safety         Personal services       820,305       820,305       633,462       186,843         Other services and charges       2,182,299       2,609,066       2,236,842       372,224         Capital outlays       5,599,595       5,172,828       1,070,933       4,101,895         Total expenditures       8,602,199       8,602,199       3,941,237       4,660,962         Excess (deficiency) of revenues over expenditures and other uses, cash basis       2,530,855       -         OTHER FINANCING SOURCES (USES)       -       -         Transfers In Transfers In Transfers Out       -       -         Total Other Financing Sources (Uses)       -       -         Revenues and Other Financing Uses       2,530,855       -         Reconciling Items       (278,682)       -         Changes Affected by Accrued Revenues       (278,682)       (10,198)         Fund Balances - Beginning of Year       6,560,416       -	Total revenues		3,313,700		3,313,700		0,472,092		950,592	
Public safety       820,305       820,305       820,305       633,462       186,843         Other services and charges       2,182,299       2,609,066       2,236,842       372,224         Capital outlays       5,599,595       5,172,828       1,070,933       4,101,895         Total expenditures       8,602,199       8,602,199       3,941,237       4,660,962         Excess (deficiency) of revenues over expenditures and other uses, cash basis       2,530,855       5         OTHER FINANCING SOURCES (USES)       -       -         Transfers In Transfers Out       -       -         Total Other Financing Sources (Uses)       -       -         Revenues and Other Financing Sources Over (Under)       -       -         Expenditures and Other Financing Uses       2,530,855       -         Reconciling Items       (278,682)       -         Changes Affected by Accrued Revenues       (10,198)       (10,198)         Fund Balances - Beginning of Year       6,560,416       -	•									
Personal services820,305820,305633,462186,843Other services and charges2,182,2992,609,0662,236,842372,224Capital outlays5,599,5955,172,8281,070,9334,101,895Total expenditures8,602,1998,602,1993,941,2374,660,962Excess (deficiency) of revenues over expenditures and other uses, cash basis2,530,8554,660,962Transfers In Transfers OutTotal Other Financing Sources (Uses)-Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses2,530,855Reconciling Items Changes Affected by Accrued Revenues Changes Affected by Accrued Expenditures(278,682) (10,198)Fund Balances - Beginning of Year6,560,416										
Other services and charges2,182,2992,609,0662,236,842372,224Capital outlays5,599,5955,172,8281,070,9334,101,895Total expenditures8,602,1998,602,1993,941,2374,660,962Excess (deficiency) of revenues over expenditures and other uses, cash basis2,530,8554,660,962Transfers In Transfers In Total Other Financing Sources (USES)Total Other Financing Sources (Uses)-Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses2,530,8552,530,855Reconciling Items Changes Affected by Accrued Revenues (10,198)Fund Balances - Beginning of Year6,560,416	•		000.005		000.005		000 400		100.040	
Capital outlays       5,599,595       5,172,828       1,070,933       4,101,895         Total expenditures       8,602,199       3,941,237       4,660,962         Excess (deficiency) of revenues over expenditures and other uses, cash basis       2,530,855         OTHER FINANCING SOURCES (USES)       2,530,855         Transfers In Transfers Out       -         Total Other Financing Sources (Uses)       -         Revenues and Other Financing Sources Over (Under)       -         Expenditures and Other Financing Uses       2,530,855         Reconciling Items       (278,682)         Changes Affected by Accrued Revenues       (10,198)         Fund Balances - Beginning of Year       6,560,416										
Total expenditures8,602,1998,602,1993,941,2374,660,962Excess (deficiency) of revenues over expenditures and other uses, cash basis2,530,855OTHER FINANCING SOURCES (USES)Transfers In Transfers Out- - - - - Total Other Financing Sources (Uses)Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses2,530,855Reconciling Items Changes Affected by Accrued Revenues Changes Affected by Accrued Expenditures(278,682) (10,198)Fund Balances - Beginning of Year6,560,416										
Excess (deficiency) of revenues over expenditures and other uses, cash basis       2,530,855         OTHER FINANCING SOURCES (USES)       -         Transfers In Transfers Out       -         Total Other Financing Sources (Uses)       -         Revenues and Other Financing Sources Over (Under)       -         Expenditures and Other Financing Uses       2,530,855         Reconciling Items       -         Changes Affected by Accrued Revenues       (278,682)         Changes Affected by Accrued Revenues       (10,198)         Fund Balances - Beginning of Year       6,560,416										
Transfers In-Transfers Out-Total Other Financing Sources (Uses)-Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses2,530,855Reconciling Items Changes Affected by Accrued Revenues Changes Affected by Accrued Expenditures(278,682) (10,198)Fund Balances - Beginning of Year6,560,416	other uses, cash basis						2,530,855			
Transfers Out-Total Other Financing Sources (Uses)-Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses2,530,855Reconciling Items Changes Affected by Accrued Revenues Changes Affected by Accrued Expenditures(278,682) (10,198)Fund Balances - Beginning of Year6,560,416	OTHER FINANCING SOURC	ES (USI	ES)							
Total Other Financing Sources (Uses)-Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses2,530,855Reconciling Items Changes Affected by Accrued Revenues Changes Affected by Accrued Expenditures(278,682) (10,198)Fund Balances - Beginning of Year6,560,416							-			
Revenues and Other Financing Sources Over (Under)Expenditures and Other Financing Uses2,530,855Reconciling Items(278,682)Changes Affected by Accrued Revenues(10,198)Fund Balances - Beginning of Year6,560,416							-			
Expenditures and Other Financing Uses2,530,855Reconciling Items Changes Affected by Accrued Revenues Changes Affected by Accrued Expenditures(278,682) (10,198)Fund Balances - Beginning of Year6,560,416	Total Other Financing Source	ces (Use	:5)				-			
Reconciling Items(278,682)Changes Affected by Accrued Revenues(10,198)Changes Affected by Accrued Expenditures(10,198)Fund Balances - Beginning of Year6,560,416		-		nder)						
Changes Affected by Accrued Revenues(278,682)Changes Affected by Accrued Expenditures(10,198)Fund Balances - Beginning of Year6,560,416	Expenditures and Other Fir	nancing l	Jses				2,530,855			
Changes Affected by Accrued Expenditures       (10,198)         Fund Balances - Beginning of Year       6,560,416	Reconciling Items									
Fund Balances - Beginning of Year6,560,416										
	Changes Affected by Accru	ed Expe	nditures				(10,198)			
Fund Balance - End of Year \$ 8.802.391	Fund Balances - Beginning	of Year					6,560,416			
	Fund Balance - End of Year					\$	8,802,391			

#### Ada County Emergency Management Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

	Budgeted Amounts		Actu	al Amounts	Variance with			
	C	Driginal		Final	(Bud	getary Basis)	Fir	nal Budget
Revenues:								
Taxes	\$	-	\$	-	\$	-	\$	-
Intergovernmental		492,684		983,711		618,109		(365,602)
Charges for services		-		-				-
Licenses and permits		-		-				-
Interest		-		-				-
Miscellaneous		-		-				-
Total revenues		492,684		983,711		618,109		(365,602)
Expenditures:								
Current -								
Public safety								
Personal services		430,923		430,923		407,887		23,036
Other services and charges		110,427		596,119		157,916		438,203
Capital outlays Total expenditures		<u>-</u> 541,350		1,027,042		- 565,803		- 461,239
Excess (deficiency) of revenue over expenditures and	es							
other uses, cash basis						52,306		
OTHER FINANCING SOURCE	ES (USE	S)						
Transfers In						-		
Transfers Out						(87)		
Total Other Financing Sourc	es (Use:	5)				(87)		
Revenues and Other Financi Expenditures and Other Fina	-		nder)			52,219		
Reconciling Items								
Changes Affected by Accrue						22,393		
Changes Affected by Accrue	ed Exper	nditures				(14,580)		
Fund Balances - Beginning c	of Year					317,440		
Fund Balance - End of Year					\$	377,472		

#### Ada County Veterans Memorial Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

		Budgeted	l Amour	nts	Actua	al Amounts	Variance with	
	(	Original		Final	(Budg	etary Basis)	Final	Budget
Revenues:								
Taxes	\$	19,100	\$	19,100	\$	19,380	\$	280
Intergovernmental	Ŷ	-	Ŷ	-	Ŷ	16	Ŷ	16
Charges for services		-		-		_		-
Licenses and permits		-		-		-		-
Intergovernmental		-		-		-		-
Interest		-		-		-		-
Miscellaneous		-		-		-		-
Total revenues		19,100		19,100		19,396		296
Expenditures: Current -								
Recreational and cultural								
Personal services		-		-		- 20,000		-
Other services and charges		20,000		20,000		20,000		-
Capital outlays								-
Total expenditures		20,000		20,000		20,000		-
Excess (deficiency) of revenue over expenditures and other uses, cash basis	s					(604)		
OTHER FINANCING SOURCE	S (USES	5)						
Transfers In						-		
Transfers Out						(29)		
Total Other Financing Source	s (Uses)	)				(29)		
		•				(20)		
Revenues and Other Financir Expenditures and Other Fi	-	-	ler)			(633)		
Reconciling Items								
Changes Affected by Accrue Changes Affected by Accrue						29		
Fund Balances - Beginning o	f Year					2,445		
Fund Balance - End of Year					\$	1,841		
					Ψ	1,071		

#### Ada County Mosquito Abatement Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

	Budgeted Amo		Amour	nts	Actu	ual Amounts	Variance with		
		Original		Final	(Bud	getary Basis)	Fin	al Budget	
Revenues:									
Taxes	\$	894,622	\$	894,622	\$	907,295	\$	12,673	
Intergovernmental		13,273		13,273		26,463		13,190	
Charges for services		-		-		-		-	
Licenses and permits		-		-		-		-	
Interest		-		-		11,588		11,588	
Miscellaneous		-				91,119		91,119	
Total revenues		907,895		907,895		1,036,465		128,570	
Expenditures:									
Current -									
Sanitation		440 404		440 404		220 405		01.000	
Personal services		412,101		412,101		320,195		91,906	
Other services and charges		479,966		494,372 8,094		409,367		85,005	
Capital outlays Total expenditures		<u>22,500</u> 914,567		<u>8,094</u> 914,567		729,562		<u>8,094</u> 185,005	
over expenditures and other uses, cash basis						306,903			
	-0 /1101								
OTHER FINANCING SOURCI	-3 (036	-3)							
Transfers In						90,104			
Transfers Out						-			
Total Other Financing Sourc	es (Use	es)				90,104			
Revenues and Other Financi Expenditures and Other Fin	-	-	nder)			397,007			
Reconciling Items									
Changes Affected by Accru	ed Reve	nues				(103,121)			
Changes Affected by Accrue						(4,842)			
Fund Balances - Beginning	of Year					745,443			
Fund Balance - End of Year					\$	1,034,487			

#### Ada County Consolidated Elections Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2013

	Budgeted Amounts		ints	Actu	al Amounts	Variance with		
	0	riginal		Final	(Budg	etary Basis)	Fina	al Budget
Revenues:								
Taxes	\$	-	\$	-	\$	-	\$	-
Intergovernmental	Ψ	562,807	Ψ	562,807	Ψ	592,231	Ψ	29,424
Charges for services				-				
Miscellaneous		-		-		6,511		6,511
Total revenues		562,807		562,807		598,742		35,935
Expenditures:								
Current-								
General Government								
Personal services		-		-		-		-
Other services and charges		562,807		562,807		270,724		292,083
Capital outlays								
Total expenditures		562,807		562,807		270,724		292,083
Excess (deficiency) of revenues over expenditures and other uses, cash basis						328,018		
OTHER FINANCING SOURCES (	JSES)							
Transfers In						-		
Transfers Out						(196)		
Total Other Financing Sources (	Jses)					(196)		
Revenues and Other Financing S Expenditures and Other Financir		Over (Under	)			327,822		
Reconciling Items								
Changes Affected by Accrued R						195		
Changes Affected by Accrued Ex	kpenditur	es				(82,526)		
Fund Balances - Beginning of Ye	ear					402,702		
Fund Balance - End of Year					\$	648,193		

## INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of goods or services provided by one department to other departments of the County.

<u>Self-Funded Health Insurance</u> - to account for the County's self-funded health insurance program, consisting of medical, dental and vision coverage. The County became self-insured for health insurance in fiscal year 2000.

<u>Liability Insurance</u> - to account for the County's self-insurance for liability and auto coverage, purchased insurance for property losses, and worker's compensation insurance.

#### Ada County Internal Service Funds Combining Statement of Net Position September 30, 2013

	Self-Funde Health Insura		Total
ASSETS			
Cash	\$ 695,2		\$ 2,048,576
Investments	5,210,8	529 9,331,761	14,542,290
Accrued interest receivable	10,0	24,309	34,353
Total current assets	5,915,7	10,709,507	16,625,219
Total assets	5,915,7	712 10,709,507	16,625,219
LIABILITIES Current liabilities:			
	F70 (		COF CO4
Accounts payable Due to other funds	576,0		695,691
	1 1 1 0	- 56,943	56,943
Claims and judgments	1,110,7	176 1,413,909	2,524,085
Total current liabilities	1,686,2	1,590,466	3,276,719
Noncurrent liabilities:			
Claims and judgments		- 7,937,888	7,937,888
Total noncurrent liabilities		- 7,937,888	7,937,888
Total liabilities	1,686,2	253 9,528,354	11,214,607
NET POSITION			
Unrestricted	4,229,4	1,181,153	5,410,612
Total net position	\$ 4,229,4		\$ 5,410,612
·			<u> </u>

#### Ada County Internal Service Funds Combining Statement of Revenues, Expenses, and Changes in Fund Net Position For the Year Ended September 30, 2013

OPERATING REVENUES		Funded Insurance	Liability Insurance			Total
Charges for services	<u>\$ 16</u>	6,796,377	\$	2,110,472	\$	18,906,849
Total operating revenues	16	6,796,377		2,110,472		18,906,849
OPERATING EXPENSES						
Claims Administration		4,254,939 2,894,678		1,855,044 437,591		16,109,983 3,332,269
Total operating expenses	17	7,149,617		2,292,635		19,442,252
Income (loss) before nonoperating income (expense) and transfers		(353,240)		(182,163)		(535,403)
NONOPERATING REVENUES (EXPENSES	5)					
Interest income Net increase (decrease) in the fair value of investments		51,196 (67,441) -		115,471 (121,187) -		166,667 (188,628) -
Total nonoperating income		(16,245)		(5,716)		(21,961)
Income (loss) before operating transfers		(369,485)		(187,879)		(557,364)
Transfers in Transfers out		1,380,578 -		200,019 (13,333)		1,580,597 (13,333)
Change in net position		1,011,093		(1,193)		1,009,900
Total net position - beginning	;	3,218,366		1,182,346		4,400,712
Total net position - ending	\$ 4	4,229,459	\$	1,181,153	\$	5,410,612

#### Ada County Internal Service Funds Combining Statement of Cash Flows For the Year Ended September 30, 2013

CASH FLOWS FROM OPERATING ACTIVITIES           Cash received from services           provided to other funds         \$ 16,796,377         \$ 2,110,472         \$ 18,906,849           Cash paid to suppliers for goods and         (17,923,817)         (2,022,347)         (19,946,164)           Net cash provided by (used for)         (1,127,440)         88,125         (1,039,315)           CASH FLOWS FROM NONCAPITAL         (1,127,440)         88,125         (1,039,315)           CASH FLOWS FROM NONCAPITAL         1,380,578         200,019         1,580,597           Transfer in         1,380,578         200,019         1,580,597           Transfer out         -         (13,333)         (13,333)           Net cash provided by (used for)         -         (13,6686         1,567,264           CASH FLOWS FROM INVESTING ACTIVITIES         1,380,578         186,686         1,567,264           CASH FLOWS FROM INVESTING ACTIVITIES         (555,406)         (850,665)         (1,406,071)           Interest income         50,556         112,020         162,576           Net cash provided by (used for)         (504,850)         (738,645)         (1,243,495)		Self-Funded Health Insurance	,			Total
provided to other funds       \$ 16,796,377       \$ 2,110,472       \$ 18,906,849         Cash paid to suppliers for goods and contracted services       (17,923,817)       (2,022,347)       (19,946,164)         Net cash provided by (used for) operating activities       (1,127,440)       88,125       (1,039,315)         CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES       1,380,578       200,019       1,580,597         Transfer in       1,380,578       200,019       1,580,597         Transfer out       -       (13,333)       (13,333)         Net cash provided by (used for) noncapital financing activities       1,380,578       186,686       1,567,264         CASH FLOWS FROM INVESTING ACTIVITIES       (555,406)       (850,665)       (1,406,071)         Interest income       (555,406)       (850,665)       (1,406,071)         Net cash provided by (used for)       50,556       112,020       162,576	CASH FLOWS FROM OPERATING ACTIVITIES					
Cash paid to suppliers for goods and contracted services(17,923,817)(2,022,347)(19,946,164)Net cash provided by (used for) operating activities(1,127,440)88,125(1,039,315)CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES 	Cash received from services					
contracted services         (17,923,817)         (2,022,347)         (19,946,164)           Net cash provided by (used for) operating activities         (1,127,440)         88,125         (1,039,315)           CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfer in Transfer out         1,380,578         200,019         1,580,597           Net cash provided by (used for) noncapital financing activities         1,380,578         186,686         1,567,264           CASH FLOWS FROM INVESTING ACTIVITIES Net (increase) decrease in investments Interest income         (555,406)         (850,665)         (1,406,071)           Net cash provided by (used for)         112,020         162,576         162,576           Net cash provided by (used for)         50,556         112,020         162,576	provided to other funds	\$ 16,796,377	\$	2,110,472	\$	18,906,849
Net cash provided by (used for) operating activities         (1,127,440)         88,125         (1,039,315)           CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfer in Transfer out         1,380,578         200,019         1,580,597           Transfer out         -         (13,333)         (13,333)         (13,333)           Net cash provided by (used for) noncapital financing activities         1,380,578         186,686         1,567,264           CASH FLOWS FROM INVESTING ACTIVITIES Net (increase) decrease in investments         (555,406)         (850,665)         (1,406,071)           Interest income         50,556         112,020         162,576           Net cash provided by (used for)         Net cash provided by (used for)         162,576	Cash paid to suppliers for goods and					
operating activities         (1,127,440)         88,125         (1,039,315)           CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfer in Transfer out         1,380,578         200,019         1,580,597           Transfer out         -         (13,333)         (13,333)         (13,333)           Net cash provided by (used for) noncapital financing activities         1,380,578         186,686         1,567,264           CASH FLOWS FROM INVESTING ACTIVITIES Net (increase) decrease in investments Interest income         (555,406)         (850,665)         (1,406,071)           Net cash provided by (used for)         50,556         112,020         162,576           Net cash provided by (used for)         50,556         112,020         162,576	contracted services	 (17,923,817)		(2,022,347)		(19,946,164)
operating activities         (1,127,440)         88,125         (1,039,315)           CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfer in Transfer out         1,380,578         200,019         1,580,597           Transfer out         -         (13,333)         (13,333)         (13,333)           Net cash provided by (used for) noncapital financing activities         1,380,578         186,686         1,567,264           CASH FLOWS FROM INVESTING ACTIVITIES Net (increase) decrease in investments Interest income         (555,406)         (850,665)         (1,406,071)           Net cash provided by (used for)         50,556         112,020         162,576           Net cash provided by (used for)         50,556         112,020         162,576						
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES           Transfer in         1,380,578         200,019         1,580,597           Transfer out         -         (13,333)         (13,333)           Net cash provided by (used for) noncapital financing activities         1,380,578         186,686         1,567,264           CASH FLOWS FROM INVESTING ACTIVITIES Net (increase) decrease in investments Interest income         (555,406)         (850,665)         (1,406,071)           Net cash provided by (used for)         50,556         112,020         162,576           Net cash provided by (used for)         50,556         112,020         162,576	Net cash provided by (used for)					
FINANCING ACTIVITIES           Transfer in         1,380,578         200,019         1,580,597           Transfer out         -         (13,333)         (13,333)           Net cash provided by (used for)         -         1,380,578         186,686         1,567,264           CASH FLOWS FROM INVESTING ACTIVITIES         1,380,578         186,686         1,567,264           Net (increase) decrease in investments         (555,406)         (850,665)         (1,406,071)           Interest income         50,556         112,020         162,576           Net cash provided by (used for)         50,556         112,020         162,576	operating activities	 (1,127,440)		88,125		(1,039,315)
FINANCING ACTIVITIES           Transfer in         1,380,578         200,019         1,580,597           Transfer out         -         (13,333)         (13,333)           Net cash provided by (used for)         -         1,380,578         186,686         1,567,264           CASH FLOWS FROM INVESTING ACTIVITIES         1,380,578         186,686         1,567,264           Net (increase) decrease in investments         (555,406)         (850,665)         (1,406,071)           Interest income         50,556         112,020         162,576           Net cash provided by (used for)         50,556         112,020         162,576						
FINANCING ACTIVITIES           Transfer in         1,380,578         200,019         1,580,597           Transfer out         -         (13,333)         (13,333)           Net cash provided by (used for)         -         1,380,578         186,686         1,567,264           CASH FLOWS FROM INVESTING ACTIVITIES         1,380,578         186,686         1,567,264           Net (increase) decrease in investments         (555,406)         (850,665)         (1,406,071)           Interest income         50,556         112,020         162,576           Net cash provided by (used for)         50,556         112,020         162,576						
Transfer in       1,380,578       200,019       1,580,597         Transfer out       -       (13,333)       (13,333)         Net cash provided by (used for)       1,380,578       186,686       1,567,264         CASH FLOWS FROM INVESTING ACTIVITIES         Net (increase) decrease in investments       (555,406)       (850,665)       (1,406,071)         Interest income       50,556       112,020       162,576         Net cash provided by (used for)       50,556       112,020       162,576						
Transfer out-(13,333)(13,333)Net cash provided by (used for) noncapital financing activities1,380,578186,6861,567,264CASH FLOWS FROM INVESTING ACTIVITIES Net (increase) decrease in investments Interest income(555,406) 50,556(850,665) 112,020(1,406,071) 162,576Net cash provided by (used for)Net cash provided by (used for)100,000100,000		1 200 570		200.010		1 590 507
Net cash provided by (used for) noncapital financing activities1,380,578186,6861,567,264CASH FLOWS FROM INVESTING ACTIVITIES Net (increase) decrease in investments Interest income(555,406) 50,556(850,665) 112,020(1,406,071) 162,576Net cash provided by (used for)Net cash provided by (used for)1000000000000000000000000000000000000		1,360,376				
noncapital financing activities         1,380,578         186,686         1,567,264           CASH FLOWS FROM INVESTING ACTIVITIES         (555,406)         (850,665)         (1,406,071)           Net (increase) decrease in investments         (555,406)         (850,665)         (1,406,071)           Interest income         50,556         112,020         162,576           Net cash provided by (used for)         6         100,000         100,000		 		(13,333)		(13,333)
noncapital financing activities         1,380,578         186,686         1,567,264           CASH FLOWS FROM INVESTING ACTIVITIES         (555,406)         (850,665)         (1,406,071)           Net (increase) decrease in investments         (555,406)         (850,665)         (1,406,071)           Interest income         50,556         112,020         162,576           Net cash provided by (used for)         6         100,000         100,000	Net cash provided by (used for)					
CASH FLOWS FROM INVESTING ACTIVITIESNet (increase) decrease in investments(555,406)(850,665)(1,406,071)Interest income50,556112,020162,576Net cash provided by (used for)100,000100,000100,000		1,380,578		186,686		1,567,264
Net (increase) decrease in investments         (555,406)         (850,665)         (1,406,071)           Interest income         50,556         112,020         162,576           Net cash provided by (used for)         1 <td< td=""><td></td><td> <u> </u></td><td></td><td><u> </u></td><td></td><td></td></td<>		 <u> </u>		<u> </u>		
Net (increase) decrease in investments         (555,406)         (850,665)         (1,406,071)           Interest income         50,556         112,020         162,576           Net cash provided by (used for)         1 <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td></td<>						
Interest income50,556112,020162,576Net cash provided by (used for)						
Net cash provided by (used for)		· · · /		· · · ·		· · · · /
	Interest income	 50,556		112,020		162,576
Investing activities (504,850) (738,645) (1,243,495)						(4.0.40, 405)
	investing activities	 (504,850)		(738,645)		(1,243,495)
Net increase (decrease) in cash (251,712) (463,834) (715,546)	Net increase (decrease) in cash	(251.712)		(463.834)		(715.546)
Cash, beginning of year 946,851 1,817,271 2,764,122		· · · /		· · · ·		· · · /
		 ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		1- 1		, - ,
Cash, end of year <u>\$ 695,139</u> <u>\$ 1,353,437</u> <u>\$ 2,048,576</u>	Cash, end of year	\$ 695,139	\$	1,353,437	\$	2,048,576

(Continued)

# Reconciliation of operating income to net cash provided (used) by operating activities

	Self-Funded ealth Insurance	 Liability Insurance	 Total	
Operating income (loss)	\$ (353,240)	\$ (182,163)	\$ (535,403)	
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:				
Increase (decrease) in accounts payable Increase (decrease) in due to other funds Increase (decrease) in claims and judgments	 (378,929) - (395,271)	 56,551 13,977 199,760	 (322,378) 13,977 (195,511)	
Total adjustments	 (774,200)	 270,288	 (503,912)	
Net cash provided by (used for) operating activities	\$ (1,127,440)	\$ 88,125	\$ (1,039,315)	

Noncash investing activities for governmental internal service funds were:

The net decrease in the fair value of investments for Self-Funded Health Insurance was \$67,441 for the year. The net decrease in the fair value of investments for Liability Insurance was \$121,187 for the year.

### AGENCY FUNDS

Agency Funds account for the receipt and disbursement of various monies and property collected by the County, acting in the capacity of an agent, for distribution to other governmental units, organizations, or individuals.

<u>State of Idaho</u> - to account for monies received from court collections, sales tax, motor vehicle licenses, property tax collection for water pollution and unclaimed money.

**Special Taxing Districts** - to account for monies from property tax collection due to the following taxing districts: libraries, school districts, cities, cemeteries, fire protection, sewers, drainage and other miscellaneous districts.

<u>Unapportioned Account</u> - to account for tax and other revenues turned to the County from the Tax Collector and State of Idaho.

<u>Court Suspense</u> - to account for the monies received by the courts (traffic, magistrate and district) primarily comprised of filing fees, fines and bonds.

**<u>Restitution Accounts</u>** - to account for the non-treasury monies received and disbursed by the Public Defender, Prosecuting Attorney and Juvenile Departments.

<u>Sheriff's Account</u> - to account for non-treasury monies collected by the sheriff from writs, garnishments and delinquent property taxes (civil) and prisoner funds.

<u>Other Agencies</u> - to account for property tax refunds resulting from assessment errors and incorrect tax distribution.

#### ADA COUNTY, IDAHO COMBINING STATEMENT OF ASSETS AND LIABILITIES AGENCY FUNDS September 30, 2013

	-	State of Idaho	 Special Taxing Districts	Unappor- tioned Account		Court Suspense		Resti- tution Accounts		Sheriff's Account		Other Agencies		-	Total
Assets Cash Accounts Receivable	\$	3,088,892 430,327	\$ 661,375 69,013	\$	1,605,746 -	\$	4,117,724	\$	29,016 -	\$	955,350 -	\$	-	\$	10,458,103 499,340
Total assets	\$	3,519,219	\$ 730,388	\$	1,605,746	\$	4,117,724	\$	29,016	\$	955,350	\$		\$	10,957,443
Liabilities Accounts payable	\$	33,361	\$ 20,622	\$	-	\$	546,070	\$	-	\$	-	\$	-	\$	600,053
Fines and appearance bonds to be remitted Fiduciary fund liabilities:		-	-		-		3,072,314		-		-		-		3,072,314
Judgements held in trust Tax receipts held in trust Due to prisoners Due to victims Due to other agencies and		- - -	-		- 1,605,746 - -		- - -		- - 29,016		855,878 - 99,472 -		-		855,878 1,605,746 99,472 29,016
units of government	\$	3,485,858 3,519,219	\$ 709,766	\$	- 1,605,746	\$	499,340 4,117,724	\$	- 29,016	\$	- 955,350	\$	-	\$	4,694,964

#### ADA COUNTY, IDAHO COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2013

FUND	Balance 9/30/12	Additions			Deductions		Balance 9/30/13
State of Idaho Assets: Cash Accounts Receivable Total Assets	\$ 2,687,593 476,354 \$ 3,163,947	\$	45,089,858 430,327 45,520,185	\$ \$	44,688,559 476,354 45,164,913	\$	3,088,892 430,327 3,519,219
Liabilities: Accounts payable Due to other agencies an units of government Total liabilities	\$ 100 d <u>3,163,847</u> <u>\$3,163,947</u>	\$	42,034,327 3,485,858 45,520,185	\$	42,001,066 3,163,847 45,164,913	\$	33,361 3,485,858 3,519,219
Special Taxing Districts Assets: Cash Accounts Receivable	\$ 858,677 105,936 \$ 964,613	\$	360,312,921 69,013 360,381,934	\$	360,510,223 105,936 360,616,159	\$	661,375 69,013 730,388
Liabilities: Accounts payable Due to other agencies an units of government	\$ 59,282 d <u>905,331</u> <u>\$ 964,613</u>	\$	20,622 360,361,312 360,381,934	\$	59,282 360,556,877 360,616,159	\$	20,622 709,766 730,388
<u>Unapportioned</u> Assets: Cash	<u>\$ 1,696,924</u> <u>\$ 1,696,924</u>				1,858,179,344 1,858,179,344	\$ \$	1,605,746 1,605,746
Liabilities: Tax receipts held in trust	\$ 1,696,924 \$ 1,696,924		1,858,088,166 1,858,088,166		1,858,179,344 1,858,179,344		1,605,746 1,605,746

## ADA COUNTY, IDAHO COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2013

FUND	Balance 9/30/12	Additions	Deductions	Balance 9/30/13
Court Suspense				
Assets: Cash	\$ 3,540,928	\$ 17,555,467	\$ 16,978,671	\$ 4,117,724
Total Assets	\$ 3,540,928	\$ 17,555,467	\$ 16,978,671	\$ 4,117,724
Liabilities: Accounts payable Due to agencies Fines and appearance bonds to be remitted	\$ 122,121 582,290 2,836,517	\$ 13,983,813 499,340 3,072,314	\$ 13,559,864 582,290 2,836,517	\$ 546,070 499,340 3,072,314
Total liabilities	\$ 3,540,928	\$ 17,555,467	\$ 16,978,671	\$ 4,117,724
Restitution Accounts Assets: Cash	<u>\$ 21,177</u> <u>\$ 21,177</u>		<u>\$ 1,581,019</u> <u>\$ 1,581,019</u>	<u>\$ 29,016</u> <u>\$ 29,016</u>
<b>Liabilities:</b> Due victims	<u>\$ 21,177</u> <u>\$ 21,177</u>	<u>\$ 1,588,858</u> <u>\$ 1,588,858</u>	<u>\$ 1,581,019</u> <u>\$ 1,581,019</u>	<u>\$ 29,016</u> <u>\$ 29,016</u>
<u>Sheriff's Accounts</u> Assets: Cash	\$ 926,269 \$ 926,269	<pre>\$ 16,803,556 \$ 16,803,556</pre>	\$ 16,774,475 \$ 16,774,475	\$ 955,350 \$ 955,350
Liabilities: Due to prisoners Judgment held in trust	<ul> <li>\$ 103,649</li> <li>822,620</li> <li>\$ 926,269</li> </ul>	<ul> <li>\$ 1,262,603</li> <li>15,540,953</li> <li>\$ 16,803,556</li> </ul>	<pre>\$ 1,266,780 15,507,695 \$ 16,774,475</pre>	\$ 99,472 <u>855,878</u> \$ 955,350

(Continued)

# ADA COUNTY, IDAHO COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2013

FUND		Balance 9/30/12	 Additions	 Deductions	 Balance 9/30/13
Other Agencies Assets:					
Cash	\$	185	\$ 1,130,548	\$ 1,130,733	\$ 
Total Assets	\$	185	\$ 1,130,548	\$ 1,130,733	\$ 
Liabilities:					
Accounts payable	\$	185	\$ 1,130,548	\$ 1,130,733	\$ 
Total liabilities	\$	185	\$ 1,130,548	\$ 1,130,733	\$ -
TOTAL ALL AGENCY FUNDS Assets:	i				
Cash Accounts Receivable	\$	9,731,753 582,290	\$ 2,300,569,374 499,340	\$ 2,299,843,024 582,290	\$ 10,458,103 499,340
	\$	10,314,043	\$ 2,301,068,714	\$ 2,300,425,314	\$ 10,957,443
Liabilities:					
Accounts payable Fines and appearance	\$	181,688	\$ 57,169,310	\$ 56,750,945	\$ 600,053
bonds to be remitted		2,836,517	3,072,314	2,836,517	3,072,314
Judgments held in trust		822,620	15,540,953	15,507,695	855,878
Tax receipts held in trust Due to prisoners		1,696,924 103,649	1,858,088,166 1,262,603	1,858,179,344 1,266,780	1,605,746 99,472
Due to victims		21,177	1,588,858	1,581,019	29,016
Due to other agencies and	b		, ,	, , -	, -
units of government		4,651,468	 364,346,510	 364,303,014	 4,694,964
	\$	10,314,043	\$ 2,301,068,714	\$ 2,300,425,314	\$ 10,957,443

# STATISTICAL SECTION

This part of Ada County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

<u>Contents</u>		Pages
Financial Trends (Schedul These schedules contain trend information to performance and well-being have changed ov	help the reader understand how the County's financial	100-105
	(Schedules 5 – 8) the reader assess the County's most significant local	106-109
These schedules present information to help	(Schedules 9 – 13) the reader assess the affordability of the County's unty's ability to issue additional debt in the future.	110-114
<b>Demographic and Economic Information</b> These schedules offer demographic and ecor environment within which the County's financi	nomic indicators to help the reader understand the	115-116
These schedules contain service and infrastru	(Schedules 16 – 18) ucture data to help the reader understand how the lates to the services the County provides and the	117-119

(1) Although Ada County has no legal margin pertaining to the issuance of debt, a hypothetical margin has been computed on Schedule 12 utilizing legal maximum property tax.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The County implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

#### Schedule 1 Ada County Net Position by Component, Last Ten Fiscal Years (accrual basis of accounting)

	<u>2004</u>	<u>2005</u>	<u>2006</u>	2007
Governmental activities				
Net investment in capital assets	\$ 50,527,624	\$ 50,761,483	\$ 54,745,311	\$ 77,996,260
Restricted	51,151,283	60,873,439	27,339,891	20,562,666
Unrestricted	36,718,291	40,748,998	99,934,565	109,397,452
Total governmental activities net position	\$ 138,397,198	\$ 152,383,920	\$ 182,019,767	\$ 207,956,378
Business-type activities				
Net investment in capital assets	\$ 9,854,251	\$ 13,046,297	\$ 28,144,613	\$ 31,370,655
Unrestricted	13,288,919	18,915,611	11,368,331	11,044,254
Total business-type activities net position	\$ 23,143,170	\$ 31,961,908	\$ 39,512,944	\$ 42,414,909
Primary government				
Net investment in capital assets	\$ 60,381,875	\$ 63,807,780	\$ 82,889,924	\$ 109,366,915
Restricted	51,151,283	60,873,439	27,339,891	20,562,666
Unrestricted	50,007,210	59,664,609	111,302,896	120,441,706
Total primary government net position	\$ 161,540,368	\$ 184,345,828	\$ 221,532,711	\$ 250,371,287

2008	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	2013
\$ 87,719,664	\$ 90,423,756	\$ 88,847,732	\$ 89,750,109	\$ 91,217,513	\$ 92,839,305
23,166,023	18,833,918	19,766,888	11,602,787	14,257,039	17,750,742
110,577,070	113,753,487	115,463,248	126,125,797	119,908,182	108,470,768
\$ 221,462,757	\$ 223,011,161	\$ 224,077,868	\$ 227,478,693	\$ 225,382,734	\$ 219,060,815
\$ 32,861,601	\$ 41,505,019	\$ 44,217,618	\$ 48,798,551	\$ 47,883,817	\$ 47,274,745
8,687,207	3,760,014	2,926,742	880,345	8,015,689	12,457,323
\$ 41,548,808	\$ 45,265,033	\$ 47,144,360	\$ 49,678,896	\$ 55,899,506	\$ 59,732,068
\$ 120,581,265	\$ 131,928,775	\$ 133,065,350	\$ 138,548,660	\$ 139,101,330	\$ 140,114,050
23,166,023	18,833,918	19,766,888	11,602,787	14,257,039	17,750,742
119,264,277	117,513,501	118,389,990	127,006,142	127,923,871	120,928,091
\$ 263,011,565	\$ 268,276,194	\$ 271,222,228	\$ 277,157,589	\$ 281,282,240	\$ 278,792,883

_				
	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>
Expenses				
Governmental activities:	<b>• • • • • • • • • •</b>	<b>• • • • • • • • • •</b>	<b>•</b> • • • • <b>• •</b> • • • • • •	<b>• • • • • • • • • •</b>
General government	\$ 43,740,895	\$ 45,539,444	\$ 46,977,794	\$ 52,170,385
Public safety Sanitation	42,583,796 1,067,514	44,102,776 1,516,825	48,083,014 1,291,724	52,647,819 2,024,030
Health and Welfare	7,200,293	7,562,599	4,792,298	5,287,717
Recreational & Cultural	626,455	771,402	925,717	883,819
Education	171,841	205,473	185,584	230,756
Interest on long-term debt	2,394,837	3,005,333	2,061,611	2,599,255
Total governmental activities expenses	97,785,631	102,703,852	104,317,742	115,843,781
Business-type Activities:	<u> </u>		,	, <u>, , , , , , , , , , , , , , , , </u>
Emergency Medical Services	8,376,772	8,815,039	9,187,061	8,697,888
Solid Waste Management	5,593,317	109,108	6,768,032	8,824,916
Western Idaho Fair	3,335,164	3,126,586	3,431,519	3,511,749
Billing Services	3,575,586	3,388,534	3,283,362	3,509,084
Total Business-type Activities Expenses	20,880,839	15,439,267	22,669,974	24,543,637
Total Primary Government Expenses	\$ 118,666,470	\$ 118,143,119	\$ 126,987,716	\$ 140,387,418
Program Revenues				
Governmental activities:				
Charges for services:	\$ 10,459,647	\$ 11,975,216	\$ 13,145,778	\$ 12,500,483
General government Sanitation	316,282	385,591	347,019	369,165
Public safety	13,478,053	14,752,609	15,996,195	17,595,763
Recreational and cultural	361,976	376,537	405,336	540,643
Operating grants and contributions	2,983,127	6,422,511	7,043,774	5,512,550
Capital grants and contributions	_,,	-,,	-	
Total governmental activities program revenues	27,599,085	33,912,464	36,938,102	36,518,604
Business-type Activities:				
Charges for services:				
Emergency Medical Services	5,176,301	5,679,540	8,341,010	6,366,450
Solid Waste Management	6,634,193	7,458,910	10,051,962	9,545,456
Western Idaho Fair	2,670,114	3,009,623	3,517,297	3,693,718
Billing Services	3,812,613	3,413,900	3,227,213	3,297,502
Operating grants and contributions	-	-	-	-
Capital grants and contributions		10 561 072	-	-
Total business-type activities program revenues	18,293,221 \$ 45,892,306	<u>19,561,973</u> \$ 53,474,437	25,137,482 \$ 62,075,584	22,903,126 \$ 59,421,730
Total primary government program revenues Net (Expense)/Revenue	<u>\$ 45,692,500</u>	φ 55,474,457	<u>\$ 02,075,564</u>	<u>\$ 59,421,730</u>
Governmental activities	\$ (70,186,546)	\$ (68,791,388)	\$ (67,379,640)	\$ (79,325,177)
Business-type Activities	(2,587,618)	4,122,706	2,467,508	(1,640,511)
Total primary government net expense	\$ (72,774,164)	\$ (64,668,682)	\$ (64,912,132)	\$ (80,965,688)
General Revenues and Other Changes in Net Position	+ ( ) / - /	+ (- , , ,	<u>+ (- /- / - /</u>	<u> </u>
Governmental activities:				
Taxes				
Property taxes	\$ 58,757,020	\$ 64,199,339	\$ 71,357,699	\$ 75,125,349
Sales taxes	10,716,039	12,045,623	13,731,326	14,795,681
Unrestricted grants and contributions	2,397,086	2,516,646	2,763,521	4,760,277
Investment earnings	2,408,020	3,258,628	7,387,507	9,151,715
Miscellaneous	897,625	757,874	1,006,073	1,428,766
Transfers	(165,724)	-	(139,418)	-
Special items	-	-	908,779	-
Total governmental activities Business-type Activities:	75,010,066	82,778,110	97,015,487	105,261,788
Taxes				
Property Taxes	2,554,566	2,712,800	2,987,616	3,275,673
Sales taxes	130,731	148,114	167,427	183,519
Investment earnings	566,436	611,726	1,232,764	998,511
Miscellaneous		-	556,303	84,773
Transfers	165,724	105,617	139,418	-
Total Business-type activities	3,417,457	3,578,257	5,083,528	4,542,476
Total primary government	\$ 78,427,523	\$ 86,356,367	\$ 102,099,015	\$ 109,804,264
Change in Net Position				
Governmental activities	\$ 4,823,520	\$ 13,986,722	\$ 29,635,847	\$ 25,936,611
Business-type activities	829,839	7,700,963	7,551,036	2,901,965
Total primary government	\$ 5,653,359	<u>\$ 21,687,685</u>	\$ 37,186,883	\$ 28,838,576

	2008	2009	2010	2011	2012	2013
				<u> </u>		
\$	56,754,618	\$ 60,278,077	\$ 58,584,760	\$ 58,526,634	\$ 61,484,228	\$ 64,960,121
	60,025,033	66,365,684	64,925,425	68,724,187	69,645,805	70,515,247
	2,137,534	2,389,758	2,532,523	2,262,190	2,177,501	2,270,585
	6,788,432	9,327,152	9,948,451	10,084,812	10,458,674	11,565,125
	1,035,666	1,270,222	1,080,420	1,096,802	933,979	962,831
	153,879	-	-	-	-	-
	1,974,928	1,943,494	2,190,645	2,140,307	2,022,206	1,885,319
	128,870,090	141,574,387	139,262,224	142,834,932	146,722,393	152,159,228
	9,760,710	9,891,228	10,308,696	11,363,354	11,467,618	11,499,514
	17,424,254	9,948,898	9,599,649	8,013,967	5,542,775	8,841,434
	3,692,851	3,528,574	3,742,215	3,810,884	3,842,484	4,144,628
	3,810,141	4,190,431	4,408,850	2,395,015	4,276,903	4,510,682
	34,687,956	27,559,131	28,059,410	25,583,220	25,129,780	28,996,258
\$	163,558,046	\$ 169,133,518	\$ 167,321,634	\$ 168,418,152	\$ 171,852,173	\$ 181,155,486
	<u> </u>	<u> </u>	<u> </u>			
\$	10,071,190	\$ 8,431,614	\$ 8,684,928	\$ 9,854,503	\$ 10,420,478	\$ 11,217,971
	365,455	629,343	663,617	410,989	433,674	433,548
	21,271,616	21,473,736	20,759,001	20,855,993	21,155,331	21,263,277
	300,632	281,368	276,481	249,440	299,805	277,457
	3,705,763	6,679,011	5,074,372	6,344,399	4,817,043	4,166,600
	-	-	459,381	319,840	172,020	352,986
	35,714,656	37,495,072	35,917,780	38,035,164	37,298,351	37,711,839
	7,487,474	7,137,575	7,543,075	7,673,408	7,662,036	8,229,702
	13,602,397	12,210,403	11,054,437	11,079,603	10,652,812	10,901,172
	3,644,401	3,298,213	3,275,178	3,312,926	3,779,678	4,205,818
	4,186,425	3,990,866	3,683,752	1,969,200	4,453,337	4,750,930
	-	-	-	37,506	39,172	10,110
	-	-	-	50,078		133,573
	28,920,697	26,637,057	25,556,442	24,122,721	26,587,035	28,231,305
\$	64,635,353	\$ 64,132,129	\$ 61,474,222	<u>\$ 62,157,885</u>	\$ 63,885,386	\$ 65,943,144
\$	(93,155,434)	\$ (104,079,315)	\$ (103,344,444)	\$ (104,799,768)	\$ (109,424,042)	\$ (114,447,389)
	(5,767,259)	(922,074)	(2,502,968)	(1,460,499)	1,457,255	(764,953)
\$	(98,922,693)	\$ (105,001,389)	\$ (105,847,412)	\$ (106,260,267)	\$ (107,966,787)	\$ (115,212,342)
\$	79,689,693	\$ 82,630,115	\$ 84,021,542	\$ 83,715,268	\$ 83,732,818	\$ 84,799,902
Ψ	79,009,093 14,459,564	\$ 82,830,115 12,411,494	\$ 84,021,542 11,998,048	\$ 03,715,200 13,071,774	\$ 03,732,818 14,228,023	\$ 84,799,902 15,546,807
	4,608,140	4,384,595	3,937,492	4,035,220	5,201,959	5,386,445
	4,008,140 6,354,998	4,229,018	1,696,044	4,035,220	2,073,274	5,360,445 67,983
	1,549,418	4,229,018	2,758,025	3,177,143	2,092,009	2,324,333
				-		2,027,000
	-	-	-	2,260,336	-	-
	106,661,813	105,627,719	104,411,151	108,200,593	107,328,083	108,125,470
	<u> </u>		,	, <u>, , , , , , , , , , , , , , , , </u>		,
	3,567,680	3,810,007	3,988,094	4,142,323	4,309,024	4,444,168
	173,859	146,670	142,264	149,631	163,094	177,636
	919,235	678,622	216,437	225,485	287,237	(24,289)
	240,384	3,000	35,500	(522,404)	4,000	-
	-	-	-		-	
	4,901,158	4,638,299	4,382,295	3,995,035	4,763,355	4,597,515
\$	111,562,971	\$ 110,266,018	\$ 108,793,446	\$ 112,195,628	\$ 112,091,438	\$ 112,722,985
\$	13,506,379	\$ 1,548,404	\$ 1,066,707	\$ 3,400,825	\$ (2,095,959)	\$ (6,321,919)
Ψ	(866,101)	3,716,225	1,879,327	2,534,536	6,220,610	3,832,562
\$	12,640,278	\$ 5,264,629	\$ 2,946,034	\$ 5,935,361	\$ 4,124,651	\$ (2,489,357)
*	,,		<u> </u>	- 0,000,001	<u>+</u> .,,	<u>+ (-,,,</u>

#### Schedule 3 Ada County Fund Balances, Governmental Funds, Last Ten Fiscal Years (modified accrual basis of accounting)

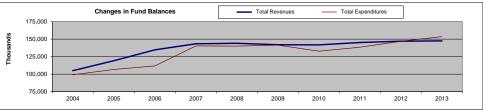
-	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
General Fund										
Restricted	\$ 1,474,433	\$ 2,726,322	\$ 2,961,143	\$ 1,775,181	\$ 1,438,037	\$ 1,189,823	\$ 1,216,216	\$ 2,722,455	\$ 2,993,967	\$ 3,271,693
Assigned	8,624,162	6,435,150	22,385,777	20,249,494	2,349,002	159,900	13,271,925	18,145,965	14,482,549	12,343,887
Unassigned	29,431,096	41,359,125	28,887,248	30,728,649	30,291,603	38,675,681	34,933,700	36,021,439	33,073,659	29,669,216
Total general fund	\$ 39,529,691	\$ 50,520,597	\$ 54,234,168	\$ 52,753,324	\$ 34,078,642	\$ 40,025,404	\$ 49,421,841	\$ 56,889,859	\$ 50,550,175	\$ 45,284,796
All Other Governmental Funds										
Nonspendable	\$ 55,650	\$ 75,779	\$ 47,720	\$-	\$-	\$ -	\$ -	\$ -	\$ -	\$-
Restricted	3,806,206	4,906,165	4,263,416	5,372,051	7,692,971	9,701,445	11,239,328	11,648,347	11,276,393	14,527,376
Assigned	31,909,963	32,086,858	52,632,979	55,861,205	76,126,011	68,750,220	66,918,888	65,417,987	69,094,990	63,552,623
Unassigned	-	-	-	<u> </u>	-	-		(1,075,123)	-	<u> </u>
Total all other governmental funds	\$ 35,771,819	\$ 37,068,802	\$ 56,944,115	\$ 61,233,256	\$ 83,818,982	\$ 78,451,665	\$ 78,158,216	\$ 75,991,211	\$ 80,371,383	\$ 78,079,999
Grand Total Governmental Funds	\$	\$_87,589,399	\$_111,178,283	\$_113,986,580_	\$_117,897,624	\$_118,477,069	\$_127,580,057	\$_132,881,070	\$_130,921,558	\$_123,364,795_

#### Schedule 4 Ada County Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years (modified accrual basis of accounting)

Revenues	<u>2004</u>	2005	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	2013
Revenues										
Property Taxes	\$ 58,752,777	\$ 64,310,738	\$ 71,376,370	\$ 74,823,351	\$ 78,690,959	\$ 81,084,044	\$ 83,818,073	\$ 84,061,312	\$ 84,460,830	\$ 85,200,788
Licenses and Permits	1,169,811	1,163,233	1,120,437	1,267,325	1,364,599	1,397,900	1,266,905	1,357,644	1,451,436	1,459,086
Intergovernmental	16,096,252	20,984,780	23,538,621	25,068,508	22,773,467	23,475,100	21,469,293	23,771,233	24,419,045	25,452,838
Charges for Services	23,206,909	26,028,315	28,542,424	28,854,813	29,581,174	28,008,592	27,808,125	28,775,816	30,065,568	31,121,804
Fines and Forfeitures	1,290,366	1,153,574	1,321,227	1,996,638	1,738,443	1,916,172	1,847,861	1,542,318	1,365,628	1,513,577
Miscellaneous	2,417,984	2,601,927	2,397,689	3,193,850	4,501,933	2,449,872	4,071,422	4,006,810	3,262,916	2,609,493
Interest Income	2,264,489	3,550,187	5,946,970	7,620,065	5,850,773	2,977,295	1,932,897	1,709,444	1,856,012	1,627,736
Net Change in Fair Value										
of Investments	(182,064)	(668,647)	551,582	441,475	(337,454)	737,725	(381,744)	84,402	61,090	(1,518,931)
Total Revenues	105,016,524	119,124,107	134,795,320	143,266,025	144,163,894	142,046,700	141,832,832	145,308,979	146,942,525	147,466,391
Expenditures										
General Government	40,122,849	44,337,748	45,068,796	48,903,489	54,064,422	54,291,715	53,306,533	51,833,010	55,684,557	59,656,125
Public Safety	40,893,929	43,166,037	47,795,451	50,647,989	56,848,717	62,361,569	60,118,064	62,303,788	64,698,759	67,345,531
Sanitation	1,032,441	1.507.314	1.219.396	1,889,501	1,959,076	2,214,515	2,302,103	1,993,245	1,972,854	1,995,693
Recreational and Cultural	529.626	687,664	750,010	713,009	734,038	948,947	710,245	727,596	578,605	601,178
Education	171.841	205,473	185,584	230,756	153,879	740,747	/10,243	121,370	570,005	001,170
Health and Welfare	7,991,232	8,240,817	5,677,477	6,195,072	7,253,842	9,598,295	7,732,560	12,570,816	10,458,699	11,599,625
Capital Outlay	6,036,167	5,473,069	8,235,136	28,491,005	15,625,440	8,423,950	4,506,044	4,564,967	8,850,103	7,321,002
Debt Service	0,030,107	5,475,009	0,233,130	28,491,005	15,025,440	0,423,730	4,500,044	4,304,907	0,000,100	7,321,002
Interest	2,394,837	3,005,333	2,061,611	2,714,185	1,974,928	1,953,264	2,204,295	2,158,989	2,043,022	1.911.736
Principal	(26,275)	(6,423)	682,336	394,338	1,510,000	1,675,000	1,850,000	2,415,000	2,665,000	3,025,000
Total expenditures	99,146,647	106,617,032	111,675,797	140,179,344	140,124,342	141,467,255	132,729,844	138,567,411	146,951,599	153,455,890
Excess of revenues							102,120,011			
over (under)										
expenditures	5,869,877	12,507,075	23,119,523	3,086,681	4,039,552	579,445	9,102,988	6,741,568	(9,074)	(5,989,499)
Other Financing Sources (Uses)										
Proceeds from sale (1)	-	-	908.779	-	-	-	-	-	-	-
Transfers in	3,144,400	3.861.358	16.372.819	27.285.697	39.379.319	5.962.638	3,829,413	2,444,485	8,029,146	1,312,238
Transfers out	(3,321,354)	(4,080,544)	(16,812,237)	(27,564,081)	(39,507,827)	(5,962,638)	(3,829,413)	(3,885,040)	(9,979,584)	(2,879,502)
Proceeds from Capital lease		-	-	-				-		(2,010,002)
Total other financing sources (uses)	(176,954)	(219,186)	469,361	(278,384)	(128,508)	<u> </u>		(1,440,555)	(1,950,438)	(1,567,264)
Net change in										
fund balances	\$ 5,692,923	\$ 12,287,889	\$ 23,588,884	\$ 2,808,297	\$ 3,911,044	\$ 579,445	\$ 9,102,988	\$ 5,301,013	\$ (1,959,512)	\$ (7,556,763)
Debt service as a percentage of noncapital expenditures (2)	2.5%	3.0%	2.7%	2.8%	2.8%	2.7%	3.2%	3.4%	3.4%	3.4%

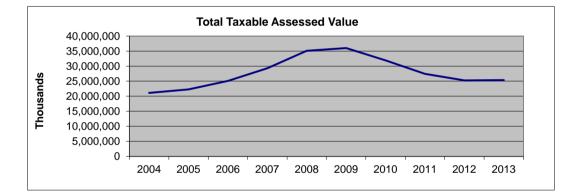
(1) Proceeds from sale of real property Proceeds from sale of land

(2) Debt service represents debt service principal and interest expenditures presented above. Noncapital expenditures represents Total Expenditures above, less the category of Capital Outlay expenditures (which represents all capital asset expenditures for all governmental functions).



#### Schedule 5 Ada County Assessed Value and Actual Value of Taxable Property <sup>(1)</sup> Last Ten Fiscal Years *(in thousands of dollars)*

Fiscal Year	Real Property	Personal Property	Mobile Home Property	Public Utilities	Total Actual Value	(2) Less: Homeowner Tax Exemption	Total Taxable Assessed Value	Total Direct Tax Rate
2004	\$ 23,003,399	\$ 1,065,055	\$94,561	\$628,743	\$24,791,757	\$ 3,697,866	\$ 21,093,891	\$3
2005	24,573,709	934,873	81,397	565,068	26,155,047	3,862,769	22,292,278	3.12
2006	27,462,027	1,095,288	77,413	573,664	29,208,391	4,084,464	25,123,927	3.10
2007	34,046,274	1,264,355	68,126	570,031	35,948,786	6,622,739	29,326,047	2.82
2008	41,118,797	1,442,401	67,227	604,277	43,232,702	8,123,941	35,108,762	2.52
2009	42,835,490	1,501,000	68,601	651,623	45,056,714	9,039,771	36,016,943	2.56
2010	38,415,658	1,572,854	59,756	650,489	40,698,757	8,769,962	31,928,795	2.93
2011	33,479,770	1,297,866	52,404	631,305	35,461,345	8,001,348	27,459,997	3.39
2012	30,484,252	1,203,166	48,295	701,621	32,437,334	7,171,652	25,265,682	3.70
2013	30,198,562	1,209,710	45,551	711,453	32,165,276	6,816,148	25,349,128	3.74



Notes:

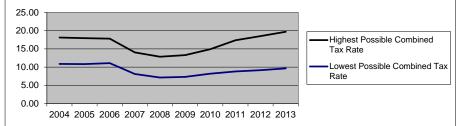
(2) An initiative was passed by the Idaho electorate in 1983 which exempts certain taxable assessed value by 50% or \$50,000, whichever is less. By special session in 2006, the \$50,000 was changed to \$75,000 for fiscal 2007 and indexed to the Federal House Price Index for each year thereafter. The new indexed amount for fiscal year 2008 was \$89,325, fiscal 2009 was \$100,938, fiscal 2010 was \$104,471, fiscal 2011 was \$101,153, fiscal 2012 was \$92,040, and fiscal 2013 was \$83,974.

<sup>(1)</sup> Property is assessed at 100% of actual value; therefore, the assessed values are equal to actual value.

#### Schedule 6 Ada County Direct and Overlapping Property Tax Rates, Last Ten Fiscal Years (*rate per \$1000 of assessed value*)

	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
County direct rates										
General	\$ 2.80	\$ 2.86	\$ 2.83	\$ 2.56	\$ 2.28	\$ 2.30	\$ 2.63	\$ 3.06	\$ 3.32	\$ 3.36
Emergency Medical Services	0.12	0.12	0.12	0.11	0.10	0.11	0.13	0.15	0.17	0.18
Pest Extermination	0.10	0.11	0.12	0.12	0.11	0.12	0.14	0.15	0.17	0.16
Mosquito Abatement (1)	n/a	0.03	0.03	0.03	0.03	0.03	0.03	0.03	0.04	0.04
Total Direct rate	 3.02	 3.12	 3.10	 2.82	 2.52	 2.56	 2.93	3.39	 3.70	 3.74
Ada County Highway district rate	1.01	1.03	1.01	0.95	0.87	0.91	1.02	1.19	1.29	1.29
City rates										
Boise	5.56	5.79	5.74	5.49	5.03	5.15	5.87	6.98	7.78	8.32
Eagle	1.07	1.06	1.01	0.86	0.78	0.83	1.00	1.01	1.01	1.01
Garden City	2.99	3.02	3.07	2.93	2.70	2.72	2.99	3.57	4.06	4.24
Kuna	2.30	2.33	2.18	2.11	1.94	2.06	2.60	3.16	3.63	4.01
Meridian	3.06	3.11	3.01	2.81	2.67	2.86	3.49	4.09	4.48	4.55
Star	2.42	2.35	2.39	2.18	1.82	2.04	2.73	3.16	3.58	3.49
Average of the 6 City rates	2.90	2.94	2.90	2.73	2.49	2.61	3.11	3.66	4.09	4.27
School district rates <sup>(2)</sup>										
College of Western Idaho <sup>(4)</sup>	n/a	n/a	n/a	n/a	n/a	0.11	0.13	0.16	0.18	0.19
Boise Ind School Dist #1	8.44	7.94	7.92	4.74	4.43	4.56	4.92	5.58	5.50	6.11
Meridian Jt School Dist #2	6.31	6.69	6.56	3.89	3.65	3.58	3.51	3.49	3.40	4.60
Kuna Jt School Dist #3	6.53	6.53	6.48	3.86	3.32	3.33	4.63	5.03	4.79	7.86
Melba Jt School Dist #136	6.83	6.69	7.98	5.41	5.35	5.34	4.92	5.00	5.51	4.46
Average Rate of 7 Fire districts	1.51	1.46	1.53	1.54	1.44	1.54	1.74	1.96	2.09	2.11
Average Rate of 3 Library districts	0.58	0.57	0.55	0.53	0.46	0.50	0.58	0.66	0.66	0.66
Average Rate of 7 Cemetery districts	0.07	0.08	0.07	0.07	0.06	0.06	0.07	0.07	0.08	0.08
Average Rate of 4 Sewer districts <sup>(3)</sup>	0.26	0.26	0.26	0.24	0.22	0.24	0.33	0.39	1.62	1.68
Average Rate of Miscellaneous districts	0.07	0.09	0.09	0.08	0.07	0.08	0.09	0.11	0.11	0.12
Highest Possible Combined Tax Rate	18.13	17.93	17.80	14.03	12.87	13.29	14.91	17.37	18.53	19.72
Lowest Possible Combined Tax Rate	10.86	10.81	11.10	8.12	7.13	7.33	8.18	8.82	9.14	9.64

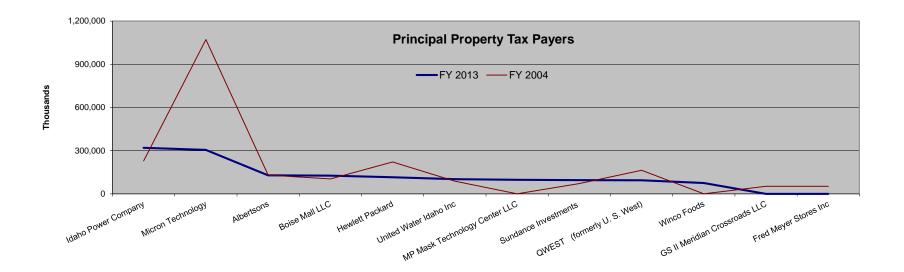
- (1) In early 2004, the Board of Commissioners agreed to operate and integrate the Southwest Ada County Mosquito Abatement District as a County department. For the years prior to the change, Mosquito Abatement was included within the designation: Miscellaneous districts.
- (2) By special Idaho legislative session in 2006, funding for all School District's Maintainance & Operations changed it's revenue source from levy to a one cent state sales tax increase. Also, public support for tax relief caused other Districts to request lower funding amounts.
- (3) A new district, Meridian Heights Sewer, levied 5.34 in FY 2013, significantly raising the average sewer levy.



(4) A new district, College of Western Idaho, first levied in FY 2009.

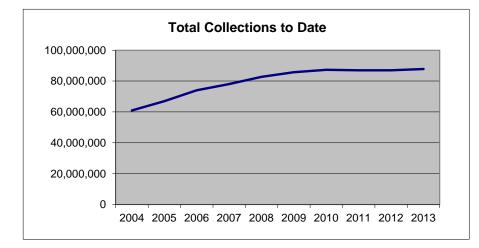
#### Schedule 7 Ada County Principal Property Tax Payers, Fiscal Year and Nine Years Ago

			Fisca	I Year 20	)13	 Fisca	l Year 20	04
Taxpayer	Type of Business		Taxable Assessed Valuation	Rank	Percentage of Total County Taxable Assessed Value	 Taxable Assessed Valuation	Rank	Percentage of Total County Taxable Assessed Value
Idaho Power Company	Electric Utility	\$	319,928,924	1	1.26 %	\$ 229,344,905	2	1.03 %
Micron Technology	Electronics Manufacturer		305,677,900	2	1.21	1,071,975,700	1	4.81
Albertsons	Retail Grocery		128,279,300	3	0.51	130,129,900	5	0.58
Boise Mall LLC	Real Estate Holding		127,009,900	4	0.50	103,485,500	6	0.46
Hewlett Packard	Electronics Manufacturer		116,014,400	5	0.46	221,731,200	3	0.99
United Water Idaho Inc	Water Utility		101,913,824	6	0.40	88,295,406	7	0.40
MP Mask Technology Center LLC	Electronics Manufacturer		97,773,500	7	0.39			
Sundance Investments	Commercial Construction		95,870,700	8	0.38	71,797,700	8	0.32
QWEST (formerly U. S. West)	Telephone Utility		94,663,027	9	0.37	164,085,802	4	0.74
Winco Foods	Retail Grocery		75,691,100	10	0.30			
GS II Meridian Crossroads LLC	Real Estate Holding					52,467,600	9	0.24
Fred Meyer Stores Inc	Retail Grocery					 52,246,800	10	0.23
Ten Largest Taxpayers			1,462,822,575		5.77 %	2,396,802,684		9.80 %
All Other Taxpayers			23,886,305,099		94.23 %	 19,895,475,614		90.20 %
Total Ada County Market Valuation		\$ 2	25,349,127,674		100.00 %	\$ 22,292,278,298		100.00 %



#### Schedule 8 Ada County Property Tax Levies and Collections, Last Ten Fiscal Years

Fiscal Year	Taxes Levied	Collected wi Fiscal Year of		Collections		Total Collections to Date		
Ended Sept 30	for the Fiscal Year	Amount	Percentage of Levy	in Subsequent Years	_	Amount	Percentage of Levy	
2004	\$ 61,143,158	\$ 60,356,173	98.71 %	\$ 612,848	\$	60,969,021	99.72 %	
2005	67,012,955	66,352,900	99.02	606,948		66,959,848	99.92	
2006	74,121,204	73,457,192	99.10	623,050		74,080,242	99.94	
2007	78,254,651	77,198,247	98.65	847,027		78,045,274	99.73	
2008	83,063,301	81,224,050	97.79	1,518,874		82,742,924	99.61	
2009	86,148,471	83,321,611	96.72	2,432,778		85,754,389	99.54	
2010	87,575,480	85,215,903	97.31	2,047,681		87,263,584	99.64	
2011	87,408,655	85,532,876	97.85	1,508,848		87,041,724	99.58	
2012	87,718,521	86,245,350	98.32	752,905		86,998,255	99.18	
2013	89,114,534	87,818,040	98.55	-		87,818,040	98.55	



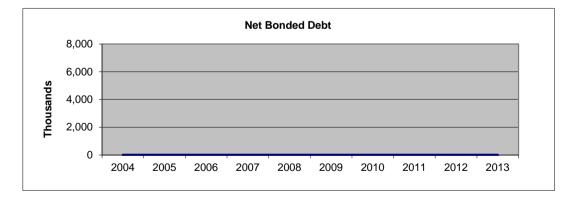
	Go	vernme	ntal A	ctivities	Busin	ess-Ty	pe Activ	vities			
Fiscal Year	Bon	oss ided ebt		Capital Leases <sup>(1)</sup>	Gro Bon De	ded	Cap Leas		Total Primary vernment	Percentage of Personal Income <sup>(2)</sup>	Per pita <sup>(2)</sup>
2004	\$	-	\$	54,522	\$	-	\$	-	\$ 54,522	0.47 %	\$ 168
2005		-		54,010		-		-	54,010	0.44	162
2006		-		52,784		-		-	52,784	0.39	153
2007		-		51,820		-		-	51,820	0.35	144
2008		-		50,310		-		-	50,310	0.31	135
2009		-		48,635		-		-	48,635	0.30	128
2010		-		46,785		-		-	46,785	0.31	122
2011		-		44,370		-		-	44,370	0.29	113
2012		-		41,705		-		-	41,705	0.26	104
2013		-		38,680		-		-	38,680	0.23	95

Note: Details regarding the county's outstanding debt can be found in the notes to the financial statements.

- (1) In fiscal 2000, the county entered into the Court Complex Lease Agreement for 30 years of one year leases. In fiscal 2005, the Court Complex Lease Agreement was renegotiated, resulting in a revised 23-year term of one year leases.
- (2) See Schedule 14 for personal income and population data used to calculate percentage and per capita.

## Schedule 10 Ada County Ratios of Net General Bonded Debt Outstanding, Last Ten Fiscal Years (dollars in thousands, except per capita)

Fiscal Year	Bond	Gross Bonded Debt		bt vice iies able	Net Bonded Debt		Percentage of Actual Taxable Value <sup>(1)</sup> of Property	Pe Capi	
2004	\$	0	\$	0	\$	0	0.00 %	\$	0
2005		0		0		0	0.00		0
2006		0		0		0	0.00		0
2007		0		0		0	0.00		0
2008		0		0		0	0.00		0
2009		0		0		0	0.00		0
2010		0		0		0	0.00		0
2011		0		0		0	0.00		0
2012		0		0		0	0.00		0
2013		0		0		0	0.00		0



Notes:

- (1) See Schedule 5 for property value data.
- (2) Population data can be found in Schedule 14.

#### Schedule 11 Ada County Direct and Overlapping Governmental Activities Debt, As of September 30, 2013 (dollars in thousands)

Government Unit	<u> </u>	Debt utstanding	Estimated Percentage Applicable <sup>(1)</sup>	Estimated Share of Overlapping Debt		
Ada County Direct Indebtedness:						
Capital Leases	\$	38,680	100.000 %	\$	38,680	
Overlapping Bonded Indebtedness:						
School District No. 1	\$	79,328	99.998 %	\$	79,326	
School District No. 2		147,522	99.075 %		146,157	
School District No. 3		40,727	84.538 %		34,430	
School District No. 136J		2,833	19.659 %		557	
Boise City		74,207	100.000 %		74,207	
Eagle City		2,272	100.000 %		2,272	
Garden City		1,850	100.000 %		1,850	
Kuna Fire		135	93.278 %		126	
Eagle Sewer		4,717	100.000 %		4,717	
Meridian Heights Water & Sewer		180	100.000 %		180	
Kuna Library		338	84.538 %		286	
Meridian Library		560	100.000 %		560	
Subtotal, overlapping debt		354,669			344,668	
Total direct and overlapping debt	\$	393,349		\$	383,348	

**Sources:** Assessed value data used to estimate applicable percentages provided by the Ada County Board of Equalization and assessment. Debt outstanding data provided by each governmental unit.

**Note:** Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the county. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Ada County. This process recognizes that, when considering the county's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(1) For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the county's boundaries and dividing it by each unit's total taxable assessed value.

Schedule 12 Ada County Legal Debt Margin Information, Last Ten Fiscal Years (dollars in thousands)

Legal	Debt Margin Calculation for Fiscal Year 2013
Maximum Property Tax for Ada County Governmental Fund	\$
Debt Limit (could exceed above with 2/3 vote of qualified elect	tors) \$106,086
Debt applicable to limit:	
General obligation bonds	-
Less: amount set aside for repayn	nent of debt -
Total net debt applicable to limit	-
Legal debt margin	\$106,086

					Fiscal Year					
	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Debt limit <sup>(1)</sup>	\$ 59,114	\$ 63,234	\$ 68,494	\$ 75,407	\$ 82,576	\$ 87,879	\$ 91,895	\$ 98,566	\$ 101,987	\$ 106,086
Total net debt applicable to limit										
Legal debt margin	\$ 59,114	\$ 63,234	\$ 68,494	\$ 75,407	\$ 82,576	\$ 87,879	\$ 91,895	\$ 98,566	\$ 101,987	\$ 106,086
Total net debt applicable to the limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

Source: Schedule 10 - Net Debt, Idaho Code 31-Chapter 19; 57-Chapter 2, and Maximum Allowable Non-exempt Property Tax Budget

Note: Under Idaho State Code, bonded debt may be incurred by Counties when authorized by a vote of 2/3 of qualified electors, as a levy on all taxable property within the county - with no other limitations. Debt may be offset by amounts set aside for repaying general obligation bonds.

(1) Although voters could authorize bonded indebtedness in excess of current statutory property tax limits, the County has no such debt - therefore, the amounts shown for debt limit are equal to the County's legal property tax limit.

#### Schedule 13 Ada County Pledged-Revenue Coverage, Last Ten Fiscal Years (dollars in thousands)

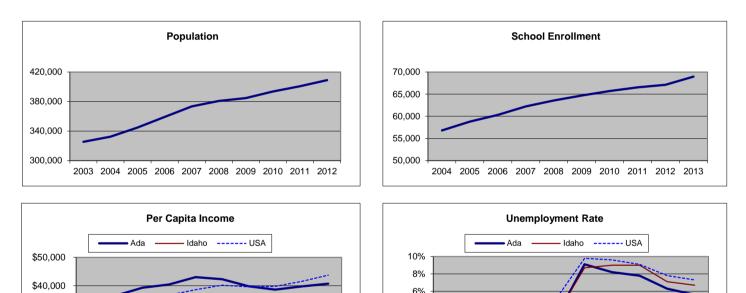
					Cou	rthouse Cor	ridor Capita	al Lease				
			Bldg. Sales	Charge		Gen'l		Less:	Net			
Fiscal	Sales	Rent	& Lease	for		Fund Bal.	Total	Operating	Available	Debt	Service	
Year	Tax	Savings	Revenue	Services	Interest	Transfer	Revenue	Expenses	Revenue	Principal	Interest	Coverage
2004	\$ 2,000	\$ 139	\$ 500	\$ 971	\$ 496	-	\$4,106	\$ 62	\$ 4,044	\$ (26)	\$ 2,395	1.71 %
2005	2,000	141	500	869	582	91	4,183	16	4,167	(6)	3,005	1.39
2006	2,000	145	500	955	1,231	-	4,831	27	4,804	682	2,062	1.75
2007	2,000	148	500	1,054	3,600	-	7,302	25	7,277	394	2,714	2.34
2008	2,000	121	500	1,072	1,464	2,675	7,832	25	7,807	1,510	1,975	2.24
2009	2,000	124	500	1,106	1,565	-	5,295	25	5,270	1,675	1,953	1.45
2010	2,000	128	500	1,100	574	-	4,302	25	4,277	1,850	2,204	1.06
2011 <sup>(1)</sup>	-	-	500	990	645	-	2,135	2	2,133	2,415	2,159	0.47
2012	-	-	500	940	654	-	2,094	-	2,094	2,665	2,043	0.44
2013	-	-	500	875	(40)	-	1,335	-	1,335	3,025	1,912	0.27

**Note:** Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) Ada County's planned use of fund balance to cover the increasing lease payments begins.

#### Schedule 14 Ada Countv Demographic and Economic Statistics. Last Ten Calendar and Fiscal Years

Calendar <u>Year</u>	Population <sup>(1)</sup>	Personal Income (in thousands of dollars) <sup>(2)</sup>	Per Capita Personal Income <sup>(2)</sup>	Median Age <sup>(3)</sup>	Fiscal Year	School Enrollment <sup>(4)</sup>	Unemployment Rate <sup>(5)</sup>
2003	325,482	11,497,481	35,324	33.5	2004	56,810	3.9
2004	332,523	12,152,307	36,543	34.4	2005	58,790	3.5
2005	344,727	13,575,500	39,302	34.9	2006	60,326	2.9
2006	359,035	14,626,750	40,445	34.6	2007	62,249	2.2
2007	373,406	16,056,425	43,028	34.6	2008	63,594	3.2
2008	380,920	16,036,284	42,273	34.7	2009	64,714	9.1
2009	384,656	15,319,574	39,827	34.3	2010	65,706	8.2
2010	393,531	15,200,836	38,633	35.0	2011	66,564	7.8
2011	400,842	15,927,071	39,734	35.2	2012	67,133	6.3
2012	409,061	16,665,376	40,741	35.4	2013	68,965	5.6



4%

2%

0%

2004 2005 2006 2007 2008 2009 2010 2011 2012 2013

# Notes:

Calendar Year is from January to December. For example, the last Calendar Year shown above (2012) is from 1/1/12 - 12/31/12. Fiscal Year is from October to September. For example, the last Fiscal Year shown above (2013) is from 10/1/12 - 9/30/13.

#### Sources:

\$30,000

\$20,000

- (1) Population Division, U.S. Census Bureau for July 1, 2012, release date September, 2013.
- (2) Bureau of Economic Accounts (BEA) for 2012, release date November 21, 2013.

2003 2004 2005 2006 2007 2008 2009 2010 2011 2012

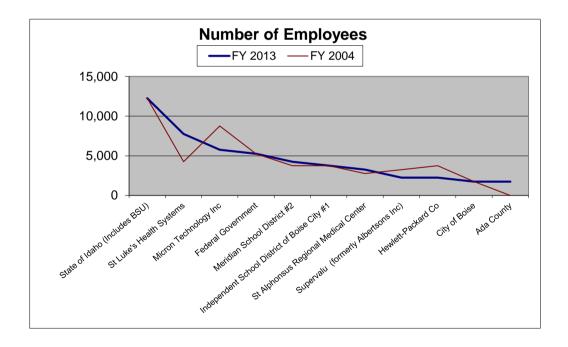
- (3) U.S. Census Bureau American Community Survey for 2012, release date September 19, 2013.
- (4) Idaho State Dept of Education for the 2012-2013 School Year.
- (5) Idaho Department of Labor, Public Affairs. Beginning fiscal 2009, the reported unemployment rate changed from a 12 month average to the single last month of the fiscal year (FY 2013 = September 2013). This provides a better reflection of the present economy.

	Fisc	al Year	2013	Fiscal Year 2004				
Employer	Employees	<u>Rank</u>	Percentage of Total County <u>Employment <sup>(1)</sup></u>	<u>Employees</u>	<u>Rank</u>	Percentage of Total County <u>Employment</u> <sup>(1)</sup>		
State of Idaho (Includes BSU)	12,000 - 12,500	1	6.14%	12,000 - 12,500	1	6.15%		
St Luke's Health Systems	7,500 - 8,000	2	3.88%	4,000 - 4,500	4	2.13%		
Micron Technology Inc	5,500 - 6,000	3	2.88%	8,500 - 9,000	2	4.39%		
Federal Government	5,000 - 5,500	4	2.63%	5,000 - 5,500	3	2.64%		
Meridian School District #2	4,000 - 4,500	5	2.13%	3,500 - 4,000	5	1.88%		
Independent School District of Boise City #1	3,500 - 4,000	6	1.88%	3,500 - 4,000	5	1.88%		
St Alphonsus Regional Medical Center	3,000 - 3,500	7	1.63%	2,500 - 3,000	9	1.38%		
Supervalu (formerly Albertsons Inc)	2,000 - 2,500	8	1.13%	3,000 - 3,500	8	1.63%		
Hewlett-Packard Co	2,000 - 2,500	8	1.13%	3,500 - 4,000	5	1.88%		
City of Boise	1,500 - 2,000	10	0.88%	1,500 - 2,000	10	0.88%		
Ada County	1,500 - 2,000	10	0.88%		-			
Totals	47,500 - 53,000		25.19%	47,000 - 52,000		24.84%		

Total Number of Ada County Nonfarm Jobs

199,500

199,200



(1) Percentage calculated from the mid-point of the given range of Employees and from the total Nonfarm Jobs in Ada County

Source: Idaho Department of Labor, Communications & Research Bureau November 26, 2013

## Schedule 16 Ada County Full-time Equivalent County Government Employees by Function/Program, Last Ten Fiscal Years

	Full-time Equivalent Employees as of September 30									
	2004	2005	2006	2007	2008	2009	2010	<u>2011</u>	<u>2012</u>	<u>2013</u>
Function/Program										
Governmental Activities										
General Government										
Clerk/Auditor	124	125	129	136	136	133	133	136	141	144
Treasurer	12	12	12	12	12	12	12	12	14	14
Assessor	14	12	11	12	12	12	11	11	9	11
Prosecutor	114	115	123	130	139	140	132	135	137	138
Motor Veh.	46	46	47	48	51	42	39	38	38	38
Operations	29	29	31	34	34	33	33	33	36	36
Information Technology	40	40	41	44	43	43	43	43	46	46
Development Services	42	51	59	54	37	21	19	18	19	22
Public Defender	45	48	50	55	58	59	58	60	63	67
Ad Valorem	40	43	46	46	47	45	45	44	44	44
District Court	74	75	79	88	88	88	83	84	92	99
Other	22	25	28	28	29	27	27	26	29	27
Public Safety										
Sheriff	454	494	512	526	593	577	577	595	611	631
Juvenile	132	132	128	125	143	130	130	131	139	139
Other	20	20	22	23	27	28	27	28	33	33
Sanitation										
Weed	11	15	17	17	20	20	21	17	20	19
Health & Welfare										
Charities	21	22	22	21	22	21	22	23	23	23
Recreation & Culture										
Parks & Waterways	<u>6</u>	<u>6</u>	<u>7</u>	<u>6</u>	<u>5</u>	<u>5</u>	<u>5</u>	<u>6</u>	<u>6</u>	<u>5</u>
Total Governmental Activities	1246	1310	1364	1405	1496	1436	1417	1440	1500	1536
Business-type Activities										
Emerg Medical Svcs	104	105	110	127	122	122	122	123	126	127
Solid Waste Mgmt	14	12	12	12	12	12	13	12	14	16
Western Idaho Fair	<u>15</u>	<u>15</u>	<u>16</u>	<u>14</u>	<u>14</u>	<u>14</u>	<u>14</u>	<u>14</u>	<u>14</u>	<u>14</u>
Total Business-Type Activities	133	132	138	153	148	148	149	149	154	157
Grand Total	1,379	1,442	1,502	1,558	1,644	1,584	1,566	1,589	1,654	1,693

Source: Ada County Auditors Office

#### Schedule 17 Ada County Operating Indicators by Function/Program, Last Ten Fiscal Years

					Fiscal Ye	ar				
	 2004	2005	2006	<u>2007</u>	<u>2008</u>	2009	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
Function/Program										
Governmental activities:										
General government										
Number of recorded documents	172,703	186,104	209,802	181,285	145,792	140,572	124,804	110,723	131,044	148,428
Primary election, May										
Number of registered voters at cutoff	158,117		179,457		184,624		198,302		204,112	
Additional election day registrants (1)	1,812		2,892		2,562		3,011		1,544	
Percentage voting in:	15.6%		21.2%		21.1%		21.8%		16.4%	
General election, November										
Number of registered voters at cutoff		169,413		181,741		194,758		200,250		212,950
Additional election day registrants (1)		38,755		20,332		38,279		15,107		38,517
Percentage voting in:		75.8%		61.1%		78.0%		56.7%		73.2%
Building permits issued (outside cities)										
Residential	1,122	1,512	1,359	598	459	176	193	160	308	431
Commercial	33	25	31	37	19	8	3	13	12	5
Combined value of Building permits (in 1,000's)	\$ 218,868	\$ 319,012	\$ 323,530	\$ 169,064	\$ 117,609	\$ 37,753	\$ 45,108	\$ 34,305	\$ 62,915	\$ 91,399
County-wide new construction value (in 1,000's)	\$ 873,994	\$ 1,182,393	\$ 1,720,591	\$ 1,952,266	\$ 1,311,835	\$ 701,031	\$ 370,451	\$ 259,291	\$ 291,989	\$ 482,194
Number of Taxable property parcels assessed	163,364	168,269	178,567	186,359	186,806	190,097	189,734	190,236	191,154	191,186
Motor vehicles registered (Calendar Year) (2)	292,299	304,185	311,451	309,164	311,489	299,807	312,324	317,490	361,810	n/a
Drivers licenses in force (Calendar Year) (2)	231,216	242,653	251,822	259,768	265,195	269,456	274,164	280,056	285,790	n/a
Sanitation										
Acres sprayed for weed control	7,400	7,500	5,800	6,000	4,272	3,261	5,915	4,535	3,601	3,980
Acres sprayed for pest control	61,000	65,000	50,000	76,000	106,668	125,548	42,322	51,927	37,022	14,145
Acres sprayed for mosquito abatement (3)	52,641	31,493	141,526	48,939	68,135	105,609	57,744	54,258	56,651	105,262
Public Safety										
Traffic violations issued	69,368	58,738	61,729	63,682	68,311	62,648	61,276	60,358	66,533	57,717
Physical arrests	23,312	23,386	26,704	24,857	25,038	24,672	21,502	20,455	18,647	16,599
Average jail population	825	949	916	923	946	887	879	892	865	787
Health and welfare										
Number of cases processed	3,273	2,429	2,075	2,401	2,485	2,477	2,893	2,699	2,605	2,590
Recreational and cultural	-, -	,	,	,	,	,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,	,	,,,,,
Barber Park Number of Visitors (4)	107,926	78,454	75,747	94,253	127,507	111,338	113,275	110,800	111,399	159,136
Education	- ,	-,	-,	. ,	,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	-,	-,	,	,
Amount of tuition assistance to county										
residents for community college (5)	\$ 171,841	\$ 205,473	\$ 185,584	\$ 230,756	\$ 153,879	\$-	\$-	\$-	\$-	\$-
Business-type activities:										
Number of emergency responses	17,940	18,268	20,147	21,221	22,803	20,018	21,157	22,370	22,132	23,365
Cubic Yards of trash deposited at landfill (in 1,000's)	1,788	1,884	1,846	1,917	1,580	1,340	1,211	1,195	1,177	1,198
Western Idaho Fair attendance	207,404	219,601	228,836	243,610	232,674	225,046	217,769	224,731	233,523	222,461

(1) Information of same day election registrants has been added to this schedule.

(2) Calendar year information for 2013 not available as of September 30, 2013

(3) In 2004, a more effective adulticiding formula was used to treat acres after mosquitos became resistant to the previous formula.

In 2006, Ada County had the highest number of West Nile reported cases in the nation. An emergency aerial application covering 84,366 acres was completed. (4) In 2005, an alcohol ban on the Boise River by the City of Boise caused a drop in visitors. In 2008, off season and event center users were tracked and counted

for the first time. In 2013, shuttle riders were tracked and counted for the first time.

(5) Beginning with the fall semester of 2008, tuition assistance has been discontinued due to the formation of local taxing district College of Western Idaho.

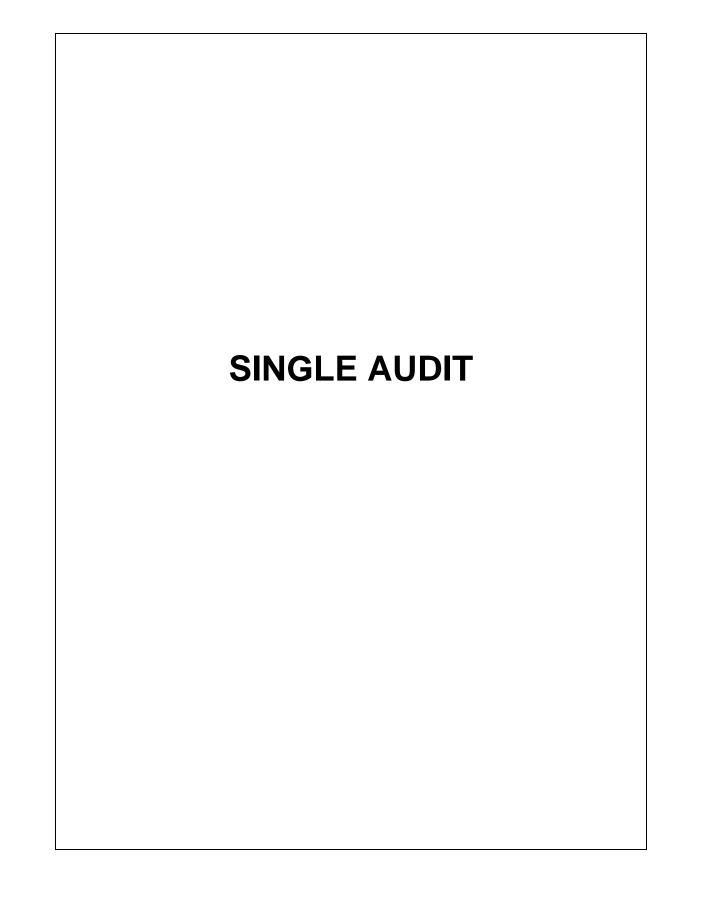
Sources: Various county departments, Idaho Transportation Department and Idaho Secretary of State Website

Schedule 18 Ada County Capital Asset Statistics by Function/Program, Last Nine Fiscal Years <sup>(1)</sup>

					Fiscal Year				
Function/Program	2005	2006	2007	2008	2009	2010	2011	2012	2013
Governmental activities:									
General Government									
Land (acres) <sup>(2)</sup>	27	27	27	32	27	27	27	284	284
Buildings	5	5	6	7	8	8	9	9	9
Vehicles	13	14	17	16	15	15	16	16	16
Public Safety									
Land (acres)	28	28	28	28	29	29	29	29	29
Buildings	11	11	11	11	11	11	11	11	11
Patrol Vehicles	80	96	97	106	115	116	119	122	118
Other Vehicles	24	27	33	39	42	40	42	47	49
Boats	2	2	2	3	3	3	2	3	3
Sanitation									
Land (acres)	2	2	2	2	2	2	2	2	2
Buildings	2	0	3	3	3	3	3	3	3
Vehicles	9	9	11	12	13	14	14	16	17
Recreational and Cultural									
Land (acres)	68	82	82	82	106	106	106	106	124
Buildings	4	4	5	5	5	5	5	5	5
Vehicles	2	2	2	2	2	2	2	2	2
Boats	1	1	1	1	1	1	1	1	1
Business-type activities:									
Emergency Medical Services									
Land (acres)	0	0	0	1	3	4	4	4	4
Buildings	4	4	4	6	5	5	8	8	7
Ambulances	21	23	24	26	27	26	26	28	30
Other Vehicles	9	9	9	10	10	10	12	13	14
Solid Waste Management									
Land (acres)	2,713	2,716	2,716	2,716	2,716	2,716	2,716	2,716	2,716
Buildings	3	3	3	3	3	3	3	3	3
Vehicles	4	4	4	4	4	4	7	6	7
Western Idaho Fair									
Land (acres)	240	240	240	240	240	240	240	240	240
Buildings	11	13	13	13	13	13	13	13	13
Vehicles	2	2	2	2	2	2	2	2	2

The County will continue to annually report information until this schedule includes 10 fiscal years.
 Ada County purchased 256.5 acres called Red Hawks Estate in 2012.

Source: Fixed Asset Reports and Various County Departments





## Independent Auditor's Report on Internal control over Financial Reporting and on Compliance with Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Board of Commissioners Ada County, Idaho

We have audited, in accordance with the auditing standards generally accepted in the United States of American and in standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ada County, Idaho, (the County) as of and for the year ended September 30, 2013, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated December 31, 2013.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not yet been identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questions costs that we consider to be a significant deficiency as item 2013-001.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those

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provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **County's Response to Finding**

The County's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the County's response and, accordingly, we express no opinion on it.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

ide Sailly LLP

Boise, Idaho December 31, 2013



# Independent Auditor's Report on Compliance for Each Major Program and Report on Internal Control over Compliance Required by OMB Circular A-133

To the Board of Commissioners Ada County, Idaho

## **Report on Compliance for Each Major Federal Program**

We have audited Ada County, Idaho's (the County) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended September 30, 2013. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

## Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to express an opinion on the compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

# **Opinion on Each Major Federal Program**

In our opinion, the County's complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect of each of its major Federal programs for the year ended September 30, 2013.

# **Report on Internal Control over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance.

122 www.eidebailly.com Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

#### **Report on Schedule of Expenditures of Federal Awards Required by OMB Circular A-133**

We have audited the financial statements of the County, as of and for the year ended September 30, 2013, and have issued our report thereon dated December 31, 2013, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditure of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.

ide Bailly LLP

Boise, Idaho December 31, 2013

FEDERAL GRANT/ PROGRAM TITLE	FEDERAL CFDA NUMBER	PROJECT NUMBER	TOTAL EXPENDITURES
Department of Agriculture			
Pass Through Payments From State of Idaho Superintendent of Public Instruction:			
Cash Assistance: School Breakfast Program (a)	10.553	-	\$ 21,757
National School Lunch Program (a)	10.555	-	38,790
Non-Cash Assistance (Commodities): National School Lunch Program (a)	10.555	-	3,728
Total Department of Agriculture			64,275
Department of the Interior-Bureau of Land Mgmt			
Pass Through Payments From State of Idaho Department of Agriculture:			
Invasive and Noxious Plant Management	15.230	L11AC20096	6,375
Department of Justice			
Enhanced Training and Services to End Violence and Abuse of Women Later in Life	16.528	2011-EW-AX-K003	12,716
Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program - Prosecutor	16.590	2007-WE-AX-0012	143,732
Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program - Sheriff	16.590	2007-WE-AX-0012	48,457
Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program - Tota	al 16.590		192,189
State Criminal Alien Assistance Program	16.606	2012-H5053-ID-AP	16,901
Bulletproof Vest Partnership Program	16.607	2012	2,588
Edward Byrne Memorial Justice Assistance Grant Program (b)	16.738	2010-DJ-BX-0828 2011-DJ-BX-2485	13,714
Recovery Act - Edward Byrne Memorial Justice Assistance Grant (JAG) Program/Grants to Units of Local Government (b)	16.804	2009-SB-B9-2259	85,198
Pass Through Payments From City of Boise:			
Edward Byrne Memorial Justice Assistance Grant Program (b)	16.738	2012-DJ-BX-0694	28,730

(continued)

Pass Through Payments From State of Idaho         Juvenile Accountability Block Grant       16.523       10-JA41-01       20,716         Juvenile Accountability Block Grant       16.523       11-JA41-01       20,716         Juvenile Accountability Block Grant - Re-entry       16.523       10-JB-0032       09-JB-0032         Juvenile Accountability Block Grant - Total       16.523       10-JB-0078       760         Juvenile Justice & Delinquency Prevention_Allocation to States       16.540       11-JFK-16       798         Pass Through Payments From State of Idaho       010-JAH 20078       2,377         Recovery Act - Internet Crimes Against Children Task       6.800       2009-SN-B9-K030       3,027         Pass Through Payments From State of Idaho       3002       3002-SN-B9-K030       3,027         Pass Through Payments From State of Idaho       3002       3002       3,027         Pass Through Payments From State of Idaho       3008       3,027       3008         State Police:       446.380       3,027       44,636         Total Department of Justice       Assistance Grant (JAG) Program/Grants to States & Territories - Prosecutor (b)       16.803       09RJAGAC       22,943         NICS Act Record Improvement Program       16.813       201-BJS-2978       44,636         Departme	FEDERAL GRANT/ PROGRAM TITLE	FEDERAL CFDA NUMBER	PROJECT NUMBER	TOTAL EXPENDITURES
Department of Juvenile Corrections:         10-JA41-01 11-JA41-01 11-JA41-01 11-JA41-01 10-JA41-01 11-JA41-01 11-JA41-01 11-JA41-01 11-JA41-01 11-JA41-01 11-JA41-01 11-JA41-01 11-JA41-01 11-JA41-01 10-JA51-0078 10-JB-0078 10-JB-0078 11-JFK-16 708 11-JFK-16 708 11-JFK-16 708 2009-SN-B9-K030 3.027           Pase Through Payments From State of Idaho State Olice:         16.543 10-JFK-16 700 2009-SN-B9-K030 3.027           Pase Through Payments From State of Idaho State Olice:         2009-SN-B9-K030 3.027           Pase Through Payments From State of Idaho State Olice:         09RJAGAC 22.943           NICS Act Record Improvement Program (JA6) Program/Grants to State & Territories - Prosecutor (b) 16.803 09RJAGAC         09RJAGAC 22.943           NICS Act Record Improvement Program (JA6) Program/Grants to State & Territories - Prosecutor (b) 16.803 09RJAGAC         22.943 44,636 447,293           Department of Transportation Department of Transportation Highway Planning & Construction - Oregon Trails Alcohol Impaired Driving Countermeasures Incentive Grant (c) 20.601 - 5,350         131,552 3.50 3.50	Pass Through Payments From State of Idaho			
Juvenile Accountability Block Grant16.52311-JA41-0120,716Juvenile Accountability Block Grant - Re-entry Juvenile Accountability Block Grant - Total16.52308-JB-0032 09-JB-0051760Juvenile Justice & Delinquency Prevention_Allocation to States16.52310-JE-0078760Pass Through Payments From State of Idaho Office of the Attorney General:16.543-2,377Recovery Act - Internet Crimes Against Children Task Force Program16.8002009-SN-B9-K0303,027Pass Through Payments From State of Idaho Office of the Attorney General:16.80309RJAGAC22,943NICS Act Record Improvement Program16.8132011-BJS-297844,636Total Department of Justice447,29344,636447,293Department of Transportation20.205STP-0100(175)131,552State and Community Highway Safety (c)20.600-6.678Alcohol Impaired Driving Countermeasures Incentive Grant (c)20.601-5.350Minimum Penalties for Repeat Offenders for Driving While Intoxicated20.608-2.200				
Juvenile Accountability Block Grant - Re-entry Juvenile Accountability Block Grant - Total16.523 16.52309-JB-0078 21.476760 21.476Juvenile Justice & Delinquency Prevention_Allocation to States16.54011-JFFX-16798Pass Through Payments From State of Idaho Office of the Attorney General:16.543-2.377Missing Children's Assistance16.543-2.377Recovery Act - Internet Crimes Against Children Task Force Program16.8002009-SN-B9-K0303.027Pass Through Payments From State of Idaho State Police:16.80309RJAGAC22.943Recovery Act - Edward Byrne Memorial Justice Assistance Grant (JAG) Program/Grants to States & Territories - Prosecutor (b)16.80309RJAGAC22.943NICS Act Record Improvement Program16.8132011-BJS-297844.636Total Department of Justice447,29344.636Department of JusticePass Through Payments From State of Idaho Department of Transportation:Highway Planning & Construction - Oregon Trails20.600-6.678Alcohol Impai	Juvenile Accountability Block Grant	16.523		20,716
Juvenile Accountability Block Grant - Total       16.523       21,476         Juvenile Justice & Delinquency Prevention_Allocation to States       16.540       11-JFFX-16       798         Pass Through Payments From State of Idaho Office of the Attorney General:       798       798         Missing Children's Assistance       16.543       -       2,377         Recovery Act - Internet Crimes Against Children Task Force Program       16.800       2009-SN-B9-K030       3,027         Pass Through Payments From State of Idaho State Police:       798       22,943       3,027         Recovery Act - Edward Byrne Memorial Justice Assistance Grant (JAG) Program/Grants to States & Territories - Prosecutor (b)       16.803       09RJAGAC       22,943         NICS Act Record Improvement Program       16.813       2011-BJS-2978       44,636         Total Department of Justice       447,293       447,293         Department of Transportation       20,205       STP-0100(175)       131,552         Highway Planning & Construction - Oregon Trails       20,200       -       6,678         Alcohol Impaired Driving Countermeasures Incentive Grant (c)       20,600       -       5,350         Minimum Penalties for Repeat Offenders for Driving While Intoxicated       20,608       -       2,200			09-JB-0051	
Juvenile Justice & Delinquency Prevention_Allocation to States16.54011-JFFX-16798Pass Through Payments From State of Idaho Office of the Attorney General:16.543-2,377Missing Children's Assistance16.543-2,377Recovery Act - Internet Crimes Against Children Task Force Program16.8002009-SN-B9-K0303,027Pass Through Payments From State of Idaho State Police:3333Recovery Act - Edward Byrne Memorial Justice Assistance Grant (JAG) Program/Grants to States & Territories - Prosecutor (b)16.80309RJAGAC22,943NICS Act Record Improvement Program16.8132011-BJS-297844,636Total Department of Justice447,293447,293Department of Transportation20.205STP-0100(175)131,552Highway Planning & Construction - Oregon Trails20.205STP-0100(175)131,552State and Community Highway Safety (c)20.600-6,678Alcohol Impaired Driving Countermeasures Incentive Grant (c)20.601-5,350Minimum Penalties for Repeat Offenders for Driving While Intoxicated20.608-2,200			10-JB-0078	
Pass Through Payments From State of Idaho Office of the Attorney General:16.543.2,377Missing Children's Assistance16.543.2,377Recovery Act - Internet Crimes Against Children Task Force Program16.8002009-SN-B9-K0303,027Pass Through Payments From State of Idaho State Police:16.8002009-SN-B9-K0303,027Pass Through Payments From State of Idaho State Police:16.80309RJAGAC22,943NICS Act Record Improvement Program16.8132011-BJS-297844,636Total Department of Justice447,293447,293Department of TransportationPass Through Payments From State of Idaho Department of Transportation:20.205STP-0100(175)131,552Highway Planning & Construction - Oregon Trails20.205STP-0100(175)131,552State and Community Highway Safety (c)20.600-6,678Alcohol Impaired Driving Countermeasures Incentive Grant (c)20.601-5,350Minimum Penalties for Repeat Offenders for Driving While Intoxicated20.608-2,200	Juvenile Accountability Block Grant - Tota	1 16.523		21,476
Office of the Attorney General:16.543.2,377Missing Children's Assistance16.543.2,377Recovery Act - Internet Crimes Against Children Task Force Program16.8002009-SN-B9-K0303,027Pass Through Payments From State of Idaho State Police:Recovery Act - Edward Byrne Memorial Justice Assistance Grant (JAG) Program/Grants to States & Territories - Prosecutor (b)16.80309RJAGAC22,943NICS Act Record Improvement Program16.8132011-BJS-297844,636Total Department of Justice447,293447,293Department of TransportationPass Through Payments From State of Idaho Department of Transportation:20.205STP-0100(175)131,552Highway Planning & Construction - Oregon Trails20.205STP-0100(175)131,552State and Community Highway Safety (c)20.600-6,678Alcohol Impaired Driving Countermeasures Incentive Grant (c)20.601-5,350Minimum Penalties for Repeat Offenders for Driving While Intoxicated20.608-2,200	Juvenile Justice & Delinquency Prevention_Allocation to States	16.540	11-JFFX-16	798
Recovery Act - Internet Crimes Against Children Task Force Program16.8002009-SN-B9-K0303,027Pass Through Payments From State of Idaho State Police:Recovery Act - Edward Byrne Memorial Justice Assistance Grant (JAG) Program/Grants to States & Territories - Prosecutor (b)16.80309RJAGAC22,943NICS Act Record Improvement Program16.8132011-BJS-297844,636Total Department of Justice447,293Department of Transportation20.205STP-0100(175)131,552Highway Planning & Construction - Oregon Trails20.205STP-0100(175)131,552State and Community Highway Safety (c)20.600-6,678Alcohol Impaired Driving Countermeasures Incentive Grant (c)20.601-5,350Minimum Penalties for Repeat Offenders for Driving While Intoxicated20.608-2,200				
Force Program16.8002009-SN-B9-K0303,027Pass Through Payments From State of Idaho State Police:	Missing Children's Assistance	16.543	-	2,377
State Police:Recovery Act - Edward Byrne Memorial Justice Assistance Grant (JAG) Program/Grants to States & Territories - Prosecutor (b)16.80309RJAGAC22,943NICS Act Record Improvement Program16.8132011-BJS-297844,636Total Department of Justice447,293Department of JusticeHough Payments From State of Idaho Department of Transportation:Highway Planning & Construction - Oregon Trails20.205STP-0100(175)131,552State and Community Highway Safety (c)20.600-6,678Alcohol Impaired Driving Countermeasures Incentive Grant (c)20.601-5,350Minimum Penalties for Repeat Offenders for Driving While Intoxicated20.608-2,200		16.800	2009-SN-B9-K030	3,027
(JAG) Program/Grants to States & Territories - Prosecutor (b)16.80309RJAGAC22,943NICS Act Record Improvement Program16.8132011-BJS-297844,636Total Department of JusticeDepartment of Justice447,293Department of TransportationPass Through Payments From State of Idaho Department of Transportation:20.205STP-0100(175)131,552Highway Planning & Construction - Oregon Trails20.205STP-0100(175)131,552State and Community Highway Safety (c)20.600-6,678Alcohol Impaired Driving Countermeasures Incentive Grant (c)20.601-5,350Minimum Penalties for Repeat Offenders for Driving While Intoxicated20.608-2,200				
Total Department of Justice447,293Department of TransportationPass Through Payments From State of Idaho Department of Transportation:131,552Highway Planning & Construction - Oregon Trails20.205STP-0100(175)State and Community Highway Safety (c)20.600-6,678Alcohol Impaired Driving Countermeasures Incentive Grant (c)20.601-5,350Minimum Penalties for Repeat Offenders for Driving While Intoxicated20.608-2,200		16.803	09RJAGAC	22,943
Department of Transportation         Pass Through Payments From State of Idaho Department of Transportation:         Highway Planning & Construction - Oregon Trails       20.205       STP-0100(175)       131,552         State and Community Highway Safety (c)       20.600       -       6,678         Alcohol Impaired Driving Countermeasures Incentive Grant (c)       20.601       -       5,350         Minimum Penalties for Repeat Offenders for Driving While Intoxicated       20.608       -       2,200	NICS Act Record Improvement Program	16.813	2011-BJS-2978	44,636
Pass Through Payments From State of Idaho Department of Transportation:Highway Planning & Construction - Oregon Trails20.205STP-0100(175)131,552State and Community Highway Safety (c)20.600-6,678Alcohol Impaired Driving Countermeasures Incentive Grant (c)20.601-5,350Minimum Penalties for Repeat Offenders for Driving While Intoxicated20.608-2,200	Total Department of Justice			447,293
Department of Transportation:Highway Planning & Construction - Oregon Trails20.205STP-0100(175)131,552State and Community Highway Safety (c)20.600-6,678Alcohol Impaired Driving Countermeasures Incentive Grant (c)20.601-5,350Minimum Penalties for Repeat Offenders for Driving While Intoxicated20.608-2,200	Department of Transportation			
State and Community Highway Safety (c)20.600-6,678Alcohol Impaired Driving Countermeasures Incentive Grant (c)20.601-5,350Minimum Penalties for Repeat Offenders for Driving While Intoxicated20.608-2,200				
Alcohol Impaired Driving Countermeasures Incentive Grant (c)20.601-5,350Minimum Penalties for Repeat Offenders for Driving While Intoxicated20.608-2,200	Highway Planning & Construction - Oregon Trails	20.205	STP-0100(175)	131,552
Minimum Penalties for Repeat Offenders for Driving         While Intoxicated       20.608       -       2,200	State and Community Highway Safety (c)	20.600	-	6,678
While Intoxicated20.608-2,200	Alcohol Impaired Driving Countermeasures Incentive Grant (c)	20.601	-	5,350
Total Department of Transportation145,780	· · · ·	20.608	-	2,200
	Total Department of Transportation			145,780

FEDERAL GRANT/ PROGRAM TITLE	FEDERAL CFDA NUMBER	PROJECT NUMBER	TOTAL EXPENDITURES
Department of Energy			
Energy Efficiency & Conservation Block Grant Program (EECBG)	81.128	DE-SC0003203	21,042
Department of Health & Human Services			
Pass Through Payments From State of Idaho Department of Health and Welfare:			
Centers for Disease Control and Prevention_Investigations and Technincal Assistance	93.283	HC790000	8,900
National Bioterrorism Hospital Preparedness Program	93.889	-	6,810
Total Department of Health & Human Services			15,710
United States Coast Guard			
Pass Through Payments From State of Idaho Department of Parks and Recreation:			
Boating Safety Financial Assistance	97.012	-	31,176
Department of Homeland Security			
Pass Through Payments From State of Idaho Military Division:			
Emergency Management Performance Grant	97.042	EMW-2011-EP-00082 EMW-2012-EP-00065	123,896
Homeland Security Grant Program - State Preparedness Equipment Grant	97.067	2010-SS-T0-0088	135,573
Homeland Security Grant Program - Training & Exercise	97.067	2010-SS-T0-0088 EMW-2011-SS-00018	42,812
Homeland Security Grant Program - Training & Exercise Shared	97.067	2008-GE-T8-0044 EMW-2011-SS-00018	12,702
Homeland Security Grant Program - Administration	97.067	EMW-2011-SS-00018	7,658
Homeland Security Grant Program - Citizen Corp	97.067	2010-SS-T0-0088 EMW-2011-SS-00018	20,515

FEDERAL GRANT/ PROGRAM TITLE	FEDERAL CFDA NUMBER	PROJECT NUMBER	TOTAL EXPENDITURES
Homeland Security Grant Program - National Incident Management System Shared	97.067	2008-GE-T8-0044	73
Homeland Security Grant Program - Emergency Planning Homeland Security Grant Program - Total	97.067 I 97.067	2010-SS-T0-0088 EMW-2011-SS-00018	41,439
Total Department of Homeland Security			384,668
	TOTAL FEDERAL	ASSISTANCE	\$ 1,116,319

(a) School Lunch Cluster - \$64,275

(b) Justice Assistance Cluster - \$150,585

(c) Highway Safety Cluster - \$12,028

#### ADA COUNTY, IDAHO NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

- 1. The Schedule of Expenditures of Federal Awards presents the activity of all federal financial assistance programs of Ada County, Idaho. The reporting entity is defined in Note I to the County's basic financial statements.
- 2. The Schedule of Expenditures of Federal Awards is presented using the accrual basis of accounting as described in Note I to the County's basic financial statements.
- 3. Major programs are identified in the Schedule of Findings and Questioned Costs.

# ADA COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2013

# **SECTION I - Summary of Auditor's Results**

## Financial Statements

Type of auditor's repor	t issued:	Unmodified	
Internal control over financial reporting: Material weaknesses identified? Significant deficiencies identified not considered to		No	
be material weak		Yes	
Noncompliance materia	al to financial statements noted?	No	
<u>Federal Awards</u>			
	s identified? cies identified not considered to	No	
be material weak	nesses?	None reported	
Type of auditor's repor major programs:	t issued on compliance for	Unmodified	
Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section 510(a)? No		No	
Identification of major programs:			
CFDA Number	Name of Federal Program		
97.067	U.S. Department of Homeland Security – Homeland S	ecurity Grant Program	
Edward Bryne Memoria 16.738 16.804 16.803	al Justice Assistance Cluster Edward Bryne Memorial Justice Assistance Grant Edward Bryne Memorial Justice Assistance Grant – A Edward Bryne Memorial Justice Assistance Grant – A		
Dollar threshold used to Type A and Type B		\$ 300,000	
Auditee qualified as low		Yes	

# **SECTION II - Financial Statement Findings**

#### 2013-001

*Criteria:* The Ada County investment policy states that, "Where possible...the investment portfolio should not consist of more than 50% of any class of security". Also, Governments should provide information about the credit risk associated with their investments by disclosing the credit quality ratings of investments in debt securities as described by nationally recognized statistical rating organizations-rating agencies-as of the date of their financial statements (GASB No. 40, Paragraph 7).

*Condition:* The language of the investment policy regarding diversification of asset class has not been in line with the investing activities of the County since 2005 when the restrictive language on asset class diversification percentage was placed into effect. For the year ended September 30, 2013, over 50% of the fair market value of the investment balance is invested in debt securities. During our testing of the investment information provided for financial reporting, we noted several debt securities that did not report accurate credit ratings as of year-end.

*Effect:* The investment portfolio is less diversified than directed by the investment policy. The investment information provided for financial reporting did not contain accurate credit ratings on all debt securities as of year-end.

*Cause:* The 2005, 2008 and 2011 investment policies have not met the needs of the current or predecessor Treasurers. Additionally, the control and reporting structure of debt securities includes obtaining the credit quality rating at the date of purchase in order to comply with the investment policy. The control and reporting structure does not include a process to update the ratings on debt securities at year-end for financial reporting purposes.

*Recommendation:* We recommend that the Treasurer's office consider updating the investment policy to allow greater than 50% of investments in a class. The Treasurer's office should also implement a process to update the ratings on debt securities at year-end for financial reporting purposes.

Management's response: The Treasurer's office agrees with the finding.

# **Corrective Action Plan (CAP)**

#### Action Planned in Response to Finding:

- GASB 40 year-end reporting requires the credit quality of debt securities to be updated during the 2014 budget planning year; the Treasurer obtained funding to put a Bloomberg terminal in the department. Bloomberg will provide direct access to the bond market and allow for periodic updating of credit quality to the portfolio. The contracting process began in August 2013 and is in its final stages of acquisition. Once operational, internal procedures will be reviewed and updated to include this tool.
- 2) The investment portfolio at year-end is less diversified than directed by the investment policy. Ada County is only authorized to invest in two classifications of asset class (fixed-income and money markets & cash equivalents). This resulted from a provision placed in the investment policy in 2005 by someone who didn't understand asset classes. The investment policy is currently being reviewed in FY14. This clause will be removed or altered to provide better tracking of portfolio diversity.

Investing is a moving target. County cash flow and budget demands are also moving targets as the County budgeting process methodology does not provide the necessary information for liquidity projections. This results in the potential for asset class imbalance, depending on the time of analysis.

Action to be taken: The investment policy is currently under review as required in Section 10. Any changes will be initiated through resolution.

Explanation of Disagreement: None

Official Responsible for Ensuring Corrective Action – Ada County Treasurer

Planned Completion for Corrective Action: June 2014

*Plan to Monitor Completion of Corrective Action:* The Treasurer will monitor the progress of the corrective action to ensure it meets the operational and financial reporting needs of the County.

# SECTION III - Federal Award Findings and Questioned Costs

None reported