

# Comprehensive Annual Financial Report

Ada County, Idaho

Fiscal Year Ended | September 30, 2011

# **ADA COUNTY, IDAHO**

## **COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2011**

**CHRISTOPHER D. RICH, AUDITOR**

**Phil McGrane, Chief Deputy**

**Kathleen Graves, Controller**

Prepared by Accounting Department

**Ada County  
Comprehensive Annual Financial Report  
For the Year Ended September 30, 2011**

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**Ada County**

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# **INTRODUCTORY SECTION**



**Christopher D. Rich**  
Ada County Clerk of the District Court  
Ex-officio Auditor and Recorder

Ada County Courthouse, 200 W. Front Street #1196, Boise ID 83702-7300  
Phone (208) 287-6879

**Phil McGrane, JD**  
Chief Deputy

January 04, 2011

To the Citizens of Ada County, Idaho:

State law requires that all general-purpose local governments with an annual budget that exceeds two hundred fifty thousand dollars annually submit a complete set of financial statements to the State of Idaho's legislative council. The financial statements must be presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report (CAFR) of Ada County, Idaho ("County"), for the fiscal year ended September 30, 2011.

This report consists of management's representations concerning the finances of the County. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed both to protect the County's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County's financial statements have been audited by Eide Bailly LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year ended September 30, 2011, are free of material misstatement. The audit was conducted in accordance with generally accepted governmental auditing standards. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the CAFR; i.e., assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the County's financial statements for the fiscal year ended September 30, 2011, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the Financial Section of this report.

The independent audit of the financial statements of the County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements

require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and requirements involving the administration of federal awards. These reports are contained in the single audit section of this report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditors.

### **Profile of the Government**

Ada County, established as a political subdivision of the State of Idaho on December 22, 1864, is located in the southwestern part of the state. It is the most populous county in Idaho, as well as the center for commerce and many industries. The County covers an area of 1,055 square miles, and the most recently released estimated population (for 2010) is 393,531 or 373 persons per square mile. Boise City is the county seat of Ada County and home to the State Capitol. Other incorporated cities within its boundaries are Eagle, Garden City, Kuna, Meridian and Star. Ada County is empowered to levy a property tax on both real and personal properties located within its boundaries.

A three member elected commission with overlapping terms governs the County. Responsibilities of the County Commissioners include passing ordinances, adopting the budget, and appointing the heads of the various departments. Other elected officials within the County are Assessor, Clerk of the District Court, Coroner, Prosecutor, Sheriff and Treasurer.

The County provides services under general governmental functions as follows: police protection, prosecution and defense services, emergency disaster preparedness, general administrative services, court services, election services, property assessment and tax collections, code enforcement, parks and recreation, and health and welfare. In addition, emergency medical services, sanitation, fair activities, and billing services are provided under an enterprise fund concept, with user charges providing revenue to pay operating expenses. The streets and sidewalks in the County are owned and maintained by the Ada County Highway District – a separately governed taxing district.

The annual budget serves as the foundation for Ada County's financial planning and control. The County budgets its revenues and expenditures, as is required by Idaho Code Section 31, Chapter 16. Following these guidelines, the County adopts annual appropriated budgets for General, Special Revenue, Capital Project and Enterprise Funds. All appropriated budgets for Governmental and Proprietary Funds are adopted on a non-GAAP cash basis.



Prior to the third Monday in May, each elected official or department head submits to the Auditor's Office a proposed operating budget for the fiscal year commencing October 1. On or before the first Monday in August, the proposed budget is submitted to the County Commissioners for review and tentative approval. Public budget hearings are conducted by the Tuesday after Labor Day, and, upon conclusion, the County Commissioners legally adopt the budget. Actual expenditures for the ensuing fiscal year shall not exceed the appropriations legally adopted by the Commissioners.

The budget system is integrated with the County's accounting system to ensure management control on spending throughout the year. The level of budgetary control (level at which expenditures may not legally exceed the appropriations) is established by the personal services and other charges and services (including capital outlay) within the department and fund. The budgetary process is described in more detail in *Note to Required Supplementary Information*, beginning on page 66.

Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. For the general fund and the charities and welfare fund, this comparison is presented on pages 61-65 as part of the *Required Supplementary Information* for the governmental funds. For other governmental funds with appropriated annual budgets, this comparison is presented in the "*Combining Financial Statements*" subsection of this report, which starts on page 74.

### **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the County operates.

*Local economy:* The County has a diverse economy and, in the past, has sustained solid economic growth. Ada County is the home to the world headquarters of major corporations such as J.R. Simplot, IDACORP, MWI Veterinary Supply, WinCo and Micron Technology, as well as other varied types of industry. Advanced technology, production, education, healthcare, government, military, professional services, construction, wood products, food processing and distribution, agriculture, tourism, small manufacturing and retail establishments have historically provided employment for the area as well as a stable financial base for the local economy. Four Ada County companies were recognized this year by Inc. magazine as among the 5,000 fastest growing in the country. Scentsy is the top ranked Idaho Company at 85.

Located within the County are two regional hospitals with multiple facilities and extensive associated medical services. Ada County is also home to the largest university in Idaho which contributes jobs, intellectual capital and revenues to the local economy. Additionally, Ada County is the center of governmental facilities in



Idaho – federal, state and local municipalities – which comprise significant portions of the County's market value, but are exempt from ad valorem taxation under Idaho Code. Regardless of the current economic climate, healthcare, education and government have all experienced a rise in demand for services, which has led to an increase in new job creation in Ada County; however these industries have had to make tremendous changes internally to maintain growth.

Several new developments have been approved and are either in the construction phase or will be soon. Projects such as JUMP (Jack's Urban Market Place in honor of JR Simplot), Whole Foods, Henry's Market, Walgreens, Eagle Island Marketplace and Zion's Bank, who is building a 15-story Idaho headquarters in downtown Boise. The Boise River Whitewater Park is still in the construction phase and is scheduled to be complete spring 2012. This park is the first of three phases planned for the area. Phase 2 is Esther Simplot Park, a 55-acre water sports park development, with construction scheduled to begin by summer 2012. These projects will not only increase construction jobs but property values as well. Once construction is complete, the economy will further strengthened by the increase in jobs these developments will provide.

Employment in Ada County remains sluggish as a result of the national recession. However, the County's unemployment rate has decreased to 7.8 percent as of September 30, 2011; which is lower than both the statewide and national unemployment rates of 9.0 percent and 9.1 percent, respectively.

Ada County real estate market has not been immune to the crisis experienced by much of the nation in recent years. Since the peak in 2007, Ada County's residential median sale price has declined nearly 35%. Foreclosures and short-sale transactions have dominated the residential market. The peak rates have been observed in high growth areas where speculative development was taking place. Overall, the market appreciation experienced during the early part of the last decade has been negated by the decline in values in the past few years.

While recent declines have dominated the headlines of the real estate market, there are some leading indicators showing evidence of stabilization in the Ada County Market. These include: the count of foreclosed properties, number of days on market, median sale price trends, and new construction activity. During the fiscal year 2011 there were 2,958 homes placed in foreclosure, a decrease of 8% from the previous year. The average number of days on the market for residential properties has fallen to 78 days according to IMLS, a decrease of 9% from 2010. Median sale price trends show a slower rate of decline than observed in previous years, indicating some level of market stabilization. Additionally, the number of newly constructed home sales increased from 65 in September 2010 to 80 in September 2011.

The instability in the local job and housing markets is continuing to have an adverse effect on the County, specifically Development Services (building permits and planning and zoning regulation) as well as the amount of property taxes that can be

levied. As market value drops, even without an increase in property tax revenue, the levy rises; once the levy has reached 'levy maximum' no additional property taxes may be levied. The County's levy for the General Fund is getting close to maximum, therefore beginning in fiscal year 2012 the Court Clerk operation has been moved from the General Fund to the District Court Fund as allowed by law.

Long-term financial planning: The County takes a conservative approach to budgeting; revenues must cover expenses. With the exception of the Emergency Medical Services Fund, property taxes were not increased again this year which includes not taking the amount available from the new construction roll. Due to economic uncertainty, capital purchases were limited again in fiscal year 2011 and even though 9 new positions (3 public safety, 1 health & welfare and 5 sanitation) were added, 13 positions across the County were eliminated for a net reduction of 4 positions.

Financial policies: The majority of the County's revenue (property tax) is received after the first quarter of the fiscal year. In order for the County to remain on a cash basis, three months' worth of expenses are reserved and unavailable for budgeting. However, some funds collect enough revenue in the first quarter that a reservation is not necessary. This policy is evaluated every budget year against every budgeted fund.

Capital projects must be funded in advance before the County will negotiate a contract; as a result, certain funds must increase their fund balance.

The County closely follows its Minimum Fund Balance Policy by keeping a 15% reserve of operating revenue on hand; also known as budget stabilization. The amount of the General Fund budget stabilization reserve at the end of fiscal 2011 was \$17 million. Ada County will be using \$15.8 million of its reserve to support the fiscal year 2012 budget.

Major initiatives: *Capital Projects* – It is anticipated that the capacity of the Jail to house the more violent inmates away from the general dormitory population will be exceeded with the next year or so. In 2011, the design for an addition to the Jail for the purpose of housing violent inmates was initiated at a cost of \$160K; with design completion and construction estimated to be \$6.3 million. This project will add 88 beds and is scheduled to be completed spring 2013.

*Solid Waste Management* – The Landfill completed construction of a new road, scale house, scales and software in compliance with the EPA Greenhouse Gas Emission Reporting Requirements. The road was capitalized at \$1.4 million with \$156K having been incurred in the prior year. The scale house, scales and software were capitalized for a total of \$1 million.

*Emergency Medical Services* – The construction of Emergency Response Station #36 at Ustick and Linder in Meridian was completed and capitalized for \$859K with \$27K incurred in the prior year. The new Administration and Shop facilities adjacent

to the Benjamin Campus were also completed and capitalized for \$3.5 million, \$1.5 million of which was incurred in prior years. This completes EMS' expansion plans within Ada County; which was initiated to provide better quality of service to its citizens.

*Emergency Communications* – The Emergency Communications Planning Committee (ECPC), which represents Ada County's public safety community, (four law enforcement agencies, seven fire districts and one EMS agency) chose to upgrade the existing 700 MHz P25 radio system, as well as upgrade to a new Computer Aided Dispatch (CAD) System. The implementation of the new Command Point CAD system began at the end of 2010 and has incurred costs to date of \$1.7million. The final upgrade to the existing 700MHzP25 radio system is scheduled to begin in 2012 with an estimated cost of \$2.7 million.

### **Awards and Acknowledgments**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Ada County for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended September 30, 2010. This is the twentieth-third consecutive year that Ada County has received this prestigious award. In order to be awarded a Certificate of Achievement, the County must published an easily readable and efficiently organized CAFR that satisfies both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to uphold the stringent guidelines the Certificate of Achievement Program requires; therefore we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report has been a team effort by the County Auditor's accounting department and could not have been accomplished without their continued dedication and professionalism. In addition, appreciation is extended to the Board of County Commissioners for their encouragement, assistance and approval.

Sincerely,



Christopher D. Rich  
Ada County Auditor

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

Ada County  
Idaho

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
September 30, 2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



*Linda C. Dandison*

President

*Jeffrey R. Emer*

Executive Director

ADA COUNTY, IDAHO  
ELECTED COUNTY OFFICIALS AND DEPARTMENT HEADS  
SEPTEMBER 30, 2011

ELECTED COUNTY OFFICIALS

\*\*\*\*\*

COMMISSIONER - FIRST DISTRICT ----- Sharon M. Ullman  
COMMISSIONER - SECOND DISTRICT ----- Richard L. Yzaguirre, Chairman  
COMMISSIONER - THIRD DISTRICT ----- Vernon L. Bisterfeldt  
ASSESSOR ----- Robert H. McQuade  
CLERK/AUDITOR/RECORDER ----- Christopher D. Rich  
CORONER ----- Erwin L. Sonnenberg  
PROSECUTING ATTORNEY ----- Greg H. Bower  
SHERIFF ----- Gary L. Raney  
TREASURER ----- Vicky J. McIntyre

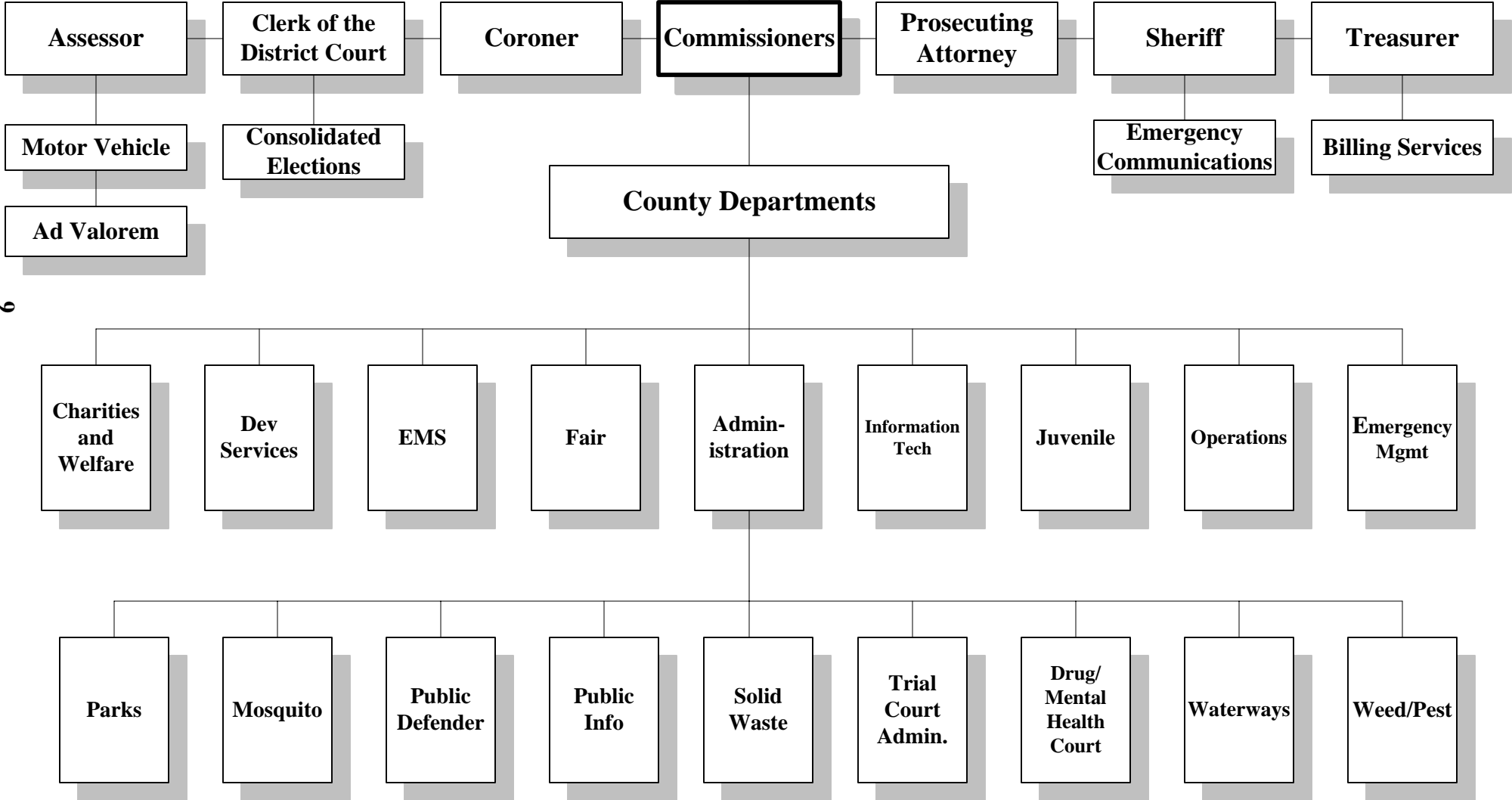
DEPARTMENT HEADS

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Charities and Welfare ----- John Traylor  
Information Technology ----- Jeanne Urich, Interim  
Development Services - Building and Zoning ----- John Traylor  
Trial Court Administrator ----- Larry D. Reiner  
Emergency Medical Services (EMS) ----- Troy M. Hagen  
Emergency Management ----- Doug R. Hardman  
Juvenile ----- Janet M. Wallace  
Operations ----- David P. Logan  
Public Defender ----- Alan E. Trimming  
Administration ----- Rich Wright  
Parks and Recreation/Waterways ----- Robert A. Batista  
Solid Waste Management ----- Tedmon D. Hutchinson  
Weed/Pest/Mosquito ----- Brian K. Wilbur  
Western Idaho Fair ----- Robert A. Batista

# ADA COUNTY, IDAHO ORGANIZATIONAL CHART

Ada County Electorate



ADA COUNTY, IDAHO  
CLASSIFICATION OF FUNDS

Category	Type	Name
GOVERNMENTAL	General	Consisting of departments: Clerk of the District Court, Sheriff, Treasurer, Assessor, Prosecutor, Juvenile, Motor Vehicle, Operations, Coroner, Information Technology, Development Services, Administration, Public Defender and General
	Special Revenue	Charities and Welfare Public Health Weed Control Pest Extermination Parks and Recreation Ad Valorem Court Monitoring Trial Court Administrator Drug/Mental Health Court County Court Facilities Waterways Emergency Communication Emergency Management Veterans Memorial Mosquito Abatement Consolidated Elections
	Capital Projects	Major projects: Courthouse/Corridor, Jail Construction – Pod D
PROPRIETARY	Enterprise	Emergency Medical Services Solid Waste Management Western Idaho Fair Billing Services
	Internal Service	Self Funded Health Insurance Liability Insurance
FIDUCIARY	Agency	State of Idaho Special Taxing Districts Unapportioned Account Court Suspense Restitution Accounts Sheriff's Account Allumbaugh House Other Agencies



# **FINANCIAL SECTION**



CPAs & BUSINESS ADVISORS

## Independent Auditor's Report

To the Board of Commissioners  
Ada County, Idaho

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ada County, Idaho, as of and for the year ended September 30, 2011, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Ada County, Idaho's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ada County, Idaho, as of September 30, 2011, and the respective changes in financial position, and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 30, 2011, on our consideration of the Ada County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 13 through 25 and 61 through 67 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States

of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Ada County's financial statements as a whole. The introductory section, combining and individual nonmajor fund financial statements, and statistical section, are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the financial statements. The combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.



Boise, Idaho  
December 30, 2011

## **Management's Discussion and Analysis**

As management of Ada County, we offer readers of the Ada County's financial statements this narrative overview and analysis of the financial activities of Ada County for the fiscal year ended September 30, 2011. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1-6 of this report.

### **Financial Highlights**

- The assets of Ada County exceeded its liabilities at the close of the most recent fiscal year by \$277,157,589 (*net assets*). Of this amount, \$127,006,142 (*unrestricted net assets*) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net assets increased by \$5,935,361, however \$2,260,336 of this increase is from the "contribution in" related to the parking garage transfer between CCDC (Capital City Development Corporation) and Ada County. The remaining increase of \$3,675,025 is \$729 thousand more the prior year and is due to \$1.1 million of increased shared revenues from the State of Idaho (sales tax, liquor) and a \$1.3 million windfall of lottery tax share to Juvenile Court Services, however these increases in revenue were not enough to offset the increases in public safety and emergency medical services expense. Public safety increases of \$3.8 million are related to equipment purchased and services provided to continue upgrades for the County's emergency communications infrastructure and records management system for the various law enforcement agencies within Ada County. The health holiday that was provided by the County during the last fiscal year increased health care expenses proportionate to the savings gained the prior year. Along with the health care increase and increase in overtime expenses, completion of Emergency Medical Services' Administration building and related furnishing increased EMS' expenses by \$1 million.
- As of the close of the current fiscal year, Ada County's governmental funds reported combined ending fund balances of \$132,881,070, which is an increase of \$5,301,013 in comparison with the prior year. Of that total, a negative \$1,075,123 is unassigned in the charities and welfare fund indicating the fund doesn't have enough fund balance to cover the required commitment of three months operating cash on hand before property taxes are received in January.
- Ada County's capital lease debt decreased by \$2,415,000 (5.1 percent) during the current fiscal year due to scheduled principal payments.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to Ada County's basic financial statements. Ada County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of Ada County's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of Ada County's assets and liabilities. The difference between assets and liabilities are reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Ada County is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected delinquent taxes and earned but unused vacation leave).

Both government-wide financial statements mentioned above distinguish functions within Ada County. These functions can be organized into *governmental activities* and *business-type activities*. The governmental activities are principally supported by taxes and intergovernmental revenues and include general government, public safety, sanitation, health and welfare, and recreational and cultural. The business-type activities of Ada County include emergency medical services, solid waste management, county fair and billing services and are intended to recover all or a significant portion of their costs through user fees and charges.

The government-wide financial statements of Ada County, which include all legally and financially accountable units (known as the *primary government*), can be found on pages 26-27 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Ada County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Ada County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions.

Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Ada County maintains eighteen individual governmental funds. The general fund, charities and welfare and capital projects funds, which are considered to be major funds, are presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances. Data from the other fifteen governmental funds are combined into a single aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report.

Ada County adopts an annual appropriated budget for all funds except internal service funds and fiduciary funds. Budgetary comparison schedules have been provided for the funds to demonstrate compliance with this budget.

The basic governmental fund descriptions and financial statements can be found on pages 28-32 of this report.

**Proprietary funds.** Ada County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. Ada County uses enterprise funds for its emergency medical services, solid waste management, Western Idaho Fair, and billing services functions. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among Ada County's various functions. Ada County uses internal service funds for its self-health insurance and liability insurance. Because both of these internal service funds predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

The proprietary fund statements provide the same type of information as the government-wide financial statements, only in more detail. They provide separate information for emergency medical services, solid waste management, and the Western Idaho Fair, all of which are presented as major funds. Billing services, which is presented as a non-major fund, is included for year-to-year consistency.

Both internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* elsewhere in this report.

The basic proprietary fund descriptions and financial statements can be found on pages 33-37 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are not available to support Ada County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statement can be found on page 39 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements, preceded by an index, can be found on pages 40-60 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*, which can be found on pages 61-67. The combining and individual fund statements and schedules for non-major governmental funds, internal service funds, and fiduciary funds, are presented immediately following the required supplementary information on pages 68-99 of this report.

### Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of Ada County, assets exceeded liabilities by \$277,157,589 at the close of the most recent fiscal year. The largest portion of Ada County's net assets (50 percent) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment), less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### Ada County's Net Assets

	Governmental activities		Business-type activities		Total	
	2011	2010	2011	2010	2011	2010
Current and other assets	\$ 247,260,274	\$ 243,765,326	\$ 29,394,749	\$ 32,535,806	\$ 276,655,023	\$ 276,301,132
Capital assets	134,120,109	135,632,732	48,798,551	44,217,618	182,918,660	179,850,350
Total assets	381,380,383	379,398,058	78,193,300	76,753,424	459,573,683	456,151,482
Long-term liabilities outstanding	60,731,426	58,669,024	21,937,235	22,185,820	82,668,661	80,854,844
Other liabilities	93,170,264	96,651,166	6,577,169	7,423,244	99,747,433	104,074,410
Total liabilities	153,901,690	155,320,190	28,514,404	29,609,064	182,416,094	184,929,254
Net assets:						
Invested in capital assets, net of related debt	89,750,109	88,847,732	48,798,551	44,217,618	138,548,660	133,065,350
Restricted	11,602,787	19,766,888	-	-	11,602,787	19,766,888
Unrestricted	126,125,797	115,463,248	880,345	2,926,742	127,006,142	118,389,990
Total net assets	\$ 227,478,693	\$ 224,077,868	\$ 49,678,896	\$ 47,144,360	\$ 277,157,589	\$ 271,222,228

An additional portion (4.1 percent) of Ada County's net assets are resources subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets (\$127,006,412) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, Ada County is able to report positive balances in all three categories of net assets, for both the government as a whole and its



governmental and business-type activities. The same situation held true for the prior fiscal year.

The County's business-type activities reported an overall decrease of \$2,046,397 in unrestricted net assets. This change included an increase in the solid waste management fund of \$1,291,552 due to a reduction in closure/post-closure cost estimates based on a change in capacity; as the earth settles; more capacity becomes available for use therefore extending its life. There were also fewer gas extraction wells installed than in the prior year. The Western Idaho Fair decreased by \$80,361 even though overall revenue increased marginally. The decrease in the emergency medical services fund of \$2,230,472 is due to the capitalization and related depreciation of the EMS station at Ustick and Meridian along with the Administration building and its related furnishings at Benjamin. Unrestricted net assets in billing services decreased by \$420,627, due to an increase in contractual services in the prior year while fees to customers remained unchanged until the last quarter of this fiscal. There was also a decrease in internal balances related to business-type activities of \$606,489 for the year.

During the current year, the government's overall net assets increased by \$5,935,361. The County's business-type activities experienced an increase of \$2,534,536 due mainly to the changes mentioned above. Governmental activities contributed \$3,400,825 to the overall increase. Changes to both, are displayed on the following chart:

## Ada County's Changes in Net Assets

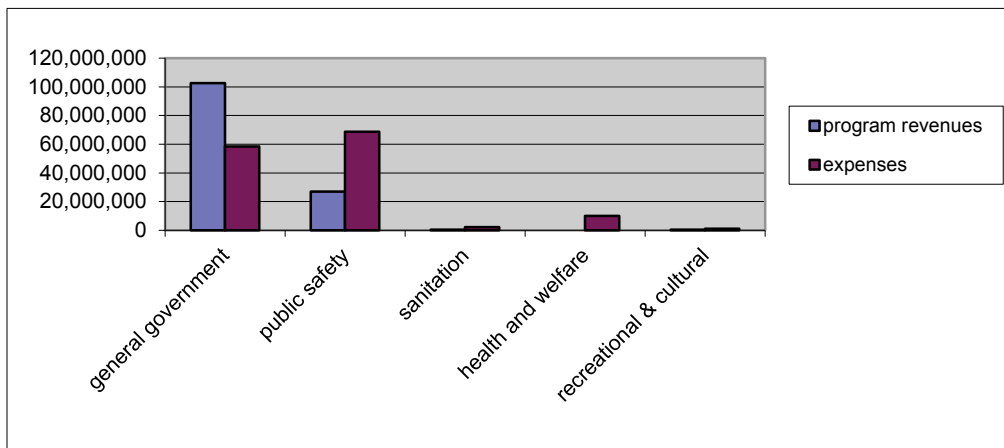
	Governmental activities		Business-type activities		Total	
	2011	2010	2011	2010	2011	2010
Revenues:						
Program revenues:						
Charges for services	\$ 31,370,925	\$ 30,384,027	\$ 24,035,137	\$ 25,556,442	\$ 55,406,062	\$ 55,940,469
Operating grants and contributions	6,344,399	5,074,372	37,507	-	6,381,906	5,074,372
Capital grants and contributions	319,840	459,381	50,078	-	369,918	459,381
General revenues:						
Property taxes	83,715,268	84,021,542	4,142,323	3,988,094	87,857,591	88,009,636
Other taxes	13,071,774	11,998,048	149,631	142,264	13,221,405	12,140,312
Grants and contributions not restricted to specific programs	4,035,220	3,937,492	-	-	4,035,220	3,937,492
Interest & investment earnings	1,940,852	1,696,044	225,485	216,437	2,166,337	1,912,481
Other	3,177,143	2,758,025	(522,405)	35,500	2,654,738	2,793,525
<b>Total revenues</b>	<b>143,975,421</b>	<b>140,328,931</b>	<b>28,117,756</b>	<b>29,938,737</b>	<b>172,093,177</b>	<b>170,267,668</b>
Expenses:						
General government	58,526,634	58,584,760	-	-	58,526,634	58,584,760
Public safety	68,724,187	64,925,425	-	-	68,724,187	64,925,425
Sanitation	2,262,190	2,532,523	-	-	2,262,190	2,532,523
Health and welfare	10,084,812	9,948,451	-	-	10,084,812	9,948,451
Recreational and cultural	1,096,802	1,080,420	-	-	1,096,802	1,080,420
Interest on long-term debt	2,140,307	2,190,645	-	-	2,140,307	2,190,645
Emergency Medical Svcs.	-	-	11,363,354	10,308,696	11,363,354	10,308,696
Solid Waste Mgmt.	-	-	8,013,967	9,599,649	8,013,967	9,599,649
Western Idaho Fair	-	-	3,810,884	3,742,215	3,810,884	3,742,215
Billing Svcs.	-	-	2,395,015	4,408,850	2,395,015	4,408,850
<b>Total expenses</b>	<b>142,834,932</b>	<b>139,262,224</b>	<b>25,583,220</b>	<b>28,059,410</b>	<b>168,418,152</b>	<b>167,321,634</b>
Increase (decrease) in net assets						
before special items and transfers	1,140,489	1,066,707	2,534,536	1,879,327	3,675,025	2,946,034
Special items	2,260,336	-	-	-	2,260,336	-
<b>Increase (decrease) in net assets</b>	<b>3,400,825</b>	<b>1,066,707</b>	<b>2,534,536</b>	<b>1,879,327</b>	<b>5,935,361</b>	<b>2,946,034</b>
Net assets - beginning	224,077,868	223,011,161	47,144,360	45,265,033	271,222,228	268,276,194
<b>Net assets - ending</b>	<b>\$ 227,478,693</b>	<b>\$ 224,077,868</b>	<b>\$ 49,678,896</b>	<b>\$ 47,144,360</b>	<b>\$ 277,157,589</b>	<b>\$ 271,222,228</b>

**Governmental activities.** Total net assets for governmental activities increased \$3,400,825; however \$2.3 million is related to the 'contribution in' for the parking garage transfer leaving \$1.1 million from operating activities. This increase is approximately the same as the prior year; key elements are:

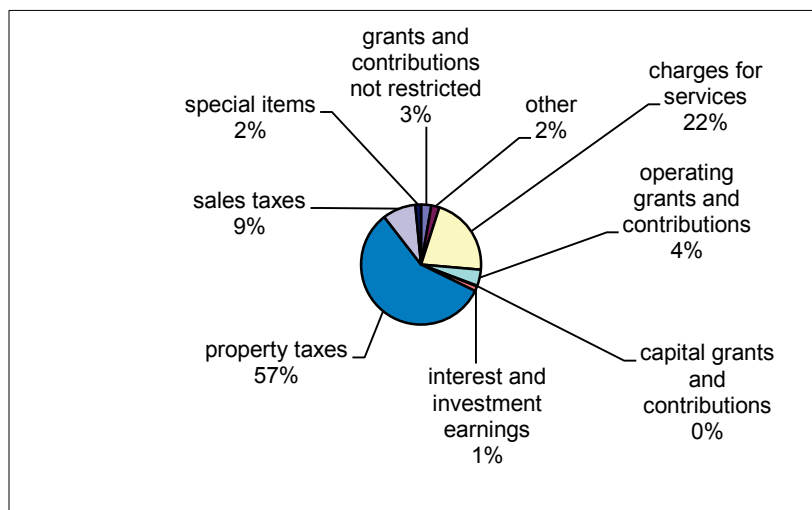
- Property taxes decreased by \$306,274 due to the delinquent portion of property taxes. Properties that have three years of delinquent taxes may be sold at tax deed with the proceeds paying off the delinquent taxes and the County taking ownership of the property. In order to keep the property, the various lenders have been buying back these properties; with fewer delinquencies, the collection of those taxes has declined. The County, for the past several years, has only increased the money it receives through taxes by using the growth factor related to new construction as allowed by law even though the law also allows for a 3% increase of the highest budget during the last three years. Due to the economy, Ada County chose not to increase taxes in fiscal 2011.
- Charges for services for general government activities increased by \$986,898 due to an increase in recording fees for the first recorded page, the County taking over the operation and maintenance of the Courthouse parking facilities and court facilities fees not being credited against the payment due from Boise City for magistrate court services.

- The final settlement with Boise City for magistrate court services increased other revenues by \$419,911 even though the payment was \$1.5 million (a settlement of \$1.1 million was received in the prior year).
- General revenues from other taxes were higher by \$1,073,726; sales tax was more than expected along with a new annual appropriation of sales tax for the funding of Consolidated Elections, authorized during the 2010 legislative session.
- Grant/contribution revenue, both restricted and non-restricted, was up \$1.2 million from last year due to a windfall to Juvenile Court Services from lottery tax proceeds.
- The only substantial increase in expense is related to “public safety” which increased \$3,798,762. Upgrades to the existing emergency communication infrastructure utilized by all law enforcement agencies, fire districts and emergency medical services in Ada County, along with the records management system, utilized by law enforcement agencies accounted for the bulk of the increase.

### Expenses and Program Revenues – Governmental Activities



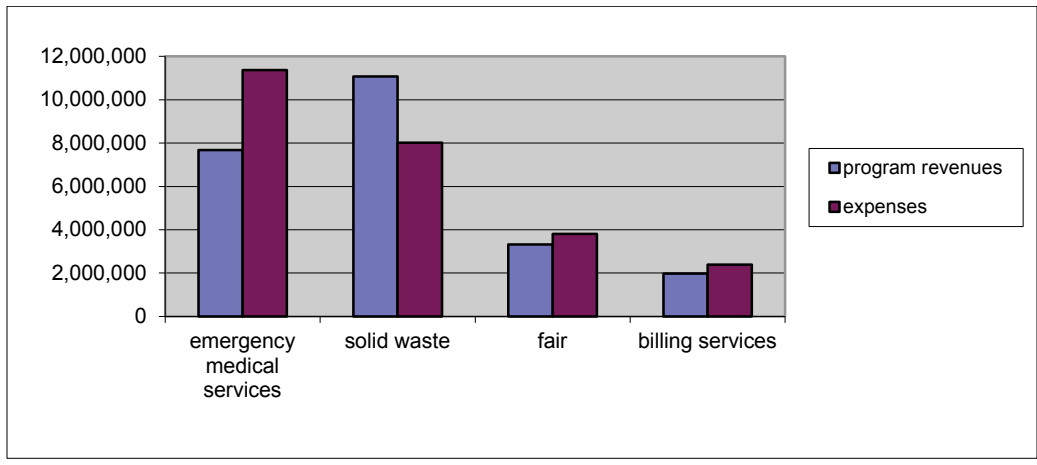
### Revenues by Source – Governmental Activities



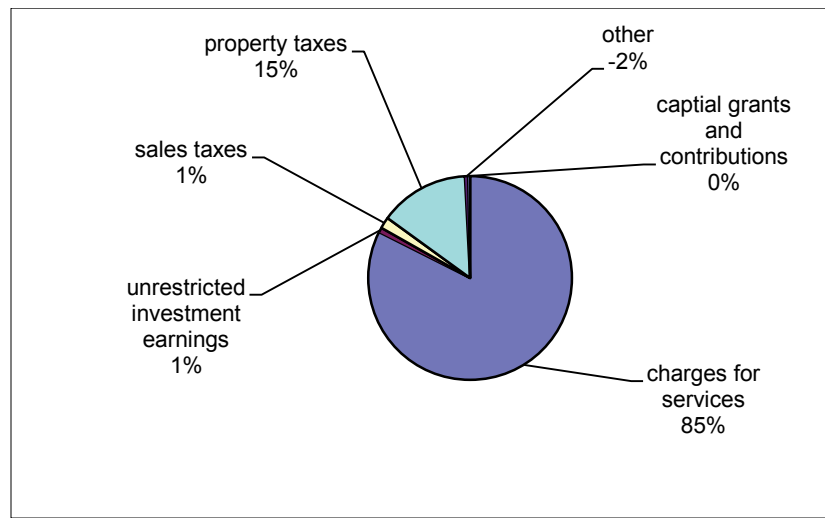
**Business-type activities.** Business-type activities increased the County's net assets by \$2,534,536, accounting for 43 percent of the total growth. Two of the County's Enterprise Funds achieved positive net income for the year while two had modest losses.

- Expenses decreased by \$1,655,784 for solid waste management, 80% of which was due to reduced closure/post-closure costs. As the earth settles in the Hidden Hollow cell more space is created increasing the capacity of the cell and therefore extending its life. Due to this change, the remaining liability associated with both the Hidden Hollow and North Ravine cells was reduced by \$249,172 for a total of \$21.5 million.
- Even though Western Idaho Fair revenues were up 1.2% it wasn't enough to offset the slight increase in costs related to RV Park repairs and other building improvements.
- Billing services expenses were 22% higher than the fees collected. An increase in rates took place during the last quarter of fiscal year 2011.

**Expenses and Program Revenues – Business-type Activities**



**Revenue by Source – Business-type Activities**



## Financial Analysis of the Government's Funds

As noted earlier, Ada County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of Ada County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Ada County's governmental funds reported combined ending fund balances of \$132,881,070, an increase of \$5,301,013 in comparison with the prior year. Ada County has restrictions, commitments and assignments for its fund balance. These include: \$2,722,455 restricted by granting agencies to pay for specific juvenile programs and \$8,917,400 restricted by enabling legislation; \$22,617,715 committed to stay on a cash basis for the first three months of the fiscal year before property taxes are collected and \$18,321,637 is budgeted for spending in the following fiscal year. Assignments total \$64,368,729 of which \$1,744,910 is the County's minimum fund balance reserve or budget stabilization for the special revenue funds and \$62,623,819 is assigned for paying off the Courthouse lease (\$56.4 million), future expansion and operations (\$2.3 million) with the remaining \$3.9 million being assigned by definition to the special revenue funds. Total unassigned is \$15,933,134; of which \$17,008,257 is the minimum fund balance reserve for the General Fund and a negative unassigned in Charities and Welfare of \$1,075,123 indicating a deficit of fund balance after restrictions, commitments and assignments.

The general fund is the chief operating fund of Ada County. At the end of the current fiscal year, the total fund balance of the general fund was \$56,889,859 of which \$2,722,455 was restricted as mentioned above, \$34,883,649 was committed, \$2,275,498 was assigned and \$17,008,257 was unassigned. As a measure of the general fund's liquidity, it may be useful to compare both unrestricted fund balance (committed and assigned) and total fund balance to total fund expenditures. In the current fiscal year, unrestricted fund balance represents 53 percent of total general fund expenditures while total fund balance represents 56 percent.

During the current year, the fund balance of the County's general fund increased by \$7,468,018 after transfers for reasons similar to those described on pages 18-19 under *Governmental activities*.

- Sales tax revenue increased by \$579,687; however it was estimated to decline by \$1.9 million or 20%.
- Grant/contribution revenue increased \$1.2 million due to lottery tax proceeds to Juvenile Court Services.
- Charge for services increased \$838,545, 46% of which came from an increase in recording fees from \$3 for the first page of a recorded document to \$7.

The charities and welfare fund has an ending fund balance of \$627,731 roughly the same about as the prior year. All resources of this fund are to be used for providing services to indigent persons according to Idaho statute. Due to the economy,

requests for services in this fund have increased. Excess revenues (\$1.6 million) from the General Fund were transferred to cover the increases; however expenses are expected to continue to rise and taxes will be shifted from all other County funds to cover the increased needs of this fund without raising property taxes. This fund is carrying a negative unassigned as there isn't enough available fund balance to cover the required commitment of three months operating cash on hand.

The capital projects fund's ending fund balance is \$56,419,982, of which \$3,033,038 is assigned based on this amount being budgeted for spending in the following fiscal year; the remainder is assigned to future capital lease payments. Fund balance at the end of the fiscal year represents monies accumulated for future capital lease payments for the Ada County Courthouse Complex. The capital projects fund experienced a decrease in fund balance of \$2,441,706 due to the planned use of fund balance to support the semi-annual lease payments until early payoff in fiscal year 2016. Beginning in fiscal 2011, \$150,000 of capital outlay occurred as planning and design for the \$6 million expansion of Pod D at the Ada County jail began.

**Proprietary funds.** Ada County's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail. The difference between the two perspectives is the effect of internal service fund activities related to proprietary funds. *Unrestricted* net assets of emergency medical services at the end of the year amounted to \$7,664,005; those for the solid waste management fund amounted to \$(8,895,094); those for the Western Idaho Fair amounted to \$1,643,570; and those for billing services amounted to \$238,646. The change in net assets for the four funds consisted of an increase of \$1,211,482, an increase of \$2,715,323, a decrease of \$365,153, and a decrease of \$420,627 respectively. Factors concerning the finances of these four funds have already been addressed in the discussion of Ada County's business-type activities on pages 16 (chart), 17, 18 (chart) and 20.

## **General Fund Budgetary Highlights**

The final budget in the general fund was amended to reflect an increase of \$3,827,284 and can be briefly summarized as follows:

- \$1,692,242 in increases allocated to the sheriff's department
- \$1,639,855 in increases allocated to the juvenile department
- \$ 291,894 in increases allocated to the prosecutor's department
- \$ 117,337 in increases allocated to the operation department
- \$ 85,956 in increases allocated to the development services department

Of the changes summarized above, increases of \$3,504,567 were from various Federal and State funding sources. The remaining \$322,717 represents revenues received during the year that were unanticipated or that exceeded original budgetary estimates.

The difference between the final general fund amended revenue budget and actual revenue collected was a positive variance of \$6.6 million (presented on page 61). The largest variance was in sales tax where actual revenue exceeded projections by (\$2.3M). The only decline was in grants (\$427K) where the County's last quarter's worth of expense was more than the reimbursement from the last quarter of the prior

year. All other categories exceeded budget expectations; with the most notable being state shared (\$1.9M) and miscellaneous (\$1.6M).

The difference between the final amended general fund expenditures budget and actual expenditures was a positive variance of \$7.3 million (pages 61-64).

“Personnel services” accounted for \$3 million (41%), a \$200K increase over the prior year mostly likely from the use of a blended rate budgeted for health insurance rather than actual per person premium. With the uncertainty of the economy and in an effort to be fiscally responsible there was an even greater positive variance in “other services and charges” of \$3.9 million (53%).

Building repairs/maintenance, cleaning, water and natural gas and special supplies in the Operations department were some of the areas that brought Operations under budget by \$1.4 million. The general fund budgets related to grants had \$2.5 million unspent at year-end that will be brought forward into the next year. Fifty-one percent (\$1.3M) of which was Cigarette/Tobacco Tax and Juvenile Block grants where the revenue is received in advance.

## **Capital Asset and Debt Administration**

**Capital assets.** Ada County’s investment in capital assets for its governmental and business type activities as of September 30, 2011, amounts to \$182,918,660 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, vehicles, intangible software, construction in progress and infrastructure (sewer lines, waste water monitoring system, storm water improvements and roadways). Overall there was a two percent increase in the County’s investment in capital assets; with a 1 percent reduction in governmental activities and a 10 percent increase in business-type activities. Major events during the current fiscal year included the following (some costs were incurred in the prior year and were in Construction in Progress (CIP) accounts until capitalized in fiscal year 2011):

- EMS bought land on Benjamin Lane for their new administration building and shop facility in 2009. The land was capitalized that year for \$422K; construction on the buildings were complete and capitalized this fiscal for \$3.5 million, current year expenditures of \$2 million and \$1.5 million of CIP from prior years.
- EMS purchased land on the corner of Ustick and Linder in Meridian that was capitalized in 2010 for \$309K. The station was capitalized in 2011 for a total cost of \$859K, \$27K from CIP and \$832K from the current year.
- Completion of the Landfill scales project resulted in the capitalization of road and infrastructure in the amount of \$1.4 million, \$156K of which was CIP. The scales and related software were capitalized for \$916K and \$135K respectively.
- Design of Pod D for the Jail Expansion was started and incurred \$160K worth of expense all added to CIP, costs in 2012 are expected to reach \$6 million.
- Installation of the new Command Point CAD system in the dispatch center incurred \$1.4 million of expense which was added to CIP from last year for a total of \$1.7 million in CIP.
- The Cops Interoperable Technology project came to an end with final costs of \$1.9 million. This is for the high performance data infrastructure for the 700 MHz radio system that all law enforcement agencies and fire and emergency medical service districts use.
- Purchase and installation of a 700 MHz Astro 25 Repeater at the FAA site began, which will increase current coverage in the County by enhancing the necessary radio coverage for Meridian and Kuna. Costs incurred to date total \$338K and were added to CIP.



**Ada County's Capital Assets**  
(net of depreciation)

	Governmental activities		Business-type activities		Total	
	2011	2010	2011	2010	2011	2010
Land	\$ 7,270,635	\$ 7,270,635	\$ 4,951,841	\$ 4,951,841	\$ 12,222,476	\$ 12,222,476
Land improvements	1,938,218	2,148,461	31,413,232	31,989,433	33,351,450	34,137,894
Building	108,267,039	110,209,538	8,644,127	4,508,079	116,911,166	114,717,617
Infrastructure	1,179,978	1,183,957	1,443,977	113,781	2,623,955	1,297,738
Vehicles	1,381,420	1,520,338	595,061	695,401	1,976,481	2,215,739
M&E	11,358,851	10,009,465	1,750,313	304,291	13,109,164	10,313,756
Intangibles/Software	154,123	29,977	-	-	154,123	29,977
Construction in progress	2,569,845	3,260,361	-	1,654,792	2,569,845	4,915,153
<b>Total</b>	<b>\$ 134,120,109</b>	<b>\$ 135,632,732</b>	<b>\$ 48,798,551</b>	<b>\$ 44,217,618</b>	<b>\$ 182,918,660</b>	<b>\$ 179,850,350</b>

Additional information on Ada County's capital assets can be found in note I-D-4, page 46 and II-C, pages 51-52, as well as in the Letter of Transmittal, page 5 of this report.

**Long-term debt.** At the end of the current fiscal year, Ada County had no bonded debt outstanding. Ada County's only remaining debt of \$44,370,000 as of September 30, 2011, is related to the acquisition of the new county courthouse and administration building, related parking facilities, integrated retail space and other public improvements. Lease payments are considered to be obligations of the general government, paid with general governmental revenue sources.

**Ada County's Outstanding Debt**

	Governmental activities		Business-type activities		Total	
	2011	2010	2011	2010	2011	2010
Capital Leases	\$ 44,370,000	\$ 46,785,000	\$ -	\$ -	\$ 44,370,000	\$ 46,785,000
<b>Total</b>	<b>\$ 44,370,000</b>	<b>\$ 46,785,000</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 44,370,000</b>	<b>\$ 46,785,000</b>

During the current fiscal year, the County's total debt decreased by \$2,415,000 (5.1 %). This is due to scheduled principal payments.

Ada County maintains an 'Aa2' rating from Moody's and a 'AA' rating from Standard & Poor's for general obligation debt. The lease revenue bonds of Boise City Urban Renewal Agency (which are secured by the county's annual lease appropriation) have underlying ratings of 'Aa3' and 'AA-' by Moody's and Standard & Poor's, respectively, without regard to the Municipal Bond Insurance Policy that was purchased for this issue. Current State statutes allow for general obligation bonds to be issued without a legal limitation based on tax charges against all property and an acceptance of two-thirds of the qualified electors of Ada County. The County's last bonded debt issue, for a county jail addition, began in 1992 and ended in 2002. Additional information on the County's long-term debt can be found in note I-D-5 on pages 46-47, and note II-G-H on pages 54-55 of this report.

## Economic Factors and Next Year's Budgets and Rates

These factors were considered in preparing the County's budget for the 2012 fiscal year:

- The unemployment rate for Ada County is currently 7.8 percent, down .4 percent from a year ago. The current rate is lower than the state's average unemployment rate of 9.0 percent and lower than the national average rate of 9.1 percent.
- New construction continues to slow; 11 percent fewer newly constructed homes are on the market as compared to a year ago.
- Foreclosures decreased 8% from their high of 3,206 in 2010.
- The population in the County increased 2.3 percent from 2009 to 2010 (the most recent information available) – from 384,656 to 393,531

Restricted, Committed, Assigned and Unassigned fund balance in the general fund (\$56.9M) consists of: \$2.7 million (4.8%) has been restricted by granting agencies for Juvenile Court Services. There is \$34.9 million (61.3%) committed; \$19 million will be used in the first three months of the next fiscal year to keep the county on a "cash basis" until the first half of the new fiscal year property taxes are received. This prevents the County from having to borrow money to pay operating expenses, sometimes referred to as "tax anticipation notes". Also included is \$15.9 million that has been appropriated for spending in the 2012 budget. The County has assigned \$2.3 million (4%) for future general operating expenses; leaving \$17 million (29.9%) unassigned which is the minimum fund balance reserve, also known as budget stabilization.

### Pursuant to Resolutions adopted during the fiscal year:

- The County revised its copying fee schedule for public records in paper format. Regardless of the number of pages in a subsequent request, copies from the same record(s) made in the same twelve-month period will be charged a copying fee of .05 cents per page.
- Planning and Zoning fees and Engineering and Surveying fees had not been increased since fiscal year 2006 and Building fees since 2009 all were increased to cover direct costs.
- Billing Services increased fees for residential services an average of 15%; the highest being \$13.00 to \$15.75 for regular service with curbside recycling. Home business service increased 23% and dumpster bins increased 9% to 10%.

### Requests for Information

**This financial report is designed to provide a general overview of Ada County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Ada County Auditor, 200 West Front Street, Boise, Idaho, 83702.**

# **BASIC FINANCIAL STATEMENTS**

**Ada County**  
**Statement of Net Assets**  
**September 30, 2011**

	<b>Primary Government</b>		<b>Total</b>
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	
<b>ASSETS</b>			
Cash and cash equivalents	\$ 52,766,977	\$ 7,293,098	\$ 60,060,075
Investments	101,019,042	14,062,690	115,081,732
Receivables, net	91,803,592	7,920,334	99,723,926
Internal balances	(78,710)	78,710	-
Lease receivable	1,385,257	-	1,385,257
Accrued interest receivable	364,116	39,917	404,033
Capital assets, net of depreciation:			
Land, not depreciated	7,270,635	4,951,841	12,222,476
Land improvements	1,938,218	31,413,232	33,351,450
Building	108,267,039	8,644,127	116,911,166
Infrastructure	1,179,978	1,443,977	2,623,955
Vehicles	1,381,420	595,061	1,976,481
Machinery & equipment	11,358,851	1,750,313	13,109,164
Intangible Software	154,123	-	154,123
Construction in progress	2,569,845	-	2,569,845
Capital assets, net	<u>134,120,109</u>	<u>48,798,551</u>	<u>182,918,660</u>
Total assets	<u>381,380,383</u>	<u>78,193,300</u>	<u>459,573,683</u>
<b>LIABILITIES</b>			
Accounts payable	9,424,065	1,779,416	11,203,481
Accrued interest	364,606	-	364,606
Unearned revenue	83,381,593	4,797,753	88,179,346
Long-term liabilities:			
Due within one year	6,827,622	370,704	7,198,326
Due in more than one year	53,903,804	21,566,531	75,470,335
Total liabilities	<u>153,901,690</u>	<u>28,514,404</u>	<u>182,416,094</u>
<b>NET ASSETS</b>			
Invested in capital assets, net of related debt	89,750,109	48,798,551	138,548,660
Restricted for:			
Grant Programs	2,722,455	-	2,722,455
Drug/Mental Health Court	1,640,939	-	1,640,939
Emergency Communications	6,938,099	-	6,938,099
Consolidated Elections	301,294	-	301,294
Unrestricted	126,125,797	880,345	127,006,142
Total net assets	<u>\$ 227,478,693</u>	<u>\$ 49,678,896</u>	<u>\$ 277,157,589</u>

The notes to the financial statements are an integral part of this statement.

**Ada County**  
**Statement of Activities**  
**For the Year Ended September 30, 2011**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Assets		
		Charges for Services	Operating Grants and Contributions	Capital Grants & Contributions	Governmental Activities	Primary Government Business-Type Activities	Total
<b>Primary government:</b>							
Governmental activities:							
General government	\$ 58,526,634	\$ 9,854,503	\$ 308,233	\$ 94,726	\$ (48,269,172)	\$ -	\$ (48,269,172)
Sanitation	2,262,190	410,989	9,658	-	(1,841,543)	-	(1,841,543)
Public safety	68,724,187	20,855,993	5,960,508	222,439	(41,685,247)	-	(41,685,247)
Health and welfare	10,084,812	-	-	-	(10,084,812)	-	(10,084,812)
Recreational and cultural	1,096,802	249,440	66,000	2,675	(778,687)	-	(778,687)
Interest on long-term debt	2,140,307	-	-	-	(2,140,307)	-	(2,140,307)
Total governmental activities	<u>142,834,932</u>	<u>31,370,925</u>	<u>6,344,399</u>	<u>319,840</u>	<u>(104,799,768)</u>	<u>-</u>	<u>(104,799,768)</u>
Business-type activities:							
Emergency Medical Services	11,363,354	7,673,408	37,506	50,078	-	(3,602,362)	(3,602,362)
Solid Waste Management	8,013,967	11,079,603	-	-	-	3,065,636	3,065,636
Western Idaho Fair	3,810,884	3,312,926	-	-	-	(497,958)	(497,958)
Billing Services	2,395,015	1,969,200	-	-	-	(425,815)	(425,815)
Total business-type activities	<u>25,583,220</u>	<u>24,035,137</u>	<u>37,506</u>	<u>50,078</u>	<u>-</u>	<u>(1,460,499)</u>	<u>(1,460,499)</u>
Total primary government	<u>\$ 168,418,152</u>	<u>\$55,406,062</u>	<u>\$ 6,381,905</u>	<u>\$ 369,918</u>	<u>(104,799,768)</u>	<u>(1,460,499)</u>	<u>(106,260,267)</u>
General revenues:							
Taxes:							
Property taxes, levied for general purposes					83,715,268	4,142,323	87,857,591
Sales taxes					13,071,774	149,631	13,221,405
Grants and contributions not restricted to specific programs					4,035,220	-	4,035,220
Interest and investment earnings					1,940,852	225,485	2,166,337
Miscellaneous					3,177,143	(522,404)	2,654,739
Special item - Contribution in Parking Garage Transfer					2,260,336	-	2,260,336
Total general revenues, special item and transfers					<u>108,200,593</u>	<u>3,995,035</u>	<u>112,195,628</u>
Change in net assets					3,400,825	2,534,536	5,935,361
Net assets - beginning					224,077,868	47,144,360	271,222,228
Net assets - ending					<u>\$ 227,478,693</u>	<u>\$ 49,678,896</u>	<u>\$ 277,157,589</u>

The notes to the financial statements are an integral part of this statement.

## MAJOR GOVERNMENTAL FUNDS

Ada County reports the following major governmental funds:

The **General Fund** is the County's primary operating fund. It accounts for all financial resources of the general government, except for those required to be accounted for in another fund.

The **Charities and Welfare Fund** accounts for the operations associated with administering public assistance, medical care, and other relief to eligible indigent persons. Funding is provided by property tax dollars and reimbursement payments. This fund was established by authority of Idaho Code Section 31-863.

The **Capital Projects Fund** is used to account for the acquisition and construction of major capital facilities other than those financed by Proprietary Funds.

**ADA COUNTY**  
**Balance Sheet**  
**Governmental Funds**  
**September 30, 2011**

	General Fund	Charities and Welfare	Capital Projects	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>					
Cash	\$ 20,210,299	\$ 1,078,131	\$ 19,189,794	\$ 6,777,126	\$ 47,255,350
Investments	38,383,793	2,528,617	37,173,864	13,056,559	91,142,833
Accounts receivable	124,159	-	-	218,254	342,413
Property tax receivable	61,631,583	11,550,861	-	13,468,869	86,651,313
Accrued interest receivable	156,940	-	106,324	17,341	280,605
Due from other funds	226,627	-	-	12,575	239,202
Due from other agencies and units of government	4,612,390	-	-	197,476	4,809,866
Lease Receivable	1,385,257	-	-	-	1,385,257
<b>Total assets</b>	<b>\$ 126,731,048</b>	<b>\$ 15,157,609</b>	<b>\$ 56,469,982</b>	<b>\$ 33,748,200</b>	<b>\$232,106,839</b>
<b>LIABILITIES AND FUND BALANCES</b>					
Liabilities:					
Accounts payable	\$ 6,505,501	\$ 1,126,142	\$ 50,000	\$ 1,283,846	\$ 8,965,489
Due to other funds	8,660	-	-	18,406	27,066
Deferred revenues	63,327,028	11,550,861	-	13,502,450	88,380,339
Accrued liabilities	-	1,852,875	-	-	1,852,875
Total liabilities	<u>69,841,189</u>	<u>14,529,878</u>	<u>50,000</u>	<u>14,804,702</u>	<u>99,225,769</u>
Fund balances:					
Restricted for:					
Grants	2,722,455	-	-	-	2,722,455
Enabling Legislation	-	-	-	8,917,400	8,917,400
Committed for:					
General government	9,480,483	-	-	1,116,092	10,596,575
Public safety	21,050,993	-	-	90,311	21,141,304
Judicial services	4,352,173	-	-	1,453,814	5,805,987
Health and welfare	-	1,702,854	-	56,000	1,758,854
Sanitation	-	-	-	1,562,440	1,562,440
Recreation and culture	-	-	-	74,192	74,192
Assigned for:					
General government	2,275,498	-	-	825,770	3,101,268
Public safety	-	-	-	359,476	359,476
Judicial services	-	-	-	2,457,115	2,457,115
Health and welfare	-	-	-	100,950	100,950
Sanitation	-	-	-	994,307	994,307
Recreation and culture	-	-	-	935,631	935,631
Capital projects	-	-	56,419,982	-	56,419,982
Unassigned:	17,008,257	(1,075,123)	-	-	15,933,134
Total fund balances	<u>56,889,859</u>	<u>627,731</u>	<u>56,419,982</u>	<u>18,943,498</u>	<u>132,881,070</u>
<b>Total liabilities and fund balances</b>	<b>\$ 126,731,048</b>	<b>\$ 15,157,609</b>	<b>\$ 56,469,982</b>	<b>\$ 33,748,200</b>	

The notes to the financial statements are an integral part of this statement.

**Ada County**

**Reconciliation of the Governmental Funds Balance Sheet  
To the Statement of Net Assets  
September 30, 2011**

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**Total Fund Balances - Governmental Funds** \$ 132,881,070

Amounts reported for governmental activities in the Statement of Net Assets are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of the following:

Land	\$ 7,270,635	
Land Improvements	3,355,622	
Building	157,518,644	
Infrastructure	1,846,261	
Vehicles	4,916,646	
Intangible Software	177,144	
Machinery and Equipment	27,445,267	
Construction in Progress	2,569,845	
Accumulated Depreciation	<u>(70,979,955)</u>	
Total Capital Assets		134,120,109

Some of the County's revenue will be collected after year-end but is not available soon enough to pay for the current period's expenditures and therefore is deferred in the funds. The following has been deferred:

Delinquent Property Tax	\$ 3,613,489	
Interest Receivable on Lease	56,616	
Lease Receivable	<u>1,385,257</u>	
Total Deferred Revenue		5,055,362

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities - both current and long-term - are reported in the Statement of Net Assets. These liabilities consist of the following:

Capital Leases Payable	\$ (44,370,000)	
Accrued Interest on the Capital Leases	(364,606)	
Compensated Absences	<u>(4,182,944)</u>	
Total Long-Term Liabilities		(48,917,550)

Internal service funds are used by management to charge the costs of health and liability insurance to individual funds and are reported separately from governmental funds in the fund statements. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Assets. 4,339,702

**Total Net Assets - Governmental Activities** \$ 227,478,693

The notes to the financial statements are an integral part of this statement.



**Ada County**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended September 30, 2011**

	General Fund	Charities and Welfare	Capital Projects	Other Governmental Funds	Total Governmental Funds
<b>REVENUES</b>					
Taxes	\$ 66,243,304	\$ 8,914,801	\$ -	\$ 8,903,207	\$ 84,061,312
Licenses and permits	1,197,342	-	-	160,302	1,357,644
Fines and forfeitures	124,568	-	-	1,417,750	1,542,318
Charges for services	20,234,152	304,853	990,263	7,246,548	28,775,816
Intergovernmental	21,087,868	3,610	-	2,679,755	23,771,233
Interest income	857,740	29,339	618,452	203,913	1,709,444
Net increase (decrease) in the fair value of investments	47,055	52	27,053	10,242	84,402
Miscellaneous	3,596,352	3,717	-	406,741	4,006,810
Total revenues	<u>113,388,381</u>	<u>9,256,372</u>	<u>1,635,768</u>	<u>21,028,458</u>	<u>145,308,979</u>
<b>EXPENDITURES</b>					
Current:					
General government	43,292,378	-	2,500	8,538,132	51,833,010
Sanitation	-	-	-	1,993,245	1,993,245
Public safety	57,471,590	-	-	4,832,198	62,303,788
Health and welfare	-	10,927,591	-	1,643,225	12,570,816
Recreational and cultural	-	-	-	727,596	727,596
Capital outlay	1,565,039	-	150,000	2,849,928	4,564,967
Debt service:					
Principal retirement	-	-	2,415,000	-	2,415,000
Interest and other debt charges	-	-	2,158,989	-	2,158,989
Total expenditures	<u>102,329,007</u>	<u>10,927,591</u>	<u>4,726,489</u>	<u>20,584,324</u>	<u>138,567,411</u>
Excess (deficiency) of revenues over expenditures	<u>11,059,374</u>	<u>(1,671,219)</u>	<u>(3,090,721)</u>	<u>444,134</u>	<u>6,741,568</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	146,842	1,647,643	650,000	-	2,444,485
Transfers (out)	(3,738,198)	(29,391)	(985)	(116,466)	(3,885,040)
Total other financing sources and uses	<u>(3,591,356)</u>	<u>1,618,252</u>	<u>649,015</u>	<u>(116,466)</u>	<u>(1,440,555)</u>
Net change in fund balances	7,468,018	(52,967)	(2,441,706)	327,668	5,301,013
Fund balance, beginning of year	49,421,841	680,698	58,861,688	18,615,830	127,580,057
Fund balance, end of year	<u>\$ 56,889,859</u>	<u>\$ 627,731</u>	<u>\$56,419,982</u>	<u>\$ 18,943,498</u>	<u>\$ 132,881,070</u>

The notes to the financial statements are an integral part of this statement.

**Ada County**

**Reconciliation of the Statement of Revenues, Expenditures, and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Year Ended September 30, 2011**

**Total Net Change in Fund Balances - Governmental Funds** \$ 5,301,013

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Depreciation expense was more than Capital Outlay expense in the current year by the following amount:

Capital Outlay	\$ 4,564,967	
Depreciation Expense	<u>(8,308,667)</u>	
Excess of Depreciation Expense over Capital Outlay		(3,743,700)

Miscellaneous transactions involving capital assets such as sales and other disposals (gain/loss), as well as donations, are reported in the Statement of Activities but only proceeds from sales are reported in the governmental funds.

Sales, disposals and donations		2,231,077
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Some revenues in the governmental funds are deferred because they are not collected within the prescribed time period after year-end. On the accrual basis, however, those revenues would be recognized, regardless of when they are collected. Because of the "availability" criterion under the modified accrual basis of accounting the following has been deferred:

Delinquent Property Tax		(346,044)
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A lease receivable payment is reported as revenue in the governmental funds when received. The amount representing the principal payment on the lease is reported in the Statement of Net Assets as a reduction of the lease receivable.

Interest receivable on the lease is not reported in the governmental funds	\$ (425,975)	
	<u>(17,409)</u>	
		(443,384)

Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. In the current year, these amounts consist of:

Capital Lease Payments		2,415,000
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Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. Also, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues.

Accrued interest calculated for capital leases payable	\$ 18,682	
Compensated absences	(139,599)	
Involuntary mental health care	<u>2,500,000</u>	
Total Additional Expenditures		2,379,083

Internal service funds are used by management to charge the costs of health and liability insurance to individual funds and are reported separately from governmental funds in the fund statements. In the government-wide statements, internal service funds are included with governmental activities.

(4,392,220)

**Change in Net Assets - Governmental Activities**

\$ 3,400,825

The notes to the financial statements are an integral part of this statement.

Proprietary Funds account for the County operations that provide goods or services to the general public and finance their operations mainly through user charges. The following provides a brief description of the proprietary funds.

### **MAJOR PROPRIETARY FUNDS**

**Emergency Medical Services** - to account for the emergency medical services system of Ada County, including the operation and coordination of a 24 hour per day emergency response paramedic ambulance service. Revenue is provided by user fees and tax revenue.

**Solid Waste Management** - to account for the solid waste disposal facilities used by various participating cities and unincorporated areas of the County. Revenue is provided by user fees.

**Western Idaho Fair** - to account for the operations and maintenance of the Western Idaho Fairgrounds. Operations are under the direction of a Board of Directors appointed and supervised by the Ada County Commissioners. Fair operations are self-supporting.

### **NON-MAJOR PROPRIETARY FUND**

**Billing Services** - to account for billing services as may be provided. Currently, the County prepares billings to the public and receives funds from the public for refuse collection by the County's contractor. The funds are used to pay the contractor, other costs, and the County for expenses related to the billing services.

**Ada County  
Statement of Net Assets  
Proprietary Funds  
September 30, 2011**

	Business-Type Activities - Enterprise Funds				Total	Governmental Activities- Internal Service Funds
	Major Funds			Other Funds		
	Emergency Medical Services	Solid Waste Management	Western Idaho Fair	Billing Services		
<b>ASSETS</b>						
Current Assets:						
Cash and cash equivalents	\$ 2,093,071	\$ 4,344,178	\$ 671,567	\$ 184,282	\$ 7,293,098	\$ 5,511,627
Investments	4,040,939	8,354,017	1,313,294	354,440	14,062,690	9,876,209
Receivables, net	2,381,811	298,544	32,250	257,553	2,970,158	-
Due from other funds	-	81,455	-	1,281	82,736	-
Due from other agencies	42,460	459,547	-	1,447	503,454	-
Property tax receivable	4,446,722	-	-	-	4,446,722	-
Accrued interest receivable	12,116	22,989	3,557	1,255	39,917	26,895
Total current assets	<u>13,017,119</u>	<u>13,560,730</u>	<u>2,020,668</u>	<u>800,258</u>	<u>29,398,775</u>	<u>15,414,731</u>
Noncurrent assets:						
Capital assets:						
Land	921,826	3,536,791	493,224	-	4,951,841	-
Land improvements	-	31,686,307	2,884,575	-	34,570,882	-
Buildings	7,103,520	1,277,017	6,869,716	-	15,250,253	-
Infrastructure	-	4,268,721	974,347	-	5,243,068	-
Vehicles	2,995,988	186,712	58,647	-	3,241,347	-
Machinery & equipment	533,738	1,281,311	488,713	-	2,303,762	-
Construction in progress	-	-	-	-	-	-
Less accumulated depreciation	(3,149,855)	(5,427,530)	(8,185,217)	-	(16,762,602)	-
Capital assets, net	<u>8,405,217</u>	<u>36,809,329</u>	<u>3,584,005</u>	<u>-</u>	<u>48,798,551</u>	<u>-</u>
Total assets	<u>21,422,336</u>	<u>50,370,059</u>	<u>5,604,673</u>	<u>800,258</u>	<u>78,197,326</u>	<u>15,414,731</u>
<b>LIABILITIES</b>						
Current liabilities:						
Accounts payable	589,553	956,545	77,801	155,517	1,779,416	458,576
Accrued liabilities	18,991	1,111	602	-	20,704	-
Due to other funds	79,739	19,848	44,217	89,440	233,244	61,628
Claims and judgments	-	-	-	-	-	2,099,572
Deferred revenues	4,273,616	-	207,482	316,655	4,797,753	-
Total current liabilities	<u>4,961,899</u>	<u>977,504</u>	<u>330,102</u>	<u>561,612</u>	<u>6,831,117</u>	<u>2,619,776</u>
Noncurrent liabilities:						
Accrued liabilities	391,215	18,872	46,996	-	457,083	-
Landfill postclosure costs	-	21,459,448	-	-	21,459,448	-
Claims and judgments	-	-	-	-	-	8,226,035
Total noncurrent liabilities	<u>391,215</u>	<u>21,478,320</u>	<u>46,996</u>	<u>-</u>	<u>21,916,531</u>	<u>8,226,035</u>
Total liabilities	<u>5,353,114</u>	<u>22,455,824</u>	<u>377,098</u>	<u>561,612</u>	<u>28,747,648</u>	<u>10,845,811</u>
<b>NET ASSETS</b>						
Invested in capital assets	8,405,217	36,809,329	3,584,005	-	48,798,551	-
Unrestricted	7,664,005	(8,895,094)	1,643,570	238,646	651,127	4,568,920
Total net assets	<u>\$ 16,069,222</u>	<u>\$ 27,914,235</u>	<u>\$ 5,227,575</u>	<u>\$ 238,646</u>	<u>49,449,678</u>	<u>\$ 4,568,920</u>

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds 229,218  
Net assets of business-type activities \$ 49,678,896

The notes to the financial statements are an integral part of this statement.

**Ada County**  
**Statement of Revenues, Expenses, and Changes in Fund Net Assets**  
**Proprietary Funds**  
**For the Year Ended September 30, 2011**

	Business-Type Activities - Enterprise Funds					Governmental Activities- Internal Service Funds
	Major Funds			Other Funds		
	Emergency Medical Services	Solid Waste Management	Western Idaho Fair	Billing Services	Total	
<b>OPERATING REVENUE</b>						
Charges for services	\$ 7,604,668	\$ 10,731,291	\$ -	\$ 1,969,200	\$ 20,305,159	\$ 16,612,920
Concessions	-	-	1,202,066	-	1,202,066	-
Admissions	-	-	955,199	-	955,199	-
Rentals	-	-	841,196	-	841,196	-
Other	68,740	348,312	314,465	-	731,517	-
Total operating revenues	<u>7,673,408</u>	<u>11,079,603</u>	<u>3,312,926</u>	<u>1,969,200</u>	<u>24,035,137</u>	<u>16,612,920</u>
<b>OPERATING EXPENSES</b>						
Personal services	8,085,457	622,281	683,241	-	9,390,979	-
Other services & charges	2,442,666	7,112,411	2,551,661	2,395,015	14,501,753	-
Administration	-	-	-	-	-	3,003,781
Landfill postclosure expense	-	(249,172)	-	-	(249,172)	-
Claims	-	-	-	-	-	20,212,818
Depreciation	386,477	486,017	460,677	-	1,333,171	-
Total operating expenses	<u>10,914,600</u>	<u>7,971,537</u>	<u>3,695,579</u>	<u>2,395,015</u>	<u>24,976,731</u>	<u>23,216,599</u>
Operating income (loss)	<u>(3,241,192)</u>	<u>3,108,066</u>	<u>(382,653)</u>	<u>(425,815)</u>	<u>(941,594)</u>	<u>(6,603,679)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>						
Intergovernmental	87,584	-	-	-	87,584	-
Donations, gain (loss) on disposition of assets	-	(522,404)	-	-	(522,404)	-
Interest and investment revenue	74,075	122,887	16,429	6,426	219,817	161,927
Net increase (decrease) in the fair value of investments	(939)	6,774	1,071	(1,238)	5,668	2,488
Property & other taxes	4,291,954	-	-	-	4,291,954	-
Total nonoperating revenue (expenses)	<u>4,452,674</u>	<u>(392,743)</u>	<u>17,500</u>	<u>5,188</u>	<u>4,082,619</u>	<u>164,415</u>
Net income (loss) before contributions and transfers	<u>1,211,482</u>	<u>2,715,323</u>	<u>(365,153)</u>	<u>(420,627)</u>	<u>3,141,025</u>	<u>(6,439,264)</u>
Transfers in	-	-	-	-	-	1,440,555
Change in net assets	<u>1,211,482</u>	<u>2,715,323</u>	<u>(365,153)</u>	<u>(420,627)</u>	<u>3,141,025</u>	<u>(4,998,709)</u>
Total net assets - beginning	14,857,740	25,198,912	5,592,728	659,273	9,567,629	9,567,629
Total net assets - ending	<u>\$ 16,069,222</u>	<u>\$ 27,914,235</u>	<u>\$ 5,227,575</u>	<u>\$ 238,646</u>	<u>\$ 4,568,920</u>	<u>\$ 4,568,920</u>
					(606,489)	
					<u>\$ 2,534,536</u>	

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.

Change in net assets of business-type activities

The notes to the financial statements are an integral part of this statement.

**Ada County  
Statement of Cash Flows  
Proprietary Funds  
For the Year Ended September 30, 2011**

	Business-Type Activities - Enterprise Funds				Total	Governmental Activities- Internal Service Funds
	Emergency Medical Services	Major Funds Solid Waste Management	Western Idaho Fair	Other Funds Billing Services		
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>						
Cash received from customers	\$ 6,831,869	\$ 10,829,803	\$ 3,353,603	\$ 1,756,814	\$ 22,772,089	\$ 16,612,921
Cash paid to suppliers for goods and contracted services	(2,626,086)	(8,106,603)	(2,500,930)	(2,437,663)	(15,671,282)	(20,087,346)
Cash paid to employees for services	(8,050,592)	(636,426)	(679,802)	-	(9,366,820)	-
Other operating revenue	68,740	348,312	-	-	417,052	-
Net cash provided by (used for) operating activities	(3,776,069)	2,435,086	172,871	(680,849)	(1,848,961)	(3,474,425)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>						
Property taxes and other taxes	4,300,920	-	-	-	4,300,920	-
Subsidy from federal grants	87,584	-	-	-	87,584	-
Transfer in	-	-	-	-	-	1,440,555
Net cash provided by (used for) noncapital financing activities	4,388,504	-	-	-	4,388,504	1,440,555
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>						
Purchase of capital assets	(3,828,431)	(2,432,194)	(175,885)	-	(6,436,510)	-
Net cash provided by (used for) capital and related financing activities	(3,828,431)	(2,432,194)	(175,885)	-	(6,436,510)	-
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>						
Net (increase) decrease in investments	(1,458,501)	(4,814,018)	(758,027)	110,677	(6,919,869)	(5,090,683)
Interest income	76,701	119,336	16,139	7,470	219,646	161,649
Net cash provided by (used for) investing activities	(1,381,800)	(4,694,682)	(741,888)	118,147	(6,700,223)	(4,929,034)
Net increase (decrease) in cash	(4,597,796)	(4,691,790)	(744,902)	(562,702)	(10,597,190)	(6,962,904)
Cash, beginning of year	6,690,867	9,035,968	1,416,469	746,984	17,890,288	12,474,531
Cash, end of year	<u>\$ 2,093,071</u>	<u>\$ 4,344,178</u>	<u>\$ 671,567</u>	<u>\$ 184,282</u>	<u>\$ 7,293,098</u>	<u>\$ 5,511,627</u>

(Continued)

**Reconciliation of operating income (loss) to  
net cash provided by (used for) operating activities**

	Business-Type Activities - Enterprise Funds					Governmental Activities- Internal Service Funds
	Major Funds			Other Funds		
	Emergency Medical Services	Solid Waste Management	Western Idaho Fair	Billing Services	Total	
Operating income (loss)	\$ (3,241,192)	\$ 3,108,066	\$ (382,653)	\$ (425,815)	\$ (941,594)	\$ (6,603,679)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:						
Depreciation expense	386,477	486,017	460,677	-	1,333,171	-
Landfill postclosure expense	-	(249,172)	-	-	(249,172)	-
Change in assets and liabilities:						
(Increase) decrease in accounts receivable, net	(775,352)	(72,897)	(13,743)	(236,779)	(1,098,771)	-
(Increase) decrease in due from other agencies and units of government	2,554	69,492	-	(1,281)	70,765	-
(Increase) decrease in due from other funds	-	101,916	-	(1,333)	100,583	-
Increase (decrease) in accounts payable	(192,541)	(1,002,054)	18,924	84,706	(1,090,965)	(429,613)
Increase (decrease) in accrued liabilities	8,625	(10,695)	2,659	-	589	-
Increase (decrease) in due to other funds	35,360	4,413	32,587	(127,354)	(54,994)	(63,007)
Increase (decrease) in claims and judgments	-	-	-	-	-	3,621,874
Increase (decrease) in deferred revenue	-	-	54,420	27,007	81,427	-
Total adjustments	<u>(534,877)</u>	<u>(672,980)</u>	<u>555,524</u>	<u>(255,034)</u>	<u>(907,367)</u>	<u>3,129,254</u>
Net cash provided by (used for) operating activities	<u>\$ (3,776,069)</u>	<u>\$ 2,435,086</u>	<u>\$ 172,871</u>	<u>\$ (680,849)</u>	<u>\$ (1,848,961)</u>	<u>\$ (3,474,425)</u>

Noncash investing activities for business-type enterprise funds were:

The net decrease in the fair value of investments for Emergency Medical Services was \$ 939 for the year.  
The net increase in the fair value of investments for Solid Waste Management was \$ 6,774 for the year.  
The net increase in the fair value of investments for the Western Idaho Fair was \$ 1,071 for the year.  
The net decrease in the fair value of investments for Billing Services was \$ 1,238 for the year.

Noncash investing activities for governmental internal service funds were:

The net decrease in the fair value of investments for Self-Funded Health Insurance was \$ 810 for the year.  
The net increase in the fair value of investments for Liability Insurance was \$ 3,298 for the year.

The notes to the financial statements are an integral part of this statement.

## **FIDUCIARY FUNDS**

Fiduciary Funds are used to report assets held in a trustee or agency capacity for others and which therefore cannot be used to support the County's own programs. In Ada County, there are no trust funds – but there are several agency funds. The County's agency funds are further described and presented beginning on page 95.



**ADA COUNTY  
Fiduciary Funds  
Statement of Fiduciary Net Assets  
September 30, 2011**

	Agency Funds
<b>Assets</b>	
Cash	\$ 10,149,227
Accounts receivable	626,860
Total assets	\$ 10,776,087
 <b>Liabilities</b>	
Accounts payable	\$ 118,978
Fines and appearance bonds to be remitted	2,815,112
Fiduciary fund liabilities:	
Judgments held in trust	812,158
Tax receipts held in trust	1,649,229
Due to prisoners	115,858
Due to victims	31,451
Due to other agencies and units of government	5,233,301
Total liabilities	\$ 10,776,087

The notes to the financial statements are an integral part of this statement.

**NOTES TO FINANCIAL  
STATEMENTS**

**ADA COUNTY**

**Notes to the Financial Statements  
For the Year Ended September 30, 2011**

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## **ADA COUNTY**

### **Notes to the Financial Statements For the Year Ended September 30, 2011**

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#### **I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements of Ada County, Idaho (the "County") have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the standard-setting body for governmental accounting and financial reporting principles.

In June 1999, the GASB issued Statement No. 34, *Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments*. This statement established new reporting requirements for state and local governments throughout the United States. It requires new information and restructures much of the information that governments have presented in the past. The County implemented this standard during the fiscal year ended September 30, 2003.

Subsequent to Statement No. 34, GASB has issued several additional statements that affect reporting requirements. Ada County has implemented all GASB statements that are in effect for the County's 2010-2011 fiscal year.

#### **A. Reporting Entity**

Ada County was established December 22, 1864. It operates under a commissioner form of government and provides services including general government, public safety, judicial, sanitation, health and welfare, and recreational and cultural. The County follows GASB Statement No. 14 - *The Financial Reporting Entity* - and Statement No. 39, *Determining Whether Certain Organizations are Component Units* in determining the reporting entity. For financial reporting purposes, the County's reporting entity consists solely of the primary government. Accordingly, the financial statements include all funds, departments, and agencies of the primary government whose budgets are controlled or whose boards are appointed by the County's Board of Commissioners, or if exclusion of an organization would cause the County's financial statements to be misleading or incomplete. Control or dependence on the County was determined on the basis of appointment authority, budget adoption, taxing authority, outstanding debt secured by revenues or general obligations of the County, significance to the County, and legal standing. Ada County contributes to the multi-employer Public Employee Retirement System of Idaho (PERSI). PERSI is administered by the State of Idaho. A ten-year history is provided in PERSI's annual report.

#### **B. Government-Wide and Fund Financial Statements**

##### ***Government-Wide Statements***

The Statement of Net Assets and Statement of Activities report information on all non-fiduciary activities of the primary government, distinguished between governmental and business-type activities. Governmental activities generally are financed through taxes and intergovernmental revenues. Business-type activities are financed in whole or in part by fees and charges to external parties for goods or services. Internal service funds are included with governmental activities in the government-wide statements and are included with the proprietary funds in the fund statements. Interfund activity has been eliminated from the statements, except for the residual amounts due between governmental and business-type activities. Reimbursements, which are repayments from funds responsible for particular expenditures or expenses to the funds that initially paid for them, are eliminated in the financial statements to reduce the grossing-up effect of internal transactions.

## **ADA COUNTY**

### **Notes to the Financial Statements For the Year Ended September 30, 2011**

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#### *Statement of Net Assets*

The Statement of Net Assets presents the reporting entity's non-fiduciary assets and liabilities, with the difference reported as net assets. Net assets are displayed in the following three categories:

*Invested in Capital Assets, Net of Related Debt* consists of capital assets, net of accumulated depreciation and reduced by outstanding related debt.

*Restricted Net Assets* result when the purpose for or manner in which net assets can be used is limited by an external party, a constitutional provision, or enabling legislation. Enabling legislation both authorizes the raising of new resources and imposes legally enforceable limits on how they may be used. The amount of restricted net assets as of September 30 is \$11,602,787. Decisions regarding the preferred first usage of unrestricted or restricted net assets are made on a program-by-program basis when both types of resources are available.

*Unrestricted Net Assets* consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets may have constraints or designations placed upon them by management, but they can be unilaterally removed.

#### *Statement of Activities*

The Statement of Activities demonstrates the degree to which the direct expenses of governmental functions and business-type activities are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific governmental function or business-type activity. Revenues are broken out by program and general designations. Program revenues display the extent to which programs are self-funded. Program revenues include charges to customers who purchase, use, or directly benefit from goods or services provided by a given function or activity. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other revenue sources that are not attributable to specific programs are reported instead as general revenues.

#### *Fund Statements*

The financial activities of the County are recorded in individual funds to report the financial position and results of the operations of the County. Fund accounting is used to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Separate fund financial statements are presented for the governmental, proprietary, and fiduciary funds, even though fiduciary funds are excluded from the government-wide statements. The emphasis in the fund statements is on *major* funds. Major governmental and business-type funds are reported as separate columns in the fund statements. The remaining governmental and business-type funds are considered to be non-major funds and are consolidated in an "other" funds column (on the combined fund statements). If there is more than one, the non-major funds are displayed individually in combining schedules.

The County reports the following major governmental funds:

The *General Fund* is the County's primary operating fund. It accounts for services that include general government and public safety. The *General Fund* includes all financial resources of County except those required to be accounted for in another fund.

The *Charities and Welfare Fund* accounts for the operations of providing services to indigent persons as required by authority of Idaho Code Section 31-863.

## **ADA COUNTY**

### **Notes to the Financial Statements For the Year Ended September 30, 2011**

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The *Capital Projects Fund* is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

The County reports the following major proprietary funds:

The *Emergency Medical Services Fund* accounts for resources used to operate a 24-hour per day emergency response paramedic ambulance service. Funding is from taxes and user charges.

The *Solid Waste Management Fund* accounts for resources used to operate the solid waste disposal facilities used by residents, businesses, various participating cities and unincorporated areas of the County. Funding is from user fees.

The *Western Idaho Fair Fund* accounts for resources used for the operations and maintenance of the Western Idaho Fairgrounds, funded solely from user fees.

There is one additional (enterprise) fund reported as an “other fund” in the Proprietary Funds statements:

The *Billing Services Fund* accounts for resources received for billing services as may be provided – currently for billing refuse collection by the County’s contractor.

Additionally, the County reports the following fund types:

#### ***Governmental Fund Type***

*Special Revenue Funds* account for financial resources obtained from specific revenue sources that are restricted or committed to expenditures for specified purposes.

#### ***Proprietary Fund Type***

*Internal Service Funds* account for operations that render services to the County on a cost-reimbursement basis: health insurance for employees, and property, liability, worker’s comp and other types of insurance.

#### ***Fiduciary Fund Type***

The *Agency Funds* account for resources that are held by the County, acting in a custodial capacity, for distribution to other governmental units or designated beneficiaries. The majority of resources accounted for in this fund will be distributed to the State of Idaho and the various taxing districts in Ada County.

#### ***Reconciling Government-Wide Statements to the Fund Statements***

The governmental fund statements include a reconciliation between the fund statements and the government-wide statements. Differences that make reconciliation necessary include the two differing measurement focuses and bases of accounting between the statements and the inclusion of internal service funds with governmental activities on the government-wide statements.

#### **C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is

## **ADA COUNTY**

### **Notes to the Financial Statements For the Year Ended September 30, 2011**

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incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County generally considers revenues to be available if they are collected within 30 days of the end of the current fiscal period. Significant revenue sources susceptible to accrual include sales and liquor taxes, interest associated with the current fiscal period, and grants. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to capital lease payments, compensated absences and most claims and judgments are recorded only when payment is due. Fiduciary fund financial statements (agency funds) are unlike any other fund type, reporting only assets and liabilities; with that said, they do not have a measurement focus although they use the accrual basis of accounting to recognize receivables and payables.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The County has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Indirect charges have been eliminated, as well as reimbursements, which are repayments from funds responsible for particular expenditures or expenses to the funds that initially paid for them. They are eliminated in the financial statements to reduce the grossing-up effect of internal transactions. Exceptions to this general rule of elimination are interfund services provided and used, such as charges between the County's self-insurance programs and business-type activities, and charges between the Solid Waste function and other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include charges to customers for goods and services, operating grants and contributions, and any capital grants and contributions. All taxes as well as internally dedicated resources are reported as general revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### **D. Assets, Liabilities, and Net Assets or Equity**

##### **1. Deposits and Investments**

The cash balances of substantially all funds are pooled and invested by the County Treasurer for the purpose of increasing earnings through investment activities. The pool's investments are stated at fair value at September 30, 2011, as determined by quoted market prices, except for the non-negotiable certificates of deposit - which are non-participating contracts, and are therefore

## **ADA COUNTY**

### **Notes to the Financial Statements For the Year Ended September 30, 2011**

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carried at amortized cost. The individual funds' portions of the pool's fair value are presented as "Investments". Interest earned on the pooled funds is apportioned and paid or credited to the funds monthly based on the average daily balance of each participating fund. Interest earnings and increases or decreases in the fair value of investments in certain Special Revenue funds are transferred to the General Fund based on management policy. Idaho Code Section 67, Chapter 12, provides authorization for the investment of funds as well as to what constitutes an allowable investment. County policy is consistent with the State Code.

The Code limits investments to the following general types:

1. Certain revenue bonds, general obligation bonds, local improvement district bonds and registered warrants of state and local governmental entities.
2. Time deposit accounts, tax anticipation and interest-bearing notes.
3. Bonds, treasury bills, debentures, or other similar obligations of the United States Government and United States Government Agencies.
4. Repurchase agreements secured by the above.

Cash and investments are pooled and invested in certificates of deposit, United States Treasury Securities, United States Government Agency Securities and repurchase agreements secured by United States Government Securities or United States Government Agencies. The County's policy has been to hold investments until maturity, in an attempt to reduce market fluctuation risk.

For purposes of the statement of cash flows, the County considers all highly liquid investments purchased with maturity of three months or less to be cash. Cash and investment balances for the Enterprise and Internal Service funds represent their allocated share of pooled cash and investments of the County and can be drawn down on demand. The investment purchases and sales information is not available for individual funds and management believes that due to the nature of the pooled investments, this information is not significant for purposes of understanding the statement of cash flows. Accordingly, the net change method is used to report cash flows from investments in these statements.

#### **2. Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are current and referred to as "due to/from other funds" as are all other outstanding balances between funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

In the proprietary funds, receivables are shown net of an allowance for uncollectibles. In the Emergency Medical Services Fund, the allowance is based on historical data from the Fund.

Property tax revenues are recognized when received in the period for which the taxes are levied. Property taxes are accrued as assets receivable and deferred revenue on the Balance Sheet when the County has an enforceable legal claim to the taxes, which occurs on January 1 of the period prior to actual receipt of the tax payments. The County's assessment date is January 1, and property taxes, levied by the second Monday of September on a market value basis, are billed to the taxpayers in November. Half of the real, personal, and mobile home property taxes are due on December 20 and the remainder is due the following June 20. Other property taxes are due December 20. Real property taxes not paid constitute a lien on the property when



**ADA COUNTY**

**Notes to the Financial Statements  
For the Year Ended September 30, 2011**

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entered on the real property assessment roll as delinquent on the first day of January of the succeeding year.

**3. Inventories**

County-wide purchases of materials and supplies are consumed shortly after purchase and are recognized as an expenditure in special revenue funds and as an expense in proprietary funds when purchased (purchases method). There are no significant accumulations of inventories for GAAP reporting purposes.

**4. Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (sewer lines, access roads to the landfill, wastewater monitoring systems), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Ada County has a combined highway district that has separate taxing authority; consequently, infrastructure reporting related to streets and highways is recorded within Ada County Highway District Financial Statements. Ada County infrastructure acquired prior to fiscal years ended after June 30, 1980, are immaterial and not reported. The County defines capital assets as assets with an initial, individual cost of more than \$20,000 and an estimated useful life in excess of two years. All material capital assets are valued at historical cost. Donated capital assets are valued at their estimated fair value on the date donated. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. When an asset is disposed of, cost and related accumulated depreciation is removed, and any gain or loss arising from its disposal is credited or charged to operations. The County has implemented Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*.

Although not capitalized, all purchases of property, plant and equipment with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of two years are tracked for management control and inventory purposes. In addition, certain specific types of equipment purchases are monitored for control, as are any items management requests be monitored, regardless of cost.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Qualifying interest incurred during the construction phase of capital assets of business-type activities would be included as part of the capitalized value of the assets constructed.

For all depreciable major asset classes, depreciation is recorded by use of the straight-line method with no salvage value. The book value of each asset is reduced by equal amounts over its estimated useful life as follows:

<u>Asset Class</u>	<u>Estimated Useful Life (Years)</u>
Buildings	8-50
Improvements	8-20
Infrastructure	10-50
Equipment	2-15
Vehicles	3-10

**5. Long-Term Liabilities**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets.

## **ADA COUNTY**

### **Notes to the Financial Statements For the Year Ended September 30, 2011**

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*Indigent Claims* – In the fund financial statements for fiscal year 2011, the County recorded an accrued liability of \$1,852,875 in the major fund “Charities and Welfare” for estimated qualifying indigent services provided prior to the fiscal year-end but which will not be paid by the County until a future budget period. The County pays for medical assistance (and certain non-medical assistance) to indigent persons who qualify, up to an \$11,000 limit, per Idaho Code, Section 31. Some services have been provided prior to the fiscal year-end, but provider billings have not been presented to the County for payment until sometime after September 30. The Charities and Welfare Special Revenue Fund sets aside money in their current budget to fund liabilities incurred during the fiscal year that will not be liquidated until a future budget period, thereby accumulating resources in the fund that will eventually be used to liquidate the liability.

*Compensated Absences* – The County provides personal leave to its full time employees. It is paid to employees when taken and will be paid to employees or their beneficiaries upon the employee's termination, retirement, or death. The amount of unpaid personal leave accumulated by County employees and the associated salary-related payment is accrued as an expense in the Proprietary Funds and in the Government-wide Statements. In the Governmental Fund statements, only the amounts that are liquidated with expendable available financial resources due to termination, retirement or death during the year are accounted for as current-year expenditures. The County assumes a first-in, first-out flow.

*Deferred Compensation* – GASB Statement No. 32 rescinded prior standards and established new accounting and financial reporting standards for Internal Revenue Code Section 457 deferred compensation plans of state and local governmental employers. The County is in compliance with the IRC regulation. All assets and income of the County's 457 plan are held in a trust, custodial account or annuity contract as described in IRC Section 457(g) for the exclusive benefit of the plan participants and their beneficiaries. The County has no liability for losses under the plan, and currently makes matching contributions to this plan, not to exceed three percent of participant's monthly wage. Employees with six months of service may make voluntary contributions to the plan within the limits allowed by IRC Section 457.

*Bonded Indebtedness* – Bond ordinances require a levy and collection of a tax without limitation, on all property subject to taxation by the County, sufficient in amount to pay the principal and interest on such bonds when they become due. The County currently has no bonded indebtedness.

#### **6. Fund Equity**

In the governmental fund financial statements; fund balances are classified as restricted or unrestricted (committed, assigned or unassigned).

*Restricted* – The portion of fund balance where limitations have been imposed by creditors, grantors, contributors or law and regulations of other governments or limitations have been imposed by law through constitutional provisions or enabling legislation.

*Committed* – The portion of fund balance where a self-imposed limitation is set in place prior to the end of the period. The limitation is imposed at the highest level of decision-making and requires formal action at the same level to remove. This is done annually via resolution approved by the Board of County Commissioners.

*Assigned* – The portion of fund balance where a limitation results from intended uses either by: 1) highest level of decision-making or 2) body designated for that purpose or 3) official designated for that purpose and would occur in conjunction with the close of the fiscal year.

*Unassigned* – The remaining portion of fund balance in excess of the other classifications (surplus) or excess of other classifications over total fund balance (deficit).

## **ADA COUNTY**

### **Notes to the Financial Statements For the Year Ended September 30, 2011**

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#### **II. DETAILED NOTES ON ALL FUNDS**

##### **A. Deposits and Investments**

Idaho Code, Sections 67-1301 and 67-2328 authorizes the State Treasurer to combine the money of public agencies jointly in external investment pools, the Local Government Investment Pool (LGIP) and the Diversified Bond Fund (DBF). In order to earn a higher yield, Idaho governmental entities may voluntarily deposit moneys not needed to meet immediate operating obligations in these pools. The LGIP is a short-term investment pool. Participants have overnight availability to their funds, up to \$10 million. Withdrawals of more than \$10 million require 3 business day's notification. The DBF was created for those state and public entities able to exchange current liquidity for potentially greater returns over the long run (3.5 years or longer). Withdrawals of \$10 million or less generally require 5 business days' notification prior to the last day of the month; those in excess of \$10 million require 25 business day's notification.

The State Treasurer must operate and invest the funds of both pools for the benefit of the participants. They make investments in accordance with Idaho Code, Sections 67-1210 and 67-1210A. The Pools are not registered with the Securities and Exchange Commission or any other regulatory body. The State Treasurer does not provide any legally binding guarantees to support the value of the shares to participants.

*Credit Risk.* Ada County's investment policy requires individual investments to have a credit rating of A or better by Standard and Poor's Corporation or an equivalent nationally recognized statistical rating organization. All investments with a rating available meet this requirement.

*Concentration Credit Risk.* Ada County's investment policy allows for no more than 50% in a specific issuer and 50% in a specific class of securities. The County is in compliance with its policy. In addition, GASB 40 requires disclosure of concentrations over 5% in a single issuer. As of September 30, 2011 the following issuers hold more than 5% of Ada County's total portfolio. Federal Home Loan Bank – 29%, Federal National Mortgage Association – 20%, Federal Home Loan Mortgage Corp – 15%, Federal Farm Credit Bank – 12%, Boise City Urban Renewal Agency – 8% and State of Idaho Local Government Investment Pool – 8%.

*Custodial Credit Risk - investments.* This is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of the outside party. The County's investment policy requires working with primary or regional dealers for the purchase of its authorized securities. Investments are made with banks designated by the State Treasurer as a state depository. Through an agreement with Mountain West Bank, the County invests idle cash in uninsured repurchase agreements. The repurchase agreements are fully collateralized with an undivided, fractional interest in obligations of, or obligations that are fully guaranteed by the United States government, its agencies or instrumentalities. Title to the securities are vested in the County or in the name of the bank but held by a third party custodian in the name of the County. The bank repurchases the undivided, fractional interest from the County on the next banking day. At September 30, 2011, the market value of the repurchase agreements was \$2,520,703. The investment in repurchase agreements is uninsured and collateralized with securities.

*Custodial Credit Risk – deposits.* This is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County's investment policy requires any deposits exceeding insurance limits to be fully collateralized by government and/or agency securities held by the pledging financial institutions. As of September 30, 2011, the County's deposits, over and above, the FDIC insurance limits; were covered under the Dodd-Frank Wall Street Reform and Consumer Protection Act. The act provides temporary unlimited deposit insurance coverage for all non-interest bearing transaction accounts at all FDIC-insured depository institutions. The County also had \$4,236,057 that were collateralized with securities held by the pledging financial institution's trust department or by its

## ADA COUNTY

### Notes to the Financial Statements For the Year Ended September 30, 2011

agent in the County's name and \$50,000,000 collateralized under an irrevocable letter of credit with the Federal Home Loan Bank. The remaining \$398,924 is uninsured and uncollateralized.

*Interest Rate Risk.* As a means of limiting its exposure to fair value losses arising from changes in interest rates, the Treasurer may invest funds of the County that are not identified as operating funds, in investments with maturities longer than 365 days, but not to exceed five years; unless there is unanimous consent of the Board of County Commissioners. The County's investments are in compliance with this policy. The County assumes that its callable investments will not be called. Through its investment policy, the County manages its exposure to fair value losses arising from increasing interest rates by holding all investments to maturity as permitted by cash flows and liquidity needs.

The table below presents the County's exposure to credit risk in accordance with the Segmented Time Distribution method.

Investment Type:	Credit Rating	Maturity					Market Value	Cost
		30 Days And Under	31-180 Days	180-365 Days	1-5 Years	Over 5 Years		
Ada & Canyon School District #2 Gen Ob	S&P AA	\$ -	\$ -	\$ -	\$ 1,188,743	\$ -	\$ 1,188,743	\$ 1,202,055
Bonneville & Bingham School District #93	UNRATED	-	-	-	489,698	-	489,698	494,658
Boise City Idaho Arpt. Rev, DS	UNRATED	-	-	-	49,336	-	49,336	49,118
Boise City Urban Renewal Agency	S&P AA	-	-	-	3,025,471	5,870,470	8,895,941	8,947,615
Elmore County – Idaho	UNRATED	-	-	-	26,038	-	26,038	26,588
Federal Farm Credit Bank	S&P AA	-	319,532	-	13,020,334	-	13,339,866	13,341,219
Federal Home Loan Bank	S&P AA	-	50,415	-	33,150,825	-	33,201,240	33,056,641
Federal Home Loan Mortgage Corp.	S&P AA	-	601,439	17,099,228	-	-	17,700,667	17,664,579
Federal National Mortgage Assoc.	S&P AA	-	-	22,979,959	-	-	22,979,959	22,758,495
Idaho Housing	UNRATED	-	-	-	379,795	-	379,795	382,145
Jerome, Lincoln & Gooding Counties	UNRATED	-	-	-	106,369	-	106,369	107,350
Nez Perce County, Idaho	S&P A	-	-	-	109,839	-	109,839	108,003
Pocatello Water	MOODY'S Aa3	-	-	-	20,954	-	20,954	21,312
Payette Co Id School District 373	MOODY'S Aaa	-	-	-	171,466	-	171,466	171,609
State of Idaho - LGIP	UNRATED	8,849,149	-	-	-	-	8,849,149	8,849,149
State of Idaho - DBF	UNRATED	-	-	-	5,018,877	-	5,018,877	5,018,877
University of Idaho	S&P A	-	-	-	33,092	-	33,092	33,652
Mountain West Repurchase Sweep	UNRATED	2,520,703	-	-	-	-	2,520,703	2,520,703
<b>Total Investments</b>		<b>\$ 11,369,852</b>	<b>\$ 971,386</b>	<b>\$ 40,079,187</b>	<b>\$ 56,790,837</b>	<b>\$ 5,870,470</b>	<b>\$ 115,081,732</b>	<b>\$ 114,753,768</b>

\* Some investments have call dates prior to the actual maturity

## ADA COUNTY

### Notes to the Financial Statements For the Year Ended September 30, 2011

#### B. Receivables

Ada County reports the General, Charities and Welfare, and Capital Projects funds as major governmental funds - and Emergency Medical Services, Solid Waste Management, and Western Idaho Fair as major enterprise funds. The "allowance for doubtful accounts" is immaterial except for Emergency Medical Services. All receivables are expected to be collected within one year except for a lease receivable with a 3-year remaining term.

Receivables at September 30, 2011, were as follows:

	Accounts	Taxes	Due from Other Governments	Interest	Lease	Total Receivables
<b>Governmental activities:</b>						
General	\$ 124,159	\$ 61,631,583	\$ 4,612,390	\$ 156,940	\$ 1,385,257	\$ 67,910,329
Charities & Welfare	-	11,550,861	-	-	-	11,550,861
Capital Projects	-	-	-	106,324	-	106,324
Other Governmental	218,254	13,468,869	197,476	17,341	-	13,901,940
<i>Total receivables</i>	<u>342,413</u>	<u>86,651,313</u>	<u>4,809,866</u>	<u>280,605</u>	<u>1,385,257</u>	<u>93,469,454</u>
Reconciliation of balances in fund financial statements to government-wide financial statements:						
Internal Service	-	-	-	26,895	-	26,895
Lease Receivable	-	-	-	56,616	-	56,616
<i>Total- governmental activities</i>	<u>\$ 342,413</u>	<u>\$ 86,651,313</u>	<u>\$ 4,809,866</u>	<u>\$ 364,116</u>	<u>\$ 1,385,257</u>	<u>\$ 93,552,965</u>

**Memo:** Amounts not scheduled for collection during the next year

\$ 941,873

#### Business-type activities:

Emergency Medical Services	\$ 5,061,988	\$ 4,446,722	\$ 42,460	\$ 12,116	\$ -	\$ 9,563,286
Less Allowance for Doubtful accounts:	(2,680,177)	-	-	-	-	(2,680,177)
<i>Receivables, Net</i>	<u>2,381,811</u>	<u>4,446,722</u>	<u>42,460</u>	<u>12,116</u>	<u>-</u>	<u>6,883,109</u>
Solid Waste Management	298,544	-	459,547	22,989	-	781,080
Western Idaho Fair	32,250	-	-	3,557	-	35,807
Billing Services	257,553	-	1,447	1,255	-	260,255
<i>Total - business-type activities</i>	<u>\$ 2,970,158</u>	<u>\$ 4,446,722</u>	<u>\$ 503,454</u>	<u>\$ 39,917</u>	<u>\$ -</u>	<u>\$ 7,960,251</u>

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue reported in the governmental funds were as follows:

Taxes Levied for Subsequent Period	\$ 83,037,824
Current Year Delinquent Taxes	1,747,013
Prior Years' Delinquent Taxes	1,866,476
Lease Receivable	1,385,257
Unearned Rental Revenue	33,583
Unearned Grant Revenue	310,186
<b>Total deferred/unearned revenue for governmental funds</b>	<u>\$ 88,380,339</u>

**ADA COUNTY****Notes to the Financial Statements  
For the Year Ended September 30, 2011****C. Capital Assets**

Capital asset activity for the year ended September 30, 2011 was as follows:

<b>Primary Government</b>	2011 Beginning Balance	Increases	Decreases	2011 Ending Balance
<b>Governmental activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 7,270,635	\$ -	\$ -	\$ 7,270,635
Construction in progress	3,260,361	3,057,137	3,747,653	2,569,845
Total capital assets, not being depreciated	<u>10,530,996</u>	<u>3,057,137</u>	<u>3,747,653</u>	<u>9,840,480</u>
Capital assets, being depreciated:				
Land improvements	3,310,885	44,737	-	3,355,622
Buildings and improvements	154,917,062	2,601,582	-	157,518,644
Vehicles	4,768,799	468,110	320,263	4,916,646
Machinery and equipment	26,921,852	4,201,758	3,678,343	27,445,267
Intangible software	31,280	145,864	-	177,144
Infrastructure	1,706,261	140,000	-	1,846,261
Total capital assets being depreciated	<u>191,656,139</u>	<u>7,602,051</u>	<u>3,998,606</u>	<u>195,259,584</u>
Less accumulated depreciation for:				
Land improvements	1,162,424	254,980	-	1,417,404
Buildings and improvements	44,707,524	4,544,081	-	49,251,605
Vehicles	3,248,461	578,012	291,247	3,535,226
Machinery and equipment	16,912,387	2,765,897	3,591,868	16,086,416
Intangible software	1,303	21,718	-	23,021
Infrastructure	522,304	143,979	-	666,283
Total accumulated depreciation	<u>66,554,403</u>	<u>8,308,667</u>	<u>3,883,115</u>	<u>70,979,955</u>
Total capital assets, being depreciated, net	<u>125,101,736</u>	<u>(706,616)</u>	<u>115,491</u>	<u>124,279,629</u>
Governmental activities capital assets, net	<u>\$ 135,632,732</u>	<u>\$ 2,350,521</u>	<u>\$ 3,863,144</u>	<u>\$ 134,120,109</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 3,502,834
Public safety	4,157,664
Sanitation	206,612
Recreation	<u>441,557</u>
Total depreciation expense - governmental activities:	<u>\$ 8,308,667</u>
Emergency Medical Services	\$ 386,477
Solid Waste	486,017
Western Idaho Fair	<u>460,677</u>
Total depreciation expense - business-type activities:	<u>\$ 1,333,171</u>

# ADA COUNTY

## Notes to the Financial Statements For the Year Ended September 30, 2011

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Business-type activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 4,951,841	\$ -	\$ -	\$ 4,951,841
Construction in progress	1,654,792	-	1,654,792	-
Total capital assets, not being depreciated	6,606,633	-	1,654,792	4,951,841
Capital assets, being depreciated:				
Land improvements	34,732,916	435,000	597,034	34,570,882
Buildings and improvements	10,702,886	4,547,367	-	15,250,253
Vehicles	3,227,730	147,132	133,515	3,241,347
Machinery and equipment	835,703	1,557,652	89,593	2,303,762
Infrastructure	3,838,918	1,404,150	-	5,243,068
Total capital assets being depreciated	53,338,153	8,091,301	820,142	60,609,312
Less accumulated depreciation for:				
Land improvements	2,743,483	488,796	74,629	3,157,650
Buildings and improvements	6,194,807	411,319	-	6,606,126
Vehicles	2,532,329	247,473	133,516	2,646,286
Machinery and equipment	531,412	111,629	89,592	553,449
Infrastructure	3,725,137	73,954	-	3,799,091
Total accumulated depreciation	15,727,168	1,333,171	297,737	16,762,602
Total capital assets, being depreciated, net	37,610,985	6,758,130	522,405	43,846,710
Business-type activities capital assets, net	\$ 44,217,618	\$ 6,758,130	\$ 2,177,197	\$ 48,798,551

### D. Payables

Payables at September 30, 2011, were as follows:

	Vendors	Salaries and Benefits	Accrued Interest	Internal Service	Total Payables
Governmental activities:					
General	\$ 2,189,030	\$ 4,316,471	\$ -	\$ -	\$ 6,505,501
Charities & Welfare	1,057,151	68,991	-	-	1,126,142
Capital Projects	50,000	-	-	-	50,000
Other Governmental	522,797	761,049	-	-	1,283,846
Reconciliation of balances in fund financial statements to government-wide financial statements	-	-	364,606	458,576	823,182
Total - governmental activities	\$ 3,818,978	\$ 5,146,511	\$ 364,606	\$ 458,576	\$ 9,788,671

**ADA COUNTY**

**Notes to the Financial Statements  
For the Year Ended September 30, 2011**

	Vendors	Salaries and Benefits	Accrued Interest	Internal Service	Total Payables
Business-type activities:					
Emergency Medical Svcs.	\$ 142,045	\$ 447,508	\$ -	\$ -	\$ 589,553
Solid Waste Management	924,068	32,477	-	-	956,545
Western Idaho Fair	42,052	35,749	-	-	77,801
Billing Services	155,517	-	-	-	155,517
Total - business-type activities	<u>\$ 1,263,682</u>	<u>\$ 515,734</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,779,416</u>

**E. Interfund Accounts and Transfers**

Due to/from other funds as of September 30, 2011 is as follows:

	Due From				
	General	Non Major	Proprietary	Internal	Total
	Fund	Governmental	Funds	Service	
<b>Due To</b>					
General Fund	\$ 4,783	\$ 15,004	\$ 145,212	\$ 61,628	\$ 226,627
Non Major Governmental	3,877	3,402	5,296	-	12,575
Proprietary Funds	-	-	82,736	-	82,736
Total	<u>\$ 8,660</u>	<u>\$ 18,406</u>	<u>\$ 233,244</u>	<u>\$ 61,628</u>	<u>\$ 321,938</u>

These balances result from the time lag between the dates that: (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made. All balances will be repaid within one year.

Interfund transfers for the year ended September 30, 2011, consisted of the following:

	Transfer Out				
	General Fund	Charities & Welfare	Non Major Governmental	Capital Projects	Total
<b>Transfer In</b>					
General Fund	\$ -	\$ 29,391	\$ 116,466	\$ 985	\$ 146,842
Charities & Welfare	1,647,643	-	-	-	1,647,643
Capital Projects Fund	650,000	-	-	-	650,000
Internal Service Fund	1,440,555	-	-	-	1,440,555
Total	<u>\$ 3,738,198</u>	<u>\$ 29,391</u>	<u>\$ 116,466</u>	<u>\$ 985</u>	<u>\$ 3,885,040</u>

Transfers are used to: (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in one fund to finance various programs accounted for in other funds in accordance with statutory or budgetary authorizations.



## ADA COUNTY

### Notes to the Financial Statements For the Year Ended September 30, 2011

#### F. Lease Receivable

The County has entered into a leasing arrangement with the City of Boise for the former County Administration building. The thirteen-year leasing arrangement calls for annual installments of \$500,000 – the first of which was received in fiscal year 2002 – and includes a bargain purchase option. Payment was received in 2011 as agreed. Imputed interest ranges from 1.9% to 4.95%. The following is a schedule of future minimum lease payments:

Year Ending Sept. 30	Interest	Principal	Total Lease Payment
2012	\$ 56,616	\$ 443,384	\$ 500,000
2013	38,494	461,506	500,000
2014	19,633	480,367	500,000
Total	<u>\$ 114,743</u>	<u>\$ 1,385,257</u>	
Total minimum lease payments			1,500,000
Less: Amount representing interest			<u>114,743</u>
Present value of net minimum lease payments			<u>\$ 1,385,257</u>

#### G. Capital Lease Payable

In fiscal 2000, the County entered into a capital lease (Court Complex Lease Agreement) for the construction and acquisition of a new courthouse/administration building complex which also includes parking facilities, integrated retail space and other public improvements (**See Note M – Contingencies and Commitments**). The lease term was 30 years with a series of one-year leases subject to annual appropriation of funds by the County. During fiscal 2005, the County renegotiated the lease, resulting in a reduction of 7 years on the lease term, and a favorable imputed interest rate based on the lease payments – from 6.46% over the initial 30-year term to 5.92% over the revised 23-year term – resulting in overall interest savings of \$22,891,186. During fiscal year 2007, the County paid \$3,285,582 toward reducing future interest on the lease, resulting in additional savings over the remaining term of \$5,947,580. During fiscal 2011, the County incurred net lease payments totaling \$4,573,989 for the Facility, and the County's remaining obligation at September 30 is \$44,370,000. Upon satisfaction of the County's outstanding lease obligation, the County may purchase the Facilities for \$1.00. The historical cost and accumulated amortization of the Facilities are \$69,328,654 and \$13,517,845, respectively.

The following chart represents the County's future lease payments based on the September 30 obligation, amortized according to the Bond document lease payment schedule until the incurred obligation is satisfied.

## ADA COUNTY

### Notes to the Financial Statements For the Year Ended September 30, 2011

Year Ending Sept. 30	Court Complex Lease		
	Principal	Interest	Total
2012	\$ 2,665,000	\$ 2,187,638	\$ 4,852,638
2013	3,025,000	2,062,737	5,087,737
2014	3,330,000	1,904,237	5,234,237
2015	3,580,000	1,732,663	5,312,663
2016	3,925,000	1,547,150	5,472,150
2017-2021	23,585,000	4,508,250	28,093,250
2022	4,260,000	177,300	4,437,300
Total	<u>\$ 44,370,000</u>	<u>\$ 14,119,975</u>	<u>\$ 58,489,975</u>

#### H. Long-Term Debt

Changes in long-term liabilities: Long-term liability activity for the year ended September 30, 2011, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Governmental activities:</b>					
Capital leases	\$ 46,785,000	\$ -	\$ 2,415,000	\$ 44,370,000	\$ 2,665,000
Compensated absences	4,043,345	342,293	202,694	4,182,944	210,175
Claims and judgments	7,840,679	7,350,414	3,012,611	12,178,482	3,952,447
<i>Governmental activity</i>					
<i>Long-term liabilities</i>	<u>\$ 58,669,024</u>	<u>\$ 7,692,707</u>	<u>\$ 5,630,305</u>	<u>\$ 60,731,426</u>	<u>\$ 6,827,622</u>
<b>Business-type activities:</b>					
Compensated absences	\$ 477,200	\$ 19,969	\$ 19,382	\$ 477,787	\$ 20,704
Landfill closure	21,708,620	-	249,172	21,459,448	350,000
<i>Business-type activity</i>					
<i>Long-term liabilities</i>	<u>\$ 22,185,820</u>	<u>\$ 19,969</u>	<u>\$ 268,554</u>	<u>\$ 21,937,235</u>	<u>\$ 370,704</u>

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities. At year-end, \$10,325,607 of internal service fund claim liabilities for the County's self-insurance programs are included in the above amounts. For the governmental activities, approximately 91 percent of compensated absences are generally liquidated by the general fund, and the remainder by special revenue funds. In addition to compensated absences, claims in the business-type funds represent the landfill closure/post closure liability, inclusive of any liabilities for groundwater contamination.

## **ADA COUNTY**

### **Notes to the Financial Statements For the Year Ended September 30, 2011**

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#### **I. Solid Waste Landfill Closure and Postclosure Costs**

The County owns and operates a landfill site located in the northern portion of the County. State and federal laws will require the County to close the landfill once its capacity is reached and to monitor and maintain the site for 30 subsequent years. The County recognizes a portion of the closure and post-closure care costs in each operating period even though actual payouts will not occur until the landfill is closed. The amount recognized each year is based on the landfill capacity used as of the balance sheet date. As of September 30, 2011, the County has recorded a combined liability of \$21,459,448, which represents the estimated closure and post-closure costs based on 92.6% of landfill capacity used to date in the Hidden Hollow Cell and 1.9% capacity used to date in the new North Ravine Cell. The remaining estimated liability for these costs is \$2,364,200 and \$38,967,365, respectively, which will be recognized as the remaining capacity is used (estimated to be 9 years for Hidden Hollow and 89 years for the North Ravine Cell). The estimated costs are subject to change from year to year as the effects of inflation, revision of laws and other variables occur. The County has demonstrated closure, post-closure care, and/or corrective action financial assurance by satisfying the financial ratio alternative method prescribed by Title 40 Part 258.74 of the Code of Federal Regulations.

#### **J. Retirement Plan**

The Public Employee Retirement System of Idaho (PERSI) – The PERSI Base Plan, a cost sharing multiple-employer public retirement system, was created by the Idaho State Legislature. It is a defined benefit plan requiring that both the member and the employer contribute. The Plan provides benefits based on members' years of service, age and compensation. In addition, benefits are provided for disability, death, and survivors of eligible members or beneficiaries. The authority to establish and amend benefit provisions is established in Idaho Code. Designed as a mandatory system for eligible state and school district employees, the legislation provided for other political subdivisions to participate by contractual agreement with PERSI.

After 5 years of credited service, members become fully vested in retirement benefits earned to date. Members are eligible for retirement benefits upon attainment of the ages specified for their employment classification. For each month of credited service, the annual service retirement allowance is 2.0% or 2.3% (depending upon employee classification) of the average monthly salary for the highest consecutive 42 months.

PERSI issues publicly available stand alone financial reports that include audited financial statements and required supplementary information. These reports may be obtained from PERSI's website [www.persi.idaho.gov](http://www.persi.idaho.gov).

The actuarially determined contribution requirements of the County and its employees are established and may be amended by the PERSI Board of Trustees. For the year ended September 30, 2011, the required contribution rate as a percentage of covered payroll for members was 6.23% for general members and 7.69% for sheriff employees. The employer rate as a percentage of covered payroll was 10.39% for general members and 10.73% for sheriff employees.

Ada County's contributions required and paid were \$7,721,905, \$7,694,335 and \$7,788,956 for the three years ended September 30, 2011, 2010, and 2009, respectively.

## **ADA COUNTY**

### **Notes to the Financial Statements For the Year Ended September 30, 2011**

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#### **K. Insurance**

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; and errors or omissions. Idaho Code Title 6, Chapter 9, authorizes political subdivisions of the State of Idaho to "levy an annual property tax in the amount necessary to provide for a comprehensive liability plan whether by the purchase of insurance or otherwise". In 1986, the County established a Liability Insurance Fund (an Internal Service Fund) to account for and finance its insured and uninsured risks of loss. Ada County's Department of Administration - Risk Management division, as authorized by Resolution, manages the Fund. Under its self-insurance plan, it is the intent of the County to provide amounts to the Insurance Fund through an annual levy not to exceed \$300,000, until net assets are sufficient to provide adequate reserves for known and incurred but not reported claims and a reserve for future catastrophic losses, not to exceed \$10,000,000. In fiscal 2011, due to budgetary constraints, management ultimately determined that an operating transfer into the fund for future catastrophic losses would not be possible; however at year end an operating transfer from the General Fund was made to offset the loss of the annual levy. At September 30, 2011, the Liability Insurance Fund had net assets of \$710,250.

In prior years and for the period of October 1, 2003 to January 1, 2004, the County purchased workers' compensation insurance from the State of Idaho in accordance with State requirements. Effective January 1, 2004, the County became self-insured for workers' compensation as authorized by the Idaho Industrial Commission. The program is administered by a third party and the County purchases excess workers' compensation insurance (with an aggregate limit of \$1,000,000) to provide coverage for individual claims above the county's self-insured retention (SIR). The County retains responsibility for the first \$500,000 of each claim for all employees.

The County purchases property insurance from independent carriers. The County has property insurance coverage up to \$210,274,856 with a \$25,000 deductible. All funds of the County participate in the self-insurance program and make premium payments to the Liability Insurance Fund based on historical cost and loss information, adjusted annually.

There have been no significant reductions in insurance coverage from the previous year, and no settlements in excess of insurance coverage in any of the prior three fiscal years.

Beginning in fiscal year 2000, the County established a Self-Funded Health Fund (an Internal Service Fund) for risks associated with the employee's health insurance plan where assets are set aside for claim settlements. All funds with employees eligible for benefits participate, and make payments to the Health Insurance Fund based on the number of qualifying employees in each fund and on estimates of potential usage. The County funded an initial reserve of \$1.2 million through a transfer from the General Fund, based on advice from actuarial consultants and in accordance with State requirements. Provisions are also made for unexpected and unusual claims. Third parties administer the plan, covering medical, dental and vision claims. Stop-loss coverage for medical claims exceeding \$100,000 per employee (to the policy maximum of \$1,250,000 per year) is purchased from the third party administrator, and at September 30, 2011, the Self-Funded Health Insurance Fund had net assets of \$3,858,670.

A liability for a claim in either insurance fund is established if information indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Claim liabilities are calculated based on the estimated ultimate cost of settling the claim, considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts, and other economic and social factors. Claim liabilities include

**ADA COUNTY**

**Notes to the Financial Statements  
For the Year Ended September 30, 2011**

any specific, incremental claim adjustment expense, and any material estimated recoveries are deducted from the liability for unpaid claims.

Changes in the balances of claims liabilities during the past two fiscal years are as follows:

	<u>Liability Insurance</u>		<u>Self Funded Health</u>	
	Fiscal Year		Fiscal Year	
	<u>2011</u>	<u>2010</u>	<u>2011</u>	<u>2010</u>
<b>Unpaid claims as of October 1</b>	\$ 5,522,359	\$ 4,660,117	\$ 1,181,375	\$ 1,023,320
<b>Total incurred claims (including IBNRs) and prior period changes in claim estimates</b>	5,038,891	2,382,559	15,173,927	13,606,954
<b>Total payments</b>	<u>1,581,759</u>	<u>1,520,317</u>	<u>15,009,186</u>	<u>13,448,899</u>
<b>Unpaid claims as of September 30</b>	<u>\$ 8,979,491</u>	<u>\$ 5,522,359</u>	<u>\$ 1,346,116</u>	<u>\$ 1,181,375</u>

**L. Fund Equity**

Ada County’s financial policies outline the following classifications of fund balance that are reported on the governmental funds’ balance sheet (page 29):

*Committed* – This portion of fund balance reflects the amount of FY2011 fund balance that is needed to fund the first three months of FY2012 because the first-half property taxes are not due until December 20; known as ‘cash basis’. Also included is the amount of FY2011 fund balance that has been re-budgeted as a funding source for the County’s FY2012 budget, which is also known as ‘subsequent year’s expenditures’. These commitments were adopted by the Board of County Commissioners via resolution prior to the end of the reporting period.

*Assigned* – For Special Revenue Funds, this portion of fund balance is the amount of ‘minimum fund balance’ the County desires to keep on hand to mitigate current and future risks and ensures service levels. Minimum fund balance is 15% of operating revenues for FY2011. Future capital improvements that are in the planning stages and any replacement programs are also included. If the County had any special revenue funds that did not meet the definition of a special revenue fund they would be combined with the General Fund and their total fund balance would be considered “assigned” for their fund. Currently, all special revenue funds meet the definition and stand alone.

*Unassigned* – For the General Fund, ‘minimum fund balance’ is classified as unassigned. The County utilizes the same policy for ‘minimum fund balance’ in the General Fund as it does for Special Revenue Funds. This amount also reflects the residual net resources or total fund balance in excess of the other classifications, also known as ‘surplus’ and is available for any purpose. The General Fund is the only fund that reflects a positive “unassigned” since any surplus within a special revenue fund is automatically “assigned” to that fund per the definition of a special revenue fund. Any negative “unassigned” amounts reflect ‘deficits’ where there is an excess of other classifications over total fund balance.

## **ADA COUNTY**

### **Notes to the Financial Statements For the Year Ended September 30, 2011**

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#### **M. Contingencies and Commitments**

The County has assumed responsibility for groundwater contamination that has been identified near its sanitary landfill. Based on recommendations and evaluative advice from Consultants, the Solid Waste Management Fund initiated remediation procedures – the cost of which is included in the liability described in **Note I-Solid Waste Landfill Closure and Postclosure Costs**.

Also, the County is contingently liable with respect to certain lawsuits and other claims that have arisen in the ordinary course of its operations. County officials believe that potential claims resulting from such litigation would not materially affect the financial condition or results of operations. Reserves for contingent liabilities and conservative revenue accruals are routinely evaluated. The County is a recipient of federal funds and is subject to audits by governmental agencies. County officials are of the opinion that findings, if any, resulting from these audits, will not materially affect the financial condition of the County.

The Urban Renewal Agency of Boise City, Idaho, also known as the Capital City Development Corporation (CCDC), is an urban renewal agency, and is an independent public body corporate and politic of the State of Idaho. The County has leased to CCDC approximately 10.3 acres of land owned by the County. CCDC had obtained Urban Renewal Lease Revenue Bonds, Series 1999 (advance refunded during 2005 as Urban Renewal Lease Revenue Refunding Bonds, Series 2005) for the Ada County Courts Complex Project in order to finance the acquisition, construction and improvement of a new county courthouse and administration building for use by Ada County, and related parking facilities, integrated retail space and other public improvements. The Bonds are obligations of CCDC, payable from and secured solely by lease payments made by the County under a Courts Complex Lease Agreement between CCDC and the County. In the Agreement, the County is obligated to pay the lease payments only to the extent that funds for the lease payments are budgeted and appropriated each year by the County. According to the 2005 renegotiated lease agreement, the County leases the Courthouse/ Administration Building portion of the project over an overall remaining, as of September 30, 2011, 11-year term from the CCDC, with title reverting to the County at the end of the lease term. A special payment by the County in fiscal year 2007 reduced future interest payments on the lease by over five million dollars and resulted in a revised lease agreement. The remaining term of the lease is unchanged. The lease payments, which began in fiscal year 2000 under the prior lease agreement, are considered obligations of Ada County, and are paid from the Capital Projects Fund with general governmental revenue sources. Some of these revenues are legislatively restricted for Courthouse facilities, and some have been obtained from the sale of County-owned buildings. At the end of fiscal year 2011, the County transferred their right to a future income stream from CCDC for the parking garage facilities and their related operations and maintenance. 17% ownership (\$2,260,336) in the Avenue A East Garage was immediately transferred from CCDC to the County and recorded as a special item on the Statement of Activities. The County also received from CCDC a note receivable maturing (9/30/42) that could be used to purchase the remaining 83% of the garage. This note would be redeemed in exchange for the 83% ownership however as the garage would be fully depreciated, no value has been assigned to the note as it has a 100% allowance. At the end of 30 years (9/30/42) the County has the option to purchase the remaining 83% of the garage for \$1 with the redemption of the note. **(See Note G – Capital Leases Payable).**

**ADA COUNTY**

**Notes to the Financial Statements  
For the Year Ended September 30, 2011**

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As of September 30, 2011, the County had the following outstanding contractual commitments:

<u>Project Name</u>	<u>Contract Amount</u>	<u>Paid to Date</u>	<u>Remaining Commitment</u>
Jail Pod D	\$ 406,000	\$ 160,000	\$ 246,000
Juvenile Security System	205,717	35,604	170,113
Weed/Pest/Mosquito Truck & Chemical Storage	56,300	25,335	<u>30,965</u>
Total Remaining Commitments			<u>\$ 447,078</u>

**N. Other Post-Employment Benefits**

The County provides postemployment health care to its retirees and their currently enrolled dependents (at time of retirement) up to age 65 (Medicare eligible). To be eligible for the benefits, an employee must be at least 55 years of age, or at least 50 if they qualify under PERSI's "Rule of 80", and have accrued at least 10 years of continuous years of service as a County employee. Benefits include medical coverage, vision and dental. Currently, 31 retirees take advantage of this benefit and pay the total cost of the premium (employer and employee portions). Each year approximately 5 employees are added and 5 have become Medicare eligible and are removed.

With such a small pool of candidates participating in the plan, along with the limited number of years of eligibility; it is the County's position that it is not cost effective to have an actuarial determination performed to calculate the ARC (Annual Required Contribution) as required by GASB 45. In accordance with GASB 45, the County has 30 years to accrue the unfunded portion of any existing liability. The cumulative amount for fiscal year 2011 is immaterial; therefore the County did not accrue a liability for this fiscal year.

**REQUIRED SUPPLEMENTARY  
INFORMATION**



**Ada County**  
**General Fund**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual (Non-GAAP Cash Basis)**  
**For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Property taxes	\$ 65,560,668	\$ 65,560,668	\$ 66,243,304	\$ 682,636
Sales tax allocation	10,025,000	10,025,000	12,302,138	2,277,138
State shared	3,249,035	3,431,193	5,368,295	1,937,102
Payments in lieu of taxes	681,900	681,900	727,273	45,373
Licenses and permits	1,139,425	1,152,010	1,197,342	45,332
Charges for services	19,927,128	20,004,422	20,202,849	198,427
Grants	566,972	3,455,915	3,028,890	(427,025)
Interest income	681,200	681,200	875,678	194,478
Miscellaneous	1,524,939	1,614,870	3,269,958	1,655,088
<b>Total general fund revenues</b>	<b>\$ 103,356,267</b>	<b>\$ 106,607,178</b>	<b>\$ 113,215,727</b>	<b>\$ 6,608,549</b>
<b>Expenditures:</b>				
<b>General Government</b>				
Clerk of the District Court				
Personal services	\$ 6,609,831	\$ 6,603,571	\$ 6,378,690	\$ 224,881
Other services and charges	852,309	829,071	787,861	41,210
Capital outlays	-	29,498	29,144	354
<b>Total clerk of the district court</b>	<b>7,462,140</b>	<b>7,462,140</b>	<b>7,195,695</b>	<b>266,445</b>
Treasurer:				
Personal services	717,424	717,424	691,564	25,860
Other services and charges	215,966	215,961	215,275	686
Capital outlays	-	5	-	5
<b>Total treasurer</b>	<b>933,390</b>	<b>933,390</b>	<b>906,839</b>	<b>26,551</b>
Assessor:				
Personal services	608,140	608,140	593,071	15,069
Other services and charges	69,497	69,497	59,237	10,260
Capital outlays	-	-	-	-
<b>Total assessor</b>	<b>677,637</b>	<b>677,637</b>	<b>652,308</b>	<b>25,329</b>
Assessor Motor Vehicle:				
Personal services	1,811,955	1,811,955	1,634,277	177,678
Other services and charges	496,965	496,943	340,945	155,998
Capital outlays	-	22	-	22
<b>Total assessor motor vehicle</b>	<b>2,308,920</b>	<b>2,308,920</b>	<b>1,975,222</b>	<b>333,698</b>
Prosecuting Attorney:				
Personal services	10,304,415	10,382,841	10,101,164	281,677
Other services and charges	721,208	946,175	758,773	187,402
Capital outlays	11,500	1	-	1
<b>Total prosecuting attorney</b>	<b>11,037,123</b>	<b>11,329,017</b>	<b>10,859,937</b>	<b>469,080</b>

The note to the required supplementary information - basis of budgeting - is an integral part of this schedule.

(Continued)

**Ada County  
General Fund  
Schedule of Revenues, Expenditures, and Changes in Fund Balances  
Budget and Actual (Non-GAAP Cash Basis)  
For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<u>General Government (Continued)</u>				
Operations:				
Personal services	1,788,930	1,788,930	1,752,153	36,777
Other services and charges	5,704,878	5,656,319	4,250,850	1,405,469
Capital outlays	207,000	372,896	317,613	55,283
Total operations	7,700,808	7,818,145	6,320,616	1,497,529
Development Services:				
Personal services	1,461,284	1,525,053	1,294,526	230,527
Other services and charges	119,502	124,379	56,373	68,006
Capital outlays	2,010	19,320	-	19,320
Total development services	1,582,796	1,668,752	1,350,899	317,853
Information Technology:				
Personal services	3,325,478	3,213,822	3,094,127	119,695
Other services and charges	1,067,079	1,188,197	1,168,511	19,686
Capital outlays	731,950	722,488	704,184	18,304
Total information technology	5,124,507	5,124,507	4,966,822	157,685
Public Defender:				
Personal services	4,781,911	4,781,911	4,680,621	101,290
Other services and charges	1,711,206	1,711,206	1,476,464	234,742
Capital outlays	-	-	-	-
Total public defender	6,493,117	6,493,117	6,157,085	336,032
Department of Administration:				
Personal Services	2,006,920	2,006,920	1,929,921	76,999
Other services and charges	1,687,352	1,631,352	1,560,260	71,092
Capital outlays	-	56,000	56,000	-
Total administration	3,694,272	3,694,272	3,546,181	148,091

The note to the required supplementary information - basis of budgeting - is an integral part of this schedule.

**Ada County  
General Fund  
Schedule of Revenues, Expenditures, and Changes in Fund Balances  
Budget and Actual (Non-GAAP Cash Basis)  
For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>General Government (Continued)</b>				
General:				
Personal services	-	-	-	-
Other services and charges	943,300	849,300	691,621	157,679
Capital outlays	-	94,000	94,000	-
Total general	943,300	943,300	785,621	157,679
Total general government (including capital outlays)	47,958,010	48,453,197	44,717,225	3,735,972
Less: capital outlays	952,460	1,294,230	1,200,941	93,289
Total general government (excluding capital outlays)	<u>\$ 47,005,550</u>	<u>\$ 47,158,967</u>	<u>\$ 43,516,284</u>	<u>\$ 3,642,683</u>
<b>Public Safety</b>				
Sheriff:				
Personal services	\$ 42,550,504	\$ 42,762,426	\$ 41,908,632	\$ 853,794
Other services and charges	6,164,631	7,420,187	7,035,571	384,616
Capital outlays	335,626	599,510	418,605	180,905
Total sheriff	49,050,761	50,782,123	49,362,808	1,419,315
Coroner:				
Personal services	1,117,095	1,117,095	1,085,487	31,608
Other services and charges	161,764	163,002	152,561	10,441
Capital outlays	1,238	-	-	-
Total coroner	1,280,097	1,280,097	1,238,048	42,049
Juvenile:				
Personal services	6,645,680	7,312,918	6,475,846	837,072
Other services and charges	821,805	1,794,422	617,112	1,177,310
Capital outlays	170,000	170,000	10,492	159,508
Total juvenile	7,637,485	9,277,340	7,103,450	2,173,890
Total public safety (including capital outlays)	57,968,343	61,339,560	57,704,306	3,635,254
Less: capital outlays	506,864	769,510	429,097	340,413
Total public safety (excluding capital outlays)	<u>\$ 57,461,479</u>	<u>\$ 60,570,050</u>	<u>\$ 57,275,209</u>	<u>\$ 3,294,841</u>
Total general fund expenditures (excluding capital outlays)	\$ 104,467,029	\$ 107,729,017	\$ 100,791,493	\$ 6,937,524
Add: capital outlays	1,459,324	2,063,740	1,630,038	433,702
Total general fund expenditures (including capital outlays)	<u>\$ 105,926,353</u>	<u>\$ 109,792,757</u>	<u>\$ 102,421,531</u>	<u>\$ 7,371,226</u>

The note to the required supplementary information - basis of budgeting - is an integral part of this schedule.

(Continued)

**Ada County  
General Fund  
Schedule of Revenues, Expenditures, and Changes in Fund Balances  
Budget and Actual (Non-GAAP Cash Basis)  
For the Year Ended September 30, 2011**

	Budgeted Amounts	Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final	
<b>Revenue Over (Under) Expenditures</b>		10,794,196	
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers In		146,842	
Transfers Out		(3,738,198)	
<b>Total Other Financing Sources (Uses)</b>		(3,591,356)	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>		7,202,840	
<b>Reconciling Items</b>			
Changes Affected by Accrued Revenues		172,653	
Changes Affected by Accrued Expenditures		92,525	
<b>Fund Balances - Beginning of Year</b>		49,421,841	
<b>Fund Balances - End of Year</b>		\$ 56,889,859	

The note to the required supplementary information - basis of budgeting - is an integral part of this schedule.

**Ada County**  
**Charities and Welfare**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual (Non-GAAP Cash Basis)**  
**For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ 8,943,673	\$ 8,943,673	\$ 8,914,801	\$ (28,872)
Intergovernmental	-	-	3,610	3,610
Charges for services	100,000	100,000	304,853	204,853
Miscellaneous	-	-	3,717	3,717
<b>Total revenues</b>	<u>9,043,673</u>	<u>9,043,673</u>	<u>9,226,981</u>	<u>183,308</u>
<b>Expenditures:</b>				
Current-				
Health and welfare				
Personal services	1,193,887	1,193,887	1,149,898	43,989
Other services and charges	7,849,786	8,529,786	8,528,445	1,341
Capital outlays	-	-	-	-
<b>Total expenditures</b>	<u>9,043,673</u>	<u>9,723,673</u>	<u>9,678,343</u>	<u>45,330</u>
Excess (deficiency) of revenues over expenditures and other uses, cash basis			<u>(451,362)</u>	
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			1,647,643	
Transfers Out			<u>(29,391)</u>	
<b>Total Other Financing Sources (Uses)</b>			<u>1,618,252</u>	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>			1,166,890	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			29,391	
Changes Affected by Accrued Expenditures			<u>(1,249,248)</u>	
<b>Fund Balances - Beginning of Year</b>			<u>680,698</u>	
<b>Fund Balance - End of Year</b>			<u><u>\$ 627,731</u></u>	

The note to the required supplementary information - basis of budgeting - is an integral part of this schedule.

**Ada County**

**Required Supplementary Information**

**Note to Required Supplementary Information – Basis of Budgetary Reporting,  
Stewardship, Compliance, and Accountability  
For the Year Ended September 30, 2011**

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***Basis of Budgetary Accounting***

The County's legal budget is prepared using cash basis records. Encumbrances are allowed for budgetary control purposes, but lapse at the close of the year. The Budget and Actual Schedules are prepared on the budgetary basis and include this variation from GAAP. The reconciliation at the bottom of the budget and actual statements shows the difference between the basis of budgeting and GAAP.

***Stewardship, Compliance, and Accountability***

**Budgetary Information**

The County budgets its revenues and expenditures, as is required by Idaho Code Section 31, Chapter 16. Following these guidelines, the County adopts annual appropriated budgets for General, Special Revenue, Debt Service, Capital Project and Enterprise Funds. All appropriated budgets for Governmental and Proprietary Funds are adopted on a non-GAAP cash basis. The following is a summary of the budgetary process for the County:

Prior to the third Monday in May, each elected official or department head submits to the Auditor's Office a proposed operating budget for the fiscal year commencing October 1. The operating budget includes proposed expenditures by department categorized by personal services and other charges and services (including capital outlay) and the means of financing them. The Auditor's office assures the budgets are balanced. Budget hearings, give the County departments an opportunity to present their proposed budgets to the County Commissioners and the public at large.

On or before the first Monday in August, the proposed budget is submitted to the County Commissioners for review and tentative approval. When the tentative budget has been approved it must be published in the newspaper. Public budget hearings are conducted by the County on or before the Tuesday after Labor Day to obtain taxpayer comments, and upon conclusion of the hearing, the County Commissioners legally adopt the budget by a resolution in the official minutes of the board.

The budget in no event shall be greater than the amount of the advertised tentative budget. Per Idaho Code Section 31, the actual expenditures for the ensuing fiscal year shall not exceed the appropriations legally adopted by the Commissioners. The County's policy is that amounts may not be transferred between personal services and other charges and services (including capital outlay) and amounts may not be transferred between departments or funds.

Ada County may increase the total appropriations budget during the current year as grants are subsequently awarded by federal or state agencies, for donations to various departments, for carrying forward prior year incomplete major capital construction project balances and for receipt of unscheduled and/or unanticipated revenue, provided that there is no increase in anticipated property taxes. The appropriations budget may only be increased by the amount of actual revenues

received or carried forward in the case of major capital construction projects. Such budget revisions must be advertised, discussed in a public hearing, and adopted by a resolution from the Board of County Commissioners. The County increased the total 2011 budget by \$9,576,963, which had no impact on property taxes. Of that amount, \$3,601,842 represents the carry-forward of unexpended and incomplete capital construction projects.

The level of budgetary control (level at which expenditures may not legally exceed the appropriations) is established by the personal services and other charges and services (including capital outlay) within the department and fund.

The County employs budgetary integration as a management control device during the year for all Governmental and Proprietary Funds. All appropriations, other than those for capital improvements not yet completed, lapse at the end of the fiscal year and become null and void. However, appropriation accounts may remain open until the first Monday in November for the payment of claims incurred prior to the close of the fiscal year. Lawful claims presented thereafter against any subsequent appropriation will be provided for in the ensuing budget.

Encumbrance accounting, the recording of purchase orders, contracts and other commitments for the expenditure of monies to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in all Governmental Funds. All encumbrances are canceled when appropriations lapse.

**COMBINING FINANCIAL  
STATEMENTS**



## NON-MAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

**Public Health** - to account for the County's portion of services provided on a regional basis by the State of Idaho. Funding is provided by property tax dollars. This fund was established by authority of Idaho Code Section 31-862.

**Weed Control** - to account for operations of noxious weed control throughout the County. Revenues are provided primarily from user fees and property tax dollars. This fund was established by authority of Idaho Code Section 22-2406.

**Pest Extermination** - to account for the operation of the extermination of pests, primarily gophers, in the unincorporated areas of the County. Funding is provided by property tax dollars and minimal user fees. This fund was established by authority of Idaho Code Section 25-2601,2602,2604.

**Parks and Recreation** - to account for the operation and maintenance of Barber Park as well as other recreational projects. Initial capital expenditures have been provided by federal grants. Revenues are provided by user fees and property tax dollars. This fund was established by authority of Idaho Code Section 63-805.4a.

**Ad Valorem** - to account for operations of the reappraisal division of the assessor's office which provides a continuing program of valuation of all properties. All parcels of property under the assessor's jurisdiction are appraised at current market value for assessment purposes. This fund was established by authority of Idaho Code Section 63-314.3.

**Court Monitoring** - to account for a surcharge collected on all fines for persons violating the state law against driving a motor vehicle while under the influence of alcohol, drugs or other intoxicating substance, monies may be utilized for the purchase of ignition interlock and electronic devices. The court may also utilize moneys in this fund for alcohol or drug abuse related probation, treatment or prevention programs for adults or juveniles. This fund was established by authority of Idaho Code Section 18-8010.

**Trial Court Administrator** - to account for operations of the court exclusive of courthouse construction and remodeling costs. Funding is provided by property tax dollars, court filing fees, fines and forfeitures. This fund was established by authority of Idaho Code Section 31- 867.

**Drug Court & Mental Health Court** – established by authority of Idaho Code Section 31-3201E to accumulate funds from fees charged to persons admitted into a drug court or mental health court. Moneys in this fund shall be expended exclusively for expenses incurred in connection with the drug court or mental health court programs, such as treatment, testing, and private counseling. The fee may be ordered as a condition of probation and is in addition to all other fines and fees levied.

## **SPECIAL REVENUE FUNDS (CONTINUED)**

**County Court Facilities** - to account for court planning, remodeling and construction of court facilities. The County Court Facilities fund is separate and distinct from the District Court fund. At the discretion of the Board of County Commissioners, funds deposited in the County Court Facilities fund may be accumulated from year to year. Revenue is provided by an administrative surcharge on each civil case. This fund was established by authority of Idaho Code Section 31-867.3.

**Waterways** - to account for operations of the County boat patrol and other expenditures related to improvements of public waterways within the County. Revenue is provided by user fees. This fund was established by authority of Idaho Code Section 57-1501 and 67-7013.

**Emergency Communications** - to account for initiation, maintenance and enhancement of a consolidated emergency communications system (911) within Ada County. A telephone user fee of seventy five cents (\$.75) was authorized by the electorate of the County to provide for the funding of a consolidated communications system which is vital to enhancing the public health, safety and welfare of the residents. This fund was established by authority of Idaho Code Section 31-48.

**Emergency Management Fund** – to account for operations of the “Emergency Resources Management Plan” pursuant to Idaho Code Section 46, Chapter 1009. All cities within the County participate along with the County to finance the disaster preparedness plan. Revenues are also received from the Federal government.

**Veterans Memorial** - to assist in the maintenance, upkeep and repair of servicemen’s memorials within Ada County. This fund was established by authority of Idaho Code Section 65-102,103.

**Mosquito Abatement** – to account for the abatement of mosquitoes and/or other vermin of public health importance. Revenue is provided by a levy upon taxable property within the boundaries of the district. Authorization to form a mosquito abatement district is established by Idaho Code Section 39-2801,2805.

**Consolidated Elections** – to account for all costs related to conducting political subdivision elections with the exception of the Ada County Highway District. Funding is provided through distribution of sales tax. This fund was established by authority of Idaho Code Section 31-809A.

**Ada County**  
**Combining Balance Sheet**  
**Non-major Governmental Funds**  
**September 30, 2011**

	Special Revenue Funds						
	Public	Weed	Pest	Parks and	Ad	Court	Trial Court
	Health	Control	Extermination	Recreation	Valorem	Monitoring	Administrator
	Fund	Fund	Fund	Fund	Fund	Fund	Fund
<b>ASSETS</b>							
Cash and cash equivalents	\$ 53,790	\$ 205,390	\$ 280,116	\$ 319,232	\$ 710,792	\$ 12,865	\$ 1,521,787
Investments	103,160	393,496	538,981	612,037	1,363,166	24,675	2,925,662
Accounts receivable	-	17,315	588	-	-	-	19,973
Property tax receivable	1,635,011	457,666	530,765	168,738	2,352,652	-	7,372,015
Accrued interest receivable	-	-	1,617	-	-	-	-
Due from other funds	-	12,575	-	-	-	-	-
Due from other agencies and units of government	-	27,459	6,316	937	-	-	4,388
<b>Total assets</b>	<b>\$ 1,791,961</b>	<b>\$ 1,113,901</b>	<b>\$ 1,358,383</b>	<b>\$ 1,100,944</b>	<b>\$ 4,426,610</b>	<b>\$ 37,540</b>	<b>\$ 11,843,825</b>
<b>LIABILITIES</b>							
Accounts payable	\$ -	\$ 36,312	\$ 17,281	\$ 26,175	\$ 149,346	\$ -	\$ 560,460
Due to other funds	-	-	1,926	167	-	4,400	422
Deferred revenue	1,635,011	457,666	530,765	202,320	2,352,652	-	7,372,014
<b>Total liabilities</b>	<b>1,635,011</b>	<b>493,978</b>	<b>549,972</b>	<b>228,662</b>	<b>2,501,998</b>	<b>4,400</b>	<b>7,932,896</b>
<b>FUND BALANCES</b>							
Restricted for:							
Enabling Legislation	-	-	-	-	-	-	-
Committed for:							
General government	-	-	-	-	1,116,092	-	-
Public safety	-	-	-	-	-	4,438	-
Judicial services	-	-	-	-	-	-	1,453,814
Health and welfare	56,000	-	-	-	-	-	-
Sanitation	-	311,082	543,083	-	-	-	-
Recreation and culture	-	-	-	10,150	-	-	-
Assigned for:							
General government	-	-	-	-	808,520	-	-
Public safety	-	-	-	-	-	28,702	-
Judicial services	-	-	-	-	-	-	2,457,115
Health and welfare	100,950	-	-	-	-	-	-
Sanitation	-	308,841	265,328	-	-	-	-
Recreation and culture	-	-	-	862,132	-	-	-
<b>Total Fund Balances</b>	<b>156,950</b>	<b>619,923</b>	<b>808,411</b>	<b>872,282</b>	<b>1,924,612</b>	<b>33,140</b>	<b>3,910,929</b>
<b>Total liabilities and fund balances</b>	<b>\$ 1,791,961</b>	<b>\$ 1,113,901</b>	<b>\$ 1,358,383</b>	<b>\$ 1,100,944</b>	<b>\$ 4,426,610</b>	<b>\$ 37,540</b>	<b>\$ 11,843,825</b>

**Ada County**  
**Combining Balance Sheet**  
**Non-major Governmental Funds**  
**September 30, 2011**

Special Revenue Funds								Total
Drug/Mental Health Court Fund	County Court Facilities Fund	Waterways Fund	Emergency Communications Fund	Emergency Management Fund	Veterans Memorial Fund	Mosquito Abatement Fund	Consolidated Elections Fund	Non-major Governmental Funds
\$ 586,997	\$ 5,912	\$ 47,291	\$ 2,429,426	\$ 100,014	\$ 1,187	\$ 398,909	\$ 103,418	\$ 6,777,126
1,126,028	11,338	91,418	4,691,430	191,896	2,278	776,725	204,269	13,056,559
-	-	-	180,378	-	-	-	-	218,254
-	-	-	-	-	18,600	933,422	-	13,468,869
-	-	389	13,026	-	-	2,309	-	17,341
-	-	-	-	-	-	-	-	12,575
-	-	-	-	152,765	-	5,611	-	197,476
<u>\$ 1,713,025</u>	<u>\$ 17,250</u>	<u>\$ 139,098</u>	<u>\$ 7,314,260</u>	<u>\$ 444,675</u>	<u>\$ 22,065</u>	<u>\$ 2,116,976</u>	<u>\$ 307,687</u>	<u>\$ 33,748,200</u>
\$ 53,895	\$ -	\$ 5,022	\$ 356,290	\$ 27,983	\$ -	\$ 51,007	\$ 75	\$ 1,283,846
-	-	-	994	45	-	4,134	6,318	18,406
-	-	-	-	-	18,600	933,422	-	13,502,450
<u>53,895</u>	<u>-</u>	<u>5,022</u>	<u>357,284</u>	<u>28,028</u>	<u>18,600</u>	<u>988,563</u>	<u>6,393</u>	<u>14,804,702</u>
1,659,130	-	-	6,956,976	-	-	-	301,294	8,917,400
-	-	-	-	-	-	-	-	1,116,092
-	-	-	-	85,873	-	-	-	90,311
-	-	-	-	-	-	-	-	1,453,814
-	-	-	-	-	-	-	-	56,000
-	-	-	-	-	-	708,275	-	1,562,440
-	-	62,642	-	-	1,400	-	-	74,192
-	17,250	-	-	-	-	-	-	825,770
-	-	-	-	330,774	-	-	-	359,476
-	-	-	-	-	-	-	-	2,457,115
-	-	-	-	-	-	-	-	100,950
-	-	-	-	-	-	420,138	-	994,307
-	-	71,434	-	-	2,065	-	-	935,631
<u>1,659,130</u>	<u>17,250</u>	<u>134,076</u>	<u>6,956,976</u>	<u>416,647</u>	<u>3,465</u>	<u>1,128,413</u>	<u>301,294</u>	<u>18,943,498</u>
<u>\$ 1,713,025</u>	<u>\$ 17,250</u>	<u>\$ 139,098</u>	<u>\$ 7,314,260</u>	<u>\$ 444,675</u>	<u>\$ 22,065</u>	<u>\$ 2,116,976</u>	<u>\$ 307,687</u>	<u>\$ 33,748,200</u>

**Ada County**  
**Combining Statement of Revenues, Expenditures, and Changes In Fund Balances**  
**Non-major Governmental Funds**  
**For the Year Ended September 30, 2011**

	Special Revenue Funds						
	Public Health Fund	Weed Control Fund	Pest Extermination Fund	Parks and Recreation Fund	Ad Valorem Fund	Court Monitoring Fund	Trial Court Adminstrator Fund
<b>REVENUES</b>							
Taxes	\$ 1,663,894	\$ 472,761	\$ 514,002	\$ 176,533	\$ 2,531,416	\$ -	\$ 2,618,963
Licenses and permits	-	-	-	-	-	-	-
Fines and forfeitures	-	-	-	-	-	-	1,417,750
Charges for services	-	409,080	1,909	89,138	57,159	-	806,720
Intergovernmental	1,033	9,998	21,122	2,781	1,582	-	99,278
Interest income	2,259	5,661	9,260	8,789	22,699	359	46,492
Net increase (decrease) in the fair value of investments	113	326	565	684	1,149	(15)	2,480
Miscellaneous	-	1,874	-	327,123	67	50,023	21,897
Total revenues	<u>1,667,299</u>	<u>899,700</u>	<u>546,858</u>	<u>605,048</u>	<u>2,614,072</u>	<u>50,367</u>	<u>5,013,580</u>
<b>EXPENDITURES</b>							
Current:							
General government	-	-	-	-	2,565,206	-	5,112,632
Sanitation	-	829,991	450,748	-	-	-	-
Public safety	-	-	-	-	-	70,288	-
Health and welfare	1,643,225	-	-	-	-	-	-
Recreational and cultural	-	-	-	452,105	-	-	-
Capital outlay	-	-	-	17,855	-	-	-
Total expenditures	<u>1,643,225</u>	<u>829,991</u>	<u>450,748</u>	<u>469,960</u>	<u>2,565,206</u>	<u>70,288</u>	<u>5,112,632</u>
Excess (deficiency) of revenues over expenditures	<u>24,074</u>	<u>69,709</u>	<u>96,110</u>	<u>135,088</u>	<u>48,866</u>	<u>(19,921)</u>	<u>(99,052)</u>
<b>OTHER FINANCING SOURCES (USES)</b>							
Transfers (out)	(2,372)	(5,987)	-	(9,473)	(23,848)	(344)	(48,972)
Total other financing sources and uses	<u>(2,372)</u>	<u>(5,987)</u>	<u>-</u>	<u>(9,473)</u>	<u>(23,848)</u>	<u>(344)</u>	<u>(48,972)</u>
Net change in fund balance	21,702	63,722	96,110	125,615	25,018	(20,265)	(148,024)
Fund balance, beginning of year	<u>135,248</u>	<u>556,201</u>	<u>712,301</u>	<u>746,667</u>	<u>1,899,594</u>	<u>53,405</u>	<u>4,058,953</u>
Fund balance, end of year	<u>\$ 156,950</u>	<u>\$ 619,923</u>	<u>\$ 808,411</u>	<u>\$ 872,282</u>	<u>\$ 1,924,612</u>	<u>\$ 33,140</u>	<u>\$ 3,910,929</u>

**Ada County**  
**Combining Statement of Revenues, Expenditures, and Changes In Fund Balances**  
**Non-major Governmental Funds**  
**For the Year Ended September 30, 2011**

Special Revenue Funds							Consolidated	Total
Drug/Mental Health Court Fund	County Court Facilities Fund	Waterways Fund	Emergency Communications Fund	Emergency Management Fund	Veterans Memorial Fund	Mosquito Abatement Fund	Election Fund	Non-major Governmental Funds
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 20,281	\$ 905,357	\$ -	\$ 8,903,207
-	-	160,302	-	-	-	-	-	160,302
-	-	-	-	-	-	-	-	1,417,750
224,032	(30)	-	5,658,540	-	-	-	-	7,246,548
1,031,391	-	66,000	172,476	733,710	16	17,573	522,795	2,679,755
16,225	1	1,835	70,802	3,728	61	12,563	3,179	203,913
1,692	9	95	1,725	(12)	2	845	584	10,242
-	-	-	4,623	1,134	-	-	-	406,741
<u>1,273,340</u>	<u>(20)</u>	<u>228,232</u>	<u>5,908,166</u>	<u>738,560</u>	<u>20,360</u>	<u>936,338</u>	<u>526,558</u>	<u>21,028,458</u>
638,793	-	-	-	-	-	-	221,501	8,538,132
-	-	-	-	-	-	712,506	-	1,993,245
48,683	-	-	3,962,913	750,314	-	-	-	4,832,198
-	-	-	-	-	-	-	-	1,643,225
-	-	255,491	-	-	20,000	-	-	727,596
-	-	-	2,785,094	21,263	-	25,716	-	2,849,928
<u>687,476</u>	<u>-</u>	<u>255,491</u>	<u>6,748,007</u>	<u>771,577</u>	<u>20,000</u>	<u>738,222</u>	<u>221,501</u>	<u>20,584,324</u>
<u>585,864</u>	<u>(20)</u>	<u>(27,259)</u>	<u>(839,841)</u>	<u>(33,017)</u>	<u>360</u>	<u>198,116</u>	<u>305,057</u>	<u>444,134</u>
(17,918)	(10)	-	-	(3,716)	(63)	-	(3,763)	(116,466)
<u>(17,918)</u>	<u>(10)</u>	<u>-</u>	<u>-</u>	<u>(3,716)</u>	<u>(63)</u>	<u>-</u>	<u>(3,763)</u>	<u>(116,466)</u>
567,946	(30)	(27,259)	(839,841)	(36,733)	297	198,116	301,294	327,668
1,091,184	17,280	161,335	7,796,817	453,380	3,168	930,297	-	18,615,830
<u>\$ 1,659,130</u>	<u>\$ 17,250</u>	<u>\$ 134,076</u>	<u>\$ 6,956,976</u>	<u>\$ 416,647</u>	<u>\$ 3,465</u>	<u>\$ 1,128,413</u>	<u>\$ 301,294</u>	<u>\$ 18,943,498</u>

BUDGET AND ACTUAL COMPARISONS  
FOR GOVERNMENTAL FUNDS  
OTHER THAN THE  
GENERAL AND MAJOR SPECIAL REVENUE FUNDS

**Ada County**  
**Capital Projects**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual (Non-GAAP Cash Basis)**  
**For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Charges for services	1,089,000	1,089,000	990,263	(98,737)
Fines and forfeitures	-	-	-	-
Intergovernmental	-	-	-	-
Interest	540,000	540,000	602,638	62,638
Miscellaneous	500,000	650,000	650,000	-
Total revenues	2,129,000	2,279,000	2,242,901	(36,099)
<b>Expenditures:</b>				
<b>General Government</b>				
Other services and charges	30,000	180,000	152,500	27,500
<b>Debt Service-</b>				
Principal retirement	2,415,000	2,415,000	2,415,000	-
Interest and other debt charges	2,299,725	2,299,725	2,158,989	140,736
Total expenditures	4,714,725	4,894,725	4,726,489	168,236
Excess (deficiency) of revenues over expenditures and other uses, cash basis			(2,483,588)	
 <b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			650,000	
Transfers Out			(985)	
<b>Total Other Financing Sources (Uses)</b>			649,015	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>			(1,834,573)	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			(607,133)	
Changes Affected by Accrued Expenditures/Capital Outlay			-	
<b>Fund Balances - Beginning of Year</b>			58,861,688	
<b>Fund Balance - End of Year</b>			\$ 56,419,982	

(Continued)



**Ada County  
Public Health  
Schedule of Revenues, Expenditures, and Changes in Fund Balances  
Budget and Actual (Non-GAAP Cash Basis)  
For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ 1,643,225	\$ 1,643,225	\$ 1,655,310	\$ 12,085
Intergovernmental	-	-	-	-
Charges for services	-	-	-	-
Miscellaneous	-	-	9,617	9,617
Total revenues	1,643,225	1,643,225	1,664,927	21,702
<b>Expenditures:</b>				
Current -				
Health and welfare	-	-	-	-
Other services and charges	1,643,225	1,643,225	1,643,225	-
Total expenditures	1,643,225	1,643,225	1,643,225	-
Excess (deficiency) of revenues over expenditures and other uses, cash basis			21,702	
 <b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			-	
Transfers Out			(2,372)	
<b>Total Other Financing Sources (Uses)</b>			(2,372)	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>			19,330	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			2,372	
Changes Affected by Accrued Expenditures			-	
<b>Fund Balances - Beginning of Year</b>			135,248	
<b>Fund Balance - End of Year</b>			\$ 156,950	

**Ada County**  
**Weed Control**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual (Non-GAAP Cash Basis)**  
**For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ 460,899	\$ 460,899	\$ 472,761	\$ 11,862
Intergovernmental	-	9,657	7,454	(2,203)
Charges for services	603,090	603,090	385,548	(217,542)
Miscellaneous	-	-	1,874	1,874
Total revenues	<u>1,063,989</u>	<u>1,073,646</u>	<u>867,637</u>	<u>(206,009)</u>
<b>Expenditures:</b>				
Current -				
Sanitation				
Personal services	553,680	560,400	485,280	75,120
Other services and charges	532,624	554,335	342,273	212,062
Capital outlays	26,100	7,326	-	7,326
Total expenditures	<u>1,112,404</u>	<u>1,122,061</u>	<u>827,553</u>	<u>294,508</u>
Excess (deficiency) of revenues over expenditures and other uses, cash basis			<u>40,084</u>	
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			-	
Transfers Out			(5,987)	
<b>Total Other Financing Sources (Uses)</b>			<u>(5,987)</u>	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>			34,097	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			32,064	
Changes Affected by Accrued Expenditures			(2,439)	
<b>Fund Balances - Beginning of Year</b>			<u>556,201</u>	
<b>Fund Balance - End of Year</b>			<u><u>\$ 619,923</u></u>	

(Continued)

**Ada County**  
**Pest Extermination**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual (Non-GAAP Cash Basis)**  
**For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ 506,660	\$ 506,660	\$ 514,002	\$ 7,342
Intergovernmental	8,500	8,500	20,775	12,275
Charges for services	2,000	2,000	901	(1,099)
Miscellaneous	-	-	-	-
Interest	-	-	8,796	8,796
Total revenues	<u>517,160</u>	<u>517,160</u>	<u>544,474</u>	<u>27,314</u>
<b>Expenditures:</b>				
Current -				
Sanitation				
Personal services	130,560	138,060	137,191	869
Other services and charges	374,600	377,207	313,850	63,357
Capital outlays	12,000	9,393	-	9,393
Total expenditures	<u>517,160</u>	<u>524,660</u>	<u>451,041</u>	<u>73,619</u>
Excess (deficiency) of revenues over expenditures and other uses, cash basis			<u>93,433</u>	
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			-	
Transfers Out			-	
<b>Total Other Financing Sources (Uses)</b>			<u>-</u>	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>			93,433	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			2,384	
Changes Affected by Accrued Expenditures			293	
<b>Fund Balances - Beginning of Year</b>			<u>712,301</u>	
<b>Fund Balance - End of Year</b>			<u>\$ 808,411</u>	

**Ada County  
Parks and Recreation  
Schedule of Revenues, Expenditures, and Changes in Fund Balances  
Budget and Actual (Non-GAAP Cash Basis)  
For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ 170,769	\$ 170,769	\$ 176,533	\$ 5,764
Intergovernmental	-	182,808	52,408	(130,400)
Charges for services	107,000	107,000	89,138	(17,862)
Miscellaneous	293,500	293,500	338,461	44,961
Total revenues	571,269	754,077	656,540	(97,537)
<b>Expenditures:</b>				
Current -				
Recreational and cultural				
Personal services	302,558	302,558	243,892	58,666
Other services and charges	251,725	275,677	226,802	48,875
Capital outlays	80,000	238,856	17,855	221,001
Total expenditures	634,283	817,091	488,549	328,542
Excess (deficiency) of revenues over expenditures and other uses, cash basis			167,991	
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			-	
Transfers Out			(9,473)	
Total Other Financing Sources (Uses)			(9,473)	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>			158,518	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			(51,492)	
Changes Affected by Accrued Expenditures			18,589	
<b>Fund Balances - Beginning of Year</b>			746,667	
<b>Fund Balance - End of Year</b>			\$ 872,282	

(Continued)

**Ada County**  
**Ad Valorem**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual (Non-GAAP Cash Basis)**  
**For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ 2,495,407	\$ 2,495,407	\$ 2,531,416	\$ 36,009
Intergovernmental	-	-	1,582	1,582
Charges for services	44,000	44,000	57,159	13,159
Miscellaneous	-	-	67	67
<b>Total Revenues</b>	<u>2,539,407</u>	<u>2,539,407</u>	<u>2,590,224</u>	<u>50,817</u>
<b>Expenditures:</b>				
Current -				
General government				
Personal services	2,523,323	2,523,323	2,393,072	130,251
Other services and charges	200,678	200,677	168,589	32,088
Capital outlays	-	1	-	1
<b>Total expenditures</b>	<u>2,724,001</u>	<u>2,724,001</u>	<u>2,561,661</u>	<u>162,340</u>
Excess (deficiency) of revenues over expenditures and other uses, cash basis			<u>28,563</u>	
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			-	
Transfers Out			(23,848)	
<b>Total Other Financing Sources (Uses)</b>			<u>(23,848)</u>	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>			4,715	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			23,848	
Changes Affected by Accrued Expenditures			(3,545)	
<b>Fund Balances - Beginning of Year</b>			<u>1,899,594</u>	
<b>Fund Balance - End of Year</b>			<u>\$ 1,924,612</u>	

**Ada County**  
**Court Monitoring**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual (Non-GAAP Cash Basis)**  
**For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-
Charges for services	-	-	-	-
Miscellaneous	55,360	55,360	49,832	(5,528)
Total revenues	55,360	55,360	49,832	(5,528)
<b>Expenditures:</b>				
Current -				
Public Safety				
Personal services	-	-	-	-
Other services and charges	70,360	70,360	70,288	72
Capital outlays	-	-	-	-
Total court monitoring	70,360	70,360	70,288	72
Excess (deficiency) of revenues over expenditures and other uses, cash basis			(20,456)	
 <b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			-	
Transfers Out			(344)	
Total Other Financing Sources (Uses)			(344)	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>			(20,800)	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			535	
Changes Affected by Accrued Expenditures			-	
<b>Fund Balances - Beginning of Year</b>			53,405	
<b>Fund Balance - End of Year</b>			\$ 33,140	

(Continued)

**Ada County**  
**Trial Court Administrator**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual (Non-GAAP Cash Basis)**  
**For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenue:</b>				
Taxes	\$ 2,556,911	\$ 2,556,911	\$ 2,618,963	\$ 62,052
Intergovernmental	77,457	77,457	79,305	1,848
Charges for services	811,764	811,764	823,407	11,643
Fines and forfeitures	1,350,000	1,350,000	1,407,018	57,018
Miscellaneous	3,710	3,710	20,849	17,139
Total revenues	<u>4,799,842</u>	<u>4,799,842</u>	<u>4,949,542</u>	<u>149,700</u>
<b>Expenditures:</b>				
Current -				
General government				
Personal services	3,881,550	3,881,550	3,747,577	133,973
Other services and charges	1,239,857	1,239,857	1,084,067	155,790
Capital outlays	-	-	-	-
Total expenditures	<u>5,121,407</u>	<u>5,121,407</u>	<u>4,831,644</u>	<u>289,763</u>
Excess (deficiency) of revenues over expenditures and other uses, cash basis			<u>117,898</u>	
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			-	
Transfers Out			(48,972)	
<b>Total Other Financing Sources (Uses)</b>			<u>(48,972)</u>	
<b>Revenues and Other Financing Sources Over (Under)</b>			68,926	
<b>Expenditures and Other Financing Uses</b>			68,926	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			64,038	
Changes Affected by Accrued Expenditures			(280,988)	
<b>Fund Balances - Beginning of Year</b>			<u>4,058,953</u>	
<b>Fund Balance - End of Year</b>			<u>\$ 3,910,929</u>	

**Ada County**  
**Drug Court/Mental Health Court**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual (Non-GAAP Cash Basis)**  
**For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final	(Budgetary Basis)	Final Budget
<b>Revenues:</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	582,161	582,161	1,031,390	449,229
Charges for services	76,500	76,500	224,032	147,532
Interest	-	-	-	-
Miscellaneous	-	-	-	-
Total revenues	658,661	658,661	1,255,422	596,761
 <b>Expenditures:</b>				
Current -				
Public safety				
Personal services	538,405	628,063	568,947	59,116
Other services and charges	124,612	139,112	115,791	23,321
Capital outlays	-	-	-	-
Total expenditures	663,017	767,175	684,738	82,437
Excess (deficiency) of revenues over expenditures and other uses, cash basis			570,684	
 <b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			-	
Transfers Out			(17,918)	
<b>Total Other Financing Sources (Uses)</b>			(17,918)	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>			552,766	
 <b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			17,918	
Changes Affected by Accrued Expenditures			(2,738)	
Capital Lease				
<b>Fund Balances - Beginning of Year</b>			1,091,184	
<b>Fund Balance - End of Year</b>			\$ 1,659,130	

(Continued)



**Ada County**  
**County Court Facilities**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual (Non-GAAP Cash Basis)**  
**For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	-	-
Miscellaneous	-	-	-	-
Total revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Expenditures:</b>				
Current -				
General government	-	-	-	-
Personal services	-	-	-	-
Other services and charges	-	-	-	-
Capital outlays	-	-	-	-
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess (deficiency) of revenues over expenditures and other uses, cash basis			<u>-</u>	
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			-	
Transfers Out			(10)	
Total Other Financing Sources (Uses)			<u>(10)</u>	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>			(10)	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			(20)	
Changes Affected by Accrued Expenditures			-	
Fund Balances - Beginning of Year			<u>17,280</u>	
Fund Balance - End of Year			<u>\$ 17,250</u>	

**Ada County  
Waterways  
Schedule of Revenues, Expenditures, and Changes in Fund Balances  
Budget and Actual (Non-GAAP Cash Basis)  
For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	66,000	66,000	-
Charges for services	-	-	-	-
Licenses and permits	173,500	173,500	201,713	28,213
Interest	5,000	5,000	1,749	(3,251)
Miscellaneous	-	-	-	-
Total revenues	<u>178,500</u>	<u>244,500</u>	<u>269,462</u>	<u>24,962</u>
<b>Expenditures:</b>				
Current -				
Recreational and cultural				
Personal services	-	-	-	-
Other services and charges	192,304	258,304	255,491	2,813
Capital outlays	-	-	-	-
Total expenditures	<u>192,304</u>	<u>258,304</u>	<u>255,491</u>	<u>2,813</u>
Excess (deficiency) of revenues over expenditures and other uses, cash basis			<u>13,971</u>	
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			-	
Transfers Out			-	
<b>Total Other Financing Sources (Uses)</b>			<u>-</u>	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>			13,971	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			(41,230)	
Changes Affected by Accrued Expenditures			-	
<b>Fund Balances - Beginning of Year</b>			<u>161,335</u>	
<b>Fund Balance - End of Year</b>			<u>\$ 134,076</u>	

(Continued)

**Ada County**  
**Emergency Communications**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual (Non-GAAP Cash Basis)**  
**For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	297,579	173,114	(124,465)
Charges for services	5,216,324	5,216,324	5,673,065	456,741
Interest	80,400	80,400	71,045	(9,355)
Miscellaneous	2,000	2,000	4,623	2,623
Total revenues	<u>5,298,724</u>	<u>5,596,303</u>	<u>5,921,847</u>	<u>325,544</u>
<b>Expenditures:</b>				
Current -				
Public safety				
Personal services	602,117	602,117	466,956	135,161
Other services and charges	2,603,730	3,870,241	3,491,086	379,155
Capital outlays	4,441,166	3,468,602	2,785,093	683,509
Total expenditures	<u>7,647,013</u>	<u>7,940,960</u>	<u>6,743,135</u>	<u>1,197,825</u>
Excess (deficiency) of revenues over expenditures and other uses, cash basis			<u>(821,288)</u>	
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			-	
Transfers Out			-	
<b>Total Other Financing Sources (Uses)</b>			<u>-</u>	
<b>Revenues and Other Financing Sources Over (Under)</b>				
<b>Expenditures and Other Financing Uses</b>			(821,288)	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			(13,681)	
Changes Affected by Accrued Expenditures			(4,872)	
Capital Lease				
<b>Fund Balances - Beginning of Year</b>			<u>7,796,817</u>	
<b>Fund Balance - End of Year</b>			<u>\$ 6,956,976</u>	

**Ada County**  
**Emergency Management**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual (Non-GAAP Cash Basis)**  
**For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	429,931	1,106,464	605,098	(501,366)
Charges for services	-	-	-	-
Licenses and permits	-	-	-	-
Interest	-	-	-	-
Miscellaneous	-	-	1,134	1,134
<b>Total revenues</b>	<u>429,931</u>	<u>1,106,464</u>	<u>606,232</u>	<u>(500,232)</u>
<b>Expenditures:</b>				
Current -				
Public safety				
Personal services	377,636	390,713	360,529	30,184
Other services and charges	106,910	648,600	321,266	327,334
Capital outlays	10,000	37,298	21,263	16,035
<b>Total expenditures</b>	<u>494,546</u>	<u>1,076,611</u>	<u>703,058</u>	<u>373,553</u>
Excess (deficiency) of revenues over expenditures and other uses, cash basis			<u>(96,826)</u>	
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			-	
Transfers Out			(3,716)	
<b>Total Other Financing Sources (Uses)</b>			<u>(3,716)</u>	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>			(100,542)	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			132,328	
Changes Affected by Accrued Expenditures			(68,519)	
<b>Fund Balances - Beginning of Year</b>			<u>453,380</u>	
<b>Fund Balance - End of Year</b>			<u>\$ 416,647</u>	

(Continued)

**Ada County**  
**Veterans Memorial**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual (Non-GAAP Cash Basis)**  
**For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ 20,000	\$ 20,000	\$ 20,281	\$ 281
Intergovernmental	-	-	16	16
Charges for services	-	-	-	-
Licenses and permits	-	-	-	-
Intergovernmental	-	-	-	-
Interest	-	-	-	-
Miscellaneous	-	-	-	-
Total revenues	<u>20,000</u>	<u>20,000</u>	<u>20,297</u>	<u>297</u>
<b>Expenditures:</b>				
Current -				
Recreational and cultural				
Personal services	-	-	-	-
Other services and charges	20,000	20,000	20,000	-
Capital outlays	-	-	-	-
Total expenditures	<u>20,000</u>	<u>20,000</u>	<u>20,000</u>	<u>-</u>
Excess (deficiency) of revenues over expenditures and other uses, cash basis			<u>297</u>	
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			-	
Transfers Out			<u>(63)</u>	
<b>Total Other Financing Sources (Uses)</b>			<u>(63)</u>	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>			234	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			63	
Changes Affected by Accrued Expenditures			-	
<b>Fund Balances - Beginning of Year</b>			<u>3,168</u>	
<b>Fund Balance - End of Year</b>			<u><u>\$ 3,465</u></u>	

**Ada County**  
**Mosquito Abatement**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual (Non-GAAP Cash Basis)**  
**For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ 894,622	\$ 894,622	\$ 905,357	\$ 10,735
Intergovernmental	8,000	8,000	16,978	8,978
Charges for services	-	-	-	-
Licenses and permits	-	-	-	-
Interest	-	-	11,893	11,893
Miscellaneous	-	-	-	-
Total revenues	<u>902,622</u>	<u>902,622</u>	<u>934,228</u>	<u>31,606</u>
<b>Expenditures:</b>				
Current -				
Sanitation				
Personal services	391,225	391,225	350,516	40,709
Other services and charges	440,897	440,744	369,458	71,286
Capital outlays	70,500	70,653	25,716	44,937
Total expenditures	<u>902,622</u>	<u>902,622</u>	<u>745,690</u>	<u>156,932</u>
Excess (deficiency) of revenues over expenditures and other uses, cash basis			<u>188,538</u>	
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			-	
Transfers Out			-	
<b>Total Other Financing Sources (Uses)</b>			<u>-</u>	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>			188,538	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			2,110	
Changes Affected by Accrued Expenditures			7,468	
<b>Fund Balances - Beginning of Year</b>			<u>930,297</u>	
<b>Fund Balance - End of Year</b>			<u>\$ 1,128,413</u>	

(Continued)

**Ada County**  
**Consolidated Elections**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual (Non-GAAP Cash Basis)**  
**For the Year Ended September 30, 2011**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	522,795	522,795	522,795	-
Charges for services	-	-	-	-
Miscellaneous	-	-	-	-
Total revenues	<u>522,795</u>	<u>522,795</u>	<u>522,795</u>	<u>-</u>
<b>Expenditures:</b>				
Current-				
Health and welfare				
Personal services	-	-	-	-
Other services and charges	522,795	522,795	221,501	301,294
Capital outlays	-	-	-	-
Total expenditures	<u>522,795</u>	<u>522,795</u>	<u>221,501</u>	<u>301,294</u>
Excess (deficiency) of revenues over expenditures and other uses, cash basis			<u>301,294</u>	
 <b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In			-	
Transfers Out			(3,763)	
Total Other Financing Sources (Uses)			<u>(3,763)</u>	
<b>Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses</b>			297,531	
<b>Reconciling Items</b>				
Changes Affected by Accrued Revenues			3,763	
Changes Affected by Accrued Expenditures			-	
Fund Balances - Beginning of Year			<u>-</u>	
Fund Balance - End of Year			<u>\$ 301,294</u>	

## INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of goods or services provided by one department to other departments of the County.

**Self-Funded Health Insurance** - to account for the County's self-funded health insurance program, consisting of medical, dental and vision coverage. The County became self-insured for health insurance in fiscal year 2000.

**Liability Insurance** - to account for the County's self-insurance for liability and auto coverage, purchased insurance for property losses, and worker's compensation insurance.



**Ada County  
Internal Service Funds  
Combining Statement of Net Assets  
September 30, 2011**

	Self-Funded Health Insurance	Liability Insurance	Total
<b>ASSETS</b>			
Cash	\$ 1,909,252	\$ 3,602,375	\$ 5,511,627
Investments	3,672,180	6,204,029	9,876,209
Accrued interest receivable	11,299	15,596	26,895
	<hr/>	<hr/>	<hr/>
Total current assets	5,592,731	9,822,000	15,414,731
	<hr/>	<hr/>	<hr/>
Total assets	5,592,731	9,822,000	15,414,731
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable	387,945	70,631	458,576
Due to other funds	-	61,628	61,628
Claims and judgments	1,346,116	753,456	2,099,572
	<hr/>	<hr/>	<hr/>
Total current liabilities	1,734,061	885,715	2,619,776
Noncurrent liabilities:			
Claims and judgments	-	8,226,035	8,226,035
	<hr/>	<hr/>	<hr/>
Total noncurrent liabilities	-	8,226,035	8,226,035
	<hr/>	<hr/>	<hr/>
Total liabilities	1,734,061	9,111,750	10,845,811
<b>NET ASSETS</b>			
Unrestricted	3,858,670	710,250	4,568,920
Total net assets	<u>\$ 3,858,670</u>	<u>\$ 710,250</u>	<u>\$ 4,568,920</u>

**Ada County**  
**Internal Service Funds**  
**Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets**  
**For the Year Ended September 30, 2011**

	<u>Self-Funded Health Insurance</u>	<u>Liability Insurance</u>	<u>Total</u>
<b>OPERATING REVENUES</b>			
Charges for services	\$ 14,574,680	\$ 2,038,240	\$ 16,612,920
<b>OPERATING EXPENSES</b>			
Claims	15,173,927	5,038,891	20,212,818
Administration	<u>2,360,672</u>	<u>643,109</u>	<u>3,003,781</u>
Total operating expenses	<u>17,534,599</u>	<u>5,682,000</u>	<u>23,216,599</u>
Income (loss) before nonoperating income (expense) and transfers	<u>(2,959,919)</u>	<u>(3,643,760)</u>	<u>(6,603,679)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Interest income	70,716	91,211	161,927
Net increase (decrease) in the fair value of investments	(810)	3,298	2,488
Total nonoperating income	<u>69,906</u>	<u>94,509</u>	<u>164,415</u>
Income before operating transfers	<u>(2,890,013)</u>	<u>(3,549,251)</u>	<u>(6,439,264)</u>
Transfers in	-	1,440,555	1,440,555
Transfers out	<u>-</u>	<u>-</u>	<u>-</u>
Change in net assets	<u>(2,890,013)</u>	<u>(2,108,696)</u>	<u>(4,998,709)</u>
Total net assets - beginning	<u>6,748,683</u>	<u>2,818,946</u>	<u>9,567,629</u>
Total net assets - ending	<u>\$ 3,858,670</u>	<u>\$ 710,250</u>	<u>\$ 4,568,920</u>

**Ada County  
Internal Service Funds  
Combining Statement of Cash Flows  
For the Year Ended September 30, 2011**

	Self-Funded Health Insurance	Liability Insurance	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Cash received from services provided to other funds	\$ 14,574,680	\$ 2,038,241	\$ 16,612,921
Cash paid to suppliers for goods and contracted services	(17,472,145)	(2,615,201)	(20,087,346)
Net cash provided by (used for) operating activities	(2,897,465)	(576,960)	(3,474,425)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Transfer in	-	1,440,555	1,440,555
Transfer out	-	-	-
Net cash provided by (used for) noncapital financing activities	-	1,440,555	1,440,555
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Net (increase) decrease in investments	(1,334,385)	(3,756,298)	(5,090,683)
Interest income	72,160	89,489	161,649
Net cash provided by (used for) investing activities	(1,262,225)	(3,666,809)	(4,929,034)
Net increase (decrease) in cash	(4,159,690)	(2,803,214)	(6,962,904)
Cash, beginning of year	6,068,942	6,405,589	12,474,531
Cash, end of year	\$ 1,909,252	\$ 3,602,375	\$ 5,511,627

(Continued)

Reconciliation of operating income to net cash  
provided (used) by operating activities

	Self-Funded Health Insurance	Liability Insurance	Total
Operating income (loss)	\$ (2,959,919)	\$ (3,643,760)	\$ (6,603,679)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:			
Change in assets and liabilities:			
Increase (decrease) in accounts payable	(102,287)	(327,326)	(429,613)
Increase (decrease) in due to other funds	-	(63,007)	(63,007)
Increase (decrease) in claims and judgments	164,741	3,457,133	3,621,874
Total adjustments	62,454	3,066,800	3,129,254
Net cash provided by (used for) operating activities	\$ (2,897,465)	\$ (576,960)	\$ (3,474,425)

Noncash investing activities for governmental internal service funds were:

The net decrease in the fair value of investments for Self-Funded Health Insurance was \$ 810 for the year.  
The net increase in the fair value of investments for Liability Insurance was \$ 3,298 for the year.

## AGENCY FUNDS

Agency Funds account for the receipt and disbursement of various monies and property collected by the County, acting in the capacity of an agent, for distribution to other governmental units, organizations, or individuals.

**State of Idaho** - to account for monies received from court collections, sales tax, motor vehicle licenses, property tax collection for water pollution and unclaimed money.

**Special Taxing Districts** - to account for monies from property tax collection due to the following taxing districts: libraries, school districts, cities, cemeteries, fire protection, sewers, drainage and other miscellaneous districts.

**Unapportioned Account** - to account for tax and other revenues turned to the County from the Tax Collector and State of Idaho.

**Court Suspense** - to account for the monies received by the courts (traffic, magistrate and district) primarily comprised of filing fees, fines and bonds.

**Restitution Accounts** - to account for the non-treasury monies received and disbursed by the Public Defender, Prosecuting Attorney and Juvenile Departments.

**Sheriff's Account** - to account for non-treasury monies collected by the sheriff from writs, garnishments and delinquent property taxes (civil) and prisoner funds.

**Other Agencies** - to account for property tax refunds resulting from assessment errors and incorrect tax distribution.

**Allumbaugh House** – to account for monies received from various agencies supporting the detox facility.

ADA COUNTY, IDAHO  
 COMBINING STATEMENT OF ASSETS AND LIABILITIES  
 AGENCY FUNDS  
 September 30, 2011

	State of Idaho	Special Taxing Districts	Unappor- tioned Account	Court Suspense	Resti- tution Accounts	Sheriff's Account	Other Agencies	Allumbaugh House	Total
<b>Assets</b>									
Cash	\$ 2,976,662	\$ 1,088,186	\$ 1,649,229	\$ 3,475,348	\$ 31,451	\$ 928,016	\$ 335	\$ -	\$ 10,149,227
Accounts Receivable	495,924	130,936	-	-	-	-	-	-	626,860
<b>Total assets</b>	<b><u>\$ 3,472,586</u></b>	<b><u>\$ 1,219,122</u></b>	<b><u>\$ 1,649,229</u></b>	<b><u>\$ 3,475,348</u></b>	<b><u>\$ 31,451</u></b>	<b><u>\$ 928,016</u></b>	<b><u>\$ 335</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 10,776,087</u></b>
<b>Liabilities</b>									
Accounts payable	\$ 12,273	\$ 72,994	\$ -	\$ 33,376	\$ -	\$ -	\$ 335	\$ -	\$ 118,978
Fines and appearance bonds to be remitted	-	-	-	2,815,112	-	-	-	-	2,815,112
Fiduciary fund liabilities:									
Judgements held in trust	-	-	-	-	-	812,158	-	-	812,158
Tax receipts held in trust	-	-	1,649,229	-	-	-	-	-	1,649,229
Due to prisoners	-	-	-	-	-	115,858	-	-	115,858
Due to victims	-	-	-	-	31,451	-	-	-	31,451
Due to other agencies and units of government	3,460,313	1,146,128	-	626,860	-	-	-	-	5,233,301
<b>Total liabilities</b>	<b><u>\$ 3,472,586</u></b>	<b><u>\$ 1,219,122</u></b>	<b><u>\$ 1,649,229</u></b>	<b><u>\$ 3,475,348</u></b>	<b><u>\$ 31,451</u></b>	<b><u>\$ 928,016</u></b>	<b><u>\$ 335</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 10,776,087</u></b>

ADA COUNTY, IDAHO  
 COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
 AGENCY FUNDS  
 FOR THE YEAR ENDED SEPTEMBER 30, 2011

<b>FUND</b>	Balance 9/30/10	Additions	Deductions	Balance 9/30/11
<b>State of Idaho</b>				
<b>Assets:</b>				
Cash	\$ 2,089,873	\$ 35,453,989	\$ 34,567,200	\$ 2,976,662
Accounts Receivable	472,364	495,924	472,364	495,924
<b>Total Assets</b>	<b>\$ 2,562,237</b>	<b>\$ 35,949,913</b>	<b>\$ 35,039,564</b>	<b>\$ 3,472,586</b>
<b>Liabilities:</b>				
Accounts payable	\$ -	\$ 32,489,600	\$ 32,477,327	\$ 12,273
Due to other agencies and units of government	2,562,237	3,460,313	2,562,237	3,460,313
<b>Total liabilities</b>	<b>\$ 2,562,237</b>	<b>\$ 35,949,913</b>	<b>\$ 35,039,564</b>	<b>\$ 3,472,586</b>
<b>Special Taxing Districts</b>				
<b>Assets:</b>				
Cash	\$ 757,006	\$ 339,321,257	\$ 338,990,077	\$ 1,088,186
Accounts Receivable	193,264	130,936	193,264	130,936
	<b>\$ 950,270</b>	<b>\$ 339,452,193</b>	<b>\$ 339,183,341</b>	<b>\$ 1,219,122</b>
<b>Liabilities:</b>				
Accounts payable	\$ 36,355	\$ 72,994	\$ 36,355	\$ 72,994
Due to other agencies and units of government	913,915	339,379,199	339,146,986	1,146,128
	<b>\$ 950,270</b>	<b>\$ 339,452,193</b>	<b>\$ 339,183,341</b>	<b>\$ 1,219,122</b>
<b>Unapportioned</b>				
<b>Assets:</b>				
Cash	\$ 1,372,630	\$ 850,221,672	\$ 849,945,073	\$ 1,649,229
	<b>\$ 1,372,630</b>	<b>\$ 850,221,672</b>	<b>\$ 849,945,073</b>	<b>\$ 1,649,229</b>
<b>Liabilities:</b>				
Tax receipts held in trust	\$ 1,372,630	\$ 850,221,672	\$ 849,945,073	\$ 1,649,229
	<b>\$ 1,372,630</b>	<b>\$ 850,221,672</b>	<b>\$ 849,945,073</b>	<b>\$ 1,649,229</b>

ADA COUNTY, IDAHO  
 COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
 AGENCY FUNDS  
 FOR THE YEAR ENDED SEPTEMBER 30, 2011

<b><u>FUND</u></b>	<u>Balance 9/30/10</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance 9/30/11</u>
<b><u>Court Suspende</u></b>				
<b>Assets:</b>				
Cash	\$ 2,572,594	\$ 20,802,507	\$ 19,899,753	\$ 3,475,348
Total Assets	<u>\$ 2,572,594</u>	<u>\$ 20,802,507</u>	<u>\$ 19,899,753</u>	<u>\$ 3,475,348</u>
<b>Liabilities:</b>				
Accounts payable	\$ 12,446	\$ 17,360,535	\$ 17,339,605	\$ 33,376
Due to agencies	665,628	626,860	665,628	626,860
Fines and appearance bonds to be remitted	<u>1,894,520</u>	<u>2,815,112</u>	<u>1,894,520</u>	<u>2,815,112</u>
Total liabilities	<u>\$ 2,572,594</u>	<u>\$ 20,802,507</u>	<u>\$ 19,899,753</u>	<u>\$ 3,475,348</u>
<b><u>Restitution Accounts</u></b>				
<b>Assets:</b>				
Cash	\$ 42,120	\$ 1,611,929	\$ 1,622,598	\$ 31,451
	<u>\$ 42,120</u>	<u>\$ 1,611,929</u>	<u>\$ 1,622,598</u>	<u>\$ 31,451</u>
<b>Liabilities:</b>				
Due victims	\$ 42,120	\$ 1,611,929	\$ 1,622,598	\$ 31,451
	<u>\$ 42,120</u>	<u>\$ 1,611,929</u>	<u>\$ 1,622,598</u>	<u>\$ 31,451</u>
<b><u>Sheriff's Accounts</u></b>				
<b>Assets:</b>				
Cash	\$ 752,552	\$ 14,668,940	14,493,476	\$ 928,016
	<u>\$ 752,552</u>	<u>\$ 14,668,940</u>	<u>\$ 14,493,476</u>	<u>\$ 928,016</u>
<b>Liabilities:</b>				
Due to prisoners	\$ 108,467	\$ 1,392,690	\$ 1,385,299	\$ 115,858
Judgment held in trust	<u>644,085</u>	<u>13,276,250</u>	<u>13,108,177</u>	<u>812,158</u>
	<u>\$ 752,552</u>	<u>\$ 14,668,940</u>	<u>\$ 14,493,476</u>	<u>\$ 928,016</u>

(Continued)



ADA COUNTY, IDAHO  
 COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
 AGENCY FUNDS  
 FOR THE YEAR ENDED SEPTEMBER 30, 2011

<b>FUND</b>	Balance 9/30/10	Additions	Deductions	Balance 9/30/11
<b>Allumbaugh House</b>				
<b>Assets:</b>				
Cash	\$ 41,924	\$ -	\$ 41,924	\$ -
Total Assets	<u>\$ 41,924</u>	<u>\$ -</u>	<u>\$ 41,924</u>	<u>\$ -</u>
<b>Liabilities:</b>				
Accounts payable	\$ 41,924	\$ -	\$ 41,924	\$ -
Total liabilities	<u>\$ 41,924</u>	<u>\$ -</u>	<u>\$ 41,924</u>	<u>\$ -</u>
<b>Other Agencies</b>				
<b>Assets:</b>				
Cash	\$ 27	\$ 776,201	\$ 775,893	\$ 335
Total Assets	<u>\$ 27</u>	<u>\$ 776,201</u>	<u>\$ 775,893</u>	<u>\$ 335</u>
<b>Liabilities:</b>				
Accounts payable	\$ 27	\$ 776,201	\$ 775,893	\$ 335
Total liabilities	<u>\$ 27</u>	<u>\$ 776,201</u>	<u>\$ 775,893</u>	<u>\$ 335</u>
<b>TOTAL ALL AGENCY FUNDS:</b>				
<b>Assets:</b>				
Cash	\$ 7,628,726	\$ 1,262,856,495	\$ 1,260,335,994	\$ 10,149,227
Accounts Receivable	665,628	626,860	665,628	626,860
	<u>\$ 8,294,354</u>	<u>\$ 1,263,483,355</u>	<u>\$ 1,261,001,622</u>	<u>\$ 10,776,087</u>
<b>Liabilities:</b>				
Accounts payable	\$ 90,752	\$ 50,699,330	\$ 50,671,104	\$ 118,978
Fines and appearance bonds to be remitted	1,894,520	2,815,112	1,894,520	2,815,112
Judgments held in trust	644,085	13,276,250	13,108,177	812,158
Tax receipts held in trust	1,372,630	850,221,672	849,945,073	1,649,229
Due to prisoners	108,467	1,392,690	1,385,299	115,858
Due to victims	42,120	1,611,929	1,622,598	31,451
Due to other agencies and units of government	4,141,780	343,466,372	342,374,851	5,233,301
	<u>\$ 8,294,354</u>	<u>\$ 1,263,483,355</u>	<u>\$ 1,261,001,622</u>	<u>\$ 10,776,087</u>

# STATISTICAL SECTION

This part of Ada County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

<b><u>Contents</u></b>	<b><u>Pages</u></b>
<b>Financial Trends (Schedules 1 – 4)</b> <i>These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.</i>	100-105
<b>Revenue Capacity (Schedules 5 – 8)</b> <i>These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax.</i>	106-109
<b>Debt Capacity (1) (Schedules 9 – 13)</b> <i>These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.</i>	110-114
<b>Demographic and Economic Information (Schedules 14 – 15)</b> <i>These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.</i>	115-116
<b>Operating Information (Schedules 16 – 18)</b> <i>These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.</i>	117-119

(1) Although Ada County has no legal margin pertaining to the issuance of debt, a hypothetical margin has been computed on Schedule 12 utilizing legal maximum property tax.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The County implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

Schedule 1  
 Ada County  
 Net Assets by Component,  
 Last Nine Fiscal Years <sup>(1)</sup>  
*(accrual basis of accounting)*

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>
<b>Governmental activities</b>				
Invested in capital assets, net of related debt	\$ 49,055,088	\$ 50,527,624	\$ 50,761,483	\$ 54,745,311
Restricted	52,105,491	51,151,283	60,873,439	27,339,891
Unrestricted	<u>32,116,316</u>	<u>36,718,291</u>	<u>40,748,998</u>	<u>99,934,565</u>
Total governmental activities net assets	<u>\$ 133,276,895</u>	<u>\$ 138,397,198</u>	<u>\$ 152,383,920</u>	<u>\$ 182,019,767</u>
<b>Business-type activities</b>				
Invested in capital assets, net of related debt	\$ 10,695,662	\$ 9,854,251	\$ 13,046,297	\$ 28,144,613
Unrestricted	11,617,669	13,288,919	18,915,611	11,368,331
Total business-type activities net assets	<u>\$ 22,313,331</u>	<u>\$ 23,143,170</u>	<u>\$ 31,961,908</u>	<u>\$ 39,512,944</u>
<b>Primary government</b>				
Invested in capital assets, net of related debt	\$ 59,750,750	\$ 60,381,875	\$ 63,807,780	\$ 82,889,924
Restricted	52,105,491	51,151,283	60,873,439	27,339,891
Unrestricted	<u>43,733,985</u>	<u>50,007,210</u>	<u>59,664,609</u>	<u>111,302,896</u>
Total primary government net assets	<u>\$ 155,590,226</u>	<u>\$ 161,540,368</u>	<u>\$ 184,345,828</u>	<u>\$ 221,532,711</u>

(1) The County will continue to annually report information until this schedule includes 10 fiscal years.

<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>
\$ 77,996,260	\$ 87,719,664	\$ 90,423,756	\$ 88,847,732	\$ 89,750,109
20,562,666	23,166,023	18,833,918	19,766,888	11,602,787
<u>109,397,452</u>	<u>110,577,070</u>	<u>113,753,487</u>	<u>115,463,248</u>	<u>126,125,797</u>
<u>\$ 207,956,378</u>	<u>\$ 221,462,757</u>	<u>\$ 223,011,161</u>	<u>\$ 224,077,868</u>	<u>\$ 227,478,693</u>
\$ 31,370,655	\$ 32,861,601	\$ 41,505,019	\$ 44,217,618	\$ 48,798,551
11,044,254	8,687,207	3,760,014	2,926,742	880,345
<u>\$ 42,414,909</u>	<u>\$ 41,548,808</u>	<u>\$ 45,265,033</u>	<u>\$ 47,144,360</u>	<u>\$ 49,678,896</u>
\$ 109,366,915	\$ 120,581,265	\$ 131,928,775	\$ 133,065,350	\$ 138,548,660
20,562,666	23,166,023	18,833,918	19,766,888	11,602,787
<u>120,441,706</u>	<u>119,264,277</u>	<u>117,513,501</u>	<u>118,389,990</u>	<u>127,006,142</u>
<u>\$ 250,371,287</u>	<u>\$ 263,011,565</u>	<u>\$ 268,276,194</u>	<u>\$ 271,222,228</u>	<u>\$ 277,157,589</u>

Schedule 2  
 Ada County  
 Changes in Net Assets, Last Nine Fiscal Years <sup>(1)</sup>  
*(accrual basis of accounting)*

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>
<b>Expenses</b>				
Governmental activities:				
General government	\$ 40,360,772	\$ 43,740,895	\$ 45,539,444	\$ 46,977,794
Public safety	40,010,188	42,583,796	44,102,776	48,083,014
Sanitation	988,789	1,067,514	1,516,825	1,291,724
Health and Welfare	7,265,169	7,200,293	7,562,599	4,792,298
Recreational & Cultural	564,955	626,455	771,402	925,717
Education	222,024	171,841	205,473	185,584
Interest on long-term debt	2,171,026	2,394,837	3,005,333	2,061,611
Total governmental activities expenses	<u>91,582,923</u>	<u>97,785,631</u>	<u>102,703,852</u>	<u>104,317,742</u>
Business-type Activities:				
Emergency Medical Services	7,112,398	8,376,772	8,815,039	9,187,061
Solid Waste Management	8,574,644	5,593,317	109,108	6,768,032
Western Idaho Fair	3,069,528	3,335,164	3,126,586	3,431,519
Billing Services	3,446,884	3,575,586	3,388,534	3,283,362
Total Business-type Activities Expenses	<u>22,203,454</u>	<u>20,880,839</u>	<u>15,439,267</u>	<u>22,669,974</u>
Total Primary Government Expenses	<u>\$ 113,786,377</u>	<u>\$ 118,666,470</u>	<u>\$ 118,143,119</u>	<u>\$ 126,987,716</u>
<b>Program Revenues</b>				
Governmental activities:				
Charges for services:				
General government	\$ 10,510,682	\$ 10,459,647	\$ 11,975,216	\$ 13,145,778
Sanitation	289,412	316,282	385,591	347,019
Public safety	10,598,156	13,478,053	14,752,609	15,996,195
Recreational and cultural	341,280	361,976	376,537	405,336
Operating grants and contributions	4,766,707	2,983,127	6,422,511	7,043,774
Capital grants and contributions	-	-	-	-
Total governmental activities program revenues	<u>26,506,237</u>	<u>27,599,085</u>	<u>33,912,464</u>	<u>36,938,102</u>
Business-type Activities:				
Charges for services:				
Emergency Medical Services	4,744,090	5,176,301	5,679,540	8,341,010
Solid Waste Management	6,516,973	6,634,193	7,458,910	10,051,962
Western Idaho Fair	2,762,440	2,670,114	3,009,623	3,517,297
Billing Services	3,616,158	3,812,613	3,413,900	3,227,213
Operating grants and contributions	-	-	-	-
Capital grants and contributions	-	-	-	-
Total business-type activities program revenues	<u>17,639,661</u>	<u>18,293,221</u>	<u>19,561,973</u>	<u>25,137,482</u>
Total primary government program revenues	<u>\$ 44,145,898</u>	<u>\$ 45,892,306</u>	<u>\$ 53,474,437</u>	<u>\$ 62,075,584</u>
<b>Net (Expense)/Revenue</b>				
Governmental activities	\$ (65,076,686)	\$ (70,186,546)	\$ (68,791,388)	\$ (67,379,640)
Business-type Activities	(4,563,793)	(2,587,618)	4,122,706	2,467,508
Total primary government net expense	<u>\$ (69,640,479)</u>	<u>\$ (72,774,164)</u>	<u>\$ (64,668,682)</u>	<u>\$ (64,912,132)</u>
<b>General Revenues and Other Changes in Net Assets</b>				
Governmental activities:				
Taxes				
Property taxes	\$ 53,718,896	\$ 58,757,020	\$ 64,199,339	\$ 71,357,699
Sales taxes	9,852,016	10,716,039	12,045,623	13,731,326
Unrestricted grants and contributions	2,512,356	2,397,086	2,516,646	2,763,521
Investment earnings	2,221,450	2,408,020	3,258,628	7,387,507
Miscellaneous	1,115,847	897,625	757,874	1,006,073
Transfers	-	(165,724)	-	(139,418)
Special items	1,895,220	-	-	908,779
Total governmental activities	<u>71,315,785</u>	<u>75,010,066</u>	<u>82,778,110</u>	<u>97,015,487</u>
Business-type Activities:				
Taxes				
Property Taxes	2,267,047	2,554,566	2,712,800	2,987,616
Sales taxes	119,103	130,731	148,114	167,427
Investment earnings	643,971	566,436	611,726	1,232,764
Miscellaneous	-	-	-	556,303
Transfers	-	165,724	105,617	139,418
Total Business-type activities	<u>3,030,121</u>	<u>3,417,457</u>	<u>3,578,257</u>	<u>5,083,528</u>
Total primary government	<u>\$ 74,345,906</u>	<u>\$ 78,427,523</u>	<u>\$ 86,356,367</u>	<u>\$ 102,099,015</u>
<b>Change in Net Assets</b>				
Governmental activities	\$ 6,239,099	\$ 4,823,520	\$ 13,986,722	\$ 29,635,847
Business-type activities	(1,533,672)	829,839	7,700,963	7,551,036
Total primary government	<u>\$ 4,705,427</u>	<u>\$ 5,653,359</u>	<u>\$ 21,687,685</u>	<u>\$ 37,186,883</u>

(1) The County will continue to annually report information until this schedule includes 10 fiscal years.

	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>
\$	52,170,385	\$ 56,754,618	\$ 60,278,077	\$ 58,584,760	\$ 58,526,634
	52,647,819	60,025,033	66,365,684	64,925,425	68,724,187
	2,024,030	2,137,534	2,389,758	2,532,523	2,262,190
	5,287,717	6,788,432	9,327,152	9,948,451	10,084,812
	883,819	1,035,666	1,270,222	1,080,420	1,096,802
	230,756	153,879	-	-	-
	2,599,255	1,974,928	1,943,494	2,190,645	2,140,307
	<u>115,843,781</u>	<u>128,870,090</u>	<u>141,574,387</u>	<u>139,262,224</u>	<u>142,834,932</u>
	8,697,888	9,760,710	9,891,228	10,308,696	11,363,354
	8,824,916	17,424,254	9,948,898	9,599,649	8,013,967
	3,511,749	3,692,851	3,528,574	3,742,215	3,810,884
	3,509,084	3,810,141	4,190,431	4,408,850	2,395,015
	<u>24,543,637</u>	<u>34,687,956</u>	<u>27,559,131</u>	<u>28,059,410</u>	<u>25,583,220</u>
\$	<u>140,387,418</u>	<u>163,558,046</u>	<u>169,133,518</u>	<u>167,321,634</u>	<u>168,418,152</u>
\$	12,500,483	\$ 10,071,190	\$ 8,431,614	\$ 8,684,928	\$ 9,854,503
	369,165	365,455	629,343	663,617	410,989
	17,595,763	21,271,616	21,473,736	20,759,001	20,855,993
	540,643	300,632	281,368	276,481	249,440
	5,512,550	3,705,763	6,679,011	5,074,372	6,344,399
	-	-	-	459,381	319,840
	<u>36,518,604</u>	<u>35,714,656</u>	<u>37,495,072</u>	<u>35,917,780</u>	<u>38,035,164</u>
	6,366,450	7,487,474	7,137,575	7,543,075	7,673,408
	9,545,456	13,602,397	12,210,403	11,054,437	11,079,603
	3,693,718	3,644,401	3,298,213	3,275,178	3,312,926
	3,297,502	4,186,425	3,990,866	3,683,752	1,969,200
	-	-	-	-	37,506
	-	-	-	-	50,078
	<u>22,903,126</u>	<u>28,920,697</u>	<u>26,637,057</u>	<u>25,556,442</u>	<u>24,122,721</u>
\$	<u>59,421,730</u>	<u>64,635,353</u>	<u>64,132,129</u>	<u>61,474,222</u>	<u>62,157,885</u>
\$	(79,325,177)	\$ (93,155,434)	\$ (104,079,315)	\$ (103,344,444)	\$ (104,799,768)
	(1,640,511)	(5,767,259)	(922,074)	(2,502,968)	(1,460,499)
\$	<u>(80,965,688)</u>	<u>(98,922,693)</u>	<u>(105,001,389)</u>	<u>(105,847,412)</u>	<u>(106,260,267)</u>
\$	75,125,349	\$ 79,689,693	\$ 82,630,115	\$ 84,021,542	\$ 83,715,268
	14,795,681	14,459,564	12,411,494	11,998,048	13,071,774
	4,760,277	4,608,140	4,384,595	3,937,492	4,035,220
	9,151,715	6,354,998	4,229,018	1,696,044	1,940,852
	1,428,766	1,549,418	1,972,497	2,758,025	3,177,143
	-	-	-	-	-
	-	-	-	-	2,260,336
	<u>105,261,788</u>	<u>106,661,813</u>	<u>105,627,719</u>	<u>104,411,151</u>	<u>108,200,593</u>
	3,275,673	3,567,680	3,810,007	3,988,094	4,142,323
	183,519	173,859	146,670	142,264	149,631
	998,511	919,235	678,622	216,437	225,485
	84,773	240,384	3,000	35,500	(522,404)
	-	-	-	-	-
	<u>4,542,476</u>	<u>4,901,158</u>	<u>4,638,299</u>	<u>4,382,295</u>	<u>3,995,035</u>
\$	<u>109,804,264</u>	<u>111,562,971</u>	<u>110,266,018</u>	<u>108,793,446</u>	<u>112,195,628</u>
\$	25,936,611	\$ 13,506,379	\$ 1,548,404	\$ 1,066,707	\$ 3,400,825
	2,901,965	(866,101)	3,716,225	1,879,327	2,534,536
\$	<u>28,838,576</u>	<u>12,640,278</u>	<u>5,264,629</u>	<u>2,946,034</u>	<u>5,935,361</u>

Schedule 3  
 Ada County  
 Fund Balances, Governmental Funds,  
 Last Ten Fiscal Years  
 (modified accrual basis of accounting)

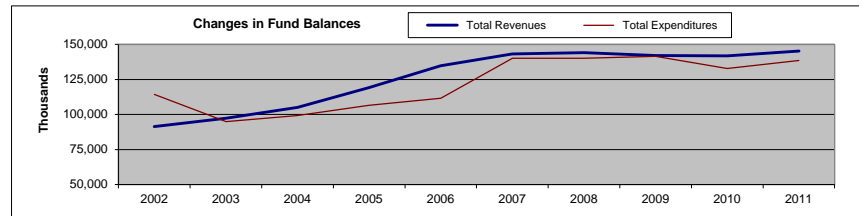
	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>
General Fund										
Restricted	\$ 1,164,382	\$ 1,239,859	\$ 1,474,433	\$ 2,726,322	\$ 2,961,143	\$ 1,775,181	\$ 1,438,037	\$ 1,189,823	\$ 1,216,216	\$ 2,722,455
Committed	9,662,492	13,659,853	14,008,809	13,786,000	28,887,248	28,205,449	30,288,130	35,536,367	34,933,700	34,883,649
Assigned	14,262,526	4,818,795	8,624,162	6,435,150	22,385,777	20,249,494	2,349,002	159,900	13,271,925	2,275,498
Unassigned	12,536,977	12,868,725	15,422,287	27,573,125	-	2,523,200	3,473	3,139,314	-	17,008,257
Total general fund	<u>\$ 37,626,377</u>	<u>\$ 32,587,232</u>	<u>\$ 39,529,691</u>	<u>\$ 50,520,597</u>	<u>\$ 54,234,168</u>	<u>\$ 52,753,324</u>	<u>\$ 34,078,642</u>	<u>\$ 40,025,404</u>	<u>\$ 49,421,841</u>	<u>\$ 56,889,859</u>
All Other Governmental Funds										
Nonspendable	\$ 79,685	\$ 74,531	\$ 55,650	\$ 75,779	\$ 47,720	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted	-	-	-	-	4,437	-	4,951	-	-	8,917,400
Committed	2,157,800	3,226,350	2,503,584	4,197,548	6,668,237	7,741,749	6,548,255	6,361,437	5,498,841	6,055,703
Assigned	25,469,643	33,720,474	33,212,585	32,795,475	50,223,721	53,491,507	77,265,776	72,090,228	72,659,375	62,093,231
Unassigned	-	-	-	-	-	-	-	-	-	(1,075,123)
Total all other governmental funds	<u>\$ 27,707,128</u>	<u>\$ 37,021,355</u>	<u>\$ 35,771,819</u>	<u>\$ 37,068,802</u>	<u>\$ 56,944,115</u>	<u>\$ 61,233,256</u>	<u>\$ 83,818,982</u>	<u>\$ 78,451,665</u>	<u>\$ 78,158,216</u>	<u>\$ 75,991,211</u>
Grand Total Governmental Funds	<u>\$ 65,333,505</u>	<u>\$ 69,608,587</u>	<u>\$ 75,301,510</u>	<u>\$ 87,589,399</u>	<u>\$ 111,178,283</u>	<u>\$ 113,986,580</u>	<u>\$ 117,897,624</u>	<u>\$ 118,477,069</u>	<u>\$ 127,580,057</u>	<u>\$ 132,881,070</u>

Schedule 4  
 Ada County  
 Changes in Fund Balances, Governmental Funds,  
 Last Ten Fiscal Years  
 (modified accrual basis of accounting)

	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
<b>Revenues</b>										
Property Taxes	\$ 50,658,593	\$ 53,727,440	\$ 58,752,777	\$ 64,310,738	\$ 71,376,370	\$ 74,823,351	\$ 78,690,959	\$ 81,084,044	\$ 83,818,073	\$ 84,061,312
Licenses and Permits	1,005,991	1,186,623	1,169,811	1,163,233	1,120,437	1,267,325	1,364,599	1,397,900	1,266,905	1,357,644
Intergovernmental	15,064,370	17,131,079	16,096,252	20,984,780	23,538,621	25,068,508	22,773,467	23,475,100	21,469,293	23,771,233
Charges for Services	17,276,815	20,271,777	23,206,909	26,028,315	28,542,424	28,854,813	29,581,174	28,008,592	27,808,125	28,775,816
Fines and Forfeitures	1,804,887	1,136,757	1,290,366	1,153,574	1,321,227	1,996,638	1,738,443	1,916,172	1,847,861	1,542,318
Miscellaneous	1,975,471	1,888,362	2,417,984	2,601,927	2,397,689	3,193,850	4,501,933	2,449,872	4,071,422	4,006,810
Interest Income	4,078,475	2,539,898	2,264,489	3,550,187	5,946,970	7,620,065	5,850,773	2,977,295	1,932,897	1,709,444
Net Change in Fair Value of Investments	(480,680)	(641,206)	(182,064)	(668,647)	551,582	441,475	(337,454)	737,725	(381,744)	84,402
<b>Total Revenues</b>	<b>91,383,922</b>	<b>97,240,730</b>	<b>105,016,524</b>	<b>119,124,107</b>	<b>134,795,320</b>	<b>143,266,025</b>	<b>144,163,894</b>	<b>142,046,700</b>	<b>141,832,832</b>	<b>145,308,979</b>
<b>Expenditures</b>										
General Government	43,719,323	38,424,982	40,122,849	44,337,748	45,068,796	48,903,489	54,064,422	54,291,715	53,306,533	51,833,010
Public Safety	36,771,724	37,268,572	40,893,929	43,166,037	47,795,451	50,647,989	56,848,717	62,361,569	60,118,064	62,303,788
Sanitation	824,511	932,069	1,032,441	1,507,314	1,219,396	1,889,501	1,959,076	2,214,515	2,302,103	1,993,245
Recreational and Cultural	665,973	552,900	529,626	687,664	750,010	713,009	734,038	948,947	710,245	727,596
Education	194,301	222,024	171,841	205,473	185,584	230,756	153,879	-	-	-
Health and Welfare	7,105,300	7,839,714	7,991,232	8,240,817	5,677,477	6,195,072	7,253,842	9,598,295	7,732,560	12,570,816
Capital Outlay	20,835,459	7,492,523	6,036,167	5,473,069	8,235,136	28,491,005	15,625,440	8,423,950	4,506,044	4,564,967
Debt Service										
Interest	2,446,792	2,171,026	2,394,837	3,005,333	2,061,611	2,714,185	1,974,928	1,953,264	2,204,295	2,158,989
Principal	1,825,000	(41,142)	(26,275)	(6,423)	682,336	394,338	1,510,000	1,675,000	1,850,000	2,415,000
<b>Total expenditures</b>	<b>114,388,383</b>	<b>94,862,668</b>	<b>99,146,647</b>	<b>106,617,032</b>	<b>111,675,797</b>	<b>140,179,344</b>	<b>140,124,342</b>	<b>141,467,255</b>	<b>132,729,844</b>	<b>138,567,411</b>
Excess of revenues over (under) expenditures	(23,004,461)	2,378,062	5,869,877	12,507,075	23,119,523	3,086,681	4,039,552	579,445	9,102,988	6,741,568
<b>Other Financing Sources (Uses)</b>										
Proceeds from sale (1)	-	1,895,220	-	-	908,779	-	-	-	-	-
Transfers in	9,347,450	12,904,247	3,144,400	3,861,358	16,372,819	27,285,697	39,379,319	5,962,638	3,829,413	2,444,485
Transfers out	(9,838,450)	(12,902,447)	(3,321,354)	(4,080,544)	(16,812,237)	(27,564,081)	(39,507,827)	(5,962,638)	(3,829,413)	(3,885,040)
Proceeds from Capital lease	10,633,146	-	-	-	-	-	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>10,142,146</b>	<b>1,897,020</b>	<b>(176,954)</b>	<b>(219,186)</b>	<b>469,361</b>	<b>(278,384)</b>	<b>(128,508)</b>	<b>-</b>	<b>-</b>	<b>(1,440,555)</b>
<b>Net change in fund balances</b>	<b>\$ (12,862,315)</b>	<b>\$ 4,275,082</b>	<b>\$ 5,692,923</b>	<b>\$ 12,287,889</b>	<b>\$ 23,588,884</b>	<b>\$ 2,808,297</b>	<b>\$ 3,911,044</b>	<b>\$ 579,445</b>	<b>\$ 9,102,988</b>	<b>\$ 5,301,013</b>
Debt service as a percentage of noncapital expenditures (2)	4.6%	2.4%	2.5%	3.0%	2.7%	2.8%	2.8%	2.7%	3.2%	3.4%

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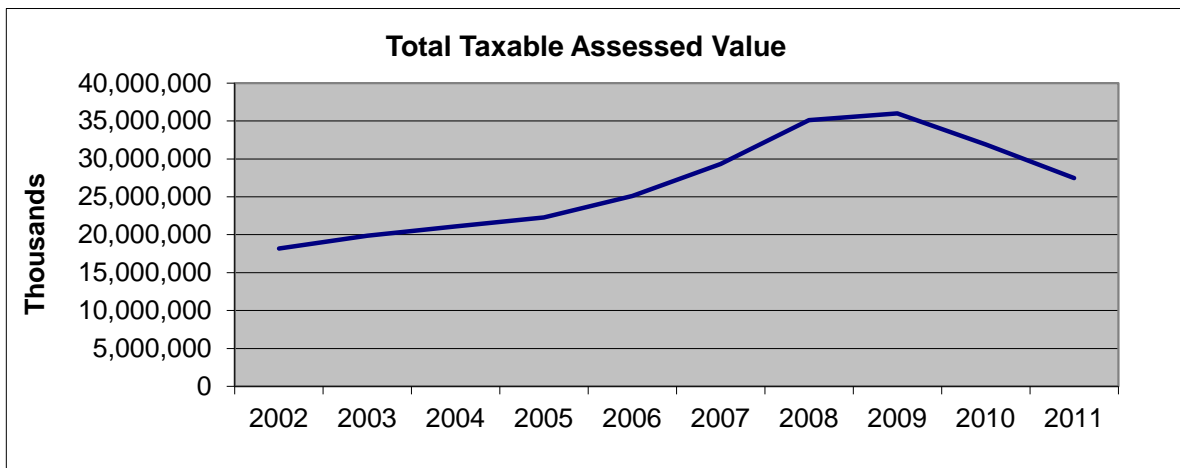
- (1) Proceeds from sale of real property  
 Proceeds from sale of land
- (2) Debt service represents debt service principal and interest expenditures presented above.  
 Noncapital expenditures represents Total Expenditures above, less the category of Capital Outlay expenditures (which represents all capital asset expenditures for all governmental functions).





Schedule 5  
 Ada County  
 Assessed Value and Actual Value of Taxable Property <sup>(1)</sup>  
 Last Ten Fiscal Years  
*(in thousands of dollars)*

Fiscal Year	Real Property	Personal Property	Mobile Home Property	Public Utilities	Total Actual Value	(2) Less: Homeowner Tax Exemption	Total Taxable Assessed Value	Total Direct Tax Rate
2002	\$ 19,998,999	\$ 776,534	\$ 97,029	\$ 612,504	\$ 21,485,065	\$ 3,312,568	\$ 18,172,497	\$ 2.99
2003	21,795,499	835,712	96,401	647,468	23,375,080	3,511,963	19,863,117	2.96
2004	23,003,399	1,065,055	94,561	628,743	24,791,757	3,697,866	21,093,891	3.02
2005	24,573,709	934,873	81,397	565,068	26,155,047	3,862,769	22,292,278	3.12
2006	27,462,027	1,095,288	77,413	573,664	29,208,391	4,084,464	25,123,927	3.10
2007	34,046,274	1,264,355	68,126	570,031	35,948,786	6,622,739	29,326,047	2.82
2008	41,118,797	1,442,401	67,227	604,277	43,232,702	8,123,941	35,108,762	2.52
2009	42,835,490	1,501,000	68,601	651,623	45,056,714	9,039,771	36,016,943	2.56
2010	38,415,658	1,572,854	59,756	650,489	40,698,757	8,769,962	31,928,795	2.93
2011	33,479,770	1,297,866	52,404	631,305	35,461,345	8,001,348	27,459,997	3.39



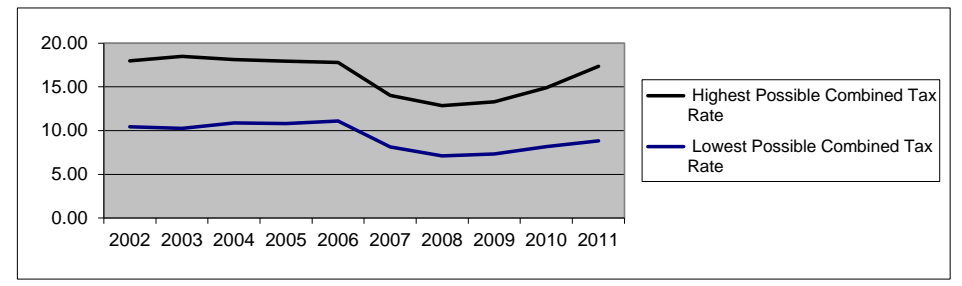
Notes:

- (1) Property is assessed at 100% of actual value; therefore, the assessed values are equal to actual value.
- (2) An initiative was passed by the Idaho electorate in 1983 which exempts certain taxable assessed value by 50% or \$50,000, whichever is less. By special session in 2006, the \$50,000 was changed to \$75,000 for fiscal 2007 and indexed to the Federal House Price Index for each year thereafter. The new indexed amount for fiscal year 2008 was \$89,325, fiscal 2009 was \$100,938, fiscal 2010 was \$104,471, and fiscal 2011 was \$101,153.

Schedule 6  
 Ada County  
 Direct and Overlapping Property Tax Rates,  
 Last Ten Fiscal Years  
*(rate per \$1000 of assessed value)*

	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>
<b>County direct rates</b>										
General	\$ 2.77	\$ 2.74	\$ 2.80	\$ 2.86	\$ 2.83	\$ 2.56	\$ 2.28	\$ 2.30	\$ 2.63	\$ 3.06
Emergency Medical Services	0.12	0.12	0.12	0.12	0.12	0.11	0.10	0.11	0.13	0.15
Pest Extermination	0.10	0.10	0.10	0.11	0.12	0.12	0.11	0.12	0.14	0.15
Mosquito Abatement <sup>(1)</sup>	n/a	n/a	n/a	0.03	0.03	0.03	0.03	0.03	0.03	0.03
Total Direct rate	2.99	2.96	3.02	3.12	3.10	2.82	2.52	2.56	2.93	3.39
Ada County Highway district rate	1.01	1.00	1.01	1.03	1.01	0.95	0.87	0.91	1.02	1.19
<b>City rates</b>										
Boise	5.87	5.81	5.56	5.79	5.74	5.49	5.03	5.15	5.87	6.98
Eagle	1.26	1.14	1.07	1.06	1.01	0.86	0.78	0.83	1.00	1.01
Garden City	3.04	3.02	2.99	3.02	3.07	2.93	2.70	2.72	2.99	3.57
Kuna	2.18	2.41	2.30	2.33	2.18	2.11	1.94	2.06	2.60	3.16
Meridian	3.04	2.96	3.06	3.11	3.01	2.81	2.67	2.86	3.49	4.09
Star	2.08	2.05	2.42	2.35	2.39	2.18	1.82	2.04	2.73	3.16
<b>School district rates <sup>(2)</sup></b>										
College of Western Idaho <sup>(4)</sup>	n/a	n/a	n/a	n/a	n/a	n/a	n/a	0.11	0.13	0.16
Boise Ind School Dist #1	7.81	8.14	8.44	7.94	7.92	4.74	4.43	4.56	4.92	5.58
Meridian Jt School Dist #2	6.57	6.54	6.31	6.69	6.56	3.89	3.65	3.58	3.51	3.49
Kuna Jt School Dist #3	6.80	6.57	6.53	6.53	6.48	3.86	3.32	3.33	4.63	5.03
Melba Jt School Dist #136	6.42	6.31	6.83	6.69	7.98	5.41	5.35	5.34	4.92	5.00
Average Rate of 7 Fire districts	1.59	1.52	1.51	1.46	1.53	1.54	1.44	1.54	1.74	1.96
Average Rate of 3 Library districts	0.61	0.58	0.58	0.57	0.55	0.53	0.46	0.50	0.58	0.66
Average Rate of 7 Cemetery districts	0.07	0.07	0.07	0.08	0.07	0.07	0.06	0.06	0.07	0.07
Average Rate of 3 Sewer districts <sup>(3)</sup>	0.28	0.34	0.26	0.26	0.26	0.24	0.22	0.24	0.33	0.39
Average Rate of Miscellaneous districts	0.07	0.07	0.07	0.09	0.09	0.08	0.07	0.08	0.09	0.11
Highest Possible Combined Tax Rate	18.00	18.50	18.13	17.93	17.80	14.03	12.87	13.29	14.91	17.37
Lowest Possible Combined Tax Rate	10.43	10.27	10.86	10.81	11.10	8.12	7.13	7.33	8.18	8.82

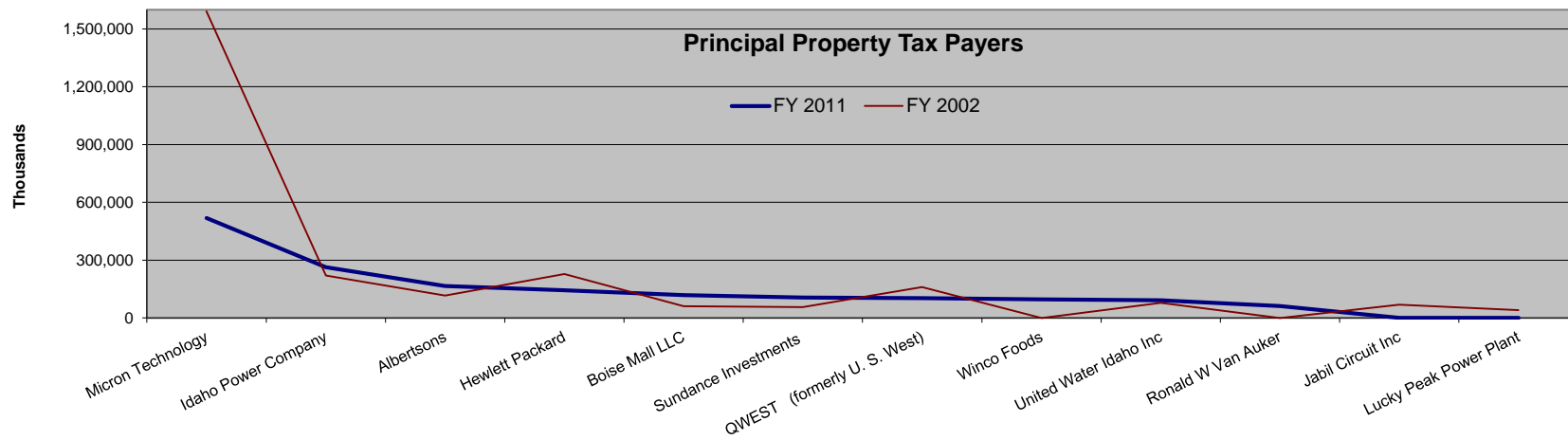
- (1) In early 2004, the Board of Commissioners agreed to operate and integrate the Southwest Ada County Mosquito Abatement District as a County department. For the years prior to the change, Mosquito Abatement was included within the designation: Miscellaneous districts.
- (2) By special Idaho legislative session in 2006, funding for all School District's Maintenance & Operations changed it's revenue source from levy to a one cent state sales tax increase. Also, public support for tax relief caused other Districts to request lower funding amounts.
- (3) A fourth Sewer district, West Boise Sewer, levied each year until it paid off it's bond in 2003.
- (4) A new district, College of Western Idaho, first levied in FY 2009.



Schedule 7  
 Ada County  
 Principal Property Tax Payers,  
 Fiscal Year and Nine Years Ago

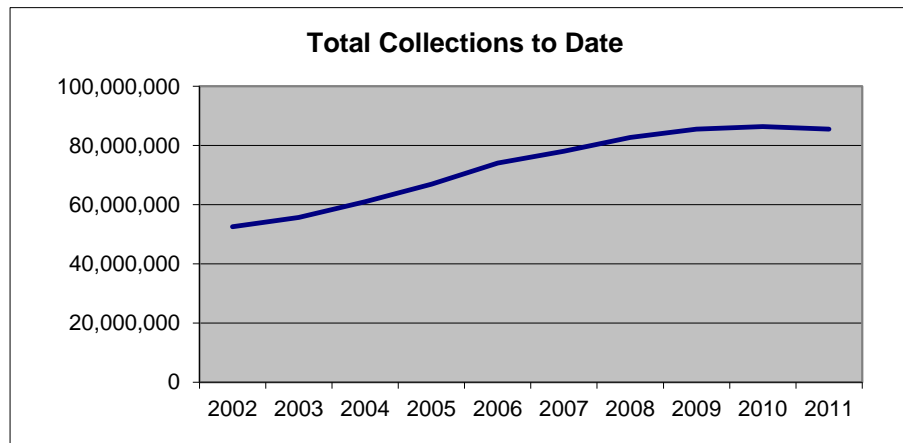
Taxpayer	Type of Business	Fiscal Year 2011			Fiscal Year 2002		
		Taxable Assessed Valuation	Rank	Percentage of Total County Taxable Assessed Value	Taxable Assessed Valuation	Rank	Percentage of Total County Taxable Assessed Value
Micron Technology	Electronics Manufacturer	\$ 519,135,800	1	1.89 %	\$ 1,592,635,000	1	8.76 %
Idaho Power Company	Electric Utility	263,930,366	2	0.96	219,872,509	3	1.21
Albertsons	Retail Grocery	165,946,100	3	0.60	116,805,100	5	0.64
Hewlett Packard	Electronics Manufacturer	144,113,300	4	0.52	228,357,700	2	1.26
Boise Mall LLC	Real Estate Holding	119,561,300	5	0.44	61,776,300	8	0.34
Sundance Investments	Commercial Construction	106,851,400	6	0.39	57,307,100	9	0.32
QWEST (formerly U. S. West)	Telephone Utility	103,052,002	7	0.38	160,744,722	4	0.88
Winco Foods	Retail Grocery	96,513,800	8	0.35	-----	----	----
United Water Idaho Inc	Water Utility	91,556,776	9	0.33	78,184,983	6	0.43
Ronald W Van Auker	Real Estate Holding	61,561,800	10	0.22	-----	----	----
Jabil Circuit Inc	Electronics Manufacturer	-----	----	----	69,124,600	7	0.38
Lucky Peak Power Plant	Power Project	-----	----	----	41,310,665	10	0.23
Ten Largest Taxpayers		\$ 1,672,222,644		6.09 %	\$ 2,626,118,679		14.45 %
All Other Taxpayers		\$ 25,787,774,320		93.91 %	\$ 15,546,378,232		85.55 %
		<u>\$ 27,459,996,964</u>		<u>100.00 %</u>	<u>\$ 18,172,496,911</u>		<u>100.00 %</u>

Total Ada County Market Valuation



Schedule 8  
 Ada County  
 Property Tax Levies and Collections,  
 Last Ten Fiscal Years

Fiscal Year Ended Sept 30,	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2002	\$ 52,660,443	\$ 51,898,745	98.55 %	\$ 603,636	\$ 52,502,381	99.70 %
2003	55,816,927	55,074,567	98.67	556,936	55,631,503	99.67
2004	61,143,158	60,356,173	98.71	612,848	60,969,021	99.72
2005	67,012,955	66,352,900	99.02	606,948	66,959,848	99.92
2006	74,121,204	73,457,192	99.10	623,050	74,080,242	99.94
2007	78,254,651	77,198,247	98.65	847,359	78,045,606	99.73
2008	83,063,301	81,224,050	97.79	1,516,681	82,740,731	99.61
2009	86,148,471	83,321,611	96.72	2,163,564	85,485,175	99.23
2010	87,575,480	85,215,903	97.31	1,189,662	86,405,565	98.66
2011	87,408,655	85,532,876	97.85	-	85,532,876	97.85



Schedule 9  
 Ada County  
 Ratios of Outstanding Debt by Type,  
 Last Ten Fiscal Years  
 (dollars in thousands, except per capita)

Fiscal Year	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		Total Primary Government	Percentage of Personal Income <sup>(2)</sup>	Per Capita <sup>(2)</sup>
	Gross Bonded Debt	Capital Leases <sup>(1)</sup>	Gross Bonded Debt	Capital Leases			
2002	\$ -	\$ 55,423	\$ -	\$ -	\$ 55,423	0.52 %	\$ 177
2003	-	54,991	-	-	54,991	0.50	172
2004	-	54,522	-	-	54,522	0.47	168
2005	-	54,010	-	-	54,010	0.44	162
2006	-	52,784	-	-	52,784	0.39	153
2007	-	51,820	-	-	51,820	0.35	144
2008	-	50,310	-	-	50,310	0.31	135
2009	-	48,635	-	-	48,635	0.30	128
2010	-	46,785	-	-	46,785	0.31	122
2011	-	44,370	-	-	44,370	n/a	113

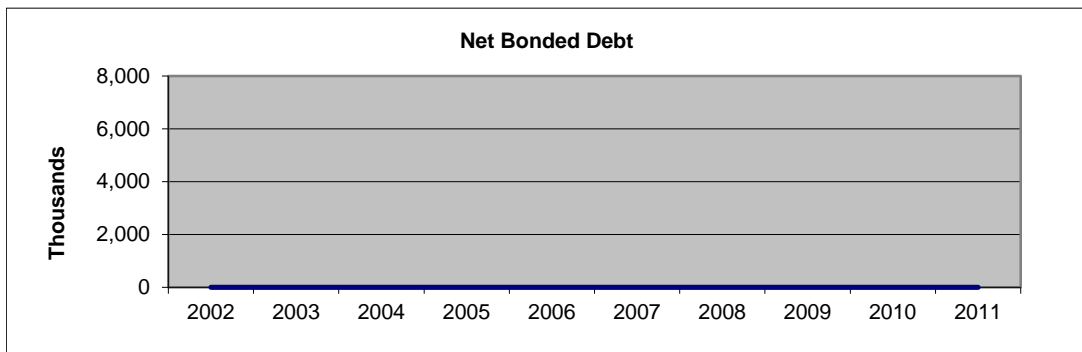
Note: Details regarding the county's outstanding debt can be found in the notes to the financial statements.

(1) In fiscal 2000, the county entered into the Court Complex Lease Agreement for 30 years of one year leases. In fiscal 2005, the Court Complex Lease Agreement was renegotiated, resulting in a revised 23-year term of one year leases.

(2) See Schedule 14 for personal income and population data used to calculate percentage and per capita.

Schedule 10  
 Ada County  
 Ratios of Net General Bonded Debt Outstanding,  
 Last Ten Fiscal Years  
*(dollars in thousands, except per capita)*

Fiscal Year	Gross Bonded Debt	Debt Service Monies Available	Net Bonded Debt	Percentage of Actual Taxable Value <sup>(1)</sup> of Property	Per Capita <sup>(2)</sup>
2002	\$ 0	\$ 0	\$ 0	0.00 %	\$ 0
2003	0	0	0	0.00	0
2004	0	0	0	0.00	0
2005	0	0	0	0.00	0
2006	0	0	0	0.00	0
2007	0	0	0	0.00	0
2008	0	0	0	0.00	0
2009	0	0	0	0.00	0
2010	0	0	0	0.00	0
2011	0	0	0	0.00	0



Notes:

- (1) See Schedule 5 for property value data.
- (2) Population data can be found in Schedule 14.

Schedule 11  
 Ada County  
 Direct and Overlapping Governmental Activities Debt,  
 As of September 30, 2011  
 (dollars in thousands)

Government Unit	Debt Outstanding	Estimated Percentage Applicable <sup>(1)</sup>	Estimated Share of Overlapping Debt
<i><u>Ada County Direct Indebtedness:</u></i>			
Capital Leases	\$ 44,370	100.000 %	\$ 44,370
<i><u>Overlapping Bonded Indebtedness:</u></i>			
School District No. 1	\$ 93,393	99.998 %	\$ 93,391
School District No. 2	175,158	99.075 %	173,538
School District No. 3	45,672	84.538 %	38,610
School District No. 136J	3,245	19.659 %	638
Boise City	66,240	100.000 %	66,240
Eagle City	1,376	100.000 %	1,376
Garden City	2,450	100.000 %	2,450
Kuna City	26,674	100.000 %	26,674
Kuna Fire	260	93.278 %	243
Eagle Sewer	5,216	100.000 %	5,216
Meridian Heights Water & Sewer	133	100.000 %	133
Star Sewer	415	100.000 %	415
Kuna Library	463	84.538 %	391
Meridian Library	1,055	100.000 %	1,055
Subtotal, overlapping debt	<u>421,750</u>		<u>410,370</u>
Total direct and overlapping debt	<u>\$ 466,120</u>		<u>\$ 454,740</u>

**Sources:** Assessed value data used to estimate applicable percentages provided by the Ada County Board of Equalization and assessment. Debt outstanding data provided by each governmental unit.

**Note:** Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the county. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Ada County. This process recognizes that, when considering the county's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(1) For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the county's boundaries and dividing it by each unit's total taxable assessed value.

Schedule 12  
 Ada County  
 Legal Debt Margin Information,  
 Last Ten Fiscal Years  
*(dollars in thousands)*

<b>Legal Debt Margin Calculation for Fiscal Year 2011</b>	
Maximum <b>Property Tax</b> for Ada County Governmental Funds	\$98,566
Debt Limit (could exceed above with 2/3 vote of qualified electors)	\$98,566
Debt applicable to limit:	
General obligation bonds	-
Less: amount set aside for repayment of debt	-
Total net debt applicable to limit	-
Legal debt margin	\$98,566

	Fiscal Year									
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Debt limit <sup>(1)</sup>	\$ 51,542	\$ 55,351	\$ 59,114	\$ 63,234	\$ 68,494	\$ 75,407	\$ 82,576	\$ 87,879	\$ 91,895	\$ 98,566
Total net debt applicable to limit	-	-	-	-	-	-	-	-	-	-
Legal debt margin	<u>\$ 51,542</u>	<u>\$ 55,351</u>	<u>\$ 59,114</u>	<u>\$ 63,234</u>	<u>\$ 68,494</u>	<u>\$ 75,407</u>	<u>\$ 82,576</u>	<u>\$ 87,879</u>	<u>\$ 91,895</u>	<u>\$ 98,566</u>
Total net debt applicable to the limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

Source: Schedule 10 - Net Debt, Idaho Code 31-Chapter 19; 57-Chapter 2, and Maximum Allowable Non-exempt Property Tax Budget

Note: Under Idaho State Code, bonded debt may be incurred by Counties when authorized by a vote of 2/3 of qualified electors, as a levy on all taxable property within the county - with no other limitations. Debt may be offset by amounts set aside for repaying general obligation bonds.

(1) Although voters could authorize bonded indebtedness in excess of current statutory property tax limits, the County has no such debt - therefore, the amounts shown for debt limit are equal to the County's legal property tax limit.



Schedule 13  
 Ada County  
 Pledged-Revenue Coverage,  
 Last Ten Fiscal Years  
*(dollars in thousands)*

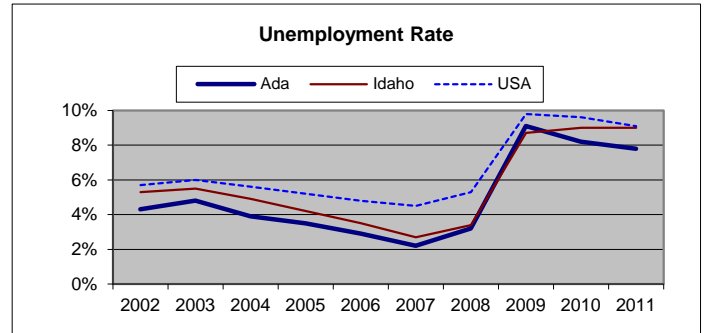
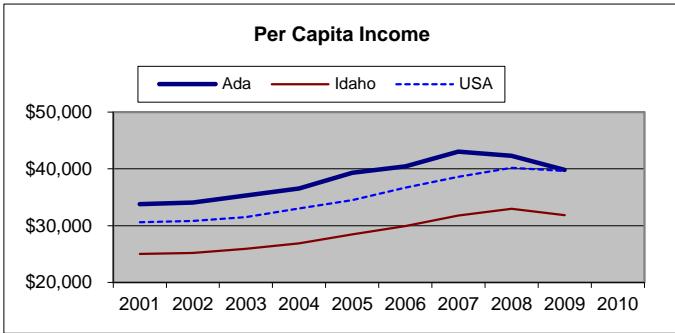
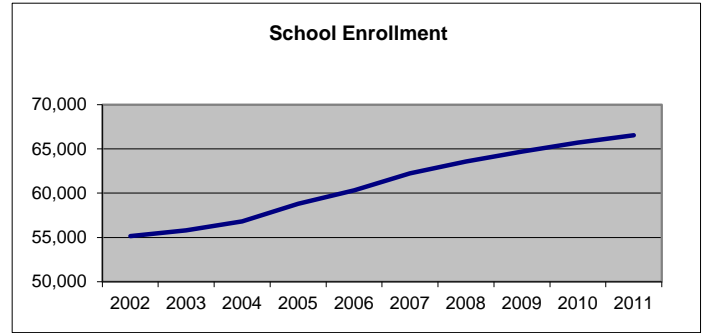
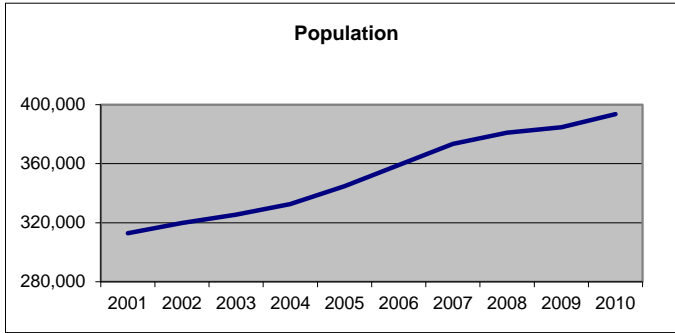
Fiscal Year	Courthouse Corridor Capital Lease											
	Sales Tax	Rent Savings	Bldg. Sales & Lease Revenue	Charge for Services	Interest	Gen'l Fund Bal. Transfer	Total Revenue	Less: Operating Expenses	Net Available Revenue	Debt Service		Coverage
										Principal	Interest	
2002	2,000	90	7,000	908	602	5	10,605	1,721	8,884	645	2,417	2.90
2003	2,000	135	2,395	904	476	2,997	8,907	75	8,832	-41	2,171	4.15
2004	2,000	139	500	971	496	-	4,106	62	4,044	-26	2,395	1.71
2005	2,000	141	500	869	582	91	4,183	16	4,167	-6	3,005	1.39
2006	2,000	145	500	955	1,231	-	4,831	27	4,804	682	2,062	1.75
2007	2,000	148	500	1,054	3,600	-	7,302	25	7,277	394	2,714	2.34
2008	2,000	121	500	1,072	1,464	2,675	7,832	25	7,807	1,510	1,975	2.24
2009	2,000	124	500	1,106	1,565	-	5,295	25	5,270	1,675	1,953	1.45
2010	2,000	128	500	1,100	574	-	4,302	25	4,277	1,850	2,204	1.06
2011 <sup>(1)</sup>	-	-	500	990	645	-	2,135	2	2,133	2,415	2,159	0.47

**Note:** Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) Ada County's planned use of fund balance to cover the increasing lease payments begins.

Schedule 14  
 Ada County  
 Demographic and Economic Statistics,  
 Last Ten Calendar and Fiscal Years

Calendar Year	Population <sup>(1)</sup>	Personal Income <i>(in thousands of dollars)</i> <sup>(2)</sup>	Per Capita Personal Income <sup>(2)</sup>	Median Age <sup>(3)</sup>	Fiscal Year	School Enrollment <sup>(4)</sup>	Unemployment Rate <sup>(5)</sup>
2001	312,855	10,560,709	33,771	33.0	2002	55,145	4.3 %
2002	319,839	10,891,956	34,072	33.4	2003	55,810	4.8 %
2003	325,482	11,497,481	35,324	33.5	2004	56,810	3.9 %
2004	332,523	12,152,307	36,543	34.4	2005	58,790	3.5 %
2005	344,727	13,575,500	39,302	34.9	2006	60,326	2.9 %
2006	359,035	14,626,750	40,445	34.6	2007	62,249	2.2 %
2007	373,406	16,056,425	43,028	34.6	2008	63,594	3.2 %
2008	380,920	16,036,284	42,273	34.7	2009	64,714	9.1 %
2009	384,656	15,319,574	39,827	34.3	2010	65,706	8.2 %
2010	393,531	-----	-----	35.0	2011	66,564	7.8 %



Notes:

Calendar Year is from January to December. For example, the last Calendar Year shown above (2010) is from 1/1/10 - 12/31/10.

Fiscal Year is from October to September. For example, the last Fiscal Year shown above (2011) is from 10/1/10 - 9/30/11.

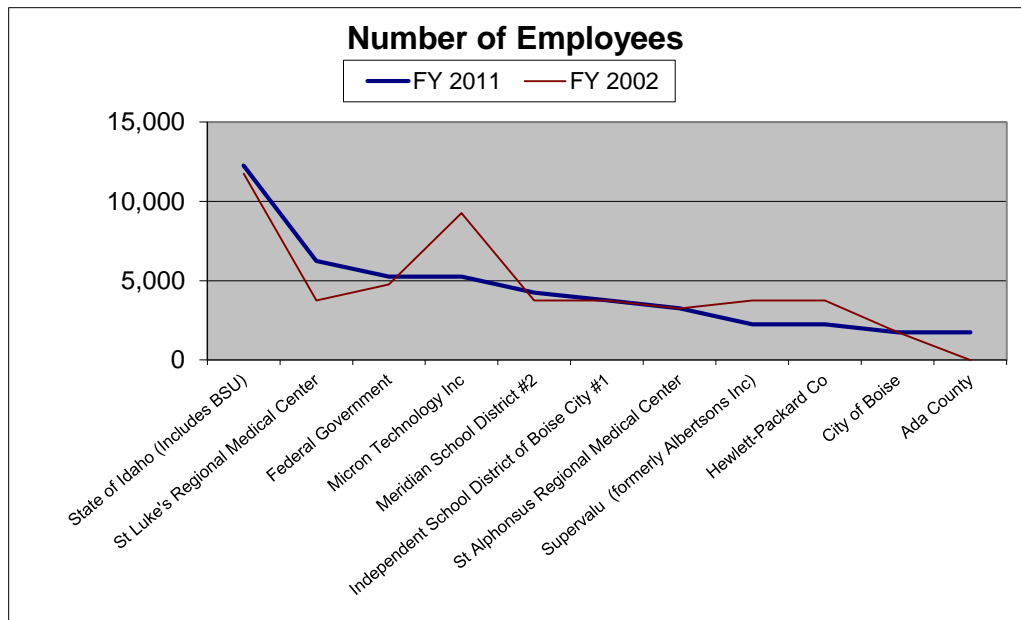
Sources:

- (1) Population Division, U.S. Census Bureau for July 1, 2010, release date September, 2011.
- (2) Bureau of Economic Accounts (BEA) for 2009, release date April 21, 2011.
- (3) U.S. Census Bureau American Community Survey for 2010, release date September, 2011.
- (4) Idaho State Dept of Education for the 2010-2011 School Year.
- (5) Idaho Department of Labor, Public Affairs. Beginning fiscal 2009, the reported unemployment rate changed from a 12 month average to the single last month of the fiscal year (FY 2011 = September 2011). This provides a better reflection of the present economy.

Schedule 15  
 Ada County  
 Principal Employers,  
 Fiscal Year and Nine Years ago

<u>Employer</u>	<u>Fiscal Year 2011</u>			<u>Fiscal Year 2002</u>		
	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total County Employment <sup>(1)</sup></u>	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total County Employment <sup>(1)</sup></u>
State of Idaho (Includes BSU)	12,000 - 12,500	1	6.27%	11,500 - 12,000	1	6.40%
St Luke's Regional Medical Center	6,000 - 6,500	2	3.20%	3,500 - 4,000	4	2.04%
Federal Government	5,000 - 5,500	3	2.69%	4,500 - 5,000	3	2.59%
Micron Technology Inc	5,000 - 5,500	3	2.69%	9,000 - 9,500	2	5.04%
Meridian School District #2	4,000 - 4,500	5	2.17%	3,500 - 4,000	4	2.04%
Independent School District of Boise City #1	3,500 - 4,000	6	1.92%	3,500 - 4,000	4	2.04%
St Alphonsus Regional Medical Center	3,000 - 3,500	7	1.66%	3,000 - 3,500	9	1.77%
Supervalu (formerly Albertsons Inc)	2,000 - 2,500	8	1.15%	3,500 - 4,000	4	2.04%
Hewlett-Packard Co	2,000 - 2,500	8	1.15%	3,500 - 4,000	4	2.04%
City of Boise	1,500 - 2,000	10	0.90%	1,500 - 2,000	10	0.95%
Ada County	1,500 - 2,000	10	0.90%	- - -	-	-
<b>Totals</b>	<b>45,500 - 51,000</b>		<b>24.70%</b>	<b>47,000 - 52,000</b>		<b>26.95%</b>

Total Number of Ada County Nonfarm Jobs      195,500      183,500



(1) Percentage calculated from the mid-point of the given range of Employees and from the total Nonfarm Jobs in Ada County

Source: Idaho Department of Labor, Communications & Research Bureau  
 November 14, 2011

Schedule 16  
 Ada County  
 Full-time Equivalent County Government Employees by Function/Program,  
 Last Ten Fiscal Years

<b>Function/Program</b>	Full-time Equivalent Employees as of September 30									
	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>
<i>Governmental Activities</i>										
General Government										
Auditor	124	124	124	125	129	136	136	133	133	136
Treasurer	12	12	12	12	12	12	12	12	12	12
Assessor	14	14	14	12	11	12	12	12	11	11
Prosecutor	107	110	114	115	123	130	139	140	132	135
Motor Veh.	46	47	46	46	47	48	51	42	39	38
Operations	29	28	29	29	31	34	34	33	33	33
Information Technology	38	39	40	40	41	44	43	43	43	43
Development Services	36	37	42	51	59	54	37	21	19	18
Public Defender	42	44	45	48	50	55	58	59	58	60
Ad Valorem	40	40	40	43	46	46	47	45	45	44
District Court	82	69	74	75	79	88	88	88	83	84
Other	19	20	22	25	28	28	29	27	27	26
Public Safety										
Sheriff	436	449	454	494	512	526	593	577	577	595
Juvenile	137	135	132	132	128	125	143	130	130	131
Other	13	14	20	20	22	23	27	28	27	28
Sanitation										
Weed	11	11	11	15	17	17	20	20	21	17
Health & Welfare										
Charities	18	19	21	22	22	21	22	21	22	23
Recreation & Culture										
Parks & Waterways	<u>4</u>	<u>5</u>	<u>6</u>	<u>6</u>	<u>7</u>	<u>6</u>	<u>5</u>	<u>5</u>	<u>5</u>	<u>6</u>
<b>Total Governmental Activities</b>	<b>1208</b>	<b>1217</b>	<b>1246</b>	<b>1310</b>	<b>1364</b>	<b>1405</b>	<b>1496</b>	<b>1436</b>	<b>1417</b>	<b>1440</b>
<i>Business-type Activities</i>										
Emerg Medical Svcs	95	94	104	105	110	127	122	122	122	123
Solid Waste Mgmt	14	14	14	12	12	12	12	12	13	12
Western Idaho Fair	<u>13</u>	<u>15</u>	<u>15</u>	<u>15</u>	<u>16</u>	<u>14</u>	<u>14</u>	<u>14</u>	<u>14</u>	<u>14</u>
<b>Total Business-Type Activities</b>	<b>122</b>	<b>123</b>	<b>133</b>	<b>132</b>	<b>138</b>	<b>153</b>	<b>148</b>	<b>148</b>	<b>149</b>	<b>149</b>
<b>Grand Total</b>	<b>1,330</b>	<b>1,340</b>	<b>1,379</b>	<b>1,442</b>	<b>1,502</b>	<b>1,558</b>	<b>1,644</b>	<b>1,584</b>	<b>1,566</b>	<b>1,589</b>

Source: Ada County Auditors Office

Schedule 17  
 Ada County  
 Operating Indicators by Function/Program,  
 Last Ten Fiscal Years

Function/Program	Fiscal Year									
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
<b>Governmental activities:</b>										
<b>General government</b>										
Number of recorded documents	151,893	213,293	172,703	186,104	209,802	181,285	145,792	140,572	124,804	110,723
Primary election, May										
Number of registered voters at cutoff	146,258	-----	158,117	-----	179,457	-----	184,624	-----	198,302	-----
Additional election day registrants (1)	4,053	-----	1,812	-----	2,892	-----	2,562	-----	3,011	-----
Percentage voting in:	34.1%	-----	15.6%	-----	21.2%	-----	21.1%	-----	21.8%	-----
General election, November										
Number of registered voters at cutoff	-----	154,779	-----	169,413	-----	181,741	-----	194,758	-----	200,250
Additional election day registrants (1)	-----	16,507	-----	38,755	-----	20,332	-----	38,279	-----	15,107
Percentage voting in:	-----	62.6%	-----	75.8%	-----	61.1%	-----	78.0%	-----	56.7%
Building permits issued (outside cities)										
Residential	696	1,015	1,122	1,512	1,359	598	459	176	193	160
Commercial	35	14	33	25	31	37	19	8	3	13
Combined value of Building permits (in 1,000's)	\$ 126,393	\$ 179,744	\$ 218,868	\$ 319,012	\$ 323,530	\$ 169,064	\$ 117,609	\$ 37,753	\$ 45,108	\$ 34,305
County-wide new construction value (in 1,000's)	\$ 832,259	\$ 782,045	\$ 873,994	\$ 1,182,393	\$ 1,720,591	\$ 1,952,266	\$ 1,311,835	\$ 701,031	\$ 370,451	\$ 259,291
Number of Taxable property parcels assessed	151,703	154,343	163,364	168,269	178,567	186,359	186,806	190,097	189,734	190,236
Motor vehicles registered (Calendar Year) (2)	279,059	278,383	292,299	304,185	311,451	309,164	311,489	299,807	312,324	n/a
Drivers licenses in force (Calendar Year) (2)	219,529	224,108	231,216	242,653	251,822	259,768	265,195	269,456	274,164	n/a
<b>Sanitation</b>										
Acres sprayed for weed control	7,600	7,100	7,400	7,500	5,800	6,000	4,272	3,261	5,915	4,535
Acres sprayed for pest control	60,000	60,000	61,000	65,000	50,000	76,000	106,668	125,548	42,322	51,927
Acres sprayed for mosquito abatement (3)	414,080	350,490	52,641	31,493	141,526	48,939	68,135	105,609	57,744	54,258
<b>Public Safety</b>										
Traffic violations issued	60,605	62,304	69,368	58,738	61,729	63,682	68,311	62,648	61,276	60,358
Physical arrests	20,413	20,428	23,312	23,386	26,704	24,857	25,038	24,672	21,502	20,455
Average jail population	759	764	825	949	916	923	946	887	879	892
911 Calls	n/a	n/a	n/a	n/a	n/a	139,491	127,604	122,912	116,901	118,904
<b>Health and welfare</b>										
Number of cases processed	3,241	4,374	3,273	2,429	2,075	2,401	2,485	2,477	2,893	2,699
<b>Recreational and cultural</b>										
Barber Park Number of Visitors (4)	78,541	102,114	107,926	78,454	75,747	94,253	127,507	111,338	113,275	110,800
<b>Education</b>										
Amount of tuition assistance to county residents for community college (5)	\$ 194,301	\$ 210,206	\$ 171,841	\$ 205,473	\$ 185,584	\$ 230,756	\$ 153,879	\$ -	\$ -	\$ -
<b>Business-type activities:</b>										
Number of emergency responses	16,130	16,604	17,940	18,268	20,147	21,221	22,803	20,018	21,157	22,370
Cubic Yards of trash deposited at landfill (in 1,000's)	1,539	1,716	1,788	1,884	1,846	1,917	1,580	1,340	1,211	1,195
Western Idaho Fair attendance	231,624	211,746	207,404	219,601	228,836	243,610	232,674	225,046	217,769	224,731

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- (1) Information of same day election registrants has been added to this schedule.
- (2) Calendar year information for 2011 not available as of September 30, 2011
- (3) In 2004, a more effective adulticiding formula was used to treat acres after mosquitos became resistant to the previous formula.  
 In 2006, Ada County had the highest number of West Nile reported cases in the nation. An emergency aerial application covering 84,366 acres was completed.
- (4) In 2005, an alcohol ban on the Boise River by the City of Boise caused a drop in visitors. In 2008, off season and event center users were tracked and counted for the first time.
- (5) Beginning with the fall semester of 2008, tuition assistance has been discontinued due to the formation of local taxing district College of Western Idaho.

Sources: Various county departments, Idaho Transportation Department and Idaho Secretary of State Website

Schedule 18  
 Ada County  
 Capital Asset Statistics by Function/Program,  
 Last Seven Fiscal Years <sup>(1)</sup>

<b>Function/Program</b>	<b>Fiscal Year</b>						
	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>
<b>Governmental activities:</b>							
General Government							
Land (acres)	27	27	27	32	27	27	27
Buildings	5	5	6	7	8	8	9
Vehicles	13	14	17	16	15	15	16
Public Safety							
Land (acres)	28	28	28	28	29	29	29
Buildings	11	11	11	11	11	11	11
Patrol Cars	80	96	97	106	115	116	119
Other Vehicles	24	27	33	39	42	40	42
Boats	2	2	2	3	3	3	2
Sanitation							
Land (acres)	2	2	2	2	2	2	2
Buildings	2	0	3	3	3	3	3
Vehicles	9	9	11	12	13	14	14
Recreational and Cultural							
Land (acres)	68	82	82	82	106	106	106
Buildings	4	4	5	5	5	5	5
Vehicles	2	2	2	2	2	2	2
Boats	1	1	1	1	1	1	1
<b>Business-type activities:</b>							
Emergency Medical Services							
Land (acres)	0	0	0	1	3	4	4
Buildings	4	4	4	6	5	5	8
Ambulances	21	23	24	26	27	26	26
Other Vehicles	9	9	9	10	10	10	12
Solid Waste Management							
Land (acres)	2,713	2,716	2,716	2,716	2,716	2,716	2,716
Buildings	3	3	3	3	3	3	3
Vehicles	4	4	4	4	4	4	7
Western Idaho Fair							
Land (acres)	240	240	240	240	240	240	240
Buildings	11	13	13	13	13	13	13
Vehicles	2	2	2	2	2	2	2

Source: Fixed Asset Reports and Various County Departments

(1) The County will continue to annually report information until this schedule includes 10 fiscal years.

# **SINGLE AUDIT**



**Report on Internal control over Financial Reporting and on Compliance with Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

To the Board of Commissioners  
Ada County, Idaho

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ada County, Idaho, as of and for the year ended September 30, 2011, which collectively comprise Ada County, Idaho's basic financial statements and have issued our report thereon dated December 30, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Ada County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Ada County, Idaho's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Ada County Idaho's internal control over financial reporting.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over financial reporting, described in the accompanying schedule of findings and questioned costs as items 2011-1 and 2011-2 that we consider to be significant deficiencies in internal control over financial reporting. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

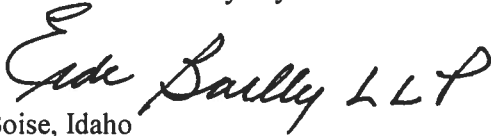


## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Ada County, Idaho's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Ada County, Idaho's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit Ada County, Idaho's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, County Commissioners, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink that reads "Eide Bailly LLP". The signature is written in a cursive, flowing style.

Boise, Idaho  
December 30, 2011



CPAs & BUSINESS ADVISORS

**Report on Compliance with Requirements That Could Have a Direct and Material Effect on Each Major Program and on Internal Control over Compliance in Accordance with OMB Circular A-133**

To the Board of Commissioners  
Ada County, Idaho

**Compliance**

We have audited Ada County, Idaho's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of Ada County, Idaho's major federal programs for the year ended September 30, 2011. Ada County, Idaho's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Ada County, Idaho's management. Our responsibility is to express an opinion on Ada County, Idaho's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Ada County, Idaho's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of Ada County, Idaho's compliance with those requirements.

In our opinion, Ada County, Idaho, complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2011.

**Internal Control over Compliance**

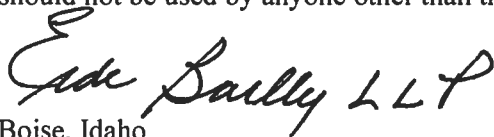
Management of Ada County, Idaho, is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered Ada County, Idaho's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on

compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Ada County, Idaho's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management, Board of Commissioners, others within the entity, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in cursive script that reads "Eide Bailly LLP".

Boise, Idaho  
December 30, 2011

**ADA COUNTY, IDAHO  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2011**

FEDERAL GRANT/ PROGRAM TITLE	FEDERAL CFDA NUMBER	PROJECT NUMBER	TOTAL EXPENDITURES
<b><i>Department of Agriculture</i></b>			
<u>Pass Through Payments From State of Idaho</u> <u>Superintendent of Public Instruction:</u>			
Cash Assistance:			
School Breakfast Program	10.553	-	\$ 21,812
National School Lunch Program	10.555	-	39,164
Non-Cash Assistance (Commodities):			
National School Lunch Program	10.555	-	<u>4,160</u>
<b>Total Department of Agriculture</b>			<b><u>65,136</u></b>
<b><i>Department of the Interior-Bureau of Land Mgmt</i></b>			
<u>Pass Through Payments From State of Idaho</u> <u>Department of Agriculture:</u>			
ARRA - Invasive and Noxious Plant Management	15.231	L10AC16120	<u>9,658</u>
<b><i>Department of the Interior-National Park Service</i></b>			
<u>Pass Through Payments From State of Idaho</u> <u>Department of Historic Preservation:</u>			
Historic Preservation Fund	15.904	16-11-31919	<u>3,150</u>
<b><i>Department of Justice</i></b>			
Office of Violence Against Women - Prosecutor	16.590	2007-WE-AX-0012	96,189
Office of Violence Against Women - Sheriff	16.590	2007-WE-AX-0012	90,981
State Criminal Alien Assistance Program	16.606	2009-G6348-ID-AP	71,160
Bulletproof Vest Partnership	16.607	2010	6,057
Justice Assistance	16.738	2009-DJ-BX-0887 2010-DJ-BX-0828	367,653
ARRA - Justice Assistance	16.804	2009-SB-B9-2259	535,208

*(Continued)*

**ADA COUNTY, IDAHO  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2011**

FEDERAL GRANT/ PROGRAM TITLE	FEDERAL CFDA NUMBER	PROJECT NUMBER	TOTAL EXPENDITURES
<u>Pass Through Payments From State of Idaho</u> <u>Department of Juvenile Corrections:</u>			
Juvenile Accountability Block Grant	16.523	08-JA41-01 09-JA41-01	51,322
<u>Pass Through Payments From State of Idaho</u> <u>State Police:</u>			
ARRA - Stop Violence Against Women	16.588	2009-EF-S6-0032	82,727
<u>Pass Through Payments From</u> <u>City of Boise:</u>			
Cops Interoperable Communications Technology	16.710	2007-CK-WX-0032	169,482
<u>Pass Through Payments From State of Idaho</u> <u>Office of the Attorney General:</u>			
ARRA - Internet Crimes Against Children	16.800	2009-SN-B9-K030	13,489
<b>Total Department of Justice</b>			<b>1,484,268</b>
 <b><i>Department of Transportation</i></b>			
<u>Pass Through Payments From State of Idaho</u> <u>Department of Transportation:</u>			
Law Enforcement Campaigns	20.205	-	2,530
Law Enforcement Campaigns	20.601	-	12,910
<b>Total Department of Transportation</b>			<b>15,440</b>
 <b><i>Department of Energy</i></b>			
ARRA - Energy Efficiency & Conservation	81.128	DE-SC0003203	123,136
 <b><i>Department of Health &amp; Human Services</i></b>			
<u>Pass Through Payments From State of Idaho</u> <u>Department of Health and Welfare:</u>			
Idaho Health Care Preparedness	93.889	-	32,582

**ADA COUNTY, IDAHO  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2011**

FEDERAL GRANT/ PROGRAM TITLE	FEDERAL CFDA NUMBER	PROJECT NUMBER	TOTAL EXPENDITURES
<b><i>United States Coast Guard</i></b>			
<u>Pass Through Payments From State of Idaho Department of Parks and Recreation:</u>			
Boat Safety	97.012	-	<b>36,562</b>
<b><i>Department of Homeland Security</i></b>			
<u>Pass Through Payments From State of Idaho Military Division:</u>			
Flood Mitigation Assistance Grant	97.029	EMS-2008-FM-E001	10,013
		2009-EP-E9-0037 2010-EP-E0-0056	
Emergency Management Performance Grant	97.042	EMW-2011-EP-00082	218,923
Pre-Disaster Mitigation Planning Grant	97.047	PDMC-PL-10-ID-2009-002	23,438
		2007-GE-T7-0014 2008-GE-T8-0044	
State Preparedness Equipment Grant	97.067	2009-SS-T9-0014	113,091
		2008-GE-T8-0044	
Training and Exercise	97.067	2009-SS-T9-0014	50,168
		2007-GE-T7-0014 2008-GE-T8-0044	
Training and Exercise Shared	97.067	2009-SS-T9-0014	48,428
		2008-GE-T8-0044	
Administration	97.067	2009-SS-T9-0014	29,244
		2008-GE-T8-0044	
Citizen Corp	97.067	2009-SS-T9-0014	11,241
Regional Collaboration & Planning	97.067	2008-GE-T8-0044	98,327
National Incident Management System	97.067	2008-GE-T8-0044	2,311
Community Preparation & Participation	97.067	2009-SS-T9-0014	2,410
Emergency Planning	97.067	2009-SS-T9-0014	22,073
<b>Total Department of Homeland Security</b>			<b>629,667</b>
<b>TOTAL FEDERAL ASSISTANCE</b>			<b>\$ 2,399,599</b>

ADA COUNTY, IDAHO  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

1. The Schedule of Expenditures of Federal Awards presents the activity of all federal financial assistance programs of Ada County, Idaho. The reporting entity is defined in Note I to the County's basic financial statements.
2. The Schedule of Expenditures of Federal Awards is presented using the accrual basis of accounting as described in Note I to the County's basic financial statements.
3. Major programs are identified in the Schedule of Findings and Questioned Costs.
4. Of the federal expenditures presented in the schedule, Ada County provided federal awards to subrecipients as follows:

CFDA # 16.738	Justice Assistance Grant	\$348,294
CFDA # 16.804	ARRA – Justice Assistance Grant	\$525,108

ADA COUNTY  
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
 YEAR ENDED SEPTEMBER 30, 2011

**SECTION I - Summary of Auditor's Results**

Financial Statements

Type of auditor's report issued:	Unqualified
Internal control over financial reporting:	
Material weaknesses identified?	No
Significant deficiencies identified not considered to be material weaknesses?	Yes
Noncompliance material to financial statements noted?	No

Federal Awards

Internal Control over major programs:	
Material weaknesses identified?	No
Significant deficiencies identified not considered to be material weaknesses?	None Reported
Type of auditor's report issued on compliance for major programs:	Unqualified
Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section 510(a)?	No

Identification of major programs:

<u>CFDA Number</u>	<u>Name of Federal Program</u>
16.738	Justice Assistance Grant
16.804	Justice Assistance Grant – American Recovery and Reinvestment Act
97.067	U.S. Department of Homeland Security – Homeland Security Grant Program

Dollar threshold used to distinguish between Type A and Type B programs:	\$ 300,000
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Auditee qualified as low-risk auditee?	Yes
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## **SECTION II - Financial Statement Findings**

### **2011-1 Reconciliation of Accounts Receivable – Billing Services**

Condition – During the course of the audit, an adjustment was proposed to accounts receivable, deferred revenue, and revenue due to a reconciliation of the year-end accounts receivable balance performed subsequent to final numbers being provided for the audit.

Criteria – The internal control structure should include procedures to ensure balances are reconciled and properly stated as of year-end.

Cause – The controls currently in place were not sufficient to detect misstatements to the accounts receivable, deferred revenue, and revenue balances.

Effect – The trial balance provided for the audit was misstated.

Recommendation - A reconciliation of accounts receivable general ledger to the system should be performed on a regular basis to check that the recording of transactions is accurate and proper and any advance payments are properly removed from accounts receivable and recorded as deferred revenue.

Management's Response – We agree with the findings and will implement the proper procedures to ensure this is managed correctly in the future.

### **Corrective Action Plan (CAP)**

Actions Planned in Response to Finding – A quarterly reconciliation of accounts receivable will be performed by the Treasurer's Office to ensure transactions are recorded accurately, properly and advanced payments are appropriately identified and removed from accounts receivable and recorded as deferred revenue.

Explanation of Disagreement – We concur with the finding.

Official Responsible for Ensuring Corrective Action – Ada County Treasurer

Planned Completion for Corrective Action – This will be an ongoing quarterly process done by the Treasurer's Office.

Plan to Monitor Completion of Corrective Action –The Auditor's Office will monitor and review the Treasurer's quarterly reconciliation as part of its quarterly processes.

### **2011-2 Revenue Recognition – Emergency Medical Services**

Condition- During the course of the audit, an adjustment was proposed to accounts receivable and revenue for charges posted subsequent to year-end for services performed prior to year-end.

Criteria – The internal control structure should include procedures to ensure the accounts receivable, allowance for doubtful accounts, and revenue balances are complete and properly stated as of year-end.

Cause – The controls currently in place were not sufficient to detect misstatements to the accounts receivable, allowance for doubtful accounts, and revenue balances.

Effect – The trial balance presented for audit was misstated.

Recommendation – A query of the system for charges posted subsequent to year-end with dates of service prior to year-end should be run prior to the start of the audit and the receivables and revenue related to the these charges should be accrued as of year-end. All billings should be performed within a reasonable time.

Management’s Response – We agree with the findings and will implement the proper procedures to ensure this is managed correctly in the future.

### **Corrective Action Plan (CAP)**

Actions Planned in Response to Finding – According to federal, state, and payer rules and guidelines, EMS has one year from date of service to bill for services to be considered “timely” for health care services. These same federal, state, and payer policies require certain steps (i.e. quality assurance, 100% completed provider documentation, etc.) to be achieved prior to billing and realize the time required to perform these tasks. Due to these constraints, Ada County will accomplish eighty percent (80%) of billings to be completed no later than the 30<sup>th</sup> of the following month with ninety-five percent (95%) forty-five (45) days following service. As part of the year end reporting packet, the Auditor’s Office will require EMS to query their system to ensure any charges that may have been posted subsequent to year-end that were for the prior year are accrued as well.

Explanation of Disagreement – We concur with the finding.

Official Responsible for Ensuring Corrective Action – Director Emergency Medical Services

Planned Completion for Corrective Action – The billing practice will be implemented within the next quarter. The year-end reporting packet will be completed no later than the 30<sup>th</sup> of October 2012. The value of the outstanding accounts as of the 30<sup>th</sup> will be estimated based on historical experience and provided to the auditor.

Plan to Monitor Completion of Corrective Action – The Auditor’s Office will monitor and review EMS’s billing practices as part of its monthly processes. Annually, as part of the year-end process the Auditor’s Office will require a query from EMS’s system to ensure accounts receivable, allowance of doubtful accounts and revenue are recorded properly and accurately.

**SECTION III - Federal Award Findings and Questioned Costs**                      None